Ratings: Moody's: Aaa Standard & Poor's: AAA Fitch: AAA See "RATINGS" herein (Insured)

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excludable from gross income for federal income tax purposes and will not be treated as an item of tax preference for purposes of computing the alternative minimum tax imposed on corporations and taxpayers other than corporations. Interest on the Bonds will, however, be taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed upon certain corporations. In addition, the Bonds will be exempt from Rhode Island taxes although the Bonds and the interest thereon may be included in the measure of Rhode Island estate and gift taxes and certain business and corporate taxes. See "TAX STATUS" and "APPENDIX B -- Proposed Form of Legal Opinion" herein.

# \$62,765,000 STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS General Obligation Bonds

Consolidated Capital Development Loan of 2002, Refunding Series C

# **Dated:** Date of Delivery

**Due:** As shown below

The Bonds will be issued as fully registered bonds and will be registered in the name of Cede & Co., as nominee for The Depository Trust Company ("DTC"), New York, New York. Purchases of the Bonds will be made in book-entry form only, in denominations of \$5,000 or any integral multiple thereof and no physical delivery of the Bonds will be made to purchasers. So long as Cede & Co. is the registered owner of the Bonds, principal and semiannual interest are payable to DTC by State Street Bank and Trust Company, as Paying Agent. Interest on the Bonds is payable on May 1 and November 1, commencing May 1, 2003. The Bonds constitute general obligations of the State for the payment of which the full faith and credit of the State will be pledged. **The Bonds are not subject to redemption prior to maturity.** 

Payment of the principal of and interest on the Bonds when due will be insured by a financial guaranty insurance policy to be issued simultaneously with the delivery of the Bonds by



as more fully described herein.

\$62,765,000 Consolidated Capital Development Loan of 2002, Refunding Series C

Maturity		Interest		
(November 1)	<u>Amount</u>	<u>Rate</u>	<u>Yield</u>	CUSIP
2003	\$1,055,000	4.00%	NRO	76222N EP2
2004	4,735,000	5.00	1.60%	76222N EQ0
2005	4,900,000	3.00	1.95	76222N ER8
2006	5,070,000	5.00	2.31	76222N ES6
2007	9,105,000	5.00	2.67	76222N ET4
2008	$5,\!585,\!000$	5.25	3.03	76222N EU1
2009	5,850,000	5.25	3.28	76222N EV9
2010	6,140,000	5.25	3.51	76222N EW7
2011	6,445,000	5.25	3.70	76222N EX5
2012	6,765,000	5.25	3.79	76222N EY3
2013	7,115,000	5.25	3.92	76222N EZ0

The Bonds are offered when, as and if issued by the State and delivered to the Underwriters, subject to the approval of legality by Tillinghast Licht Perkins Smith & Cohen, LLP, Providence, Rhode Island, Bond Counsel, and certain other conditions. Certain legal matters will be passed upon for the State by its Disclosure Counsel, Partridge Snow & Hahn LLP, Providence, Rhode Island. Certain matters will be passed upon for the Underwriters by their counsel, Ropes & Gray, Providence, Rhode Island. Delivery of the Bonds to DTC is expected in New York, New York on or about December 19, 2002.

# **Salomon Smith Barney**

# **Morgan Stanley**

**UBS PaineWebber, Inc.** 

Carolan & Co., Inc.

No dealer, broker, salesperson or other person has been authorized by the State or the Underwriters of the Bonds to give any information or to make any representations other than as contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by either of the foregoing. This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy nor shall there be any sale of the Bonds offered hereby by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from the State, and other sources that are deemed to be reliable but is not guaranteed as to accuracy or completeness by the Underwriters of the Bonds or, as to information from other sources, the State. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the State since the date hereof.

The Underwriters intend to offer the Bonds to the public initially at the offering prices or yields shown on the cover page hereof, which prices or yields may change subsequently without any requirement or prior notice. The Underwriters may offer and sell the Bonds to certain dealers (including dealers depositing such Bonds into investment trusts) at prices lower than the public offering prices shown on the cover hereof.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their responsibility to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances create any implication that there has been no change in the affairs of the parties referred to above or that the other information or opinions are correct as of any time subsequent to the date hereof.

#### IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL ON THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

THE INFORMATION RELATING TO MBIA INSURANCE CORPORATION (THE "INSURER") AND THE POLICY CONTAINED IN THIS OFFICIAL STATEMENT HAVE BEEN FURNISHED BY THE INSURER (SEE "THE MBIA INSURANCE CORPORATION INSURANCE POLICY" HEREIN). NO REPRESENTATION IS MADE BY THE STATE AS TO THE ADEQUACY OR ACCURACY OF SUCH INFORMATION. THE STATE HAS NOT MADE ANY INDEPENDENT INVESTIGATION OF THE INSURER OR THE POLICY.

This Official Statement contains statements which, to the extent they are not recitations of historical fact, constitute "forward looking statements." In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "believe" and similar expressions are intended to identify forward-looking statements. A number of important factors affecting the State's financial results could cause actual results to differ materially from those stated in the forward-looking statements.

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# STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS



# **CONSTITUTIONAL OFFICERS**

Lincoln C. Almond
Charles J. Fogarty
Paul J. Tavares
Sheldon Whitehouse
Edward S. Inman, III

# **APPOINTED OFFICIALS**

Director of Administration	Robert L. Carl, Jr., Ph.D.
Budget Officer	Rosemary Booth Gallogly
State Controller	Lawrence C. Franklin, Jr.
Auditor General	Ernest A. Almonte

# **BOND COUNSEL**

Tillinghast Licht Perkins Smith & Cohen, LLP Providence, Rhode Island

# DISCLOSURE COUNSEL

Partridge Snow & Hahn LLP Providence, Rhode Island

# FINANCIAL ADVISOR

First Southwest Company Lincoln, Rhode Island [THIS PAGE INTENTIONALLY LEFT BLANK]

# **OFFICIAL STATEMENT**

# \$62,765,000 State of Rhode Island and Providence Plantations General Obligation Bonds Consolidated Capital Development Loan of 2002, Refunding Series C

# INTRODUCTION

The purpose of this Official Statement, including the cover page and appendices hereto, is to set forth certain information concerning the State of Rhode Island and Providence Plantations (the "State" or "Rhode Island") and its \$62,765,000 General Obligation Bonds, Consolidated Capital Development Loan of 2002, Refunding Series C (the "Bonds") dated the date of original delivery thereof. The proceeds of the Bonds will be used primarily to refund certain outstanding bonds of the State (the "Refunded Bonds"). See "PLAN OF REFUNDING" and "APPENDIX C - Table of Refunded Bonds" herein.

## SECURITY FOR THE BONDS

The Bonds when duly issued will constitute valid general obligations of the State and the full faith and credit of the State will be pledged for the payment of the principal of and interest on each of the Bonds as the same shall become due.

Each Bond when issued and paid for will constitute a contract between the State and the owner thereof. The general laws of Rhode Island provide that the General Treasurer may pay debt service on State debt without the need for an annual appropriation (as would be required for other payments from the State treasury). Moreover, each act under which the Bonds are issued expressly provides an appropriation from the treasury of a sum sufficient to pay the annual principal and interest due on the Bonds to the extent the same is not otherwise provided.

Enforcement of a claim for payment of principal of or interest on the Bonds may be subject to the provisions of federal or State statutes, if any, heretofore or hereafter enacted extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied and to the exercise of judicial discretion in accordance with equitable principles.

#### SOURCES AND USES OF FUNDS

The following table sets forth estimated sources and uses of funds for the Bonds.

Source	es	
	Par Amount of Bonds	\$62,765,000.00
	Premium	6,405,286.10
	Total Sources	\$69,170,286.10
Uses		
	Refunding Trust Account Deposit	\$68,657,469.74
	Costs of Issuance <sup>†</sup>	512,816.36
	Total Uses	\$69,170,286.10

†Includes bond insurance premium and underwriters' discount.

#### PLAN OF REFUNDING

The State, upon delivery of the Bonds, will enter into a refunding trust agreement (the "Refunding Trust Agreement") with State Street Bank and Trust Company, Boston, Massachusetts, as refunding trustee (the "Refunding Trustee"). The Refunding Trust Agreement will provide for the deposit of the net proceeds of the Bonds with the Refunding Trustee in a separate account to be applied immediately upon receipt to purchase non-callable direct obligations of the United States of America (the "Government Obligations") and to fund, if needed, a cash deposit in such account. The Refunding Trust Agreement will require that maturing principal of and interest on the Government Obligations, plus any initial cash deposit, be held in trust in such accounts and be paid to the paying agent of the Refunded Bonds solely for the payment of the principal of and redemption premium, if any, and interest on the Refunded Bonds. According to the report described in "VERIFICATION OF MATHEMATICAL COMPUTATIONS," the Government Obligations will mature at such times and earn interest in such amounts that, together with any initial cash deposit, they will produce sufficient moneys to make such payments on the Refunded Bonds to and including their respective maturity or redemption dates. For a list of the outstanding bonds of the State to be refunded through the proceeds of the Bonds, see "APPENDIX C - Table of Refunded Bonds" herein.

### **DESCRIPTION OF THE BONDS**

# General

Pursuant to Section 35-8-21 of the General Laws of the State, the Bonds will constitute the Consolidated Capital Development Loan of 2002, Refunding Series C.

The Bonds will be dated the date of original delivery thereof and will bear interest at the rates set forth on the cover page hereof. Interest on the Bonds will be payable on May 1, 2003 and semi-annually thereafter on November 1 and May 1 of each year in which the Bonds mature. So long as The Depository Trust Company ("DTC"), or its nominee Cede & Co., is the Bondholder, such payments will be made directly to such Bondholder. Disbursement of such payments to Beneficial Owners will be the responsibility of the DTC Participants and Indirect Participants, as more fully described herein. Interest is computed on the basis of a 360-day year consisting of twelve 30-day months. Principal of the Bonds will be payable as set forth on the cover page hereof.

# Redemption

The Bonds are not subject to redemption prior to maturity.

#### **Book-Entry-Only System**

The information set forth in this section concerning DTC and DTC's book-entry system has been obtained from the office of General Counsel to DTC and has been described by DTC as accurately describing DTC, its methods of effecting book-entry transfers of securities distributed through DTC and certain related matters. No representation is made by any person, including the State, other than DTC as to the completeness or the accuracy of such information or as to the absence or material adverse changes in such information subsequent to the date hereof.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC

holds and provides asset servicing for over 2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond (the "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct and Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of the Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds issued are being redeemed, DTC's practice is to determine by lot the amount of the interest of each direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal, premium, if any, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit the Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants

to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the State or the Paying Agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State and Paying Agent; disbursement of such payments to Direct Participants shall be the responsibility of DTC; and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

THE INFORMATION IN THIS SECTION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE STATE BELIEVES TO BE RELIABLE, BUT THE STATE TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF.

THE STATE, THE PAYING AGENT, THE UNDERWRITER AND THE REFUNDING TRUSTEE WILL HAVE NO RESPONSIBILITY OR OBLIGATION TO SUCH DTC PARTICIPANTS OR THE PERSONS FOR WHOM THEY ACT AS NOMINEE WITH RESPECT TO THE PAYMENTS TO OR THE PROVIDING OF NOTICE FOR THE DTC PARTICIPANTS, OR THE INDIRECT PARTICIPANTS OR BENEFICIAL OWNERS.

SO LONG AS CEDE & CO. IS THE REGISTERED OWNER OF THE BONDS, AS NOMINEE OF DTC, REFERENCES HEREIN TO THE BONDOWNERS OR REGISTERED OWNERS OF THE BONDS SHALL MEAN CEDE & CO. AND SHALL NOT MEAN THE BENEFICIAL OWNERS OF THE BONDS.

Neither the State nor the Paying Agent shall have any responsibility or obligation with respect to: (i) the accuracy of the records of DTC or any Participant with respect to any beneficial ownership interest of the Bonds; (ii) the delivery to any Participant, Beneficial Owner of the Bonds or other person, other than DTC, of any notice with respect to the Bonds; (iii) the payment to any Participant, Beneficial Owner of the Bonds or other person, other than DTC of any amount with respect to the principal of, premium, if any, or interest on, the Bonds; (iv) any consent given by DTC as registered owner; or (v) the selection by DTC or any Participant of any Beneficial Owners to receive payment if the Bonds are redeemed in part.

# **Record Date**

The record date for the Bonds will be the close of business of the fifteenth day prior to the date on which an interest payment is due, or if such day is not a business day of the Paying Agent, the next preceding day which is a regular business day of the Paying Agent.

### THE MBIA INSURANCE CORPORATION INSURANCE POLICY

The following information has been furnished by MBIA Insurance Corporation ("MBIA") for use in this Official Statement. Reference is made to Appendix D for a specimen of MBIA's policy.

MBIA's policy unconditionally and irrevocably guarantees the full and complete payment required to be made by or on behalf of the State to the Paying Agent or its successor of an amount equal to (i) the principal of (either at the stated maturity or by an advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Bonds as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed by MBIA's policy shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of any such payment which is subsequently recovered from any owner of the Bonds pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law (a "Preference").

MBIA's policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Bonds. MBIA's policy does not, under any circumstance, insure against loss relating to: (i) optional or mandatory redemptions (other than mandatory sinking fund redemptions); (ii) any payments to be made on an accelerated basis; (iii) payments of the purchase price of Bonds upon tender by an owner thereof; or (iv) any Preference relating to (i) through (iii) above. MBIA's policy also does not insure against nonpayment of principal of or interest on the Bonds resulting from the insolvency, negligence or any other act or omission of the Paying Agent or any other paying agent for the Bonds.

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by MBIA from the Paying Agent or any owner of a Bond the payment of an insured amount for which is then due, that such required payment has not been made, MBIA on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds, in an account with State Street Bank and Trust Company, N.A., in New York, New York, or its successor, sufficient for the payment of such other proof of ownership of the Bonds, together with any appropriate instruments of assignment to evidence the assignment of MBIA as agent for such owners of the Bonds in any legal proceeding related to payment of insured amounts on the Bonds, such instruments being in a form satisfactory to State Street Bank and Trust Company, N.A., State Street Bank and Trust Company, N.A. shall disburse to such owners or the Paying Agent payment of the insured amounts due on such Bonds, less any amount held by the Paying Agent for the payment of such insured amounts and legally available therefor.

#### MBIA

MBIA Insurance Corporation ("MBIA") is the principal operating subsidiary of MBIA Inc., a New York Stock Exchange listed company (the "Company"). The Company is not obligated to pay the debts of or claims against MBIA. MBIA is domiciled in the State of New York and licensed to do business in and subject to regulation under the laws of all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands of the United States and the Territory of Guam. MBIA has three branches, one in the Republic of France, one in the Republic of Singapore and one in the Kingdom of Spain. New York has laws prescribing minimum capital requirements, limiting classes and concentrations of investments and requiring the approval of policy rates and forms. State laws also regulate the amount of both the aggregate and individual risks that may be insured, the payment of dividends by MBIA, changes in control and transactions among affiliates. Additionally, MBIA is required to maintain contingency reserves on its liabilities in certain amounts and for certain periods of time.

MBIA does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding the policy and MBIA set forth under the heading "THE MBIA INSURANCE CORPORATION INSURANCY POLICY". Additionally, MBIA makes no representation regarding the Bonds or the advisability of investing in the Bonds.

The Financial Guarantee Insurance Policies are not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

#### **MBIA Information**

The following documents filed by the Company with the Securities and Exchange Commission (the "SEC") are incorporated herein by reference:

- (1) The Company's Annual Report on Form 10-K for the year ended December 31, 2001; and
- (2) The Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2002.

Any documents filed by the Company pursuant to Sections 13(a), 13(c), 14 or 15(d) of the Exchange Act of 1934, as amended, after the date of this Official Statement and prior to the termination of the offering of the Bonds offered hereby shall be deemed to be incorporated by reference in this Official Statement and to be a part hereof. Any statement contained in a document incorporated or deemed to be incorporated by reference herein, or contained in this Official Statement, shall be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any other subsequently filed document which also is or is deemed to be incorporated by reference herein, so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

The Company files annual, quarterly and special reports, information statements and other information with the SEC under File No. 1-9583. Copies of the SEC filings (including (1) the Company's Annual Report on Form 10-K for the year ended December 31, 2001, and (2) the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2002), are available (i) over the Internet at the SEC's web site at <u>http://www.sec.gov</u>; (ii) at the SEC's public reference room in Washington D.C.; (iii) over the Internet at the Company's web site at http://www.mbia.com; and (iv) at no cost, upon request to MBIA Insurance Corporation, 113 King Street, Armonk, New York 10504. The telephone number of MBIA is (914) 273-4545.

As of December 31, 2001, MBIA had admitted assets of \$8.5 billion (audited), total liabilities of \$5.6 billion (audited), and total capital and surplus of \$2.9 billion (audited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities. As of September 30, 2002, MBIA had admitted assets of \$9.0 billion (unaudited), total liabilities of \$5.9 billion (unaudited), and total capital and surplus of \$3.1 billion (unaudited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities.

#### **Financial Strength Ratings of MBIA**

Moody's Investors Service, Inc. rates the financial strength of MBIA "Aaa."

Standard & Poor's, a division of The McGraw-Hill Companies, Inc. rates the financial strength of MBIA "AAA."

Fitch Ratings rates the financial strength of MBIA "AAA."

Each rating of MBIA should be evaluated independently. The ratings reflect the respective rating agency's current assessment of the creditworthiness of MBIA and its ability to pay claims on its policies of insurance. Any further explanation as to the significance of the above ratings may be obtained only from the applicable rating agency.

The above ratings are not recommendations to buy, sell or hold the Bonds, and such ratings may be subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of the Bonds. MBIA does not guaranty the market price of the Bonds nor does it guaranty that the ratings on the Bonds will not be revised or withdrawn.

#### RATINGS

The Bonds have been assigned ratings by Fitch Ratings ("Fitch"), Moody's Investors Service ("Moody's") and Standard and Poor's Rating Services, a division of the McGraw-Hill Companies, Inc. ("Standard and Poor's") (collectively, the "Rating Agencies"). The ratings assigned by Fitch, Moody's and Standard and Poor's are AAA, Aaa, and AAA, respectively, with the understanding that upon delivery of the Bonds, a policy insuring the payment when due of the principal of and the interest on the Bonds will be issued by MBIA Insurance Corporation.

Such ratings reflect only the respective views of such organizations, and an explanation of the significance of each such rating may be obtained from the rating agency furnishing the same. There is no assurance that the ratings given the Bonds by the Rating Agencies will be maintained for any given period of time or that they may not be revised downward or withdrawn entirely. Any such downward change in or withdrawal of such ratings may have an adverse effect on the market price of the Bonds.

# LEGAL MATTERS

The legality of the Bonds will be approved by Tillinghast Licht Perkins Smith & Cohen, LLP, Providence, Rhode Island, Bond Counsel. A copy of the opinion of Bond Counsel in substantially the form to be delivered at closing is included herein as Appendix B. The State will be advised on certain legal matters by Partridge Snow & Hahn LLP, Providence, Rhode Island, Disclosure Counsel. Certain matters will be passed upon for the Underwriters by their counsel, Ropes & Gray, Providence, Rhode Island.

#### TAX STATUS

In the opinion of Tillinghast Licht Perkins Smith & Cohen, LLP, Bond Counsel, under existing law, interest on the Bonds is excludable from gross income for federal income tax purposes and will not be an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. Interest on the Bonds will be taken into account, however, in the calculation of adjusted current earnings for the purpose of computing the alternative minimum tax imposed on corporations. (See "APPENDIX B - Proposed Form of Legal Opinion").

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements regarding the use, expenditure and investment of bond and note proceeds and the payment of rebates to the United States which must be continuously satisfied subsequent to the issuance of the Bonds in order for interest on the Bonds to remain excludable from gross income for federal income tax purposes. Failure to comply with these requirements may cause of the Bonds. The State will covenant to take all lawful action necessary to comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest on the Bonds be or continue to be excludable from gross income for federal income tax purposes.

The foregoing analysis of the exclusion of interest from gross income for purposes of federal income taxation is limited to the initial issuance of the Bonds. Bondholders should consult their tax advisors with respect to any federal tax consequences of secondary market transactions.

## Bond Premium

Under the Code, a purchaser (other than a purchaser who holds such Bond as inventory, stock in trade or for sale to customers in the ordinary course of business) who acquires a Bond for a price in excess of its stated redemption value at maturity (a "Premium Bond"), has acquired the Bond with "bond premium".

Bond premium is amortized over the remaining term of the Premium Bond for federal income tax purposes. The purchaser of a Premium Bond is required to decrease his adjusted basis in the Premium Bond by the amount of amortizable bond premium attributable to each taxable year during the amortization period. The amount of amortizable bond premium attributable to each taxable year is determined actuarially at a constant interest rate. The amortizable

bond premium attributable to a taxable year is not deductible for federal income tax purposes. Purchasers of Premium Bonds should consult their own tax advisors with respect to the precise determination for federal income tax purposes of the treatment of bond premium upon sale, redemption or other disposition of Premium Bonds and with respect to the state and local consequences of owning and disposing of Premium Bonds.

Ownership of tax-exempt obligations may result in collateral federal income tax consequences to certain taxpayers including, without limitation, corporations subject to the foreign branch profits tax, Subchapter S corporations, financial institutions, certain insurance companies, individual recipients of Social Security or railroad retirement benefits, and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. In addition, taxpayers disposing of property, the acquisition of which is financed in whole or in part after 1990 with federally-subsidized indebtedness (qualified mortgage bonds or mortgage credit certificates) must take receipts or accruals of interest on the Bonds into account in determining what portion, if any, of the federally-subsidized amount is subject to recapture. Prospective purchasers of the Bonds should consult their tax advisors as to the applicability of any such collateral consequences.

In the opinion of Bond Counsel, the Bonds are exempt from Rhode Island taxes, although the Bonds and the interest thereon may be included in the measure of Rhode Island estate and gift taxes and certain business and corporate taxes.

#### LITIGATION

No litigation is pending or, to the knowledge of the Attorney General, threatened against or affecting the State seeking to restrain or enjoin the issuance, sale or delivery of the Bonds or in any way contesting or affecting the validity of the Bonds.

There are pending in courts within the State various suits in which the State is a defendant. In the opinion of State Officials, no litigation is pending or, to their knowledge, threatened which is likely to result, either individually or, in the aggregate, in final judgments against the State that would affect materially its financial position.

## FINANCIAL ADVISOR

First Southwest Company, Lincoln, Rhode Island has served as the State's financial advisor for the Bonds. First Southwest Company has provided the following sentence for inclusion in this Official Statement: First Southwest Company has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the State and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but First Southwest Company does not guarantee the accuracy or completeness of such information.

# CONTINUING DISCLOSURE

Rule 15c2-12 under the Securities Exchange Act of 1934, as amended, and officially interpreted from time to time (the "Rule") provides that underwriters may not purchase or sell municipal securities unless the issuer of the municipal securities undertakes to provide continuing disclosure with respect to those securities, subject to certain exemptions. The State will covenant, at the time of the delivery of the Bonds, to provide continuing disclosure consistent with the terms of the Rule, as provided in a Continuing Disclosure Certificate to be dated as of the date of the Bonds and incorporated by reference therein.

Pursuant to the Continuing Disclosure Certificate, the State will covenant, agree and undertake to provide the following continuing disclosure with respect to the Bonds:

(1) The State will provide to each nationally recognized municipal securities information repository ("NRMSIR") and the appropriate state information depository for the State ("SID"), if any: (a) on or before the end of each calendar year commencing December 31, 2003, financial information and operating data relating to the State for

the preceding fiscal year of the type presented in Appendix A of the Official Statement prepared in connection with the Bonds regarding (i) revenues and expenditures relating to operating budgets, (ii) capital expenditures, (iii) fund balances, (iv) tax information, (v) outstanding direct and indirect indebtedness, (vi) pension obligations and (vii) such other financial information and operating data as may be required to comply with the Rule; and (b) promptly upon their public release, the audited financial statements of the State for the most recently ended fiscal year, to the extent such statements have been commissioned, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by Rhode Island law. The State reserves the right to modify from time to time the specific types of information provided under clause (a) above or the format of the presentation of such information, provided that any such modification will be done in a manner consistent with the Rule.

(2) The State will provide in a timely manner to each NRMSIR or to the Municipal Securities Rulemaking Board and to the SID, if any, notice of the occurrence of any of the following events with respect to the Bonds, if material: (a) principal and interest payment delinquencies; (b) nonpayment related defaults; (c) unscheduled draws on debt service reserves reflecting financial difficulties; (d) unscheduled draws on credit enhancements reflecting financial difficulties; (e) substitution of credit or liquidity providers or their failure to perform; (f) adverse tax opinions or events affecting the tax-exempt status of the Bonds; (g) modifications to rights of beneficial owners of the Bonds; (h) Bond calls; (i) defeasances; (j) release, substitution or sale of property securing repayment of the Bonds; or (k) rating changes to the Bonds by any nationally recognized credit agency which has rated the Bonds at the request of the State. The State from time to time may choose to provide notice of the occurrence of certain other events, in addition to those listed above, if, in the judgement of the State, such other event is material with respect to the Bonds, but the State does not undertake to commit to provide any such notice of the occurrence of any material event except those listed above.

(3) The State will provide, in a timely manner, to each NRMSIR or to the Municipal Securities Rulemaking Board and to the SID, if any, notice of a failure to satisfy the requirements of paragraph (1) above.

The provisions of the Continuing Disclosure Certificate may be amended by the State without the consent of, or notice to, any owners of the Bonds, (a) to comply with or conform to the provisions of the Rule or any amendments to the Rule or authoritative interpretations thereto by the Securities and Exchange Commission or its staff (whether required or optional), (b) to add a dissemination agent for the information required to be provided by such undertakings and to make necessary or desirable provisions with respect thereto, (c) to add to the covenants of the State for the benefit of the owners of the Bonds, (d) to modify the contents, presentation and format of the annual financial information from time to time as a result of a change in circumstances that arises from a change in legal requirements, or (e) to otherwise modify the undertakings in a manner consistent with the provisions of State legislation establishing a SID or otherwise responding to the requirements of the Rule concerning continuing disclosure; provided, however, that in the case of any amendment pursuant to clauses (d) and (e), (i) the undertaking, as amended, would have complied with the requirements of the Rule at the time of the offering of the Bonds, after taking into account any amendments or authoritative interpretations of the Rule, as well as any changes in circumstances, and (ii) the amendment does not materially impair the interests of the owners of the Bonds, as determined either by a party unaffiliated with the State, (such as bond counsel) or by a vote or consent of owners of a majority in outstanding principal amount of the Bonds affected thereby at or prior to the time of such amendment. The Continuing Disclosure Certificate will also state that to the extent the Rule no longer requires issuers such as the State to provide continuing disclosure with respect to securities such as the Bonds, the State's obligation to provide continuing disclosure shall terminate immediately.

The purpose of the State's undertaking is to conform to the requirements of the Rule and, except for creating the right on the part of the holders of the Bonds from time to time, to specifically enforce the State's obligations hereunder, not to create new contractual or other rights for the original purchasers of the Bonds, any registered owner or Beneficial Owner of the Bonds, any municipal securities broker or dealer, any potential purchaser of the Bonds, the Securities and Exchange Commission or any other person. The sole remedy in the event of any actual or alleged failure by the State to comply with any covenant of the Continuing Disclosure Certificate shall be an action for the specific

performance of the State's obligations thereunder and not for money damages in any amount. Any failure by the State to comply with any provision of such undertaking shall not constitute an event of default with respect to the Bonds.

The State has never failed to comply, in all material respects, with any previous undertakings to provide annual reports or notices of material events in accordance with the Rule.

The State Budget Officer, or such official's designee from time to time, shall be the contact person on behalf of the State from whom the foregoing information, data and notices may be obtained. The name, address and telephone number of the initial contact person is Rosemary Booth Gallogly, State Budget Officer, State Administration Building, One Capitol Hill, Providence, Rhode Island, 02903, Telephone (401) 222-6400.

## VERIFICATION OF MATHEMATICAL COMPUTATIONS

Causey Demgen & Moore, Inc., Certified Public Accountants and Consultants, will verify from the information provided to them the mathematical accuracy as of the date of the closing on the Bonds of (1) the computations contained in the provided schedules to determine that the anticipated receipts from the securities and cash deposited listed in such schedules, to be held in escrow, will be sufficient to pay, when due, the principal, interest and call premium payment requirements of the Refunded Bonds, and (2) the computations of yield on both the securities and the Bonds contained in the provided schedules used by Bond Counsel in its determination that the interest on the Bonds is not included in gross income for federal income tax purposes. Causey Demgen & Moore Inc. will express no opinion on the assumptions provided to them, nor as of the exclusion of interest on the Bonds from gross income for federal income tax purposes.

#### UNDERWRITING

The Bonds are being purchased by Morgan Stanley & Co. Incorporated, as Representative of the Underwriters (the "Underwriters"). The aggregate offering price of the Bonds to the public is \$69,170,286.10 and the Underwriters have jointly and severally agreed, subject to certain conditions, to purchase the Bonds from the State at a purchase price of \$68,905,566.65 and to reoffer the Bonds at no greater than the initial public offering prices stated on the cover page hereof. The purchase contract provides that the Underwriters will purchase all of the Bonds if any are purchased, the obligation to make such purchase being subject to certain terms and conditions set forth in the purchase contract.

# ADDITIONAL INFORMATION

Information with respect to the State and a detailed description of the State's financial condition are set forth in the State's Information Statement dated November 20, 2002 and the General Purpose Financial Statements of the State, as of and for the year ended June 30, 2001, both of which have been prepared and furnished by the State and which are included in Appendix A.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any such statements will be realized. The information, estimates and assumptions and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale made pursuant to this Official Statement shall, under any circumstances, create any implication that there has been no change in the affairs of the State or its agencies or authorities since the date of this Official Statement, except as expressly stated. This Official Statement is not to be construed as a contract or agreement between the State of Rhode Island and the purchasers of the Bonds from time to time. The Official Statement is submitted only in connection with the sale of the Bonds and may not be reproduced or used in whole or in part for any other purpose.

STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

By:/s/ Paul J. Tavares General Treasurer

Dated: December 12, 2002

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**APPENDIX A** 

# INFORMATION STATEMENT OF THE STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

DATED: November 20, 2002

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# STATE GOVERNMENT ORGANIZATION AND FINANCES

#### **General Information**

The State of Rhode Island is governed by its Constitution, the present form of which was adopted by the electorate in 1986 reflecting a comprehensive restatement to replace archaic language and to delete repealed provisions of the 1843 Constitution, as well as various other amendments.

Under the State Constitution, the powers of government are divided into three branches: legislative, executive and judicial. The legislative power of the government is vested in the General Assembly, which consists of a 50 member Senate and a 100 member House of Representatives. A referendum approved by the voters at the November 8, 1994 election changes the composition, pay scale and pension plan of the General Assembly. Commencing in 2003, there will be seventy-five (75) members of the House of Representatives and thirty-eight (38) members of the Senate. They shall be constituted on the basis of population and the representative districts shall be as nearly equal in population and as compact in territory as possible. All members of the General Assembly are elected biennially from senatorial and representative districts. The General Assembly meets annually beginning on the first Tuesday in January.

The chief executive power of the State is vested in the Governor and, by succession, the Lieutenant Governor. Each are elected for four (4) year terms. The Governor is primarily responsible for the faithful execution of laws enacted by the General Assembly and for the administration of State government through the Executive Department. The State Constitution also provides for the election of three additional general State Officers: the Attorney General, the Secretary of State and the General Treasurer. Under the State Constitution, the Governor is granted the power to veto any act adopted by the General Assembly, provided, however, that any such veto can be overridden by a 3/5 vote of the members present and voting of both houses of the General Assembly. The Governor does not have any power of line-item veto.

The judicial power of the State is vested in the Supreme Court and such inferior courts as are established by the General Assembly. The Supreme Court, appointed by the Governor and confirmed by the Senate and the House of representatives, has final revisory and appellate jurisdiction upon all questions of law and equity. The General Assembly has also established a Superior Court, a Family Court, a District Court and certain municipal courts in various cities and towns in the State.

# **Municipalities**

Below the level of State government, Rhode Island is divided into 39 cities and towns that exercise the functions of local general government. There is no county governmental structure in the State of Rhode Island. Local executive power is generally placed in a mayor, administrator/manager or town council form of government, and legislative power is vested in either a city or town council. The State Constitution provides municipalities with the right of self-government in all local matters by adopting a "home rule" charter. Every city or town, however, has the power to levy, assess and collect taxes, or borrow money, only as specifically authorized by the General Assembly. Except for matters that are reserved exclusively to the General Assembly, such as taxation and elections, the State Constitution restricts the power of the General Assembly on actions relating to the property, affairs and government of any city or town which has adopted a "home rule" charter, to general laws which apply to all cities and towns, but which shall not affect the form of government of any city or town. The General Assembly has the power to act in relation to a particular home rule charter community, provided that such legislative action shall become effective only upon approval of a majority of the voters of the affected city or town. Section 44-35-10 of the General Laws requires every city and town to adopt a balanced budget for each fiscal year. Local governments rely principally upon general real and tangible personal property taxes and automobile excise taxes for provision of revenue.

The 1985 Session of the General Assembly passed a law entitled "An Act Providing Property Tax Relief and Replacement and Establishing a Cap on City and Town Property Tax Levy Growth". Enacted as section 44-5-2 of the General Laws and entitled "Maximum Levy", this legislation limits tax levy or rate increases by municipalities to an increase no greater than 5 <sup>1</sup>/<sub>2</sub> percent over the pervious year. Legislation was also enacted that authorized tax levy or rate increases of greater than 5 <sup>1</sup>/<sub>2</sub> percent in the event that debt service costs on present and future general obligation debt

increases at a rate greater than 5  $\frac{1}{2}$  percent. The legislation also provides for the certification by a State agency of the appropriate property tax base to be used in computations in any year when revaluation in being implemented. Provisions of section 44-5-2 also include authorization to exceed this limitation in the event of loss of non-property tax revenue, or when an emergency situation arises and is certified by the State Auditor General. In such an emergency situation, such levy in excess of a 5  $\frac{1}{2}$  percent increase must be approved by a majority of the city or town governing body or electors voting at the financial town meeting. The statute was amended to clarify that nothing in the tax levy cap provisions was intended to constrain the payment of obligations of cities and towns. The power of the cities and towns to pay their general obligations bonds and notes is unlimited and each city or town is required to levy *ad valorem* taxes upon all the taxable property for the payment of such bonds and notes and the interest thereon, without limitation as to rate or amount.

# Local Tax Relief

During the 1998 session, the General Assembly enacted three separate measures designed to provide taxpayer relief from local property taxes. The total cost, in FY 2003, for these measures is \$155.5 million. The first measure expanded the existing circuit breaker program by allowing eligible households with incomes of up to \$25,000 to claim a refundable credit against state income tax. Previously, a credit was allowed for eligible households with incomes of up to \$18,000. The 2003 enacted budget appropriates \$6.0 million for this program.

The second and third measures were designed to phase out, over a number of years, two separate components of the local property tax levy. One is the local levy on inventories. The phase out period will span ten years and will progressively eliminate ten percent of the tax levy each year. Local communities will be reimbursed for lost revenues through the state's General Revenue Sharing program, which will be increased from 1.0 percent of tax revenues in FY 1998 to 4.7 percent of tax revenues in FY 2010. The FY 2002 final budget included appropriations of \$43.6 million and the FY 2003 budget appropriates \$48.3 million for this program.

The other local property tax levy to be reduced or eliminated is the local levy on motor vehicles and trailers. This tax may be phased out subject to annual review and appropriation by the General Assembly, by providing increasing exemptions against the assessed value of all motor vehicles. Local communities are reimbursed on the value of the exempted amounts and assumed cumulative growth in the tax rate equal to the Consumer Price Index (CPI). The FY 2002 final budget included appropriations of \$99.6 million and the FY 2003 budget appropriates \$101.2 million for this program. The FY 2003 budget halts further increases in the exemptions for this program, and calls for annual review by the General Assembly.

#### State Aid to Local Communities

Total State aid to cities and towns has risen from approximately \$389.7 million in FY 1991 to \$896.7 million in the FY 2003 Enacted Budget. The largest category of State aid to cities and towns is assistance programs for school operations and school buildings. The general school aid program reimbursed communities on the basis of the relationship between the number of students and the property wealth and personal income of the community. The Legislature, recognizing that the method of education aid distribution required evaluation, created a "Joint Commission on School Funding" to study modifications to the system of state aid distribution. The Commission reported its recommendations to the Governor and the General Assembly with the FY 1998 Budget Act. It was recommended that support for specific targeted student investments (need, technology, limited English proficiency, early childhood, core instructional cost, and professional development) be included in the FY 1998 budget with the previous distributions frozen in place. This distribution methodology continued with several new investment funds established in the ensuing years.

The FY 2003 Enacted Budget for education aid to local governments totals \$708.6 million. This represents a \$32.3 million increase (4.8 percent) in the state support relative to the FY 2002 revised budget. The increase in funding is primarily due to an increase of \$24.9 million in education aid, including Central Falls and the Met School, and an increase in Teacher Retirement obligations of approximately \$7.2 million, an increase in school construction aid of \$200,000. Of the increase, \$18.3 million is reflected in General Education Aid with other changes occurring as follows: Targeted Aid increased \$2.0 million; Language Assistance increased \$1.9 million; Charter Schools increased \$3.5 million; Full-Day Kindergarten increased \$900,000; Group Home funding increased \$400,000 and several other aid categories increased by a

total of \$680,846. These increases were partially offset by a number of decreases. The Gates Foundation match of \$664,000 was eliminated; On-Site visit financing was reduced by \$240,000; Professional Development activities financed by the Department was reduced by \$435,000; Progressive Support and Intervention decreased \$4.2 million; and financing for Vocational Schools declined by \$245,500. The increased aid will ensure that each school district will receive a minimum increase of one percent over its FY 2002 allocation.

In addition to reimbursement of school operations costs, State school construction aid is provided at levels ranging from 30 percent to 88 percent of the construction cost of new facilities. The level is also based upon the relationship between student counts and community wealth, and takes into consideration the relative weight of school debt in the particular city or town to its total debt. Beginning in FY 1997, the definition of reimbursable expenditures was expanded to include capital expenditures made through a capital lease or lease revenue bonds or from a municipality's capital reserve account. In FY 1997, disbursements to local school districts totaled \$18.1 million. The FY 2003 Enacted Budget provides \$33.4 million for this category of aid, an increase of 85 percent since FY 1997. A related program will provide approximately \$2.3 million in FY 2002 to cities and towns to provide aid in the construction of libraries.

Other local aid programs include the general revenue sharing and payment-in-lieu of taxes programs. The 1987 session of the General Assembly enacted legislation that consolidated all prior revenue sharing components into one general revenue sharing program and incorporated a distribution formula based upon relative population, tax effort and personal income of each city and town. In addition, Rhode Island distributes the proceeds of a statewide tax imposed on the tangible personal property of telephone, telegraph, cable, express and telecommunications companies. The 1991 General Assembly passed legislation to dedicate, beginning in FY 1994, an amount equal to one percent of second prior year total state tax revenues to general state aid. Funding for this program has varied since FY 1991, between no funding in FY 1993 to \$43.6 million in FY 2002. The FY 2003 Enacted Budget includes \$48.3 million for this program, and maintains the share dedicated at 2.4% of state tax revenues. This percentage will increase annually until it reaches 4.7% in FY 2010.

The payment-in-lieu of taxes program authorizes the General Assembly to appropriate and distribute to communities amounts not to exceed twenty-seven percent of the property taxes that would have been collected on tax exempt properties. Properties included in this program are non-profit educational institutions, non-profit or state-owned hospitals, veterans' residential facility, and correctional facilities. The FY 2003 Enacted Budget includes \$18.2 million for this program.

The Central Falls Review commission was established under Chapter 65 of the Public Laws of 1990 and published its report in January of 1991. The report found the City of Central Falls to be in a serious financial condition and made thirteen recommendations for city and State action. The recommendation most widely publicized is the State's assumption of responsibility for funding education in Central Falls. The FY 1992 Enacted Budget provided statutory authority for full funding of educational programs in the City of Central Falls. Full financial and administrative takeover of the Central Falls school system occurred July 1, 1992.

#### **Principal Governmental Services**

Principal State government services are functionally divided into six major areas. They are administered and delivered by thirteen departments, the Board of Regents for Elementary and Secondary Education, the Board of Governors for Higher Education, and a number of commissions and small independent agencies. All expenditures by such State agencies, including those funded by federal and restricted use sources, are budgeted by the Governor and appropriated annually by the General Assembly. The following paragraphs describe the major functions of state government.

# **General Government**

*General Government* includes those agencies that provide general administrative services to all other State agencies and those that carryout State licensure and regulatory functions. This function includes most elected officials; administrative agencies including the Department of Administration, the Department of Labor and Training, and the Board

of Elections; and regulatory agencies including the Department of Business Regulation and the Public Utilities Commission.

The two major departments in the General Government function are the Department of Administration and the Department of Labor and Training.

Department of Administration. The Department of Administration is generally responsible for all central staff and auxiliary services for the State including planning, budgeting, taxation, motor vehicle registration, child support enforcement, personnel management, purchasing, information processing, accounting, auditing, building maintenance, property management, labor relations and public safety. The Department directs the accounting and fiscal control procedures and is responsible for the preparation of the State's annual fiscal plan and capital development program, supervising the assessment and collection of all State taxes and administering the statewide planning program for the comprehensive development of the social, economic and physical resources of the State. The Department also includes the State Bureau of Audits which examines the books of account of all State departments and agencies, required by law to be done at least once every two years. The Department is also responsible for programs relating to State aid, tax equalization, and planning for municipalities, as well as building code administration.

Department of Labor and Training. The Department of Labor and Training is responsible for administering benefit payment programs, workforce development programs, workforce regulation and safety programs, and the Labor Relations Board. The Department is responsible for administering the Employment Security Act, which provides for the payment of benefits to qualified unemployed workers from taxes collected from Rhode Island employers. The Department also administers the Temporary Disability Insurance Act and the Worker's Compensation Act. The Temporary Disability Insurance Act provides for the payment of benefits to workers who are unemployed due to illness or non-work related injuries from taxes paid by all employees. The Worker's Compensation Act provides for the payment of benefits to workers who are unemployed due to work related injuries from insurance premiums paid by employers. The Department's workforce development programs include Employment Resource Centers located throughout the State, which provide job referral, job placement and counseling; and Job Training Partnership Act employment training and support services for adults and youths.

The workforce regulation and safety programs enforce wage, child labor, parental and family medical leave laws; examines, licenses and registers professions such as electricians, pipefitters, and refrigeration technicians; and inspects all state buildings, public buildings, and city and town educational facilities for compliance with building codes.

The Department also has primary responsibility for the collection of data on employment and unemployment in Rhode Island. The Department of Labor and Training was created in 1996 upon recommendation of the Governor by merging the Department of Employment and Training and the Department of Labor.

### Human Services

*Human Services* includes those agencies that provide services to individuals. Services provided include the nutrition programs of the Department of Elderly Affairs; care of the disabled by the Department of Mental Health, Retardation and Hospitals; child protective and social services provided by the Department of Children, Youth and Families; health programs at the Department of Health and the Department of Human Services; and financial assistance, health care and social services provided by the Department of Human Services.

The three major departments in the Human Services function include the Departments of Human Services, Children, Youth and Families, and Mental Health, Retardation and Hospitals.

Department of Human Services. The Department of Human Services operates as the principal State agency for the administration and coordination of local, State and federal programs for cash and medical assistance and social services. The responsibilities of the Department include supervision of the following programs: Medicaid, vocational rehabilitation, supplemental security income, general public assistance, food stamps, family independence program, cash assistance, child care and training and social services. The Department also operates the Rhode Island Veterans' Home, the Veterans' cemetery, and administers vocational rehabilitative services and services for the blind and visually impaired.

Department of Children, Youth, and Families. The Department of Children, Youth, and Families is responsible for providing comprehensive, integrated services to children in the State in need of assistance. The Department was created in 1980 to assure the consolidation of services to children and their families formerly provided by four other departments. The Department is responsible for providing services to children who are without families or whose families need help in meeting the children's basic needs. Major functions of the Department include investigation of child abuse, direct service delivery to children and their families in their own homes or foster homes, development and provision of alternative community-based living situations and the administrative operation of the juvenile corrections facilities and programs. Executive Order 85-20, issued on October 31, 1985, placed with the Department the responsibility for development and implementation of a statewide mental health plan for children and youth.

Department of Mental Health, Retardation and Hospitals. The Department of Mental Health, Retardation, and Hospitals provides services which may include hospitalization, housing, vocational programs, inpatient and outpatient treatment, counseling, rehabilitation, transportation, and hospital level care and treatment. The Department either provides these services directly through the Eleanor Slater Hospital system which operates at two sites, the Cranston Unit and the Zambarano Unit, and the RICLAS system, or provides them through contracts with private, non-profit hospitals, and agencies. The Department organizes, sets standards, monitors and funds programs primarily according to the nature of a client's disability. Mental health services help people who have psychiatric disorders and severe mental illness such as manic depression or schizophrenia. Mental retardation and developmental disabilities services assist individuals whose handicap is often accompanied by disabilities like cerebral palsy, epilepsy, autism, behavioral problems and other physical and mental conditions. MHRH hospitals provide long term care for people who need medical treatment and nursing care for problems associated with chronic illness. The Department also provides substance abuse prevention and treatment services in addition to gambling addiction services.

# Education

*Education* includes Elementary and Secondary Education and Higher Education, as well as arts funding, historic preservation and heritage support, educational television, and atomic energy commission activities.

*Board of Regents for Elementary and Secondary Education.* The Board of Regents for Elementary and Secondary Education is responsible for the formulation and implementation of statewide goals and objectives for elementary, secondary and special populations education and for the allocation and coordination of various educational functions among the educational agencies of the State and local school districts. The Board also establishes State aid reimbursement payments to local school districts, operates the Rhode Island School for the Deaf, the Metropolitan Career and Technical School and William M. Davies Vocational-Technical School, and supervises the State's area vocational-technical schools. The Department also operates the Central Falls School District. The Board appoints a Commissioner of Elementary and Secondary Education to serve as its chief executive officer and the chief administrative officer of the Department of Elementary and Secondary Education.

*Board of Governors for Higher Education.* The Board of Governors for Higher Education is responsible for the formulation and implementation of broad goals and objectives for higher education in the State, including a comprehensive capital development program. In addition, the Board holds title to all public higher education institutions of the State, which are the University of Rhode Island, Rhode Island College, and the Community College of Rhode Island. While there is institutional autonomy, the Board is responsible for general supervision of public higher education, including adoption and submittal of the State higher education budget, allocation of appropriations, property acquisition and management and approval of organizational and curriculum structures. The Commissioner of Higher Education is appointed by the Board to serve as chief executive officer of the Board and chief administrative officer of the Office of Higher Education.

#### **Public Safety**

*Public Safety* includes those agencies responsible for the safety and security of the citizens of Rhode Island. The quality of life in Rhode Island is enhanced through the administration of the criminal justice system that provides law enforcement, adjudicates justice, protects life and property, and handles emergencies impacting the State's citizens. Agencies included in this function are the Department of Corrections, the Judicial Department, the State Police and the Attorney General's Office.

Department of Corrections. The Department of Corrections is responsible for the confinement of sentenced and pre-trial adult offenders, the provision of various programs to encourage and assist offenders in modifying their behavior, and the provision of custody and program services for offenders sentenced or otherwise placed in community supervision.

The Department of Corrections is made up of two main programmatic areas, Institutional Corrections and Community Corrections. The Adult Correctional Institutions (ACI) include eight separate facilities and associated support services. Within Community Corrections are Probation and Parole, the Home Confinement Unit, a Risk Assessment Unit and the Furlough Program. Also included in the Department of Corrections budget, but with independent decision-making authority, is the State Parole Board.

The Department also operates the Central Distribution Center which purchases and warehouses food and other supplies for redistribution to state agencies, and operates the Correctional Industries program which employs inmates to manufacture various products or provide services to state and local agencies and non-profit organizations.

#### Natural Resources

*Natural Resources* includes those agencies responsible for protecting the natural and physical resources of the State and regulating the use of those resources. Agencies included in this function are the Department of Environmental Management, the Coastal Resources Management Council, and the Water Resources Board.

Department of Environmental Management. The Department of Environmental Management has primary responsibility for environmental programs and bureaus of the State. The Department is charged with the preservation and management of the State's forests, parks, beaches, farms, fisheries and wildlife and with monitoring, controlling and abating air, land and water pollution. In addition, the Department plans, licenses and enforces laws regulating refuse and hazardous waste disposal, pesticides, individual sewage disposal systems, and non-coastal freshwater wetlands. The Department also works with the Coastal Resources Management Council to protect the State's coastline and with the Water Resources Board and Department of Health to protect watersheds and ensure sufficient drinking water supplies. The Department is responsible for operating all State parks, beaches, and recreation facilities including bathing areas, public campsites, historical sites and more than 40,000 acres of public land. The Department also operates commercial fishing ports in Galilee and Newport that house the majority of the State's commercial fishing fleet. The Department administers grant and loan programs for municipal and non-profit anti-pollution, open space, and recreational development and farmland acquisition programs.

#### **Transportation**

*Transportation* is comprised of the road construction, road maintenance, mass transit, and planning activities of the Department of Transportation. Beginning in FY 1994, the State established the Intermodal Surface Transportation Fund, in partial fulfillment of a plan to join the remaining states in funding transportation expenditures from dedicated user-related revenue sources. This highway fund concept has the advantage of relating the funding of transportation projects to those who utilize the services provided by those projects, by means of financing mechanisms paid directly by those end-users. The concept is also intended to provide a fairly stable revenue stream to enable transportation projects to be eventually financed on a pay-as-you-go basis.

The Intermodal Surface Transportation Fund is supported by the State's 30 cents per gallon gasoline tax, of which 2.25 cents are transferred to the General Fund. These receipts fund operating and debt service expenditures of the

Department of Transportation, as well as specific portions of transportation-related expenditures of the Rhode Island Public Transit Authority (RIPTA) and the Department of Elderly Affairs.

*Department of Transportation.* The Department of Transportation is responsible for the integration of all modes of transportation into a single transportation system. The Department is organized to carry out its responsibilities for the construction and maintenance of all State roads, bridges, transportation facilities (other than those operated and maintained by the Rhode Island Turnpike and Bridge Authority), and the administration of State and Federal highway construction assistance programs. The Department's activities have substantially increased primarily due to the continued road funding resulting from passage of the 1998 Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21). Major ongoing construction and rehabilitation projects include the Northeast Corridor Improvement Project and the Route 195 Relocation.

#### **State Fund Structure – Accounting Basis**

The accounting system of the State, and that of most of the public authorities and corporations described herein, is organized and operated on a fund basis. Financial operations are recorded on a fiscal year basis (commencing July 1 and ending June 30). Individual funds and account groups have been established as separate fiscal and accounting entities to account for financial resources and related liabilities and equities. Financial statements of the State for each fiscal year are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB).

The State's General Purpose Financial Statements, the combined statements for fiscal year 2001, present an aggregation by fund type and account group of the individual funds and account groups encompassed within the State's accounting system and of the financial statements of certain public authorities and corporations, not part of the system but considered to be part of the reporting entity of the State. The combined statements present financial data in summary form. Memorandum totals in such statements do not represent consolidated amounts. The financial statements are presented in Exhibit A hereto.

## **Budget Procedures**

The State budget of revenues and appropriations for administrative and other expenses of the State is adopted annually by the General Assembly and is prepared for submission to the General Assembly, under the supervision of the Governor, by the State Budget Officer within the Department of Administration. Preparation and submission of the budget is governed by both the State Constitution and the general laws of the State, which provide various limitations on the powers of the General Assembly and certain guidelines designed to maintain fiscal responsibility.

According to Article IX Section 16 of the Rhode Island Constitution and Rhode Island General Laws section 35-3-7, the Governor must present spending recommendations to the Legislature on or before the third Wednesday in February, unless extended by statute. The budget contains a complete plan of estimated revenues and proposed expenditures with a personnel supplement detailing number and titles of positions of each agency and estimates of personnel costs for the next fiscal year.

The budget as proposed by the Governor is considered by the General Assembly which, under State law, may increase, decrease, alter or strike out any items in the budget, provided the General Assembly may not take action which would cause an excess of appropriations for revenue expenditures over expected revenue receipts. No appropriation in excess of budget recommendations may be made by the General Assembly unless it shall provide the necessary additional revenue to cover such appropriations. The Governor may veto legislative appropriations bills. However, the Rhode Island Governor does not have line-item veto authority. The Legislature may override any veto by a 3/5 vote of the members present and voting of both houses of the General Assembly. Supplemental appropriation measures shall be submitted by the General Assembly must be supported by additional revenues and are subject to the Constitutional limitation on State expenditures discussed below.

The General Laws of the State provide that, if the General Assembly fails to pass the annual appropriation bill, the same amounts as were appropriated in the prior fiscal year shall be automatically available for expenditure, subject to monthly or quarterly allotments as determined by the State Budget Officer. Expenditures for general obligation bond indebtedness of the State shall be made as required regardless of the passage of the annual budget or the amount provided for in the prior fiscal year.

The budget as submitted by the Governor is required to contain a statement of receipts and expenditures for the current fiscal year, the budget year (next fiscal year), and two prior fiscal years. Receipt estimates for the current year and budget year are those adopted by the State Consensus Revenue Estimating Conference, as adjusted by any change to rates recommended by the Governor.

The State Consensus Revenue Estimating Conference was created by the 1990 General Assembly to provide the Governor and the Assembly with estimates of general revenues. It is composed of the State Budget Officer, the House Fiscal Advisor, and the Senate Fiscal Advisor, with the chair rotating among the three. It must meet twice a year (specifically November and May) and can be called at any other time by any member, and must reach consensus on revenues. The 1991 Assembly created a Medical Assistance and Public Assistance Caseload Estimating Conference, similar to the Revenue Estimating Conference, to adopt welfare and medical assistance caseload estimates.

In addition to the preparation of the annual budget, the State Budget Officer is also authorized and directed by the general laws: (a) to excise budgetary control over all State departments; (b) to operate an appropriation allotment system; (c) to develop long-term activity and financial programs, particularly capital improvement programs; (d) to approve or disapprove all requests for new personnel; and (e) to prepare annually a five-year financial projection of anticipated general revenue receipts and expenditures, including detail of principal revenue sources and expenditures by major program areas which shall be included in the budget submitted to the General Assembly.

The 1990 Assembly instituted a limit on State expenditures commencing in FY 1992 such that appropriations do not result in general fund expenditures exceeding 99.5 percent of general fund revenues in FY 1993, 98.5 percent in FY 1994 and 98.0 percent thereafter. The remaining balance is to be deposited into a budget reserve account, capped at 3 percent of general fund revenues. Once capped, the excess is deposited in a Capital Account called the Rhode Island Capital Fund, to be used for capital projects, debt reduction, and/or debt service. The 1991 Assembly suspended those provisions for FY 1992, but provided that any revenues received in excess of the amount estimated were to be deposited in the account, up to one half percent of general revenues. Excess revenues were received in FY 1993, largely as a result of medicaid disproportionate share and provider tax receipts, and an \$8.4 million deposit was made into the fund.

The 1992 General Assembly approved placing the spending limits on the ballot as a constitutional requirement, which the voters approved on November 3, 1992. Since that time, the fund has continued to grow, such that the FY 2002 unaudited reserve fund balance was \$82 million.

### **Financial Controls**

Internal financial controls utilized by the State consist principally of statutory restrictions on the expenditure of funds in excess of appropriations, the supervisory powers and functions exercised by the Department of Administration and the accounting and audit controls maintained by the State Controller and the Bureau of Audits. Statutory restrictions include the requirement that all bills or resolutions introduced in the General Assembly which, if passed, would have an effect on State or local revenues or expenditures (unless the bill includes the appropriation of a specific dollar amount) must be accompanied by a "fiscal note", which sets forth such effect. Bills impacting upon State finances are forwarded to the State Budget Officer who determines the agency, or agencies, affected by the bill and is responsible, in cooperation with such agencies, for the preparation of the fiscal note. The State Department of Administration is responsible for the preparation of fiscal notes for bills affecting cities and towns.

The Department of Administration is required by law to produce a quarterly report to be made public that incorporates actual expenditures, encumbrances, and revenues with the projected revenues and appropriations. The report also contains a projection of a year-end balance.

The State Controller is required by general law to administer a comprehensive accounting system which will classify the transactions of State departments in accordance with the budget plan, to prescribe a uniform financial, accounting and cost accounting system for State departments and to approve all orders for disbursement of funds from the State treasury. In addition to his or her other duties, the Controller is required to prepare monthly statements of receipts and disbursements in comparison with estimates of revenue and allotments of appropriations.

The General Treasurer is responsible for the deposit of cash receipts; the payment of sums, as may be required from time to time and upon due authorization from the State Controller; and as Chair of the State Investment Commission, the investment of all monies in the State fund structure, as directed by the State Investment Commission. Major emphasis is placed by the General Treasurer on cash management in order to insure that there is adequate cash on hand to meet the obligations of the State as they arise.

The General Treasurer is responsible for the investment of certain funds and accounts of the State on a day-to-day basis. The State treasury balance is determined daily. In addition, the General Treasurer is the custodian of certain other funds and accounts and, in conjunction with the State Investment Commission, invests the amounts on deposit in such funds and accounts, including but not limited to the State Employees' and Teachers' Retirement Trust Fund and the Municipal Employees' Retirement Trust Fund. The General Treasurer submits a report to the General Assembly at the close of each fiscal year on the performance of the State's investments.

The Finance Committee of the House of Representatives is required by law to provide for a complete post-audit of the financial transactions and accounts of the State on an annual basis, which must be performed by the Auditor General, who is appointed by the Joint Committee on Legislative Affairs of the General Assembly. This post-audit is performed traditionally on the basis of financial statements prepared by the State Controller with specific attention to the violation of laws within the scope of the audit, illegal or improper expenditures or accounting procedures and recommendations for accounting and fiscal controls. The Auditor General is additionally directed to review annually all capital development programs of the State to determine: (a) the status of such programs; (b) whether funds are being properly expended; (c) completion dates; and, (d) expended and unexpended fund balances. The Auditor General also has the power, when directed by the Joint Committee, to make post-audits and performance audits of all State and local public bodies or any private entity receiving State funds.

#### **GENERAL FUNDS REVENUES AND EXPENDITURES**

The state draws nearly all of its revenue from a series of non-property related taxes and excises, principally the personal income tax and general retail sales and use tax, from federal assistance payments and grants-in aid, and from earnings and receipts from certain State-operated programs and facilities. The State additionally derives revenue from a variety of special purpose fees and charges that must be used for specific purposes as required by State law.

#### **Major Sources of State Revenue**

*Tax Revenues:* Approximately 72.3 percent of all taxes and departmental receipts in FY 2002 were derived from the Rhode Island personal income tax and the sales and use tax. They constituted 59.7 percent of all general revenues.

*Personal Income Tax.* Until July 1, 2001, State law provided for a personal income tax on residents and nonresidents (including estates and trusts) equal to the percentage of the federal income tax liability attributable to the taxpayer's Rhode Island income ("piggyback tax"). The FY 2002 Appropriations Act changed the tax scheme to impose a tax on Rhode Island taxable income in such a manner so as to compute the tax that would otherwise have been due under the "piggyback tax" if the federal government had not passed the rate and bracket changes in the Economic Growth and Tax Relief Reconciliation Act of 2001 ("EGTRRA"). A resident's Rhode Island taxable income is equal to his or her federal taxable income, subject to specified modifications. A non-resident's Rhode Island income is equal to such non resident's income less deductions (including such taxpayer's share of the income and deductions of any partnership, trust, estate, electing small business corporations, or domestic international sales corporation), subject to specified modifications which are included in computing his or her federal adjusted gross income and are derived from or connected with any property located or deemed to be located in the State and any income producing activity or occupation carried on in the State. Article 7 of the FY 2002 Appropriations Act changes the Rhode Island Personal Income Tax from a piggyback tax on federal tax liability to Rhode Island rates applied to federal taxable income and provides for eliminating capital gains tax on assets held more than five years. Current law allows the Tax Administrator to modify income tax rates as necessary when the Assembly is not in session to adjust for federal tax law changes to ensure maintenance of the revenue base upon which appropriations are made.

Effective with the passage of Chapter 6 of the 1991 Rhode Island Public Laws, the State rate became 27.5 percent of the taxpayer's federal income tax liability for the period January 1, 1991 and thereafter. However, Article 30 of the 1993 Appropriations Act provided for a second tier rate of 32.0 percent on the amount of a taxpayer's federal tax liability which is in excess of fifteen thousand dollars. This provision remained in effect through tax year 1993, although the Tax Administrator, using his authority to adjust rates (as described above), modified the second tier rates in October 1993. This was done to offset the effects of changes in federal tax law contained in the Omnibus Budget Reconciliation Act of 1993 (H.R. 2264). The FY 1998 Appropriations Act reduced the personal income tax rate from 27.5 percent of federal liability to 27.0 percent of federal liability effective January 1, 2000; from 26.0 percent to 25.5 percent effective January 1, 2001; and from 25.5 percent of federal tax liability to 25.0 percent of Rhode Island taxable income effective January 1, 2002. Under Article 7 of the FY 2002 Appropriations Act, Rhode Island income tax range from 3.75 percent to 9.9 percent of Rhode Island taxable income (depending on income bracket) effective January 1, 2002. Finally, the FY 1998 Appropriations Act, Rhode Island income tax range from 3.75 percent to 9.9 percent of Rhode Island taxable income (depending on income bracket) effective January 1, 2002. Finally, the FY 1998 Appropriations Act reduced the percent to 10.0 percent, and increased the Research and Development Tax Credit from 5.0 percent to 22.5 percent effective January 1, 1998.

The 2002 General Assembly enacted several changes to the State's personal income tax in order to hold the State harmless relative to the passage at the federal level of the Job Creation and Worker Assistance Act of 2002 ("JCWAA"). In particular, Article 16, subsection 4 of the FY 2003 Appropriations Act "provides that the five (5) year carry back provision of a net operating loss provided by" the JCWA for federal tax purposes shall not be allowed for Rhode Island tax purposes. In addition, the 2002 General Assembly, in Article 16, subsection 6, of the FY 2003 Appropriations Act, eliminated the current two year carry back provision for net operating losses and allowed the use of net operating losses only "on a carry forward basis for the number of succeeding taxable years allowed under section 172 of Internal Revenue Code [26 U.S.C.]". These changes to the State's tax code primarily impact subchapter S Corporation filers.

The Rhode Island personal income tax accounted for approximately \$808.2 million, or 31.1 percent, of the State's FY 2002 general revenues.

Sales and Use Tax. The State assesses a tax on all retail sales, subject to certain exemptions, on hotel and other public accommodation rentals, and on the storage, use or other consumption of tangible personal property in the State. Included as major exemptions from the tax are: (a) food (excluding food sold by restaurants, drive-ins or other eating places) for human consumption off the premises of the retailer; (b) clothing; (c) medicines sold on prescription; (d) fuel used in the heating of homes and residential premises; (e) domestic water usage; (f) gasoline and other motor fuels otherwise specifically taxed; (g) sales of tangible property and public utility services when the property or service becomes a component part of a manufactured product for resale, or when the property or service is consumed directly in the process of manufacturing or processing products for resale and such consumption occurs within one year from the date such property is first used in such production; (h) tools, dies and molds and machinery and equipment (including replacement parts thereof) used directly and exclusively in an industrial plant in the actual manufacture, conversion or processing of tangible personal property to be sold; (i) sales of air and water pollution control equipment for installation pursuant to an order by the state Director of Environmental Management; and (j) sales of boats or vessels. The sales and use tax rate is 7.0 percent and is imposed upon retailers' gross receipts from taxable sales.

The FY 1991 Reissuance of Appropriations Act, Article 4, provided that the sales tax rate would remain at 7.0 percent for the period commencing July 1, 1990. In addition, subject to annual appropriation by the General Assembly, the Rhode Island Depositors Economic Protection Corporation Act dedicated one-half cent of the total levy per dollar to "...be utilized to pay the debt service of the corporation and otherwise effectuate the purposes of the corporation" effective July 1, 1991. Legislation enacted by the 1992 General Assembly increased the dedication under the Rhode Island Depositors Economic Protection Corporation Act from one-half to six-tenths of one cent, exclusive of any receipts resulting from any expansion of the coverage in sale and use taxes through legislation enacted subsequent to February 1,

1992. Effective August 1, 2000, the Rhode Island Depositors Economic Protection Corporation (DEPCO) defeased its outstanding debt thus eliminating DEPCO's need to use the six-tenths of one cent of the State's sales and use tax that had been allocated to it for purposes of paying the debt service of the Corporation. As a result, since August 1, 2000, the State's general fund receives all sales and use tax revenues collected from the imposition of the 7.0 percent sales and use tax.

In May 2000 the Rhode Island Economic Development Corporation issued revenue note obligations in the amount of \$40,820,000 to finance a portion of the costs of the Providence Place Mall. This financing is to be supported by twothirds of the sales tax revenues generated at the mall, subject to a cap of \$3.68 million in years 1-5, and \$3.56 million in years 6-20, as provided in the Mall Act (R.I.G.L. § 42-63.5-1 et. seq.) enacted by the 1996 General Assembly and Public Investment and HOV Agreement. It is expected that the sales tax revenues generated at the Mall will be sufficient to fully support the revenue note obligations. Sales tax revenues generated at the Mall are recorded as general revenues. The State is not obligated to fund the note payments if the sales tax revenues generated at the Mall are not sufficient.

The sales and use tax accounted for approximately \$745.7 million, or 28.7 percent, of the State's FY 2002 general revenues.

*Business Corporation Tax.* The business corporation tax is imposed on corporations deriving income from sources within the State or engaging in activities for the purpose of profit or gain. Article 20 of the 1990 Budget as amended set a rate of 9.0 percent effective July 1, 1989. In addition, Chapter 27 of the Rhode Island Public Laws of 1990 requires that two installments of the Business Corporation Tax shall be paid in advance, based upon the estimated tax declared for taxable years ending December 31, 1990 or thereafter. Passage of the FY 1991 Reissuance of Appropriations Act provided for a surtax of 11.0 percent on the amount otherwise due for corporations whose taxable year ends on or after March 31, 1991 and before January 1, 1993.

The Corporation tax was amended in 1993 to change the carry-back, carry-forward provisions from 3 years back, fifteen years forward to five years forward. In addition, the minimum business or franchise tax was raised from \$100 to \$250. Two reductions to the business corporations tax were enacted as part of the FY 1994 Budget; the first repealed the 11.0 percent surtax for corporations whose taxable years begin on or after January 1, 1994 (an extension to January 1, 1997 was enacted in 1993), and the second doubled the Investment Tax Credit from 2.0 percent to 4.0 percent for investments made beginning January 1, 1994. The FY 1998 Appropriations Act modified taxes due under the Business Corporations Tax by providing for enhanced credits. Specifically, the budget provided for an increase in the Investment Tax Credit from 4.0 percent to 10.0 percent for machinery and equipment expenditures and increased the Research and Development Tax Credit for qualified research expenses from 5.0 percent to 22.5 percent, both effective January 1, 1998.

The 2002 General Assembly in Article 16, subsection 3 of the FY 2003 Appropriations Act disallowed for Rhode Island tax purposes the bonus depreciation provided by the Job Creation and Worker Assistance Act of 2002 ("JCWAA"). In essence, the General Assembly de-coupled Rhode Island's asset depreciation schedule as provided for in Chapters 11, 13 and 30 of Title 44 from the federal asset depreciation schedule for purposes of applying the bonus depreciation mentioned above. The impact of this change primarily affects C Corporation and subchapter S Corporation tax filers (see above).

Corporations dealing in securities on their own behalf, whose gross receipts from such activities amount to at least 90.0 percent of their total gross receipts, have been exempt from the net worth computation but are required to pay the 9.0 percent income tax. Regulated investment companies and real estate investment trusts and personal holding companies pay a tax at the rate of 10 cents per \$100 of gross income or \$100, whichever is greater. Such corporate security dealers, investment companies, investment trusts and personal holding companies are allowed to deduct from net income 50.0 percent of the excess of capital gains over capital losses realized during the taxable year when computing the tax.

The business corporation tax accounted for approximately \$24.2 million, or 0.9 percent, of the State's FY 2002 general revenues.

*Health Care Provider Assessment.* The 1992 Legislature enacted a health care provider assessment on residential facilities for the mentally retarded in the FY 1992 Supplemental Budget Bill. This was a Medicaid provider specific tax levy of 25.0 percent on gross revenues on community residences for the mentally retarded. That assessment fell within the guidelines of the federal legislation enacted in November of 1991 concerning Medicaid provider specific taxes. In mid-September 1994, the levy dropped to 6.0 percent because of new federal limitations on reimbursements for this tax.

The Legislature also enacted a 2.75 percent tax on gross revenues for nursing homes and a 1.50 percent tax on gross revenues from free-standing Medicaid facilities not associated with hospitals as part of the FY 1993 budget. This tax was scheduled to end September 30, 1995; however, the FY 1996 Appropriations Act extended the tax on nursing facilities to September 30, 1997 and raised the rate to 3.75 percent effective October 1, 1995. The FY 1998 Budget provided for elimination of the previously enacted sunset date and made the tax permanent.

The health care provider assessment accounted for approximately \$27.8 million, or 1.1 percent, of the State's FY 2002 general revenues.

*Taxes on Public Service Corporations.* A tax ranging from 1.25 percent to 8.0 percent of gross earnings is assessed annually against any corporation enumerated in Title 44, Chapter 13 of the General Laws, incorporated under the laws of the State or doing business in Rhode Island. In the case of corporations whose principal business is manufacturing, selling or distributing currents of electricity, the rate of tax imposed is 4.0 percent. For those corporations manufacturing, selling or distributing illuminating or heating gas, the rate of tax imposed is 3.0 percent of gross earnings. Corporations providing telecommunications services were assessed at a rate of 6.0 percent, until July 1, 1997, at which time the rate was reduced to 5.0 percent. However, 100.0 percent of the amounts paid by a corporation to another corporation for connecting fees, switching charges and carrier access charges are excluded from the gross earnings of the paying company. The minimum tax payable is \$100. The tangible personal property within the State of telegraph, cable, and telephone corporations used exclusively for the corporate business, is exempt from taxation, subject to certain exceptions.

Article 14 of the FY 1995 appropriations Act provided for a phase out of the portion of the public service corporation tax imposed on energy used in manufacturing effective July 1, 1994. The tax on electricity was lowered one percent per year for four years, and was fully eliminated on July 1, 1997. The tax on natural gas was lowered one percent per year for the next three years, and was fully eliminated on July 1, 1996. The article contained provisions to ensure that the tax savings would be passed on directly to manufacturers. The 2002 General Assembly passed legislation in Article 16, subsection 8 of the FY 2003 Appropriations Act, that provides for the apportionment of gross earnings from mobile telecommunication services to the state where the customer's primary place of use occurs, as determined in accordance with the federal Mobile Telecommunications Sourcing Act.

The public service corporation tax accounted for approximately \$80.8 million, or 3.1 percent, of the State's FY 2002 general revenues.

*Tax on Insurance Companies.* Each insurance company transacting business in Rhode Island must file a return each year on or before March 1 and pay a tax of 2.0 percent of its gross premiums. These are premiums on insurance contracts written during the preceding calendar year on Rhode Island businesses. The same tax applies to an out-of-state insurance company, but the tax cannot be less than that which would be levied by the State or foreign country on a similar Rhode Island insurance company or its agent doing business to the same extent there. Effective December 31, 1989, premiums from marine insurance issued in Rhode Island became exempt from the tax on gross premiums. The FY 1998 Appropriations Act provided for an increase in the investment tax credit for insurance companies from 4.0 percent to 10.0 percent for machinery and equipment expenditures effective January 1, 1998.

Insurance and surety companies are exempt from the business corporation tax and annual franchise tax, but they are subject to provisions concerning any estimated taxes that may be due. Through the provisions of Article 33 of the FY 1990 Appropriations Act, surplus line brokers were included under the statutes relative to estimated taxes. Refer also to discussion above under "Business Corporation Tax" for requirements relating to advance payments. The 2002 General Assembly, in Article 16, subsection 1 of the FY 2003 Appropriations Act, passed legislation making the insured liable for

the 3.0 percent gross premiums tax on surplus lines insurance if the insured purchases or renews surplus lines insurance coverage with an insurer not licensed in the State.

The insurance companies tax accounted for approximately \$32.4 million, or 1.2 percent, of the State's FY 2002 general revenues.

*Banking Institutions Excise Tax.* For the privilege of existing as a banking institution during any part of the year, each State bank, trust company, or loan and investment company in the State must annually pay an excise tax measured by: (1) 9.0 percent of its net income of the preceding year, or (2) \$2.50 per \$10,000 or a fraction thereof of its authorized capital stock as of the last day of the preceding calendar year. The tax payable is the higher of the two. A national bank within the State must only pay the excise tax measured by option (1) above. The minimum tax payable is \$100. Mutual savings banks and building and loan associations are subject to tax, effective January 1, 1998. Refer also to discussion above under "Business Corporation Tax" for requirements relating to advance payments. The FY 1998 Appropriations Act provided for an increase in the investment tax credit for banking institutions from 4.0 percent to 10.0 percent for machinery and equipment expenditures effective January 1, 1998.

The banking institutions tax accounted for approximately \$3.4 million, or less than 0.1 percent, of the State's FY 2002 general revenues.

Banking Institutions Interest Bearing Deposits Tax. Chapter 410 of the Public Laws of 1986 established current tax rates on banking institutions. For institutions with over \$150 million in deposits, the rate was .0695¢ on each one hundred dollars (\$100) of deposits. For institutions with \$150 million or less in deposits, the rate was .0625¢ on each one hundred dollars (\$100). Under Article 29 of the FY 1993 Appropriations Act, the tax rates applied to credit unions were set equal to those levied on other banking institutions. Article 34 of the FY 1996 Appropriations Act reduces the rates on banking institutions with over \$150 million in deposits to .0348 cents on each one hundred dollars of deposits for those institutions with less than \$150 million in deposits for the 1997 calendar year. The deposits base includes all but that percentage equivalent to total assets as are invested in obligations of the United States and excludes those deposits of a branch or office located outside the State of Rhode Island or those of an international banking facility of any banking institution. The FY 1996 Appropriations Act eliminated certain exclusions relative to the tax on credit unions effective January 1, 1996, but did not make changes relative to the rate of tax for credit unions.

Chapter 15 of the 1992 Rhode Island Public Laws changed the timing of the estimated payments. The legislation placed the bank deposit tax on the same calendar basis as the other business taxes.

The bank deposits tax accounted for approximately \$1.1 million, or less than 0.1 percent, of the State's FY 2002 general revenues.

*Estate Tax.* For decedents whose deaths occur before January 1, 2002, the estate tax will equal the applicable credit allowable under federal estate tax law. For decedents whose deaths occur on or after January 1, 2002, the estate tax will equal the maximum credit allowed under federal estate tax law as it was in effect as of January 1, 2002. Further, the 2002 General Assembly passed legislation, in Article 16, subsection 2 of the FY 2003 Appropriations Act, to ensure that any increase in the unified credit provided by 26 U.S.C., subsection 2010 in effect on or after January 1, 2002 shall not apply for Rhode Island estate tax purposes. The time period for filing a return is nine months from date of death.

The estate tax accounted for approximately \$22.2 million, or 0.1 percent, of the State's FY 2002 general revenues.

*Cigarette Tax.* Article 17 of the 1990 Appropriations Act established rates equal to 18.5 mills per cigarette (37 cents per package of 20) effective on June 29, 1989. The FY 1994 Budget increased the rate from 18.5 mills per cigarette to 22.0 mills per cigarette (from 37 cents to 44 cents per package of 20 cigarettes) and to 56 cents per pack, effective July 1, 1994. The FY 1996 Appropriations Act increased the tax by five cents to 61 cents per pack effective July 1, 1995.

Article 12 of the FY 1998 Appropriations Act raised the tax by 10 cents to 71 cents per pack effective July 1, 1997. The FY 2002 Appropriations Act raised the tax by 29 cents to \$1.00 per pack effective July 1, 2001. Article 16, subsection 11 of the FY 2003 Appropriations Act raised the cigarette tax by 32 cents, or 66 mills per cigarette, to \$1.32 per pack effective May 1, 2002. In addition, this act provides for an additional increase of 18 cents to \$1.50 per pack of twenty cigarettes effective on July 1, 2003 and further increases of 10 cents per pack on July 1, 2004 (to \$1.60 per pack) and each July 1, thereafter through July 1, 2008 (for a final per pack tax of \$2.00).

The cigarette tax accounted for approximately \$85.4 million, or 3.3 percent, of the State's FY 2002 general revenues.

*Gasoline Tax.* The tax is due and is not refundable on the sale of all fuels used or suitable for operating internal combustion engines other than fuel used: (a) for commercial fishing and other marine purposes other than operating pleasure craft; (b) in engines, tractors, or motor vehicles not registered for use or used on public highways by lumbermen, water well drillers and farmers; (c) for the operation of airplanes; (d) by manufacturers who use diesel engine fuel for the manufacture of power and who use fuels other than gasoline and diesel engine fuel as industrial raw material; and (e) for municipalities and sewer commissions using fuel in the operation of vehicles not registered for use on public highways.

Chapter 6 of the 1991 Rhode Island Public Laws modified the gasoline tax floor from 18 cents per gallon to 23 cents per gallon, effective upon passage. In addition, the minimum tax under the gasoline excise component was changed from 2 cents to 3 cents per gallon for a total gasoline tax floor of 26 cents per gallon upon passage of the Act.

The FY 1993 Budget increased the dedicated portion of gas tax receipts to the Highway Reconstruction and Repair Account from 5 cents to 7 cents and from zero to 3 cents to the Rhode Island Public Transit Authority (RIPTA). The 1994 Appropriations Act raised the gasoline tax to 28 cents per gallon, an increase of 2 cents. One cent continued to be deposited as general revenue through June 30, 1998, and the remaining 27 cents were deposited in the Intermodal Surface Transportation Fund (ISTF). ISTF funds were distributed to RIPTA (3 cents), Elderly and Handicapped Transportation (1 cent), and the General Revenue Fund (10 cents), with the remainder used to finance the Department of Transportation (13 cents). The FY 1996 Appropriations Act decreased the portion of the tax deposited in General Revenue by 1 cent (to 9 cents), and reallocated that portion to the Department of Transportation. The FY 1998 Appropriations Act again modified the distribution of ISTF receipts. The share of the gasoline tax transferred to the general fund decreased by 2 cents (to 7 cents), thereby increasing the Department of Transportation share by 2 cents (to 16.0 cents).

The FY 1999 Appropriations Act requires that the full 28 cents of the gas tax be deposited in the ISTF, and again modified the distribution. Beginning in FY 1999, the tax is allocated as follows: Department of Elderly Affairs (1 cent), RIPTA (5 cents), Department of Transportation (17.5 cents), and transfer to General Fund (4.5 cents). The FY 2000 Appropriations Act increased the RIPTA allocation to 5.5 cents beginning in FY 2000, and further modified the transportation and general fund distribution. The Department of Transportation was to receive 18.0 cents in FY 2000, DEA was to receive 1.0 cent, and the transfer to the general fund was to equal 3.5 cents. The FY 2001 Appropriations Act again modified the distribution for FY 2000, such that the general fund would receive 3.25 cents, Transportation would receive 18.25 cents, and DEA and RIPTA 1.0 cent and 5.5 cents, respectively. In FY 2001, the distribution was rearranged by allocating RIPTA 5.75 cents and DEA 1.0 cent. Under the 2001 Appropriations Act, DOT received 19.5 cents in FY 2001, and 0.75 cents in FY 2002. The 2002 Appropriations Act allocated an additional one-half cent to RIPTA in FY 2002, reducing the General Fund transfer to 0.25 cents.

Prior to the convening of the 2002 General Assembly, all gas tax proceeds were to be allocated for transportation purposes in FY 2003. The 2002 General Assembly, in Article 29 of the FY 2003 Appropriations Act, however, delayed the transfer of the final 0.25 cents from the General Fund to the Department of Transportation until FY 2004. In addition, the General Assembly increased the State's gas tax from \$0.28 a gallon to \$0.30 a gallon effective July 1, 2002. This 2.0 cents a gallon increase in the gas tax is to remain with the General Fund for all future tax years.

The transfer of the gas tax to the General Fund accounted for approximately \$0.9 million, or less than 0.1 percent, of the State's FY 2002 general revenues.

*Other Taxes.* In addition to the above described taxes, the State imposes various fees, taxes and excises for the registration of domestic and foreign corporations, the sale of liquor and other alcoholic beverages, the registration of motor vehicles and the operation of pari-mutuel betting.

Other taxes accounted for approximately \$73.3 million, or 2.8 percent, of the State's FY 2002 general revenues.

*Departmental Receipts.* The largest category of departmental receipts is the group defined as licenses and fees. This category's prominence in departmental receipts is due largely to the assessment of the hospital licensing fee beginning in FY 1995. This fee is described in detail below.

The hospital licensing fee was intended to be a one year fee that was assessed in FY 1995 and yielded \$77.3 million in that year. The FY 1996 Appropriations Act extended the fee one year but at a lower rate of 2.2% of gross patient service receipts in the hospitals' 1993 base year, generating \$33.1 million. The FY 1997 Appropriations Act extended the fee for an additional year at the same rate of 2.2 percent of gross patient service receipts in the hospitals' 1993 base year, generating \$32.1 million. The FY 1997 Appropriations Act extended the fee for an additional year at the same rate of 2.2 percent of gross patient service receipts in the hospitals' 1993 base year, yielding \$37.5 million. The FY 1998, FY 1999, and FY 2000 Appropriations Acts each extended the fee for one year and changed the base year upon which the fee would be applied. In each fiscal year, the hospital licensing fee was assessed at the rate of 2.0 percent of gross patient service receipts in the hospitals' 1995 base year. These changes yielded revenues of \$37.4 million annually for FY 1998, FY 1999 and FY 2000. The FY 2001 Appropriations Act extended the fee for FY 2001 at the rate of 4.0 percent of net patient service receipts in the hospital's 1999 base year and retroactively increased the fee to 2.65 percent for FY 2000. The retroactive increase for FY 2000 was assessed as a one-time 0.65 percent surcharge on gross patient service receipts in the hospital's 1995 base year. The total impact of these changes was a revenue yield of \$65.7 million in FY 2001. The FY 2002 Appropriations Act extended the fee for FY 2002 at the rate of 4.25 percent of net patient service revenues in the hospital's 1999 base year, yielding \$56.2 million. The FY 2003 Appropriations Act extended the fee for FY 2003 at the rate of 4.35 percent of net patient service receipts in the hospital's 2000 base year.

The second largest category of departmental receipts is sales and services, which includes disproportionate share revenues. Other departmental receipts include fines and penalties and various miscellaneous receipts such as investment earnings on General Fund balances.

Departmental Receipts accounted for approximately \$244.3 million, or 9.4 percent, of the State's general revenue in FY 2002.

*Restricted Receipts.* In FY 2002, the State expended \$95.1 million that was received in restricted receipts, excluding transfers into the General Fund. These reflect various specialized fees and charges, interest on certain funds and accounts maintained by the State and private contributions and grants to certain State programs. Such receipts are restricted under law to offset State expenditures for the program under which such receipts are derived.

*Other Sources.* The largest component of Other Sources is the Other Miscellaneous category. This category includes the State's tobacco Master Settlement Agreement (MSA) payments as well as operating transfers to the general fund from the proceeds of the State's securitization of its future tobacco MSA payments. The former totaled \$52.6 million and the later \$135.0 million for a total of \$187.6 million in tobacco settlement monies utilized in FY 2002. The total amount of Other Miscellaneous monies received in FY 2002 was approximately \$231.2 million, which accounted for 8.9% of the State's general revenues.

The next largest component of Other Sources is the transfer from the Rhode Island Lottery Commission. The State Lottery Fund was created in 1974 for the receipt and disbursement of revenues of the State Lottery Commission from sales of lottery tickets and license fees. The monies in the fund are allotted for: (1) establishing a prize fund from which payments of the prize are disbursed to holders of winning lottery tickets, the total of which prize payments equals, as nearly as is practicable, 45 percent of the total revenue accruing from the sale of lottery tickets; (2) payment of expenses incurred by the Commission in the operation of the State lotteries; and (3) payment to the State's General Fund of all revenues remaining in the State Lottery fund, provided that the amount to be transferred into the General Fund must equal not less than 30 percent of the total revenue received and accrued from the sale of lottery tickets plus any other income

earned from the lottery. The FY 1996 Appropriations Act increased the percentage of video lottery terminal receipts which are transferred to the General Fund and increased the payout to keno game players, which has increased lottery income. Lottery transfers to the general fund totaled \$214.1 million in FY 2002, which accounted for 8.2% of the State's general revenues in FY 2002. The FY 2001 Appropriations Act increased the allowable payout percentages for certain lottery and keno games, and also redistributed net terminal income from video lottery games, resulting in a greater portion of net terminal income being retained by the State. The FY 2003 Appropriations Act further redistributes net terminal income from video lottery games, resulting in the State receiving 1.0 percent more of net terminal income per fiscal year for each of the next four fiscal years.

Also included in the Other Sources category is the gas tax transfer from the Intermodal Surface Transportation Fund. Gasoline tax receipts not dedicated for use by transportation agencies become available to the general fund. As noted above this amount was \$0.9 million in FY 2002.

The Unclaimed Property Transfer reflects funds that have escheated to the State. They include unclaimed items such as bank deposits, funds held by life insurance companies, deposits and refunds held by utilities, dividends, and property held by courts and public agencies. The General Treasurer deposits escheated funds into the general fund, with deductions made for administrative costs. Unclaimed property transfers totaled \$7.4 million in FY 2002 and accounted for 0.3 percent of the State's general revenues for this period.

*Federal Receipts:* In FY 2002, the State expended \$1.477 billion of revenues from the federal government, representing grants-in-aid and reimbursements to the State for expenditures for various health, welfare and educational programs and distribution of various restricted or categorical grants-in-aid.

Federal grants-in-aid reimbursements are normally conditioned to some degree, depending on the particular program being funded, on matching resources by the State ranging from a 50 percent matching expenditure to in-kind contributions. The largest categories of federal grants and reimbursements are made for medical assistance payments for the indigent (Title XIX) and Temporary Assistance to Needy Families (TANF). The federal participatory rates for Title XIX are recalculated annually, and the major determinant in the rate calculation is the relative wealth of the State. The federal match rate is 55.4 percent effective October 1, 2002. Beginning in FY 1997, TANF funds became block grants; state eligibility is conditional on maintenance of effort expenditure floors.

# ECONOMIC FORECAST

This section describes the economic forecast used as input for the Revenue Estimating Conference's consensus estimate. For historical information, please refer to Exhibit B.

During the 1997-1998 legislative session, the statutes governing the Revenue Estimating Conference were amended. Beginning in Fiscal Year 1999, the statute requires that the principal members (the Budget Officer, the House Fiscal Advisor, and the Senate Fiscal Advisor) "shall adopt a consensus forecast upon which to base revenue estimates" (R.I.G.L. § 35-16-5 (e)).

The Revenue Estimating Conference incorporates a range of economic forecasts and economic information in making revenue estimates. During its November 2002 meeting, forecasts were presented by *Economy.com* and *Global Insight* (formerly known as *DRI-WEFA*). The Rhode Island Department of Labor and Training (DLT) also presented current employment and labor force trends.

Due to the Rhode Island Division of Taxation's procurement of an updated personal income tax simulation model in 2001, additional economic variables needed to be forecast at the November 2001 Conference and all subsequent Revenue Estimating Conferences thereafter. Thus, at the November 2002 Revenue Estimating Conference, fiscal year forecasts for the following economic variables were also agreed upon (all measures are for Rhode Island unless otherwise noted): total employment, total personal income, wage and salary income, farm income, non-farm business income, dividends, interest and rent, total transfer payments, the unemployment rate, the U.S. consumer price index, the interest rate for ten year U.S. Treasury notes, and the interest rate for three month U.S. Treasury bills. Furthermore, the forecast of these economic variables was expanded to include the relevant calendar years and extended to cover the period from 2001 through 2010.

During the November 2002 Conference, both consultants indicated that the Rhode Island economy was still expanding, albeit at a slower rate than either consultant had forecast at the May 2002 Revenue Estimating Conference. In addition, both *Economy.com* and *Global Insight* projected that this slow growth would continue through the remainder of the current fiscal year (FY 2003). In addition, both consultants stated that the Rhode Island economy is not immune from national trends and that a substantial expansion of the Rhode Island economy would not occur without stronger economic growth nationally. Finally, each forecaster expressed some concern about the impact that the declining Massachusetts economy will have on Rhode Island. Both consultants, however, indicated that Rhode Island would likely fare better than New Hampshire in this regard due to the fact that Rhode Island has an independent economic base that is less reliant on the economic performance of the greater Boston metropolitan area.

As determined by the November 2002 Revenue Estimating Conference (REC), Rhode Island's recovery from recession will be modest, with total non-farm employment growing from 480.3 thousand jobs in FY 2002 to 482.3 thousand jobs in FY 2003, a gain of 2.0 thousand jobs. In addition, the November 2002 REC forecasted job growth in FY 2004 of 3.8 thousand jobs, or 0.8%, and forecasted job growth of 4.9 thousand jobs, or 1.0%, in non-farm employment in FY 2005. Rhode Island's long-run steady state non-farm employment growth rate is 0.7%. This employment refers to the number of Rhode Island residents working, as opposed to the number of jobs in Rhode Island establishments.

The November 2002 Conference forecasted that personal income will grow moderately over this same period, with growth in excess of inflation of 2.0% in FY 2003 and 1.8% in FY 2004. The November 2002 Conference forecasts consumer price inflation to remain below three percent for the entire forecast horizon. In addition, Rhode Island's unemployment rate is forecasted to rise slightly from 4.6 percent in FY 2002 to 4.7 percent in FY 2003. The State's unemployment rate is expected to fall to 4.5 percent in FY 2004 and 4.4 percent in FY 2005, before attaining its steady state equilibrium of 4.3 percent in FY 2006 and beyond.

The consensus economic forecast for the fiscal years 2001 to 2004 agreed upon by the conferees at the November 2002 Revenue Estimating Conference is shown in the table below. This consensus economic forecast reflects the belief that the economic recovery in Rhode Island will be mild in strength with a slower, more gradual recovery than predicted at the May 2002 REC. This forecast is in contrast to the actual outcome of the last recession – a recession that was much deeper and more prolonged and was also followed by a slow, gradual recovery.

The November 2002 Consensus Economic Forecast				
Rates of Growth	FY 2001	FY 2002	FY 2003	FY 2004
Total Employment	1.6%	0.3%	0.4%	0.8%
Personal Income	6.0%	3.8%	4.1%	4.3%
Wage and Salary Income	5.5%	3.1%	3.9%	4.7%
Farm Income	-66.7%	-35.9%	8.1%	2.8%
Non-Farm Business Income	3.3%	4.6%	5.1%	8.0%
Dividends, Interest and Rent	7.1%	0.4%	2.6%	3.0%
Total Transfer Payments	6.9%	12.1%	6.8%	2.9%
Nominal Levels				
U.S. CPI-U	3.4%	1.8%	2.1%	2.5%
Unemployment Rate	4.4%	4.7%	4.6%	4.5%
Ten Year Treasury Notes	5.4%	5.0%	4.4%	5.4%
Three Month Treasury Bills	5.1%	2.1%	1.9%	3.5%

# **REVENUE ESTIMATES**

Revenue estimates are predicated upon the consensus arrived at the November 2002 Revenue Estimating Conference. The Consensus Revenue Estimating Conference is required by legislation to convene at least twice annually to forecast general revenues for the current year and the budget year, based upon current law, collection trends, and the Consensus Economic Forecast.

The November 2002 Revenue Estimating Conference estimated general revenues of \$2.713 billion in FY 2003, a slight increase over the General Assembly's estimated general revenues of \$2.707 billion which were included in the FY 2003 Enacted Budget. Based on the November 2002 Conference, annual estimated revenue growth for FY 2003 is 4.2 percent more than the preliminary determination of the general revenues collected in FY 2002. Based on the 2002 General Assembly's enacted budget for FY 2003, however, the November 2002 REC revision for FY 2003 is 0.2 percent greater.

### FY 2003 Revised Revenue Estimate

The November 2002 Conference revised the FY 2003 revenue estimate upward by \$6.0 million, a 0.2 percent increase from the enacted estimate passed by the General Assembly in June 2002. Revised revenues for FY 2003 are predicated upon a \$107.1 million increase in tax collections over FY 2002, or growth of 5.6% percent. The increase in Departmental receipts is estimated to be on the order of \$32.3 million over FY 2002 collections, an increase of 13.2%. Other Sources, on the other hand, are estimated to decline in FY 2003 by \$29.8 million, or -6.6%, from FY 2002 collections. Much of the decrease in revised FY 2003 Other Sources is due to the \$50.0 million decrease in the use of tobacco securitization proceeds between FY 2002 and FY 2003. This decrease in the use of tobacco securitization proceeds between FY 2002 and FY 2003. This decrease in the use of 13.8%, increase in transfers from the State Lottery Fund.

The largest source of FY 2003 revised general revenues is personal income tax payments, which are estimated to be \$829.7 million, an increase of 2.7% over FY 2002 collections. Revenue gains in personal income will be understated due to tax rate reductions and tax credits. The personal income tax rate was reduced on January 1, 2002 from 25.5 percent of federal income tax liability to 25.0 percent of Rhode Island taxable income. This reduction in the personal income tax rate is expected to result in decreased revenues of approximately \$10.3 million in FY 2003. The increased Investment Tax Credit and Research and Development Tax Credits also continue to impact tax collections in FY 2003, as individuals and businesses continue to reap the benefits of an improved tax structure in Rhode Island. Personal income taxes are expected to comprise 30.6 percent of enacted general revenues collected in FY 2003.

The Sales Tax is expected to show gains in revised FY 2003 collections of \$32.5 million over FY 2002 collections. Sales taxes represent 28.7 percent of revised general revenues in FY 2003. Although nationally, consumer confidence has remained weak, Rhode Island sales tax collections are expected to increase moderately in FY 2003 due to the automobile industry's continued use of zero percent financing sales incentives and the buoyancy of the Rhode Island housing market. In addition, Rhode Island wage and salary income growth is expected to rise over the FY 2003 period. Revised collections for FY 2003 are \$778.2 million, reflecting a growth rate of 4.4 percent over FY 2002 collections and no change from the enacted FY 2003 estimate passed by the General Assembly in June 2002.

Within the excise tax category, motor vehicle tax collections are revised to \$46.5 million in FY 2003, slightly ahead of preliminary FY 2002 collections. The Motor Fuel tax estimate was revised down to \$1.0 million from the \$1.2 million enacted estimate. Even at this lower revised value, this is significantly higher than preliminary FY 2002 receipts. The revised FY 2003 Cigarette tax estimate of \$101.8 million is an increase of \$2.9 million over the enacted FY 2003 estimate and is a sharp upward increase of \$16.3 million from preliminary FY 2002 collections. Both of these figures reflect the 2002 General Assembly's enactment of an increase in the cigarette tax from \$1.00 per pack to \$1.32 per pack effective May 1, 2002. The FY 2003 revised estimate for cigarette tax collections reflects the fact that this tax increase will be in effect for the entire fiscal year rather than for only the last two months. The revised FY 2003 Cigarette tax estimate is an increase of 2.9 percent above the enacted FY 2003 estimate and 19.1 percent greater than preliminary FY 2002 collections.

The FY 2003 revised estimate of general business taxes projects positive growth over preliminary FY 2002 collections in all categories. The FY 2003 revised estimate for Business Corporations taxes is \$11.8 million, or 48.8 percent above preliminary FY 2002 collections. This increase, however, is \$10.1 million less than what was projected in the FY 2003 Enacted Budget. This change reflects the November 2002 REC participants' conclusion that businesses did not take advantage of the bonus depreciation provisions of the Job Creation and Worker Assistance Act of 2002 ("JCWAA") prior to the General Assembly passing legislation that de-coupled Rhode Island's asset depreciation schedule from that of the federal government. The passage of Article 16 of the FY 2003 Appropriations Act disallowed the bonus depreciation provision contained in the JCWAA for Rhode Island tax purposes and the General Assembly added back \$21.1 million in Business Corporation tax revenues in the FY 2003 enacted budget. Since the November 2002 conferees came to the conclusion that business did not act quickly enough to take advantage of the act in FY 2002, they reduced the amount of recapture in FY 2003 by the \$10.1 million noted above.

The Financial Institutions taxes estimate has been revised downward to \$3.5 million in FY 2003, about \$5.2 million, or 59.7 percent, below the enacted FY 2003 estimate. The Public Utilities Gross Earnings Tax was also revised downward. The revised FY 2003 estimate for this tax is \$83.6 million, a decrease of \$11.2 million, or 11.8 percent, from the enacted FY 2003 estimate. The primary reason for these downward revisions was the fact that preliminary FY 2002 collections were only \$3.4 million, in the case of the Financial Institutions tax, and \$80.8 million, in the case of the Public Utilities Gross Earnings tax. The revised FY 2003 estimates reflect modest growth of 3.4 percent above these sharply lower collections. The Health Care Provider Tax is estimated to yield \$29.3 million in FY 2003, an increase of \$1.5 million, or 5.2 percent, from the \$27.8 million collected in FY 2002.

Inheritance and Gift Taxes were revised upward to in FY 2003 to \$30.0 million, \$8.0 million, or 36.4 percent, more than the enacted FY 2003 estimate and \$7.8 million, or 34.9 percent, greater than preliminary FY 2002 collection. This sharp upward revision is due to the fact that current year-to-date FY 2003 collections are 142.9 percent ahead of year-to-date FY 2002 collections at this time last year. Racing and Athletics Taxes were revised downward for FY 2003 by \$0.2 million from the enacted FY 2003 estimate. This downward revision was due primarily to the drop in the greyhound and simulcast handles at Lincoln Park. Realty Transfer Taxes were also revised downward in FY 2003 to \$7.4 million from an enacted FY 2003 estimate of \$8.1 million. This downward revision is attributable to the cooling off of the Rhode Island housing market, which had been the strongest market in the country during the first calendar quarter of 2002. The revised FY 2003 estimate of \$7.4 million is still 175.0 percent greater than preliminary FY 2002 collections. This large anticipated rate of increase is due to the fact that the 2002 General Assembly raised the Realty Transfer tax from \$1.40 per \$500 of sale value to \$2.00 per \$500 of sale value with the additional \$0.60 per \$500 of sale value accruing to the State's general fund.

The revised FY 2003 estimate for Departmental Receipts is \$276.6 million, an increase of \$32.3 million, or 13.2%, from preliminary FY 2002 collections, and an increase of \$5.6 million, or 2.1 percent, over the FY 2003 enacted estimate. The majority of the increase in the revised FY 2003 estimate when compared to preliminary FY 2002 collections is due to the large number of license and fee increases and increases in fines and penalties that were passed by the General Assembly in the FY 2003 Enacted Budget. The moderate revision upward in the FY 2003 estimate over the enacted FY 2003 estimate is due primarily to an increase in the payments of penalties and interest on overdue taxes that have resulted from the Rhode Island Division of Taxation's decision to identify the State's top 100 tax delinquents on its web site.

Other Miscellaneous Revenues were revised upward from \$159.8 million in the FY 2003 enacted budget to \$162.7 million, an increase of \$2.9 million. In spite of this upward revision, Other Miscellaneous Revenues are expected to decrease by \$69.7 million from preliminary FY 2002 collections. The key difference between preliminary FY 2002 collections and the revised FY 2003 estimate is the decrease in the transfer of tobacco securitization proceeds into the general fund. In FY 2002, these transfers totaled \$135.0 million, while in FY 2003 they are estimated to be \$85.0 million, a decrease of 37.0%. In addition, the other components of Other Miscellaneous Revenues are anticipated to decline by \$18.5 million in FY 2003. The largest contributors to this decline are a \$14.0 million decrease in the reallocation of DEPCO transfers from the sinking fund in FY 2003 and the non-recurrence of a one-time \$5.1 million increase in FY 2002 due to the Blue Cross settlement reached in December 2001.

Other Sources receipts were revised to \$424.6 million in FY 2003 from an enacted estimate of \$416.0 million. The major components in this category include the other miscellaneous revenues noted above, as well as transfers from the State Lottery Fund, unclaimed property and gas tax transfers from the Intermodal Surface Transportation Fund (ISTF). All three of these components of Other Sources are expected to increase in FY 2003 relative to preliminary FY 2002 collections. Transfers from the State Lottery Fund have been revised to increase by \$29.5 million in FY 2003 over preliminary FY 2002 transfers and by \$5.9 million over the enacted FY 2003 estimate. This increase in State Lottery Fund transfers is attributable to growth in traditional lottery games, keno and video lottery games as well as a favorable change in the allocation of net terminal income to the State. Transfers from the ISTF are expected to increase by \$10.0 million in FY 2003 due in large part to the \$0.02 a gallon increase in the State's gas tax enacted by the 2002 General Assembly. Transfers from the Unclaimed Property fund were revised to increase by \$0.3 million in FY 2003 over preliminary FY 2002 collections.

#### COMPARATIVE STATEMENTS OF REVENUES AND EXPENDITURES

The following tables set forth comparative summaries for all State General Revenues for fiscal years 2000 through 2003 and expenditures for the fiscal years 2000 through 2003. General Fund data for FY 2000 and FY 2001 is derived from the State's Comprehensive Annual Financial Report prepared by the State Controller, and post audited by the Auditor General. Expenditure data for fiscal year 2002 reflects preliminary estimates of actual expenditures derived from work papers of the State Controller. Expenditures for fiscal year 2003 reflect enacted appropriations and spending authorizations adopted by the General Assembly, and adjusted by increased spending projected in the Budget Office's first quarter report. In addition, expenditures include other sources of funds outside the General Fund that are appropriated for budgetary purposes. These include all expenditure tables restate amounts classified by the Controller as "operating transfers", or amounts received by or transferred to other funds, as expenditures. As shown in the free surplus table, the preliminary closing surplus for FY 2002 is \$32.0 million, with \$7.8 million of general revenues reappropriated to FY 2003.

General Fund revenues for FY 2000 and FY 2001 reflect the audited actual revenues as reported by the State Controller. General Fund revenues for FY 2002 reflect preliminary estimates of actual revenues derived from work papers of the State Controller. FY 2003 revenues are predicated upon consensus estimates of the Revenue Estimating Conference of November 2002. These estimates are explained under the section above entitled *Revenue Estimates* and the subheading below entitled *Free Surplus*.

General Revenues as Recommended	General	Revenues	as	Recommended
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	FY 2000	FY 2001	FY 2002	FY 2003	FY 2003
	Actual	Actual	Preliminary	Enacted	Revised
Personal Income Tax	\$817,079,620	\$913,805,718	\$808,163,817	\$826,419,000	\$829,700,000
General Business Taxes					
Business Corporations	67,995,553	60,629,245	24,192,204	46,100,000	36,000,000
Franchise	7,746,246	8,174,570	8,545,064	8,700,000	8,700,000
Public Utilities Gross Earnings	73,011,717	82,112,494	80,813,973	94,800,000	83,600,000
Financial Institutions	7,683,012	19,105,691	3,385,254	8,700,000	3,500,000
Insurance Companies	31,324,916	37,448,382	32,351,133	35,500,000	39,200,000
Bank Deposits	947,979	959,329	1,138,120	1,200,000	1,200,000
Health Care Provider Assessment	24,641,523	27,319,481	27,822,746	29,000,000	29,300,000
Sales and Use Taxes					
Sales and Use	631,304,598	712,596,610	745,680,338	778,210,000	778,200,000
Motor Vehicle	43,689,813	44,433,272	45,842,821	45,810,000	46,500,000
Motor Fuel	641,041	1,151,584	742,844	1,150,000	1,000,000
Cigarettes	59,392,252	60,067,612	85,381,283	98,900,000	101,800,000
Alcohol	9,209,855	9,203,779	10,039,097	10,000,000	10,400,000
Controlled Substances	165	4	-	-	-
Other Taxes					
Inheritance and Gift	35,563,398	26,912,400	22,244,910	22,000,000	30,000,000
Racing and Athletics	5,374,515	5,472,514	5,470,031	5,450,000	5,290,000
Realty Transfer	2,173,033	2,556,006	2,691,142	8,100,000	7,400,000
Total Taxes	1,817,779,236	2,011,948,690	1,904,504,777	2,020,039,000	2,011,790,000
Total Departmental Receipts	207,399,225	261,677,841	244,339,888	270,986,074	276,600,000
Taxes and Departmentals	2,025,178,461	2,273,626,531	2,148,844,665	2,291,025,074	2,288,390,000
Other Sources					
Gas Tax Transfer	14,937,694	8,538,414	875,165	10,575,000	10,575,000
Other Miscellaneous	83,412,911	97,011,236	231,195,765	159,773,040	162,693,000
Lottery	150,283,635	180,743,897	214,141,576	237,700,000	243,600,000
Unclaimed Property	3,520,488	4,460,535	7,419,763	7,900,000	7,760,000
Other Sources	252,154,728	290,754,082	453,632,269	415,948,040	424,628,000
Total General Revenues	\$2,277,333,189	\$2,564,380,613	\$2,602,476,934	\$2,706,973,114	\$2,713,018,000

## **Expenditures from General Revenues**

		FY 2000 Actual		FY 2001 Actual	]	FY2002 Preliminary		FY 2003 Enacted
<b>General Government</b>								
Administration	\$	306,734,524	\$	352,962,253	\$	382,449,640	\$	355,629,664
Business Regulation		7,829,950		8,308,629		8,609,253		8,540,940
Labor and Training		6,693,891		7,300,425		7,291,088		6,785,451
Legislature		22,015,951		24,351,032		26,037,481		26,055,589
Lieutenant Governor		685,387		696,440		756,502		805,721
Secretary of State		4,422,428		5,490,469		4,718,795		5,914,768
General Treasurer		4,767,465		4,901,629		5,079,346		3,517,360
Boards for Design Professionals		340,377		357,428		347,864		378,802
Board of Elections		2,055,786		2,260,980		2,431,374		5,396,412
Rhode Island Ethics Commission		726,788		628,053		896,096		926,278
Governor's Office		3,728,678		4,013,751		4,525,550		5,077,251
Public Utilities Commission		742,169		734,122		702,507		705,611
Rhode Island Commission on Women		121,997		132,775		137,754		143,489
Subtotal - General Government	\$	360,865,391	\$	412,137,986	\$	443,983,250	\$	419,877,336
Human Services Children, Youth, and Families Elderly Affairs Health Human Services Mental Health, Retardation, & Hospitals Office of the Child Advocate	\$	116,591,191 19,555,225 29,131,192 462,889,549 196,424,224 425,938	\$	126,828,091 22,463,072 31,669,378 549,716,347 205,993,804 526,339	\$	137,678,223 25,363,471 34,028,297 603,120,508 221,100,233 491,881	\$	139,524,937 26,832,885 33,461,898 608,467,591 218,833,418 494,552
Commission on Deaf & Hard of Hearing		230,478		233,790		165,141		261,397
RI Developmental Disabilities Council								
Governor's Commission on Disabilities		268,701		292,977		303,542		320,739
Commission for Human Rights		686,150		749,221		733,076		769,603
Office of the Mental Health Advocate		232,528		233,966		290,722		296,859
Subtotal - Human Services	\$	826,435,176	\$	938,706,985	<b>\$</b> 1	,023,275,094	<b>\$</b> 1	1,029,263,879
Education	Ψ	020,100,170	Ψ	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ψı		Ψı	
Elementary and Secondary	\$	616,011,053	\$	668,807,060	\$	706,940,928	\$	739,373,003
Higher Education - Board of Governors		152,110,006		162,750,040		174,472,786		169,438,085
RI Council on the Arts		972,210		1,463,887		1,638,616		2,300,377
RI Atomic Energy Commission		576,744		629,357		631,147		639,681
Higher Education Assistance Authority		7,611,009		7,538,171		6,934,213		6,017,046
Historical Preservation and Heritage Commission		1,755,721		910,220		777,397		879,201
Public Telecommunications Authority		1,028,823		1,243,915		1,158,308		1,225,383
Subtotal - Education		\$780,065,566	\$	843,342,650	\$	892,553,395	\$	919,872,776

### **Expenditures from General Revenues**

		FY 2000 Actual		FY 2001 Actual	]	FY2002 Preliminary		FY 2003 Enacted
Public Safety								
Attorney General	\$	12,952,277	\$	14,307,795	\$	14,673,110	\$	15,656,056
Corrections		116,328,001		125,725,438		128,169,359		129,306,513
Judicial		51,713,328		55,804,452		60,611,874		63,236,417
Military Staff		2,245,775		2,620,057		2,460,657		2,208,677
E-911 Emergency Telephone System		-		3,213,003		3,893,217		4,012,646
Fire Safety Code Board of Appeal & Review		164,708		170,027		210,518		225,329
State Fire Marshal		1,248,143		1,306,700		1,471,141		1,464,538
Commission on Judicial Tenure and Discipline		109,158		110,287		101,767		109,235
Rhode Island Justice Commission		184,855		180,185		177,300		171,791
Municipal Police Training Academy		546,468		426,616		359,826		351,227
State Police		32,458,939		36,480,855		37,999,881		37,835,321
Office Of Public Defender		4,862,356		5,247,635		5,544,189		5,845,107
Sheriffs of Several Counties**		8,261,430		8,591,158		-		-
Subtotal - Public Safety	\$	231,075,438	\$	254,184,208	\$	255,672,839	\$	260,422,857
Natural Resources								
Environmental Management	\$	30,288,364	\$	32,228,212	\$	32,484,848	\$	32,563,222
Coastal Resources Management Council	Ψ	937,344	Ψ	1,114,228	Ψ	1,156,176	Ψ	1,468,839
Water Resources Board		915,363		962,218		1,072,148		991,036
Subtotal - Natural Resources	\$	32,141,071	\$	34,304,658	\$	34,713,172	\$	35,023,097
Transportation								
Transportation		-		-		-		-
Subtotal - Transportation		-		-		-		-
Total *Changes from enacted budget	\$	2,230,582,642	\$	2,482,676,487	\$2	2,650,197,750		2,664,459,945 32,543,787 2,697,003,732

\*Includes \$7,812,454 of general revenue reappropriations from FY 2002 unexpended balances authorized by the Governor on August 15, 2002 and reduced by \$72,910 as a result of preliminary actual expenditures, and \$24,731,333 of estimated supplemental appropriations.

\*\*The Sheriffs of the Several Counties were merged with the State Marshals and moved under the authority of the Department of Administration.

## **Expenditures from Federal Funds**

		FY 2000 Actual		FY 2001 Actual		FY 2002 Preliminary		FY 2003 Enacted
General Government								
Administration	\$	27,294,882	\$	37,267,720	\$	29,252,564	\$	36,113,316
Business Regulation		-		-		-		-
Labor and Training		44,430,719		36,853,984		33,591,667		38,047,421
Legislature		-		-		-		-
Lieutenant Governor		-		-		-		-
Secretary of State		-		31,262		17,235		-
General Treasurer		1,514,331		1,465,570		1,997,877		1,568,190
Boards for Design Professionals		-		-		-		-
Board of Elections		-		-		-		-
Rhode Island Ethics Commission		-		-		-		-
Governor's Office		58,472		(44)		-		-
Public Utilities Commission		57,819		54,845		36,637		66,610
Rhode Island Commission on Women		482		-		-		-
Subtotal - General Government	\$	73,356,705	\$	75,673,337	\$	64,895,980	\$	75,795,537
Human Services								
Children, Youth, and Families	\$	74,581,226	\$	80,732,390	\$	88,177,105	\$	92,374,230
Elderly Affairs		7,504,008		8,620,246		8,700,291		9,178,863
Health		42,223,447		44,416,573		49,253,291		55,916,057
Human Services		598,987,451		684,999,963		729,614,978		781,757,011
Mental Health, Retardation, & Hospitals		176,829,884		182,359,072		197,281,197		220,440,452
Office of the Child Advocate		354,686		360,297		343,512		359,190
Commission on Deaf & Hard of Hearing		-		-		-		-
RI Developmental Disabilities Council		436,352		408,971		406,269		421,433
Governor's Commission on Disabilities		6,607		27,690		10,181		31,642
Commission for Human Rights		189,610		312,705		492,127		408,828
Office of the Mental Health Advocate								-
Subtotal - Human Services	\$	901,113,271	\$	1,002,237,907	\$	1,074,278,951	\$	1,160,887,706
Education								
Elementary and Secondary	\$	93,803,298	\$	101,511,719	\$	108,110,659	\$	134,020,140
	φ		φ	1,704,160	φ	2,419,879	φ	
Higher Education - Board of Governors RI Council on the Arts		1,022,304		, ,		, ,		2,362,281
		553,464		475,015		519,827		616,021 825 047
RI Atomic Energy Commission		1,635		59,992		8,880		825,947
Higher Education Assistance Authority		3,970,919		4,635,552		4,782,839		7,231,142
Historical Preservation and Heritage Commiss		570,147		553,955		559,256		534,534
Public Telecommunications Authority	¢	-	¢	2,424	¢	-	¢	350,000
Subtotal - Education	\$	99,921,767	\$	108,942,817	\$	116,401,340	\$	145,940,065

# **Expenditures from Federal Funds**

	FY 2000 Actual		FY 2001 Actual	FY 2002 Preliminary	FY 2003 Enacted	
Public Safety						
Attorney General	\$ 1,522,014	\$	999,534	\$ 1,174,108	\$ 1,648,271	
Corrections	3,632,681		2,935,921	4,850,067	10,593,276	
Judicial	4,443,475		2,116,326	2,550,315	2,821,148	
Military Staff	5,842,256		6,179,898	8,313,378	14,008,196	
E-911 Emergency Telephone System	-		-	-	-	
Fire Safety Code Board of Appeal & Review	-		-	-	-	
State Fire Marshal	94,555		134,827	135,442	101,172	
Commission on Judicial Tenure & Discipline	-		-	-	-	
Rhode Island Justice Commission	3,840,098		4,802,928	4,262,087	5,036,985	
Municipal Police Training Academy	60,491		50,254	59,046		
State Police	1,355,115		1,196,116	1,040,659	2,780,493	
Office Of Public Defender	243,457		209,294	402,535	356,414	
Sheriffs of Several Counties	-		-	-	-	
Subtotal - Public Safety	\$ 21,034,142	\$	18,625,098	\$ 22,787,637	\$ 37,345,955	
Natural Resources						
Environmental Management	\$ 11,073,984	\$	11,588,264	\$ 15,365,655	\$ 24,192,255	
Coastal Resources Management Council	915,407		1,070,699	1,166,005	1,190,845	
Water Resources Board	-		-	-	500,000	
Subtotal - Natural Resources	\$ 11,989,391	\$	12,658,963	\$ 16,531,660	\$ 25,883,100	
Transportation						
Transportation	\$ 175,454,955	\$	210,770,330	\$ 182,173,029	\$ 192,779,157	
Subtotal - Transportation	\$ 175,454,955	\$	210,770,330	\$ 182,173,029	\$ 192,779,157	
Total	\$ 1,282,870,231	\$	1,428,908,452	\$ 1,477,068,597	\$ 1,638,631,520	

# **Expenditures From Restricted Receipts**

		FY 2000 Actual		FY 2001 Actual		FY2002 Preliminary		FY 2003 Enacted
Administration	\$	60,030,564	\$	8,136,681	\$	6,295,229	\$	8,588,475
Business Regulation	Ŧ	240,522	т	295,717	+	240,939	Ŧ	592,165
Labor and Training		17,395,871		19,536,096		22,076,452		24,591,788
Legislature		929,609		985,749		891,586		809,639
Lieutenant Governor		-		-		-		-
Secretary of State		140,036		141,813		261,065		198,068
General Treasurer		16,779,202		14,520,942		16,154,112		10,808,677
Boards for Design Professionals		-		-		-		-
Board of Elections		-		-		-		-
Rhode Island Ethics Commission		-		-		-		-
Governor's Office		-		-		-		-
Public Utilities Commission		3,113,117		3,640,059		3,575,868		4,873,650
Rhode Island Commission on Women				-		-		-
Subtotal - General Government	\$	98,628,921	\$	47,257,057	\$	49,495,251	\$	50,462,462
Human Services	<b></b>	1 000 005	<b>^</b>	1 540 600	<b>•</b>	1 252 256	<b>^</b>	1 460 000
Children, Youth, and Families	\$	1,329,895	\$	1,540,682	\$	1,253,356	\$	1,460,000
Elderly Affairs		-		-		-		-
Health		5,722,083		6,828,084		6,802,110		8,166,324
Human Services		2,797,981		3,421,725		4,209,594		4,046,732
Mental Health, Retardation, & Hospitals		50,000		55,000		61,913		65,000
Office of the Child Advocate		3,591		-		-		-
Commission on Deaf & Hard of Hearing		-		-		-		-
RI Developmental Disabilities Council		-		-		-		-
Governor's Commission on Disabilities		3,378		7,161		14,816		70,578
Commission for Human Rights		-		-		-		-
Office of the Mental Health Advocate		-		-		-		-
Subtotal - Human Services	\$	9,906,928	\$	11,852,652	\$	12,341,789	\$	13,808,634
Education								
Elementary and Secondary	\$	861,773	\$	603,921	\$	874,512	\$	1,254,196
Higher Education - Board of Governors	Ψ		Ψ		Ψ		Ψ	
RI Council on the Arts		(1,930)		(3,300)		39,800		200,000
RI Atomic Energy Commission		(1,950)		(5,500)				200,000
Higher Education Assistance Authority		-		99,800		-		-
Historical Preservation and Heritage Commission	h	152,869		119,943		434,173		336,464
Public Telecommunications Authority		152,009		13,572		+5+,175		550,404
Subtotal - Education	\$	1,012,712	\$	<b>833,936</b>	\$	1,348,485	\$	1,790,660

# **Expenditures From Restricted Receipts**

	FY 2000 Actual		FY 2001 Actual		]	FY2002 Preliminary	FY 2003 Enacted	
Public Safety								
Attorney General	\$	662,737	\$	568,370	\$	537,857	\$ 631,440	
Corrections		475,074		3,361,490		5,367,901	5,454,124	
Judicial		4,863,986		5,544,455		5,850,263	6,744,032	
Military Staff		1,645		47,079		112,260	122,629	
E-911 Emergency Telephone System		3,265,079		353,283		-	-	
Fire Safety Code Board of Appeal & Review		-		-		-	-	
State Fire Marshal		-		-		-	-	
Commission on Judicial Tenure & Discipline		-		-		-	-	
Rhode Island Justice Commission		12,395		-		48,922	90,000	
Municipal Police Training Academy		-		-		-	-	
State Police		1,561,551		771,322		239,326	147,000	
Office Of Public Defender		-		-		-	-	
Sheriffs of Several Counties		-		-		-	-	
Subtotal - Public Safety	\$	10,842,467	\$	10,645,999	\$	12,156,529	\$ 13,189,225	
Natural Resources								
Environmental Management	\$	8,241,125	\$	10,569,635	\$	7,768,701	\$ 14,300,448	
Coastal Resources Management Council		-		-		-	250,000	
Water Resources Board		16,402		-		94,004	753,709	
Subtotal - Natural Resources	\$	8,257,527	\$	10,569,635	\$	7,862,705	\$ 15,304,157	
Transportation								
Transportation	\$	15,342,890	\$	14,369,519	\$	11,878,223	\$ 42,506,000	
Subtotal - Transportation	\$	15,342,890	\$	14,369,519	\$	11,878,223	\$ 42,506,000	
Total	\$	143,991,445	\$	95,528,798	\$	95,082,982	\$ 137,061,138	

## **Expenditures From Other Funds**

General Government		FY 2000 Actual		FY 2001 Actual		FY 2002 Preliminary		FY 2003 Enacted
Administration	\$	74,335,410	\$	71,943,849	\$	95,752,359	\$	82,316,589
Business Regulation	φ	74,333,410	φ	/1,945,049	φ	95,752,559	φ	62,510,569
Labor and Training		273,739,344		290,415,563		371,638,286		367,815,094
Legislature		275,759,544		290,415,505		571,058,280		507,815,094
Lieutenant Governor		-		-		-		-
Secretary of State		-		-		-		-
General Treasurer		3,243,553		9,841,735		10,155,716		- 10,086,887
Boards for Design Professionals		5,245,555		9,041,755		10,133,710		10,000,007
Board of Elections		-		-		-		-
Rhode Island Ethics Commission		_		-		_		-
Governor's Office		_		_				
Public Utilities Commission		-		-		-		-
Rhode Island Commission on Women		-		-		-		-
Subtotal - General Government	\$	351,318,307	\$	372,201,147	\$	477,546,361	\$	460,218,570
Human Services								
Children, Youth, and Families	\$	103,054	\$	16,077	\$	199,596	\$	-
Elderly Affairs		4,850,406		4,771,805		4,494,537		4,700,000
Health		17,902		116,854		239,950		211,528
Human Services		672,396		4,803		850		290,000
Mental Health, Retardation, & Hospitals		1,219,695		493,483		1,487,141		1,350,000
Office of the Child Advocate		-		-		-		-
Commission on Deaf & Hard of Hearing		-		-		-		-
RI Developmental Disabilities Council		-		-		-		-
Governor's Commission on Disabilities		-		-		-		-
Commission for Human Rights		-		-		-		-
Office of the Mental Health Advocate		-		-		-		-
Subtotal - Human Services	\$	6,863,453	\$	5,403,022	\$	6,422,074	\$	6,551,528
Education								
Elementary and Secondary	\$	438,786	\$	694,529	\$	410,940	\$	587,666
Higher Education - Board of Governors	φ	326,820,914	φ	345,883,323	φ	548,198,369	φ	386,785,386
RI Council on the Arts		520,620,914		545,005,525		540,190,509		500,705,500
RI Atomic Energy Commission		156,882		177,690		- 149,449		- 144,876
Higher Education Assistance Authority		83,144		145,144		1,162,904		2,802,165
Historical Preservation and Heritage Commiss		05,144		143,144		1,102,904		2,002,103
Public Telecommunications Authority		503,502		445,606		520,693		707,325
Subtotal - Education	\$	<b>328,003,228</b>	\$	<b>347,494,192</b>	\$	550,442,355	\$	<b>391,027,418</b>
Subiotal - Education	φ	520,005,220	φ	577,777,172	φ	550,772,555	φ	571,027,710

# **Expenditures From Other Funds**

	FY 2000 Actual	FY 2001 Actual	FY 2002 Preliminary	FY 2003 Enacted
Public Safety				
Attorney General	\$ -	\$ -	\$ -	\$ -
Corrections	1,475,955	2,336,298	3,954,873	2,067,192
Judicial	62,226	668,229	3,642,620	225,000
Military Staff	833,672	212,982	395,999	691,110
E-911 Emergency Telephone System	-	-	-	-
Fire Safety Code Board of Appeal & Review	-	-	-	-
State Fire Marshal	-	-	-	-
Commission on Judicial Tenure & Discipline	-	-	-	-
Rhode Island Justice Commission	-	-	-	-
Municipal Police Training Academy	-	-	-	-
State Police	2,348,885	2,297,427	2,637,666	2,729,589
Office Of Public Defender	-	-	-	-
Sheriffs of Several Counties	-	-	-	-
Subtotal - Public Safety	\$ 4,720,738	\$ 5,514,936	\$ 10,631,158	\$ 5,712,891
Natural Resources				
Environmental Management	\$ 3,173,096	\$ 6,065,952	\$ 3,533,614	\$ 1,950,697
Coastal Resources Management Council	-	-	-	317,000
Water Resources Board	563,248	750,420	429,249	255,000
Subtotal - Natural Resources	\$ 3,736,344	\$ 6,816,372	\$ 3,962,863	\$ 2,522,697
Transportation				
Transportation	\$ 73,790,421	\$ 94,850,392	\$ 109,013,062	\$ 94,755,348
Subtotal - Transportation	\$ 73,790,421	\$ 94,850,392	\$ 109,013,062	\$ 94,755,348
Total	\$ 768,432,491	\$ 832,280,061	\$ 1,158,017,873	\$ 960,788,452

## **Expenditures From All Funds**

		FY 2000 Actual		FY 2001 Actual		FY 2002 Preliminary		FY 2003 Enacted
General Government	<b>_</b>		<b>^</b>		<b>^</b>		<u>_</u>	
Administration	\$	468,395,380	\$	470,310,503	\$	513,749,792	\$	482,648,044
Business Regulation		8,070,472		8,604,346		8,850,192		9,133,105
Labor and Training		342,259,825		354,106,068		434,597,493		437,239,754
Legislature		22,945,560		25,336,781		26,929,067		26,865,228
Lieutenant Governor		685,387		696,440	<b>•</b>	756,502		805,721
Secretary of State		4,562,464		5,663,544	\$	4,997,095		6,112,836
General Treasurer		26,304,551		30,729,876		33,387,051		25,981,114
Boards for Design Professionals		340,377		357,428		347,864		378,802
Board of Elections		2,055,786		2,260,980		2,431,374		5,396,412
Rhode Island Ethics Commission		726,788		628,053		896,096		926,278
Governor's Office		3,787,150		4,013,707		4,525,550		5,077,251
Public Utilities Commission		3,913,105		4,429,026		4,315,012		5,645,871
Rhode Island Commission on Women		122,479		132,775		137,754		143,489
Subtotal - General Government	\$	884,169,324	\$	907,269,527	\$	1,035,920,842	\$	1,006,353,905
Human Services Children, Youth, and Families Elderly Affairs Health Human Services Mental Health, Retardation, & Hospitals Office of the Child Advocate Commission on Deaf & Hard of Hearing RI Developmental Disabilities Council Governor's Commission on Disabilities Commission for Human Rights Office of the Mental Health Advocate <b>Bubtotal - Human Services</b>	\$	192,605,366 31,909,639 77,094,624 1,065,347,377 374,523,803 784,215 230,478 436,352 278,686 875,760 232,528 <b>\$1,744,318,828</b>	\$ \$	209,117,240 35,855,123 83,030,889 1,238,142,838 388,901,359 886,636 233,790 408,971 327,828 1,061,926 233,966 <b>1,958,200,566</b>	\$ \$	227,308,280 38,558,299 90,323,648 1,336,945,930 419,930,484 835,393 165,141 406,269 328,539 1,225,203 290,722 <b>2,116,317,908</b>	\$	233,359,167 40,711,748 97,755,807 1,394,561,334 440,688,870 853,742 261,397 421,433 422,959 1,178,431 296,859 <b>2,210,511,747</b>
Education Elementary and Secondary Higher Education - Board of Governors RI Council on the Arts RI Atomic Energy Commission Higher Education Assistance Authority Historical Preservation and Heritage Commission Public Telecommunications Authority Subtotal - Education	\$	711,114,910 479,953,224 1,523,744 735,261 11,665,072 2,478,737 1,532,325 <b>\$1,209,003,273</b>	\$ \$	771,617,229 510,337,523 1,935,602 867,039 12,418,667 1,732,018 1,705,517 <b>1,300,613,595</b>	\$ \$	816,337,039 725,091,034 2,198,243 789,476 12,879,956 1,770,826 1,679,001 <b>1,560,745,575</b>	\$ \$	875,235,005 558,585,752 3,116,398 1,610,504 16,050,353 1,750,199 2,282,708 <b>1,458,630,919</b>

### **Expenditures From All Funds**

	FY 2000 Actual	FY 2001 Actual	FY 2002 Preliminary	FY 2003 Enacted
Public Safety				
Attorney General	\$ 15,137,028	\$ 15,875,699	\$ 16,385,075	\$ 17,935,767
Corrections	121,911,711	134,359,147	142,342,200	147,421,105
Judicial	61,083,015	64,133,462	72,655,072	73,026,597
Military Staff	8,923,348	9,060,016	11,282,294	17,030,612
E-911 Emergency Telephone System	3,265,079	3,566,286	3,893,217	4,012,646
Fire Safety Code Board of Appeal & Review	164,708	170,027	210,518	225,329
State Fire Marshal	1,342,698	1,441,527	1,606,583	1,565,710
Commission on Judicial Tenure & Discipline	109,158	110,287	101,767	109,235
Rhode Island Justice Commission	4,037,348	4,983,113	4,488,309	5,298,776
Municipal Police Training Academy	606,959	476,870	418,872	351,227
State Police	37,724,490	40,745,720	41,917,532	43,492,403
Office Of Public Defender	5,105,813	5,456,929	5,946,724	6,201,521
Sheriffs of Several Counties**	8,261,430	8,591,158	-	-
Subtotal - Public Safety	\$ 267,672,785	\$ 288,970,241	\$ 301,248,163	\$ 316,670,928
Natural Resources				
Environmental Management	\$ 52,776,569	\$ 60,452,063	\$ 59,152,818	\$ 73,006,622
Coastal Resources Management Council	1,852,751	2,184,927	2,322,181	3,226,684
Water Resources Board	1,495,013	1,712,638	1,595,401	2,499,745
Subtotal - Natural Resources	\$ 56,124,333	\$ 64,349,628	\$ 63,070,400	\$ 78,733,051
Transportation				
Transportation	\$ 264,588,266	\$ 319,990,241	\$ 303,064,314	\$ 330,040,505
Subtotal - Transportation	\$ 264,588,266	\$ 319,990,241	\$ 303,064,314	\$ 330,040,505
<b>Total</b> *Changes from enacted budget	\$ 4,425,876,809	\$ 4,839,393,798	\$ 5,380,367,202	\$ <b>5,400,941,055</b> 32,543,787
				\$ 5,433,484,842

\*Includes \$7,812,454 of general revenue reappropriations from FY 2002 unexpended balances authorized by the Governor on August 15, 2002 and reduced by \$72,910 as a result of preliminary actual expenditures, and \$24,731,333 of estimated supplemental appropriations.

\*\*The Sheriffs of the Several Counties were merged with the State Marshals and moved under the authority of the Department of Administration.

#### **Free Surplus**

State law provides that all unexpended or unencumbered balances of general revenue appropriations, whether regular or special, shall lapse to General Fund surplus at the end of each fiscal year, provided, however, that such balances may be reappropriated by the Governor in the ensuing fiscal year for the same purpose for which the monies were originally appropriated by the General Assembly. Free surplus is the amount available at the end of any fiscal year for future appropriation by the General Assembly. The table below summarizes the general revenue budgets for FY 2002 and FY 2003.

	FY 2002 Enacted <sup>(1)</sup> (In Millions)	FY 2002 <u>Revised<sup>(2)</sup></u> (In Millions)	FY 2002 Prelim. Actual <sup>4</sup> (In Millions)	FY 2003 <sup>3)</sup> Enacted <sup>(4)</sup> (In Millions)	FY 2003 <u>Revised<sup>(5)</sup></u> (In Millions)
Free Surplus	\$131.1	\$131.2	\$131.2	\$12.2	\$32.0
Reappropriated Surplus	0.0	11.1	11.1	0.0	7.8
Subtotal	\$131.1	\$142.2	\$142.2	\$12.2	\$39.8
<b>Revenues and Transfers</b>					
Revenues	2,294.3	2,132.8	2,148.8	2,291.0	2,288.4
Other Sources	279.7	451.9	453.6	415.9	424.6
Subtotal	2,574.0	2,584.7	2,602.5	2,707.0	2,713.0
Budget Reserve Fund Transfer	(54.1)	(54.3)	(54.7)	(54.4)	(54.9)
Total Available	\$2,650.9	\$2,672.6	\$2,690.0	\$2,664.8	\$2,698.0
Expenditures	2,650.8	2,660.4	2,650.2	2,664.5	2,697.0
Free Surplus	\$0.2	\$12.2	\$32.0	\$0.4	\$1.0
Reappropriations	0.0	0.0	7.8	0.0	0.0
Total Ending Balances	\$0.2	\$12.2	\$39.8	\$0.4	\$1.0
Budget Reserve and Cash					
Stabilization Fund	\$81.2	\$81.5	\$82.0	\$81.6	\$82.4

<sup>(1)</sup>Reflects originally enacted budget adopted by the General Assembly during the 2001 session of the General Assembly.

<sup>(2)</sup>Reflects revisions to revenue estimates and appropriations adopted during the 2002 session of the General Assembly.

<sup>(3)</sup>Reflects preliminary actual results for FY 2002 derived from the State Controller's work papers by the State Budget Office.

<sup>(4)</sup>Reflects the FY 2003 budget adopted by the General Assembly on June 13, 2002.

<sup>(5)</sup>Reflects the FY 2003 budget revised by changes to adopted revenue estimates, changes in projected expenditure requirements as reported by the State Budget Office in the first quarter report, and preliminary closing surplus from FY 2002.

Due to the economic downturn, the State's forecast of revenue for FY2002 was revised downward by \$128.6 million at the November 2001 and May 2002 Revenue Estimating Conferences, and the FY2003 revenues were revised downward in May 2002 by \$74.6 million. To address the budgetary imbalance, the State general revenue budget for FY2003 reflects growth of only \$4.1 million over the FY2002 revised budget, and includes certain revenue enhancements described the section entitles "Major Sources of State Revenue". The enacted FY2002 and FY2003 budgets incorporate the use of the proceeds from the securitization of the tobacco settlement payments due the State under the Master Settlement Agreement (MSA) entered into by the Attorney General in November 1998. The tobacco securitization

proceeds included in the budget as enacted are based on the actual sale of the State's right to receive *all* of its tobacco settlement payments for the 2004–2043 period. The bonds were sold by the Tobacco Settlement Financing Corporation on June 27, 2002 in the amount of \$685.4 million, and while the bonds' scheduled amortization ends in FY 2042, the expected life of the bonds, given their turbo amortization structure, is in FY 2023. The net proceeds of the sale, after funding the costs of issuance, capitalized interest, and the debt service reserve account, totaled \$544.2 million.

The budget uses the net tobacco bond proceeds as follows: \$295.3 million was used in June 2002 to defease \$247.6 million of outstanding general obligation and certificate of participation debt (or \$295.5 million reflecting accreted value of capital appreciation bonds), and the remaining \$248.9 million was made available for operating budget expenditures in FY 2002–FY 2004. The debt defeasance resulted in debt service savings of \$51.6 million in FY 2003 and total debt service savings through FY 2012 of \$343.5 million. The legislatively enacted budget used \$135.0 million of the net proceeds to finance operating expenditures in FY 2002, and allocated \$85.0 million of resources to finance FY 2003 budgeted expenditures. The balance is available for allocation.

The preliminary unaudited results for FY 2002 derived from work papers of the State Controller reveal an increase in available resources of \$17.2 million compared to revised estimates, and expenditures which were \$10.2 million less than enacted. The audited free surplus for FY 2002 is \$32.0 million, and there are \$7.8 million of reappropriations carried forward. The budget enacted by the General Assembly on June 13, 2002 for FY 2003 was predicated upon available resources of \$2.6648 billion net of reserve fund contributions, and expenditures of \$2.6645 billion resulting in an estimated closing surplus of \$0.4 million. The current projections reflect an estimated free surplus of \$1.0 million. These projections are based upon the preliminary closing FY 2002 surplus and revenues estimated by the November 2002 Revenue Estimating Conference. Expenditures reflect the enacted FY 2003 appropriations, and estimated supplemental appropriations of \$24.7 million as reflected in the first quarter report. Also included within the revenue and expenditure change are \$7.8 million of reappropriations from FY 2002.

The following table sets forth a comparative statement of General Fund free surplus for fiscal years 2000 through 2003. FY 2000 and FY 2001 data is derived from the State's Comprehensive Annual Financial Report prepared by the Office of the State Controller and post audited by the Auditor General. General Revenues and expenditures for FY 2002 reflect preliminary actual revenues and expenditures derived from work papers of the State Controller. The State Controller's preliminary closing report is expected to be released in November. General Revenues for FY 2003 are predicated upon consensus estimates of the Revenue Estimating Conference of November 2002. Expenditures for FY 2003 reflect those adopted by the General Assembly on June 13, 2002, and include projected increased requirements of \$24.7 million as projected by the State Budget Office in its first quarter report.

The State is required to enact and maintain a balanced budget. In the event of a budgetary imbalance, the available free surplus will be reduced and/or additional resources (i.e. taxes, fines, fees, licenses, etc.) will be required and/or certain of the expenditure controls discussed under "State Government Organization and Finances – Budget Procedures" will be put into effect. A combination of these measures will be utilized by the State in order to maintain a balanced budget.

### **General Revenue Budget Surplus Statement**

		FY2000 Actual		FY2001 Actual		FY2002 Preliminary*		FY2003 Revised
Surplus Opening Surplus	\$	98,299,618	\$	91,921,860	\$	131,182,473	\$	32,032,432
Reappropriated Surplus	φ	16,123,307	φ	21,738,956	φ	11,056,417	φ	7,812,454
Subtotal		114,422,925		113,660,816		142,238,890		39,844,886
General Taxes		1,817,779,236		2,011,948,691		1,904,504,777		2,020,039,000
Revenue estimators' revision		-		-		-		(8,249,000)
Subtotal		1,817,779,236		2,011,948,691		1,904,504,777		2,011,790,000
Departmental Revenues		207,399,225		261,677,841		244,339,888		270,986,074
Revenue estimators' revision		-		-		-		5,613,926
Subtotal		207,399,225		261,677,841		244,339,888		276,600,000
Other Sources								
Gas Tax Transfers		14,937,694		8,538,413		875,165		10,575,000
Rev Estimators' revision-Gas Tax Other Miscellaneous		-		-		-		-
		83,412,911		97,011,234		231,195,765		159,773,040
Rev Estimators' revision-Miscellaneous		-		-		-		2,919,960 237,700,000
Lottery Bayanya Estimatoral ravision Lattery		150,283,635		180,743,897		214,141,576		5,900,000
Revenue Estimators' revision-Lottery Unclaimed Property		3,520,488		- 4,460,535		- 7,419,763		7,900,000
Revenue Estimators' revision-Unclaimed		5,520,488		4,400,555		7,419,703		(140,000)
Subtotal		252,154,728		290,754,079		453,632,269		424,628,000
Total Revenues Budget Stabilization	\$	2,277,333,189 (47,512,656)	\$	2,564,380,611 (53,126,049)	\$	2,602,476,934 (54,673,188)	\$	2,713,018,000 (54,901,009)
Total Available	\$	2,344,243,458	\$	2,624,915,377	\$	2,690,042,636	\$	2,697,961,878
Actual/Enacted Expenditures Reappropriations	\$	2,230,582,642	\$	2,482,676,487	\$	2,650,197,750	\$	<b>2,664,459,945</b> 7,812,452
Recommended changes to appropriations		-		-				24,731,333
Total Expenditures	\$	2,230,582,642	\$	2,482,676,487	\$	2,650,197,750	\$	2,697,003,730
Free Surplus	\$	91,921,860	\$	131,182,473	\$	32,032,432	\$	958,148
Reappropriations		21,738,956		11,056,417		7,812,454		-
<b>Total Ending Balances</b>	\$	113,660,816	\$	142,238,890	\$	39,844,886	\$	958,148
Budget Reserve and Cash								
Stabilization Account	\$	71,268,984	\$	79,689,074	\$	82,009,782	\$	82,351,513

\* Preliminary actual financial results derived by the State Budget Office from workpapers of the State Controller.

#### STATE INDEBTEDNESS

#### **Authorization and Debt Limits**

Under the State Constitution, the General Assembly has no power to incur State debts in excess of \$50,000 without the consent of the people, except in the case of war, insurrection or invasion, or to pledge the faith of the State to the payment of obligations of others without such consent. By judicial interpretation, the limitation stated above has been judged to include all debts of the State for which its full faith and credit are pledged, including general obligation bonds and notes; bonds and notes guaranteed by the State; and debts or loans insured by agencies of the State, such as the Industrial-Recreational Building Authority. However, non-binding agreements of the State to appropriate monies in aid of obligations of a State agency, such as the provisions of law governing the capital reserve funds of the Port Authority and Economic Development Corporation, now known as the Rhode Island Economic Development Corporation, the Housing and Mortgage Finance Corporation, or to appropriate monies to pay rental obligations under State long-term leases, such as the State's lease agreements with the Convention Center Authority, are not subject to this limitation.

#### **Public Finance Management Board**

The nine-member Public Finance Management Board was created during the 1986 Session of the General Assembly for the purpose of providing advice and assistance, upon request, to issuers of tax-exempt debt in the State. The Board is charged with the responsibility of collecting, maintaining and providing information on State, municipal, and public or quasi-public corporation debt sold and outstanding, and serves as a statistical center for all State and municipal debt issues. The Chair of the Public Finance Management Board is the General Treasurer of the State, and personnel within the Treasurer's Office provide staffing.

The Board is also authorized to allocate the tax-exempt bond issuance capacity among all issuers in the State of Rhode Island, pursuant to Section 146 of the Internal Revenue Code of 1986. While all issuers of tax-exempt debt are required to give written notice to the Board of a proposed debt issuance, failure to do so does not affect the validity of the issuance of any bond or note. The lead underwriter or purchaser of any debt issue of the State, its departments, authorities, agencies, boards and commissions is required by the Rules and Regulations of the Board to pay an amount equal to one-fortieth of one percent of the principal amount of an issue as a fee.

#### Sinking Fund Commission

During the 1998 session of the General Assembly, legislation was enacted that reconstituted the Sinking Fund Commission, which shall have control and management of all sinking funds established for the redemption of any bonds or certificates of indebtedness issued by the State. To address the State's relatively high debt levels, the General Assembly appropriated general revenues of \$4.0 million in FY 1999, and \$865,245 in FY 2000 to be utilized by the Commission to defease or refund State debt. The Sinking Fund will also receive funds in an amount equal to the annual interest earnings on bond funds. During FY 2000, the Sinking Fund allocated a net \$5.5 million to defease debt associated with the Alpha Beta Corporation project financed by the Rhode Island Economic Development Corporation. The Commission executed a defeasance transaction on June 15, 2000 which reduced the State's general obligation debt by an estimated \$4.415 million.

#### **Tax Anticipation Notes**

Notwithstanding the limitations upon borrowing indicated above, the State Constitution permits the General Assembly to provide for certain short-term borrowings without the consent of the people. Thus, the State is authorized to borrow in any fiscal year without consent of the people an amount in anticipation of State tax receipts not in excess of 20.0 percent of the tax receipts for the prior fiscal year, and may borrow an additional amount in anticipation of all other non-tax receipts not in excess of 10.0 percent of such receipts in the prior fiscal year, provided the aggregate of all such borrowings must not exceed 30.0 percent of the actual tax receipts during the prior fiscal year. Any such borrowing must be repaid during the fiscal year in which such borrowing took place. No money shall be borrowed in anticipation of such receipts in any fiscal year until all money so borrowed in all previous fiscal years shall have been repaid. The maximum amount of borrowing is further constrained by statute such that the aggregate borrowing shall not be in excess of the

amount stipulated by the General Assembly by general law. During the 1997 Session, the General Assembly authorized the use of commercial paper as a means of short-term borrowing under these constitutional and statutory provisions.

The State has undertaken a series of measures to improve the timing of receipts and disbursements and to reduce the level of short-term borrowing. These measures include accelerating the collection of certain taxes, the partial restructuring of the State's disbursement pattern, and moving certain special revenue funds into the General Fund as accounts within the General Fund.

Since FY 1981, the State has utilized the powers described above in the following manner:

Fiscal Voor	Maximum Principal	Percent of Prior
Fiscal Year	Amount Outstanding	Year's Tax Receipts
1981	\$ 35,000,000	6.0%
1982	85,000,000	14.0
1983	85,000,000	13.0
1984	85,000,000	12.0
1985	70,000,000	9.0
1986	60,000,000	7.0
1987	50,000,000	6.0
1988	0	0.0
1989	0	0.0
1990	70,000,000	6.0
1991	200,000,000	17.0
1992	240,000,000	20.0
1993	225,000,000	18.0
1994	150,000,000	11.0
1995	125,000,000	9.0
1996	100,000,000	8.0
1997	108,000,000	8.0
1998	0	0.0
1999	0	0.0
2000	0	0.0
2001	0	0.0
2002	90,000,000	4.4
2003	150,000,000	7.9

#### Net Tax Supported State Debt

The State has multiple categories of State debt, direct debt, guaranteed debt, and other obligations subject to annual appropriation. The following table shows these obligations.

The gross debt totals are adjusted for those obligations covered by revenue streams of the quasi-independent agencies. The intent of this presentation is to be consistent with rating agencies' practices.

As of November 15, 2002, authorized but unissued direct and guaranteed debt totaled \$238,497,376.

#### Net Tax Supported Debt Ratios (in thousands)

	Debt Outstanding June 30, 1998	Debt Outstanding June 30, 1999	Debt Outstanding June 30, 2000	Debt Outstanding June 30, 2001	Debt Outstanding June 30, 2002 <sup>(1)</sup>
Direct Debt:					
Various Purpose Bonds Outstanding Variable Rate General Obligations Subtotal	\$731,133 <u>36,500</u> <b>\$767,633</b>	\$753,544 <u>36,500</u> <b>\$790,044</b>	\$816,268 64,790 <b>\$881,058</b>	\$822,485 <u>31,365</u> <b>\$853,850</b>	\$654,879 <u>28,165</u> <b>\$683,044</b>
Guaranteed Debt: Narragansett Bay District Commission Bonds Subtotal Other Debt Subject to Annual Appropriation:	22,635 22,635	<u>21,388</u> <b>21,388</b>	<u> </u>	<u>18,459</u> <b>18,459</b>	<u>15,019</u> <b>15,019</b>
RI Depositors Economic Protection Corp. RI Refunding Bond Authority Lease Rental Bonds RI Refunding Bond Authority – Direct	196,420 184,405 3,940	107,990 171,640 2,615	41,725 159,210 1,955	- 146,055 1,300	
RI Refunding Bond Auth. – Gurntd Narr. Bay Convention Center Authority Outstanding Certificates of Participation – Master Equipment Leas	75 335,970	60 329,665	45 322,930 9,843	30 315,805 11,015	15 319,435 7,995
Certificates of Participation – Intake Center Certificates of Participation – Attorney General Certificates of Participation – DLT Howard Complex	26,895 4,215 24,000	25,160 4,065 24,000	23,355 3,905 23,150	21,470 3,740 22,265	19,500 2,795 21,335
Certificates of Participation – Pastore Steam Plant Certificates of Participation – Shepards Building Rhode Island Housing/Traveler's Aid/NOP Program Economic Development – Dow Chemical Corporation	33,620	32,535	31,400	28,180 30,215 25,000	23,440 28,820 12,550 25,000
Economic Development – Dow Chemical Corporation Economic Development – URI Power Plant Economic Development – Alpha Beta Corporation Economic Development – McCoy Stadium	29,040 11,825	16,395 28,675 11,105	16,395	15,859 - 9,585	15,304 - 8,780
Economic Development Corp – Central Falls Det. Ctr Subtotal	28,949 <b>879,354</b>	753,905	669,273	630,519	618,059
Performance Based Agreements <sup>(3)</sup> Economic Development – Fidelity Building Economic Development – Fleet Bank Lease Subtotal	25,000 <u>11,000</u> <b>36,000</b>	25,000 10,890 <b>35,890</b>	24,579 10,770 <b>35,349</b>	24,116 10,640 <b>34,756</b>	23,615 <u>10,500</u> <b>34,115</b>
Gross Debt Less: Adjustments for Agency Payments:	1,705,622 (88,300)	1,601,227 (45,368)	1,605,549 (68,751)	1,537,584 (66,700)	1,350,237 (62,593)
Net Tax Supported Debt	\$1,617,322	\$1,555,859	\$1,536,798	\$1,470,884	\$1,287,644
Debt Ratios Personal Income	\$27,190,000	\$28,210,824	\$29,738,317	\$31,361,609	\$32,393,144
Debt as a Percent of Personal Income	5.95%	5.52%	5.17%	4.7%	4.0%

(1) Reflects defeasance of \$242,978,728 of general obligation bonds and \$4,650,000 of certificates of participation in June 2002.

(2) Includes non-certificated lease obligations in the master equipment lease category in the amount of \$318,000 as of June 30, 2000.

(3) Excludes contract for Providence Place Mall described under "State Revenues - Sales Tax".

Direct debt is authorized by the voters as general obligation bonds and notes. Current interest bonds require the State to make annual payments of principal and semi-annual payments of interest on bonds outstanding, and the capital appreciation bonds of the State require the payment of principal and interest at maturity. As of June 30, 2002, the State had approximately \$683.0 million of bonds outstanding, and it issued an additional \$77.1 million in November 2002. Authorized but unissued direct debt totaled \$238.4 million as of November 15, 2002.

The following table sets forth the debt service requirements on general obligation bonds of the State issued as of June 30, 2002, and additional bonds issued in November 2002, which are supported by general revenues for FY 2003 through FY 2021.

Debt Service Schedule for Debt Issued as of June 30, 2002 *				<u>Debt Service Schedule for</u> <u>Debt Issued November 2002</u> **		
			Total			Total
Fiscal Year	<b>Principal</b>	Interest	Debt Service	<b>Principal</b>	Interest	<b>Debt Service</b>
2003	\$33,480,085	\$33,889,911	\$67,369,996		1,953,988	1,953,988
2004	37,376,831	31,705,380	69,082,211	2,900,000	3,849,975	6,749,975
2005	42,026,243	29,617,376	71,643,619	3,020,000	3,731,575	6,751,575
2006	37,689,243	33,370,343	71,059,586	3,145,000	3,592,550	6,737,550
2007	33,852,653	30,179,884	64,032,537	3,275,000	3,432,050	6,707,050
2008	28,360,786	27,290,804	55,651,590	3,405,000	3,265,050	6,670,050
2009	33,748,740	22,662,616	56,411,356	3,545,000	3,091,300	6,636,300
2010	37,464,000	20,462,415	57,926,415	3,695,000	2,910,300	6,605,300
2011	36,390,000	18,585,812	54,975,812	3,225,000	2,737,300	5,962,300
2012	47,745,000	16,572,094	64,317,094	3,360,000	2,572,675	5,932,675
2013	54,495,000	13,822,035	68,317,035	3,500,000	2,401,175	5,901,175
2014	46,865,000	11,156,973	58,021,973	3,645,000	2,217,994	5,862,994
2015	41,825,000	8,805,740	50,630,740	3,795,000	2,022,694	5,817,694
2016	36,140,000	6,803,730	42,943,730	3,955,000	1,819,256	5,774,256
2017	34,090,000	4,949,906	39,039,906	4,120,000	1,607,288	5,727,288
2018	24,895,000	3,271,728	28,166,728	4,290,000	1,386,525	5,676,525
2019	22,740,000	2,014,687	24,754,687	4,465,000	1,156,706	5,621,706
2020	14,825,000	919,750	15,744,750	4,655,000	917,306	5,572,306
2021	10,870,000	271,750	11,141,750	4,845,000	667,931	5,512,931
2022				5,045,000	408,318	5,453,319
2023				5,255,000	137,944	5,392,944
Subtotal-Fixed Rate Debt	<u>\$654,878,581</u>	<u>\$316,352,933</u>	<u>\$971,231,514</u>	<u>\$77,140,000</u>	<u>\$45,879,900</u>	<u>\$123,019,900</u>
Subtotal-Variable Rate Debt	*** 28,165,000		28,165,000			
Total:	\$683,043,581	\$316,352,933	\$999,396,514	\$77,140,000	\$45,879,000	\$123,019,900

Reflects full fiscal year general obligation tax supported debt service for bonds issued as of June 30, 2002. Reflects defeasance \* of \$241.6 million of direct general obligation bonds in June 2002. Excludes guaranteed and contingent debt. Debt outstanding as of June 30, 2002 totaled \$683.0 million.

\*\* Reflects bonds issued in November 2002.

<sup>\*\*\*</sup> Reflects multi-modal general obligation bonds which bear interest at variable rates. Reflects total principal outstanding as of June 30, 2002 in the amount of \$28,165,000.

In addition, the following table sets forth the amounts, purposes and statutory authorizations of authorized but unissued general obligation direct debt of the State as of November 15, 2002 which has been approved by referenda of the electors.

Durnoso	Statutory Authorization	Balance of Authority as of November 15, 2002
Purpose	Statutory Authorization	<u>November 13, 2002</u>
Direct Debt:		
Clean Water Act Environmental Trust Fund	Ch. 289-P.L. of 1986	3,374,627
Open Space	Ch. 425-P.L. of 1987	203,254
Water Resources	Ch. 417-P.L. of 1987	3,415,000
Mental Health, Retardation and Hospitals	Ch. 449-P.L. of 1988	-
Environmental Management	Ch. 552-P.L. of 1989	1,736,010
Mental Health, Retardation and Hospitals	Ch. 552-P.L. of 1989	1,200,000
Mental Health, Retardation and Hospitals	Ch. 434-P.L. of 1990	8,500,000
RI Water Pollution Revolving Loan Fund	Ch. 434-P.L. of 1990	12,000,000
Pawtuxet River District Commission	Ch. 434-P.L. of 1990	995,000
Elementary & Secondary Education	Ch. 70-P.L. of 1994	1,350,000
Transportation	Ch. 100-P.L. of 1996	-
Higher Education – Telecommunication	Ch. 100-P.L. of 1996	-
Higher Education Facilities	Ch. 100-P.L. of 1996	2,313,485
Quonset Point/Davisville	Ch. 100-P.L. of 1996	15,185,000
Transportation	Ch. 31-P.L. of 1998	2,050,000
Environmental Management	Ch. 31-P.L. of 1998	4,280,000
Higher Education Facilities	Ch. 31-P.L. of 1998	8,645,000
Higher Education	Ch. 55-P.L. of 2000	12,315,000
Transportation	Ch. 55-P.L. of 2000	2,340,000
Environmental Management	Ch. 55-P.L. of 2000	26,095,000
State Police Headquarters Facility and		
State Municipal Fire Academy	Ch. 65-P.L. of 2002	55,000,000
Preservation, Recreation & Heritage	Ch. 65-P.L. of 2002	14,000,000
Transportation	Ch. 65-P.L. of 2002	63,500,000
Total Direct and Guaranteed Debt		\$238,497,376

Source: State Budget Office

**Guaranteed debt** of the State includes bonds and notes issued by, or on behalf of, certain agencies, commissions and authorities created by the General Assembly and charged with enterprise undertakings, for the payment of which debt the full faith and credit of the State are pledged in the event that the revenues of such entities may at any time be insufficient. These include the Blackstone Valley District Commission, and the Narragansett Bay Commission. As of June 30, 2002, these entities had bonds constituting guaranteed debt outstanding of \$15,019,000 and no authorized but unissued debt.

#### **Extinguishments of Debt Authorization**

Chapter 438 of the Public Laws of 1988, which took effect on December 31, 1991, provides that any special act of the State which authorizes the issuance of general obligation bonds or notes of the State, which has a balance that remains unissued, and is seven (7) years old or older is invalid as to that portion which remains unissued. Notwithstanding, the General Assembly may, by special act, extend any authorization for a period of one (1) to five (5) years upon a petition of the Department of Administration. Such extension may be granted more than one (1) time. Upon a certification of the General Treasurer to the Governor as to debt authorizations described above the authorization shall not be deemed or counted toward the authorized but unissued debt of the State. Since then, the State has extinguished a total of \$21,092,389.99, which was previously reflected in the above table.

**Obligations Carrying Moral Obligation of State.** Certain agencies of the State have the ability to issue bonds which are also secured by a capital reserve fund. If at any time the capital reserve fund falls below its funding requirement, the agency is authorized to request the General Assembly to appropriate the amount of the deficiency. The General Assembly may, but is not obligated to, appropriate the amount of the deficiency. See "Rhode Island Economic Development Corporation" and "Rhode Island Housing and Mortgage Finance Corporation" below.

**Other Obligations Subject to Annual Appropriation.** The State has entered into certain contractual agreements which, although of a long-term nature, are subject to annual appropriation by the General Assembly. Certain of these obligations are contractual agreements with State Agencies or Authorities (See "State Agencies and Authorities"). A brief description of the most significant of other such commitments for which the State has or may appropriate funds is provided below.

In December 1995, the State entered into a lease agreement with a financial institution which issued \$4,500,000 in certificates of participation to finance acquisition and renovation of an office building to house the Office of the Attorney General. As of June 30, 2002, \$2,795,000 of these certificates were outstanding. This reflects the defeasance of \$775,000 of certificates of participation in June 2002 from the proceeds of the securitization of revenues from the State's tobacco master settlement.

The State has also entered into a lease agreement with a financial institution that issued \$33,000,000 in certificates of participation to finance construction of an Intake Center for the Department of Corrections. These certificates were refunded in January 1997. As of June 30, 2002, \$19,500,000 was outstanding.

The State has also entered into a lease agreement with a financial institution which issued \$24.0 million in the certificates of participation in January 1997 to finance the renovation of a group of buildings at the State-owned John O. Pastore Center, formerly known as Howard Center in Cranston, Rhode Island for use as an office facility for the Department of Labor and Training. As of June 30, 2002, \$21,335,000 of such certificates were outstanding.

In November 1994 the State entered into a lease agreement with the Economic Development Corporation which issued \$34.07 million in long-term bonds for the renovation of the Shepard Building. During August 1997, the State of Rhode Island issued \$34,805,000 Certificates of Participation that were used to defease the Economic Development Corporation bonds. As of June 30, 2002, \$28,820,000 in Certificates of Participation were outstanding.

In January 1998, the Economic Development Corporation issued revenue bonds in the amount of \$11,825,000 to finance improvements to McCoy Stadium in Pawtucket. These bonds are supported by State lease payments subject to annual appropriations. As of June 30, 2002, \$8,780,000 was outstanding.

On June 29, 2001, the State entered into a lease agreement with a financial institution which issued \$9,525,000 of certificates of participation for the purchase and installation of telecommunications equipment, furnishings and vehicles and rolling stock. The State also privately placed \$318,000 of taxable certificates at that time. In June 2001, the State financed an additional \$3,150,000 of vehicles and rolling stock in this manner. As of June 30, 2002, \$7,995,000 of certificates were outstanding.

In December 2000, Rhode Island entered into a lease agreement with a financial institution that issued \$28.18 million in certificates of participation to rehabilitate and upgrade the Central Power Plant at the Pastore Center Complex. As of June 30, 2002, there was \$23,440,000 of certificates outstanding. This reflects defeasance of \$3,875,000 in June 2002 from the proceeds of the securitization of revenues from the state's tobacco master settlement.

In April 2002, the State entered into a loan agreement with the Rhode Island Housing and Mortgage Finance Corporation relating to the issuance of \$12,550,000 of debt to provide funds for the relocation of the Traveler's Aid facility and for the Neighborhood Opportunities Program which provides affordable housing.

**Performance-based obligations of the Rhode Island Economic Development Corporation.** In May 1996 the Economic Development Corporation issued \$25,000,000 of bonds to finance infrastructure for Fidelity Investments. These bonds carry a moral obligation of the State. If at any time, the amount in the capital reserve fund pledged for this bond issue falls below the capital reserve fund requirement as defined in the documents executed in connection with the transaction, a request will be made to the General Assembly to appropriate the amount of the deficiency. In addition, pursuant to the lease agreement the Economic Development Corporation and FMR Rhode Island, Inc. to secure the bonds, job rent credits are provided for lease payments if certain targeted new job goals are met for the financed project. Currently, it is projected that these job goals will be met. If the job goals are met, the Economic Development Corporation will credit FMR Rhode Island, Inc.'s lease payments and make annual requests to the General Assembly for appropriation which will be used to pay the debt service on this bond issue. As of June 30, 2002, \$23.615 million of Fidelity bonds were outstanding. Job rent credits are expected to result in a State obligation of \$1.6 million in 2003, and \$2.5 million when maximized.

In November 1997, the Economic Development Corporation entered into a similar agreement with Fleet Bank; bonds issued for that transaction totaled \$11.0 million. As of June 30, 2002, \$10.5 million of Fleet bonds were outstanding. Under the lease agreement with Fleet, debt service on only \$3.4 million of the total debt would be reimbursed through the applications of job rent credits. Job rent credits, if earned, are estimated to result in a State obligation of approximately \$.3 million per year.

#### **State Agencies and Authorities**

The General Assembly from time to time has authorized the creation of certain specialized independent authorities, districts and corporations to carry out specific governmental functions. In certain cases, bonds and other obligations issued by these entities have been guaranteed by the full faith and credit of the State; additionally, the State may provide significant financial assistance for their operations. In other cases, such entities, although empowered to issue bonds, may not pledge the full faith and credit of the State and, therefore, these bonds are not guaranteed by the State.

**Rhode Island Turnpike and Bridge Authority.** Originally created by an act of the General Assembly, Chapter 12, title 24, in 1954, the Rhode Island Turnpike and Bridge Authority has rights and obligations under agreements which secure its outstanding bonds. On August 21, 1997 the Authority issued \$42,985,000 Refunding Revenue Bonds Series 1997 providing escrowed funds to defease bond issues outstanding totaling \$41,355,000, (the original issues in 1965 and 1967 totaled \$61,000,000). The Authority voted to remove the tolls from the Mt. Hope Bridge on May 1, 1998. The Mt. Hope Bridge will continue to be maintained by the Authority. Tolls on the Claiborne Pell Bridge are the primary source of revenues and together with interest earned on investments are anticipated to be adequate to service debt and maintain the Authority's facilities. The outstanding balance of the 1997 issue of refunding bonds is \$37,240,000 at June 30, 2002.

Effective October 1, 1999, token purchases for \$10 (11 tokens) and \$50 (60 tokens) were authorized to provide savings to commuters as compared to the \$1.00 per axle cash fare.

*Narragansett Bay Commission.* The Commission is a public corporation of the State of Rhode Island, having a legal existence distinct from the State, and not constituting a part of State government, created in 1980 pursuant to Chapter 25 of title 46 of the General Laws of Rhode Island. The Act authorized the Commission to acquire, operate and upgrade the metropolitan Providence wastewater collection and treatment facilities. Full responsibility for the metropolitan Providence system was assumed on May 2, 1982.

In addition, certain general obligation bonds of the State were issued on behalf of the Commission, with certain user fees and charges dedicated to support debt service. Operating and maintenance expenses of the Commission also are funded with user charges. As of June 30, 2002, the State had issued \$92,425,000 of outstanding general obligation bonds on behalf of the Commission. Of this amount, the Commission is responsible for paying debt service on \$13,485,000 from its user fee revenues. The total outstanding payable from user fees is \$6,149,591 as reflected in the financial statements as of June 30, 2002.

The State also has issued \$42,585,000 general obligation bonds on behalf of the Blackstone Valley District Commission. Bonds issued on behalf of the Blackstone Valley District Commission are supported by the rates and charges levied by the Commission for services provided to municipalities and other users of its facilities. On January 1, 1992, the Blackstone Valley District Commission was merged into the Commission. Outstanding bonds attributable to the Blackstone Valley District Commission as of June 30, 2002, totaled \$10,254,317 including the issuance of capital appreciation bonds in 1993.

Pursuant to the Narragansett Bay Commission Act, the Commission is authorized to accept advances or loans of funds of up to \$3.0 million from the General Fund of the State (a) in anticipation of the receipt of federal funds and (b) for the purpose of meeting debt service liabilities and providing for the construction, maintenance and operation for the project during such periods of time as the Narragansett Bay Commission Fund may be insufficient for any such purposes. The Commission currently has no outstanding advances from the State.

*Rhode Island Industrial-Recreational Building Authority*. The Rhode Island Industrial-Recreational Building Authority was created in 1987, pursuant to legislation under Chapter 34, title 42 of the General Laws of Rhode Island and subsequent voter referendum to merge the Recreational Building Authority and the Industrial Building Authority. The Industrial-Recreational Building Authority is a body corporate and politic and a public instrumentality of the State, consisting of five members appointed by the Governor. Voter approval enabled the Authority to pledge the State's full faith and credit up to \$80,000,000 for the following purposes: to insure eligible mortgages for new construction, acquisition, and rehabilitation or expansion of facilities used for manufacturing, processing, recreation, research, warehousing, retail, wholesale or office operations. New or used machinery, equipment, furniture, fixtures or pollution control equipment required in these facilities is also authorized for mortgage insurance. Mortgages insured by the Authority are limited to certain specified percentages of total project cost. The Authority is authorized to collect premiums for its insurance and to exercise rights of foreclosure and sale as to any project in default.

As of June 30, 2002, the Authority had outstanding mortgage agreements and other commitments for \$20,861,114 mainly in connection with revenue bonds issued by the Rhode Island Industrial Facilities Corporation. In accordance with State law, all premiums received by the Authority and all amounts realized upon foreclosure or other proceeds of defaulted mortgages are payable into the Industrial Recreational Building Mortgage Insurance Fund. All expenses of the Authority and all losses on insured mortgages are chargeable to this Fund. As of June 30, 2002, the Fund had a balance of \$2,302,738. The State has agreed to appropriate or borrow and pay to the Authority any amounts required to service insured loans that are in default should the Fund be insufficient. The State has never been called upon to replenish the Industrial-Recreational Building Mortgage Insurance Fund.

**Rhode Island Refunding Bond Authority.** The Authority was created in 1987 under Chapter 8.1, title 35 of the General Laws of Rhode Island, as a public corporation, having a distinct legal existence from the State and not constituting a department of State government. The Authority was created for the purpose of providing a legal means to advance refund two series of general obligation bonds of the State of Rhode Island. The Authority is authorized to issue bonds and notes, secured solely by its revenues, derived from payments pursuant to a loan and trust agreement with the State of Rhode Island, subject to annual appropriation. The payment of such loans by the State is subject to and dependent upon annual

appropriations being made by the General Assembly. As of June 30, 2002, \$665,000 was outstanding for the Authority's 1988 Series A bonds.

Article 2 of the Fiscal Year 1998 Appropriations Act, effective July 1, 1997, transferred the functions, powers, rights, duties and liabilities of the Rhode Island Public Buildings Authority to the Rhode Island Refunding Bond Authority. Until this consolidation, the Rhode Island Public Buildings Authority, created by Chapter 14 of title 37 of the General Laws of Rhode Island, was a body corporate and politic which was generally authorized to acquire, construct, improve, equip, furnish, install, maintain and operate public facilities and public equipment through the use of public financing, for lease to federal, State, regional and municipal government branches, departments and agencies, in order to provide for the conduct of the executive, legislative and judicial functions of government. The various types of projects financed by the Public Buildings Authority included judicial, administrative, educational, residential, rehabilitative, medical, correctional, recreational, transportation, sanitation, public water supply system and other projects.

The Public Buildings Authority had six series of bonds outstanding as of June 30, 1997, in the amount of \$202,750,000, which are payable solely from revenues derived from lease rentals pursuant to lease agreements between the Authority and the State. The State's payment of such lease rentals is subject to and dependent upon annual appropriations being made by the General Assembly. In June 1998, the Refunding Bond Authority refunded portions of four of these series of bonds with the issuance of the 1998 Series A Bond in the amount of \$39,875,000. Total debt outstanding as of June 30, 2002 totals \$132,440,000 (excluding the 1988 Series A bonds).

**Rhode Island Depositors Economic Protection Corporation.** The Rhode Island Depositors Economic Protection Corporation (DEPCO) was created in 1991 under Chapter 116, title 42, as a public corporation, having a distinct legal existence from the State and not constituting a department of State government. DEPCO was created for the purpose of protecting depositors of certain credit unions and other financial institutions ("Eligible Institutions") in the State whose deposits were previously insured by the Rhode Island Share and Deposit Indemnity Corporation ("RISDIC"), a private deposit insurance fund which ceased operations and entered conservatorship on December 31, 1990. DEPCO is authorized to purchase assets and to assume liabilities including depositor liabilities of Eligible Institutions. DEPCO is also authorized to assist any Eligible Institutions in the acquisition of federal deposit insurance. The Corporation is carrying out a plan which included successfully paying substantially all depositors one hundred percent (100%) of their original deposit claims prior to October 31, 1993 through a combination of Corporation supported acquisitions and direct payments to depositors. The Corporation is authorized to issue general and/or special obligation bonds. Special obligation bonds are secured solely by a portion of the State sales and use tax receipts, subject to annual appropriation by the General Assembly or from other funds appropriated by the General Assembly for such purposes.

The Corporation issued special obligation bonds in the amount of \$149,996,923.60 in 1991. The Corporation also issued parity special obligation bonds in the principal amount of \$306,470,000 in 1992. In March 1993, DEPCO issued Special Obligation Refunding Bonds in the principal amount of \$138,835,000 to provide for the advance refunding of \$119,465,000 principal amount of the 1991 Special Obligation Bonds. In July 1993, the Corporation issued Special Obligation Refunding Bonds in the principal amount of \$206,635,000 to refund \$187,990,000 of the 1992 Special Obligation Bonds. As of August 3, 2000 all of the Special Obligation Bonds had been paid, cancelled, refunded or defeased. All other bonded debt of DEPCO was repaid on July 3, 1995.

*Rhode Island Convention Center Authority*. The Authority was created in 1987, under Chapter 99, title 42 of the General Laws of Rhode Island as a public corporation having a distinct legal existence from the State and not constituting a department of State government. The Authority was created for the purpose of acquiring, constructing, managing and operating a convention center and related facilities. Obligations issued by the Authority do not constitute a debt or liability or obligation of the State, but are secured solely from the pledged revenues or assets of the Authority. The Authority has issued \$225,000,000 1991 Series A Bonds, \$182,395,000 of 1993 Series B Refunding Bonds, \$56,755,000 of 1993 Series C Refunding Bonds, \$98,000,000 of 1993 Series A Bonds and \$101,315,000 of 2001 Series A Bonds.

Pursuant to a Lease and Agreement dated as of November 1, 1991, between the Authority, as lessor, and the State, as lessee, the Authority leased the Convention Center facilities to the State. The State is obligated to make lease payments in an amount sufficient to pay the operating expenses of the Authority and the debt service on its obligations including, but not limited to, the bonds. The lease payments are subject to annual appropriation by the General Assembly.

**Rhode Island Resource Recovery Corporation**. The Rhode Island Resource Recovery Corporation (the Corporation), a quasi-public corporation and instrumentality of the State, was established in 1974 under Chapter 19, title 23 of the General Laws of Rhode Island, for the purpose of assisting municipalities in solving their waste disposal problems and for developing a more suitable alternative approach to the overall solid waste disposal problem through implementation of a resource recovery program. To accomplish its purposes, the Corporation has the power to issue negotiable notes and bonds subject to the provisions of Chapter 18 of Title 35 and Chapter 19 of Title 23 of the Rhode Island General Laws.

During January 2002, the Corporation issued Resource Recovery System Revenue Bonds, 2002 Series A (the Bonds), in the aggregate principal amount of \$19,945,000. The Bond proceeds were used to finance the construction and equipping of a tipping facility to receive and handle all commercial and municipal solid waste delivered to the facility. These bonds bear interest at rates that range from 3.5% to 5% and mature in varying installments beginning March 1, 2003 through March 1, 2022. The outstanding indebtedness is subject to optional and mandatory redemption provisions. Mandatory redemption is required on bonds over various years beginning in 2018 through 2022 at the principal amount of the bonds.

The outstanding indebtedness is collateralized by all revenues of the Corporation, certain restricted funds created pursuant to the Bonds issuance, and any revenues and property specifically conveyed, pledged, assigned or transferred by the Corporation as additional security for the Bonds. In addition, outstanding indebtedness is insured under a financial guaranty insurance policy.

The General Assembly approved legislation establishing a mechanism for a State subsidy in implementing a comprehensive waste disposal program during its 1986 session. The General Law defines the State's financial participation as a subsidy to the local "tipping fee" paid by municipalities, and establishes a formula for calculating the subsidy. The State provided the Corporation with a \$6,000,000 subsidy in FY 1994. Due to the improved financial condition of the Corporation, the General Assembly has required the Corporation to transfer the following annual amounts to the State's General Fund:

Fiscal Year	Amount
1995	\$ 6,000,000
1996	15,000,000
1997	0
1998	2,000,000
1999	4,000,000
2000	0
2001	3,115,000
2002	3,000,000
	\$33,115,000

A provision in the State's FY 2003 budget requires the Corporation to transfer \$6,000,000 to the State's General Fund.

In FY 1994, the General Assembly approved a municipal tip fee of \$32.00 per ton. Annually, the legislature has maintained the municipal tip fee at the FY 1994 level by reauthorizing the Corporation to charge \$32.00 per ton for municipal solid waste. A portion of the Corporation's landfill is a designated Superfund site. During 1996, the Corporation entered into a Consent Decree with the United States Environmental Protection Agency (EPA) concerning remedial actions taken by the Corporation for groundwater contamination. The Consent Decree requires the establishment of a trust in the amount of \$27,000,000 for remedial purposes. The Central Landfill Remediation Trust Fund Agreement was approved August 22, 1996 by the EPA. In accordance with the terms of the agreement, the Corporation has deposited approximately \$27,500,000 into the trust fund and has disbursed approximately \$5,100,000 for remediation expenses through June 30, 2002.

The cost of remedial actions may exceed the amount to be reserved. However, the Corporation projects that the amount reserved plus cash flow over the next three to five years will be adequate to fund the Superfund remedy. The Corporation would seek appropriations from the General Assembly to fund any shortfall. The State, virtually every municipality in the State, and numerous businesses `within and without the State are all potentially responsible parties ("PRPs") for the costs of remedial actions at the Corporation's Superfund site. Under federal law, PRPs are jointly and severally liable for all costs of remediation. EPA has agreed not to seek contributions from any other PRP as long as the Corporation is performing the remedy.

The Corporation has also established trust funds, in accordance with EPA requirements for a municipal solid waste landfill, for the closure and postclosure care costs related to Phases II, III and IV. At June 30, 2002, the Corporation had transferred approximately \$10,584,000 and \$2,616,000 into the trust funds to meet the financial requirements of closure and postclosure care costs related to Phases II & III and Phase V, respectively. The Corporation has designated approximately \$3,400,000 of additional investments at June 30, 2002, to meet the funding requirements for Phase IV. Future trust fund contributions will be made each year to enable the Corporation to satisfy these closure and postclosure care cost.

The Corporation is currently in the process of establishing a closure and postclosure trust fund for Phase IV. Initial funding of the Phase IV trust is estimated to be approximately \$2,600,000.

**Rhode Island Clean Water Finance Agency.** Pursuant to Chapter 12.2 of Title 46 of the Rhode Island General Laws, the Rhode Island Clean Water Finance Agency (the Agency) is a body politic and corporate and a public instrumentality of the State, having distinct legal existence from the State and not constituting a department of the State government. The purpose of the Agency is to operate revolving loan funds capitalized by federal grants, proceeds of the 1986 and 1990 general obligation bond referenda, and other revenues and borrowing as authorized. Eligible applicants to the revolving loan fund include local government units for water pollution control facility capital improvements and drinking water capital improvements. Project selection will be determined according to federal EPA criteria, DEM and DOH prioritization, and Agency criteria as to security and fiscal soundness.

The Agency is empowered to issue revenue bonds and notes, which are not guaranteed by the State. As of June 30, 2002, the Agency has issued bonds in the aggregate amount of \$229,565,000 to fund \$247,994,555 in low-interest loans for various local wastewater pollution abatement projects, safe drinking water projects and the Cranston Privatization Issue. The outstanding bonded indebtedness of the Agency, as of June 30, 2002 is \$164,308,469 in the Clean Water State Revolving Fund (CWSRF wastewater projects), \$28,490,000 for the Cranston Privatization Issue and \$9,249,634 as a conduit financing for safe drinking water projects. Also, in years 1997 through 2001, the Agency made a total of \$32,180,000 in direct loans (loans issued without bond financing) out of the CWSRF. The Agency made a total of \$12,710,000 in Direct Loans (loans made without bond financing) from the Drinking Water State Revolving Fund and \$58.1 million out of the Rhode Island Water Pollution Control Revolving Fund.

**Rhode Island Public Transit Authority.** The Public Transit Authority was created under Chapter 18, title 39 of the General Laws of Rhode Island, by the General Assembly in 1964 as a body politic and corporate in response to the continuing financial difficulties being experienced by private bus transportation companies in the State resulting in the disruption of service. The Authority, with assistance from the State and with the proceeds of a federal loan, acquired the assets of the former United Transit Company and is authorized to acquire any other bus passenger systems or routes in the State which have filed with the Chairman of the State Public Utilities Commission a petition to discontinue service, and which the Authority deems necessary in the public interest. The Authority has expanded its operations statewide and operates a fleet of approximately 234 buses carrying approximately 19.8 million passengers annually.

The Authority is authorized to issue bonds and notes secured solely by its revenues. The Authority has no bonds or notes outstanding. Also, in order to increase the financial stability of the Authority, (1) the General Assembly authorized dedication of a portion of the State's gasoline tax receipts in support of appropriations to the Authority, and (2) the Authority increased its base fare from 70¢ to 75¢ to 85¢ to \$1.00 and then to \$1.25 in October 1998. The Authority, in an effort to build ridership, has maintained rates at a level that has necessitated State appropriations assistance to support its operations. In the fiscal year ended June 30, 2002, audited results of operations reveal that State-operating assistance to the Authority totaled \$29,052,678, passenger revenues totaled \$12,652,723, and other revenues totaled \$18,649,743.

**Rhode Island Economic Development Corporation.** The Rhode Island Economic Development Corporation is a public corporation of the State for the purpose of stimulating the economic and industrial development of the State through assistance in financing of port, industrial, pollution control, recreational, solid waste and water supply facilities, and through the management of surplus properties acquired by the State from the federal government. The Corporation is generally authorized to acquire; contract and assist in the financing of its projects through the issuance of industrial development revenue bonds which do not constitute a debt or liability of the State.

The Corporation, which changed its name in 1995, was previously known as the Rhode Island Port Authority and Economic Development Corporation, created in 1974 under Chapter 64, title 42 of the General Laws of Rhode Island. The Economic Development Corporation continues the function of the Port Authority, but also incorporates other activities performed by the State Department of Economic Development and provides assistance to economic related agencies including the Rhode Island Airport Corporation and the Rhode Island Industrial Facilities Corporation. The new corporation provides a Single State agency to deal with economic development for the State.

As of June 30, 2002, the Corporation had revenue bonds outstanding of \$394,410,058 including conduit debt of \$77,700,000 for the former Rhode Island Port Authority and Economic Development Corporation. Certain of the bonds of the Corporation can be secured, in addition to a pledge of revenues, by a capital reserve fund established by the Corporation for the applicable bond issue. In accordance with its enabling legislation, if at any time the balance in such capital reserve fund falls below its requirement, the Corporation is authorized to request the General Assembly to appropriate the amount of the deficiency. The General Assembly may, but is not obligated to, appropriate such amounts.

In February 1993, the Corporation issued \$30,000,000 in taxable revenue bonds on behalf of Alpha Beta Technology, Inc. for acquisition, construction and equipping of a new plant facility for the clinical and commercial manufacture of biopharmaceutical products. In January 1999, this issue was placed in default. These bonds were secured by a letter of credit that was secured in part by the Corporation's capital reserve fund. The bondholders were paid in full from a draw on the letter of credit. The Economic Development Corporation repaid the debt to the letter of credit bank and receivership costs by utilizing funds on hand in FY 2000, the proceeds from the sale of the facility, and state appropriations authorized during the 1999 General Assembly. The state appropriations, disbursed in the amount of \$5.8 million, were partially reimbursed as a result of additional receivership proceedings, resulting in net state support of \$5.4 million. As of June 30, 1999, the balance outstanding was \$28,675,000. As of January 1, 2000, there were no bonds outstanding for the original Alpha Beta debt. A new series of bonds in the amount of \$25.0 million were issued to finance the purchase of the building for Collaborative Smithfield Corporation. These bonds are also secured by the Corporation's capital reserve fund. On November 17, 2000, Dow Chemical Corp. assumed the bonds from Collaborative Smithfield Corp.

In May 1996, Rhode Island Economic Development Corporation issued \$25,000,000 in revenue bonds on behalf of Fidelity Management Resources for development of infrastructure improvements at a site in Smithfield, Rhode Island to be utilized for Fidelity of Rhode Island, Inc. These bonds are also secured, in part, by the Corporation's capital reserve fund. In addition, pursuant to the lease, the Economic Development Corporation entered into an agreement with FMR Rhode Island, Inc., for the Fidelity Management Resources project described above, to secure those bonds, credits are provided for lease payments if certain targeted new job goals are met for the financed project. If the job goals are met, the Economic Development Corporation will credit FMR Rhode Island, Inc.'s lease payments and make annual requests to the General Assembly for appropriations which will be used to pay the debt service on this issue. In FY 2000, the State's expenditure for this purpose was \$222,176, reflecting approximately 9% of the total debt service. At June 30, 2002, the outstanding balance was \$23,615,058.

In November 1997, the Rhode Island Economic Development Corporation issued \$11,000,000 in revenue bonds on behalf of Fleet National Bank for development of infrastructure improvements at a site in Lincoln, Rhode Island to be utilized for Fleet National Bank. These bonds are also secured, in part, by the Corporation's capital reserve fund. In addition, the State has provided for credits if certain targeted new job goals are met. No expenditures have been made to date. At June 30, 2002, the outstanding balance was \$10,570,000.

Bonds secured by the Corporation's capital reserve fund (including bonds for the Dow Chemical Corporation, Fidelity Management Resources and Fleet National Bank described above) carry a moral obligation of the State. If at any time, certain reserve funds of the Economic Development Corporation pledged fall below their funding requirements, a request will be made to the General Assembly to appropriate the amount of the deficiency. The General Assembly may (but it is not obligated to) appropriate the amount of the deficiency.

In January 1998, the Economic Development Corporation issued revenue bonds in the amount of \$11,825,000 to finance improvements to McCoy Stadium in Pawtucket. These bonds are supported by State lease payments subject to annual appropriations.

In May 2000 the Rhode Island Economic Development Corporation issued revenue note obligations in the amount of \$40,820,000 to finance a portion of the costs of the Providence Place Mall. Such financing will be supported by two-thirds of the sales taxes generated at the mall (up to a cap of \$3.68 million in years 1-5, and \$3.56 million in years 6-20) as provided in the Mall Act (R.I.G.L. § 42-63.5-1 et. seq.) enacted by the General Assembly in 1996 and by Public Investment and HOV Agreement. It is expected that sales tax revenues generated at the Mall will be sufficient to fully support the revenue note obligations. Sales tax generated at the Mall are recorded as general revenues. The State is not obligated to fund the note payments if the sales tax generated is not sufficient.

On December 9, 1992, a subsidiary corporation of the Port Authority was established, known as the Rhode Island Airport Corporation. The Port Authority has since reorganized into the Economic Development Corporation (EDC). The Airport Corporation was established to oversee operations at Rhode Island's six airports and manage the process of designing and constructing a new passenger terminal facility, commonly known as the Airport Terminal Improvement Project, to replace the old terminal at T.F. Green Airport. The Airport Corporation's financial position and results of operations are presented in the financial statements by discrete presentation. This presentation involves reporting the Airport Corporation's financial position and results of operations in one column separate from the financial position of the Economic Development Corporation and its results of operations.

On July 1, 1993, properties of the State of Rhode Island Department of Transportation's (the State's) six airports (which include Theodore Francis Green, North Central, Newport, Block Island, Quonset and Westerly Airport) were transferred to the Airport Corporation under a lease and operating agreement dated June 25, 1993, by and between the State of Rhode Island, the Rhode Island Department of Transportation and the Airport Corporation. The Corporation is obligated under the lease agreement to reimburse the State for debt service on general obligation bonds issued to finance a portion of the improvement at the airports.

The Economic Development Corporation issued Airport Revenue Bonds of \$78,100,000 in 1993 and \$30,000,000 in 1994 to finance construction of a new terminal facility at T.F. Green Airport as well as other related capital improvement projects. On September 23, 1996 a new two level terminal facility was opened. The new terminal facility contains approximately 302,000 square feet and includes 17 hold rooms, 15 of which have access or can be accessed to aircraft by jet loading bridges. There are also four additional commuter aircraft parking positions. Upon the opening of the new terminal facility, T.F. Green Airport experienced dramatic increases in passenger traffic due largely to introduction of low-fare carrier services first being provided by Southwest Airlines and then later by Delta Express and recently by Metrojet, which is operated by U.S. Airways.

In calendar year 1997, T.F. Green Airport experienced an increase in passenger traffic of more than 64% over calendar year 1996. Unofficially, T.F. Green was, during 1997, the fastest growing airport in the country. During calendar year 1998, T.F. Green Airport serviced a total of more than 4.6 million passengers, which represented an increase of 13.4% over calendar year 1997. Passenger numbers for calendar year 1999 were almost 5.2 million, an 11.4% increase over 1998.

Year to date passenger numbers for calendar year 2001 through March 2001, reflect a 6.6% increase in passenger activity over calendar year 2000.

The increased demands on capacity at T.F. Green Airport resulted in the addition of four additional gates to the terminal facility. These four new gates were opened in May 1998 and were supported in part through the Economic Development Corporation (EDC) issuance of \$61,175,000 of Airport Revenue Bonds sold in June 1998. The terminal expansion of May, 1998 resulted in five additional hold room facilities, one of which is for commuter use and the remaining four have access to aircraft jet loading bridges. The 1998 expansion now gives T.F. Green terminal a capacity of 19 jet gates and two commuter gates for a total of 21 gates.

In response to additional increased demand for capacity at the Airport, the EDC issued \$50,545,000 Airport Revenue Bonds in May 2000 for the 2000 Airport Bonds Project. The 2000 Airport Bonds Project included noise mitigation, terminal expansion and improvements, runway and taxi improvements and land acquisition.

Rhode Island Industrial Facilities Corporation. The Rhode Island Industrial Facilities Corporation is a public body corporate and agency of the State established under Chapter 37.1, title 45 of the General Laws of Rhode Island. The Corporation is authorized to acquire, construct, finance and lease the following projects: (a) any land, building or other improvement, and all real and personal properties, including, but not limited to, machinery and equipment or any interest therein, whether or not in existence or under construction, which shall be suitable for manufacturing, warehousing, or other industrial or commercial purposes or suitable for pollution abatement or control, for the reconstruction, modernization or modification of existing industrial plants for the abatement or control of industrial pollution or suitable for solid waste disposal, or for any combination of such purposes including working capital, but shall not include raw materials, work in process or stock in trade; (b) any railroad rolling stock and vehicles for the transportation of freight; (c) the construction and/or acquisition costs of marine craft and necessary machinery, equipment and gear to be used primarily and continuously in the fishing industry; (d) the construction and/or acquisition costs and necessary machinery and equipment of any marine craft for research or other uses considered to be an integral part of any land-based industrial concern which would qualify for a loan guarantee through the Rhode Island Industrial-Recreational Building Authority; (e) acquisition costs of any existing building, machinery and equipment for any project which would otherwise qualify for a loan guarantee through the Rhode Island Industrial-Recreational Building Authority; and (f) any "recreational project" as described in Chapter 34 of title 42, relating to the loan guarantee program of the Rhode Island Industrial-Recreational Building Authority.

The Corporation is authorized to issue its revenue bonds and notes from time to time for any of its corporate purposes. All bonds and notes issued by the Corporation shall be payable solely out of the revenues and receipts derived from the leasing or sale by the Corporation of its projects, or from any other financing arrangement which may be designated in the proceedings of the Corporation under which the bonds or notes shall be authorized to be issued. As of June 30, 2002, the Corporation had an outstanding principal balance of conduit debt of \$101,157,204. Except for any obligations secured by mortgages which are insured by the Rhode Island Industrial-Recreational Building Authority, the State shall not be liable for the payment of the principal of or interest on any bonds or notes of the Corporation, or for the performance of any pledge, mortgage obligation or agreement of any kind whatsoever which may be undertaken by the Corporation nor shall such bonds and notes be construed to constitute an indebtedness of the State. Outstanding mortgage obligations of the Corporation which are insured by the Rhode Island Building Authority totaled \$18,545,065 as of June 30, 2002.

**Rhode Island Housing and Mortgage Finance Corporation.** The Rhode Island Housing and Mortgage Finance Corporation is a public corporation and instrumentality of the State created in 1973 to assist in the construction and financing of low and moderate income housing and health care facilities in the State. In addition to its general powers, the Corporation is authorized to issue revenue bonds and to originate and make mortgage loans to low and moderate income persons and families, to purchase mortgage loans from and to make loans to private mortgage lenders in the State in order to increase the amount of mortgage money generally available, and to make mortgage loans to contractors and developers of low and moderate single-family and multi-family housing developments and to acquire and operate, both solely and in conjunction with others, housing projects. The total outstanding indebtedness, including unamortized bond premium/discount, of the Corporation at June 30, 2002 was \$1,569,527,990 consisting of \$1,290,152,990 of long-term bonds and \$279,375,000 of short-term or convertible-option bonds. Included in the \$1,290,152,990 is \$195,409,054 in bonds, which are secured in part by capital reserve funds, which have aggregated to \$30,282,541 on June 30, 2002. Under provisions similar to those

governing the Rhode Island Economic Development Corporation, the General Assembly may, but is not obligated to, provide appropriations for any deficiency in such reserve funds. The Corporation has never been required to request any such appropriations. Such reserve funds relate solely to multi-family issues of the Corporation. As of June 30, 2002, the Corporation had a combined total reserved and designated fund balance of approximately \$240,656,887.

*Rhode Island Student Loan Authority*. The Authority was created in 1981 under Chapter 62, title 16 of the General Laws, for the purpose of increasing the supply of loans made to students and their families to finance the cost of obtaining a post-secondary education. To achieve this purpose, one of the powers of the Authority is the ability to issue bonds and notes. Obligations of the Authority shall not constitute a debt, liability or obligation of the State or any political subdivision thereof, and shall be payable solely from the revenues or assets of the Authority. As of September 3, 2002, the Authority held \$641,101,973 Federal Family Education Loans that were insured by the Rhode Island Higher Education Assistance Authority and other Guarantors. The Authority also held on September 30, 2002, \$26,581,935.35 in Rhode Island Family Education Loans. As of September 30, 2002, the Authority had \$782,405,000 of tax-exempt and taxable bonds outstanding.

*Rhode Island Higher Education Assistance Authority*. The Authority was created in 1977 under Chapter 57, title 16 of the General Laws as a public corporation of the State having a distinct legal existence from the State and not constituting a department of State government. It was created for the purpose of guaranteeing eligible loans to students and parents of students attending eligible institutions and of administering other programs of post-secondary student financial assistance assigned by law to the Authority (e.g. Rhode Island State Scholarship/Grant Program and College Bound Fund, Rhode Island's IRS Section 529 college savings program). Guarantees made by the Authority shall not constitute a pledge of the faith and credit of the State, but shall be payable solely from the revenues and assets of the Authority.

*Rhode Island Water Resources Board Corporate.* Pursuant to Chapter 15.1 of title 46 of the Rhode Island General Laws, the Water Resources Board Corporate is a body politic and corporate and a public instrumentality of the State having a distinct legal existence from the State. The purpose of the Board is to foster and guide the development of water resources including the establishment of water supply facilities and lease the same to cities, towns, districts and other municipal, quasimunicipal or private corporations or companies engaged in the water supply business in Rhode Island, contract for the use of the same by such parties, or sell to such parties the water derived from, carried by or processed in such facilities. The Board is authorized to issue revenue bonds which are payable solely from revenues generated by the lease of its facilities or the sale of water and the water surcharge (.01054). On July 13, 1989, the Board issued bonds for the benefit of the Providence Water Supply Board. On July 15, 1997 the Board issued refunding bonds in the amount of \$9,930,000 to advance refund the Providence Project Bonds which were redeemed on September 15, 1999. The amount of the Refunding Bonds outstanding as of June 30, 2002 was \$7,100,000. On March 1, 1994, the Board issued revenue bonds for public drinking water protection in the amount of \$11,835,000, of which \$8,245,000 were outstanding as of June 30, 2002.

*Rhode Island Health and Educational Building Corporation.* The Corporation was organized in 1966 as a Rhode Island non-business corporation with the name of Rhode Island Educational Building Corporation. In 1967, the Corporation was constituted as a public body corporate and an agency of the State by the Rhode Island General Assembly under Chapter 38.1, title 45 of the General Laws. The Corporation has broad powers to assist in providing educational facilities for colleges and universities operating in the State, to assist hospitals in the State in the financing of health care facilities, to assist students and families of students attending institutions for higher education in the State to finance the cost or a portion of the cost of higher education, to assist in financing a broad range of non-profit health care providers, and to assist in financing non-profit secondary schools; child day care centers; adult day care centers; and free standing assisted living facilities; and to assist it in carrying out its powers, the Corporation may issue bonds and notes which are special obligations of the Corporation payable from revenues derived from the project financed or other monies of the participating educational institution or health care institution available for such purpose. The State is not liable for the payment of the principal, premium, if any, or interest on any bonds or notes of the Corporation, or for the performance of any pledge, mortgage, obligation or agreement of any kind whatsoever which may be undertaken by the Corporation, and none of the bonds or notes of the Corporation nor any of its agreements or obligations shall be construed to constitute an indebtedness of the State. As of June 30, 2002, the Corporation had \$1,178,526,861 of bonds and notes outstanding (excluding series secured by trust funds for future redemption).

**Tobacco Settlement Financing Corporation Act.** The Tobacco Settlement Financing Corporation (TSFC) was created in 2002 as a public corporation, having a distinct legal existence from the State and not constituting a department of state government. The TSFC was created to finance the acquisition from the State of the State's right, title and interest in the State's rights to receive the moneys due under and pursuant to (i) the Master Settlement Agreement, dated November 23, 1998, among the attorneys general of 46 states, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the U.S. Virgin Islands, American Samoa and the Territory of the Northern Marianas and Philip Morris Incorporated, R.J. Reynolds Tobacco Company, Brown & Williamson Tobacco Corporation and Lorillard Tobacco Company and (ii) the Consent Decree and Final Judgment of the Rhode Island Superior Court for Providence County dated December 17, 1998, as the same has been and may be corrected, amended or modified, in the class action styled State of Rhode Island v. American Tobacco, Inc., et al. (Docket No. 97-3058), including without limitation, the rights of the State to receive the moneys due to it thereunder.

The Corporation issued \$685,390,000 of its Tobacco Settlement Asset-Backed Bonds, Series 2002A ("TSAC Bonds") in June 2002 to finance the costs of acquisition of the right, title and interest to one-hundred percent (100%) of the "state's tobacco receipts", as defined in the Act, after FY 2003.

In accordance with the Act, the TASC bonds are payable both as to principal and interest solely out of the assets of the Corporation pledged for such purpose; and neither the faith and credit nor the taxing power of the State or any political subdivision thereof is pledged to the payment of the principal of or the interest on the TASC bonds. The TASC bonds do not constitute an indebtedness of or a general, legal or "moral" obligation the State or any political subdivision of the State.

#### **EMPLOYEE RELATIONS**

Under State law, all State employees, with certain exceptions, have the right to organize, to designate representatives for the purpose of collective bargaining and to negotiate with the Governor or his designee on matters pertaining to wages, hours and other conditions of employment, except the State employees' retirement system. State employees have all rights given to private employees under the State Labor Relations Act other than the right to strike. If the representatives of employee organizations and the State representatives are unable to reach agreement in collective bargaining negotiations, State law provides for the submission of unresolved issues to arbitration. The decision of the arbitrators is binding on the parties with respect to all issues and matters other than issues which involve wages for all bargaining units other than the State Police. With respect to the State Police, an arbitrator's decision involving wages is binding. For all other bargaining units, the arbitrators' decision on issues involving wages is advisory only, and subject to subsequent mutual agreement of the parties.

Below the level of State government, municipal employees, including uniformed and non-uniformed employees and teachers have rights similar to State employees to organize, engage in collective bargaining and submit unresolved issues to arbitration. State law or judicial interpretation forbids all such employees to engage in any work stoppage, slowdown or strike. Except as to teachers and non-uniformed employees, the decision of the arbitrators on contract term disputes is binding on the parties with respect to all matters, including those involving the expenditure of money. With respect to teachers and non-uniformed employees, the arbitrators' decision is binding on all unresolved issues other than those involving the expenditure of money, which matters remain subject to the subsequent mutual agreement of the parties.

As of October 8, 2002 the State had 13,307 employees organized in numerous unions represented by various collective bargaining units, the largest of which is the American Federation of State, County and Municipal Employees, Council 94. This union represents approximately 5,205 employees, or 39 percent of total organized State employees. Several other major bargaining groups are represented by the Rhode Island Alliance of Social Service Employees, Local 580 (1,082 employees); the Rhode Island Brotherhood of Correctional Officers (1,184 employees); the American Association of University Professors (680 employees); and the National Education Association (1,069 employees). In addition, there are 5,601 non-union employees.

#### STATE RETIREMENT SYSTEMS

#### **Employees' Retirement System**

The State of Rhode Island Employees' Retirement System (ERSRI) is a multiple employer, cost-sharing, public employee retirement system that acts as a common investment and administrative agent for pension benefits to be provided to State employees who meet eligibility requirements as well as teachers and certain other employees employed by local school districts in Rhode Island. A separate retirement program is maintained for members of the faculty of the State University and colleges and certain administrative employees in education and higher education. This program is provided through Teachers' Insurance and Annuity Association Plan (TIAA).

The System provides retirement, disability and death benefit coverage, as well as health insurance benefits for members retiring on or after July 1, 1989. Pension, disability and death benefits are funded (a) for State employees by contributions from the State and the employees and (b) for public school teachers by contributions from the teachers with employer contributions shared by the local education agencies (LEAs) and the State, except that, benefits under the Teachers' Survivors' Plan are financed by the LEAs and the teachers. The System's Actuary is currently Gabriel, Roeder, Smith & Company.

#### **Financial Objectives and Funding Policy**

The actuarial cost method and the amortization periods are set by statute. As of the June 30, 1999 valuation, Rhode Island General Laws 36-10-2 and 36-10-2.1 provide for a funding method of Entry Age Normal (EAN) and amortization of the Unfunded Actuarial Accrued Liability (UAAL) over a period not to exceed thirty (30) years as of June 30, 1999. Under this method, the actuarial gains (losses) are reflected as they occur in a decrease (increase) in the UAAL. The contribution rates are intended to be sufficient to pay normal cost and to amortize unfunded actuarial accrued liability (UAAL) in level payments over a fixed period of 28 years (30 years from June 30, 1999). The actuary considers the funding period reasonable.

#### **Progress Toward Realization of Financing Objectives**

The funded ratio (the ratio of the actuarial value of assets to the unfunded actuarial accrued liability) is a standard measure of a plan's funded status. In the absence of benefit improvements, it should increase over time, until it reaches 100%. For the state employees, the funded ratio decreased from 81.6% to 77.9% during the period June 30, 2000 to June 30, 2001, while for teachers the ratio decreased from 80.6% to 77.4% over the same period. These are based on the Entry Age Normal funding method effective June 30, 1999.

The fiscal year 2004 employer contribution rate will increase for state employees from 7.68% to 9.60% and for teachers, from 11.97% to 13.72%. The State contribution for teachers will be 5.73% with an additional 7.99% paid by LEAs. The fiscal year 2003 state contributions for teachers is 5.04% with an additional 6.93% paid by LEAs. Pursuant to Rhode Island General Laws, state employees contribute 8.75% and teachers contribute 9.50%.

#### **GASB 25 and Funding Progress**

Accounting requirements for ERSRI are set by Governmental Accounting Standards Board Statement No. 25 (GASB 25). The Schedule of Funding Progress shows a historical summary of the funded ratios and other information for ERSRI. The notes to required supplementary information shows other information needed in connection with disclosure under GASB 25.

GASB 25 requires that plans calculate an Annual Required Contribution (ARC), and, if actual contributions received are less than the ARC, this must be disclosed. The ARC must be calculated in accordance with certain parameters. In particular, it must include a payment to amortize the UAAL. This amortization payment eventually will have to be computed using a funding period no greater than 30 years, but a 40-year maximum amortization period may be used during a ten-year transition period. Further, the amortization payment included in the ARC may be computed as a

level amount, or it may be computed as an amount that increases with payroll. However, if payments are computed on a level-percent of payroll approach, the payroll growth assumption may not anticipate future membership growth.

The table below shows the calculated contribution rates. This is the ARC for State Employees and Teachers, respectively. The payroll growth rate used in the amortization calculations is set equal to the assumed inflation rate, and does not include any allowance for membership growth.

#### **Development of Contribution Rates**

#### June 30,2001

	State Employees	Teachers
1. Compensation		
(a) Supplied by ERSRI	\$ 520,929,741	\$ 697,429,469
(b) Adjusted for one-year's pay increase	539,015,218	748,460,527
2. Actuarial accrued liability	3,089,247,738	4,679,288,010
3. Actuarial value of assets	2,406,278,029	3,619,863,426
4. Unamortized accrued actuarial liability (UAAL) (2-3)	682,969,709	1,059,424,584
5. Normal cost	46,317,694	91,362,607
6. Amortization of UAAL	53,784,754	83,431,065
7. Payroll projected for two-year delay	571,841,245	794,041,773
8. 2003-2004 normal cost	51,165,402	100,924,812
9. Total cost ( 6 + 8 )	104,950,156	184,355,877
10. Employee contribution rate as percent of payroll	8.75%	9.50%
11. Employer contribution rate as percent of payroll		
(a) Normal cost ( 8 / 7 - 10 )	0.20%	3.21%
(b) Amortization payments ( 6 / 7 )	9.40%	10.51%
(c) Total ( $11(a) + 11(b)$ )	9.60%	13.72%

### Schedule of Funding Progress

#### (As required by GASB #25)

			Unfunded Actuarial			
Valuation	Actuarial Value of	Actuarial Accrued	Accrued Liability <sup>3</sup> (UAAL)	Funded Ratio	Annual Covered	UAAL as % of
Date	Assets (AVA)	Liability <sup>2</sup>	(3)-(2)	(2)/(3)	Payroll	Payroll (4)/(6)
(1)	(2)	(3)	(4)	(5)	(6)	(7)
State Employees						
	\$1,345,530,000	\$1,787,900,600	\$442,370,600	75.3%	\$440,574,000	100.4%
June 30, 1996	1,529,403,200	1,974,217,900	444,814,700	77.5%	452,608,500	98.3%
June 30, 1997	1,810,447,649	2,312,563,765	502,116,116	78.3%	443,709,290	113.2%
June 30, 1998	2,075,619,320	2,576,282,134	500,662,814	80.6%	477,319,627	104.9%
June 30, 1999 <sup>1</sup>	2,201,890,748	2,607,397,329	405,506,581	84.4%	494,815,513	82.0%
June 30, 2000	2,345,319,663	2,874,905,547	529,585,884	81.6%	517,632,152	102.3%
June 30, 2001	2,406,278,029	3,089,247,738	682,969,709	77.9%	539,015,218	126.7%
Teachers						
June 30, 1995	\$1,824,102,300	\$2,586,304,400	\$762,202,100	70.5%	\$507,125,000	150.3%
June 30, 1996	2,181,535,900	2,949,429,800	767,893,900	74.0%	556,114,500	138.1%
June 30, 1997	2,626,621,502	3,579,652,537	953,031,035	73.4%	604,076,573	157.8%
June 30, 1998	3,045,858,851	3,999,722,806	953,863,955	76.2%	636,246,593	149.9%
June 30, 1999 <sup>1</sup>	3,259,015,814	3,967,529,172	708,513,358	82.1%	673,484,467	105.2%
June 30, 2000	3,514,399,312	4,359,881,262	845,481,950	80.6%	703,201,056	120.2%
June 30, 2001	3,619,863,426	4,679,288,010	1,059,424,584	77.4%	748,460,527	141.5%

<sup>1</sup>Restated numbers based on Entry Age Normal funding method

<sup>2</sup>Frozen Actuarial Liability for plan years 1998 and prior

<sup>3</sup>Unfunded Frozen Actuarial Liability for plan years 1998 and prior

### Notes to Required Supplementary Information (as required by GASB #25)

Item	State Employees	Teachers
(1)	(2)	(3)
Valuation date	June 30, 2001	June 30, 2001
Actuarial cost method	Entry Age Normal	Entry Age Normal
Amortization method	Level percentage, closed	Level percentage, closed
Remaining amortization period	28 years	28 years
Asset valuation method	5-Yr Smoothed Market	5-Yr Smoothed Market
Actuarial assumptions:		
Investment rate of return *	8.25%	8.25%
Projected salary increase *	4.25% to 14.25%	4.25% to 16.75%
* Includes inflation at:	3.00%	3.00%
Cost of living adjustment	3.00%	3.00%

## **OTHER BENEFITS**

In addition to benefits provided to State employees by the State Retirement System described above, State employees since 1956 have also been covered under the provisions of the Federal Old-Age and Survivor's Insurance Program (Title II of the Federal Social Security Act). Benefit rates, State, and member contributions are governed by federal law. The State is also subject to the unemployment compensation provisions of the federal employment security law. Contributions under this program by the State are made by annual appropriation of actual benefit costs incurred rather than a percentage of payroll.

## LITIGATION

No litigation is pending or, to the knowledge of the Attorney General, threatened against or affecting the State seeking to restrain or enjoin the issuance, sale or delivery of the Bonds or in any way contesting or affecting the validity of the Bonds.

The State, its officers and employees are defendants in numerous lawsuits. With respect to any such litigation, State officials are of the opinion that the lawsuits are not likely to result either individually or in the aggregate in final judgments against the State that would materially affect its financial position.

## FINANCIAL STATEMENTS

Attached are the combined financial statements and notes of the State for fiscal year ended June 30, 2001, and the report thereon by the Auditor General, a certified public account appointed by the Joint Committee on Legislative Services.

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Exhibit A - Audited Financial Statements of the State for the Fiscal Year Ended June 30, 2001

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GENERAL ASSEMBLY

OFFICE of the AUDITOR GENERAL

- INTEGRITY
- *Reliability*

ERNEST A. ALMONTE, CPA, CFE Auditor General EALMONTE@OAG.STATE.RLUS

## INDEPENDENT AUDITOR'S REPORT

Finance Committee of the House of Representatives and Joint Committee on Legislative Services, General Assembly, State of Rhode Island and Providence Plantations:

We have audited the accompanying general-purpose financial statements of the State of Rhode Island and Providence Plantations (the State) as of and for the year ended June 30, 2001 as listed in the Table of Contents. These general-purpose financial statements are the responsibility of the State's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit. We did not audit the financial statements of certain component units which represent 100% of the assets and revenues of the discretely presented governmental component units; 99% of the assets and 95% revenues of the discretely presented proprietary component units; and 1% of the assets and revenues of the special revenue funds. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for these component units, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinion.

The general-purpose financial statements do not include the statement of the general fixed assets account group which should be included in order to conform with accounting principles generally accepted in the United States of America. The State has not completed the accumulation of historical information as to the cost and classification of its investment in general fixed assets. The amount that should be recorded in the general fixed assets account group is not known.

Finance Committee Joint Committee on Legislative Services Page 2

In our opinion, based on our audit and the reports of other auditors, except for the effect on the general-purpose financial statements of the omission of the statement of the general fixed assets account group, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the State at June 30, 2001, and the results of its operations, the cash flows of its proprietary fund types, nonexpendable trust funds and proprietary component units, and the changes in plan net assets of its pension trust funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1(V), the State adopted GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions."

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2002 on our consideration of the State's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming an opinion on the general-purpose financial statements of the State, taken as a whole. The Schedules of Funding Progress as listed in the Table of Contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Prest A. Almorte

Ernest A. Almonte, CPA, CFE Auditor General

February 15, 2002

## **COMBINED BALANCE SHEET**

## ALL FUND TYPES, ACCOUNT GROUPS, AND DISCRETELY PRESENTED COMPONENT UNITS

## June 30, 2001

(Expressed in thousands)

		Governmenta	Proprietary Fund Types				
<u>.</u> .		Special	Debt	Capital	Enterprise	Internal	
Assets	General	Revenue	Service	Projects	(State Lottery)	Service	
Cash and cash equivalents Funds on deposit with fiscal agent Investments	\$ 211,089	\$ 102,609	\$ 23,660 258	\$ 141,570 32,134 16,343	\$ 4,799 1,840	\$ 3,613	
Receivables (net)	194,846	51,179			6,005	5,964	
Due from other funds	73,275	20,532	29	19,435		6,393	
Due from component units	5,112	1,647					
Due from primary government							
Due from other governments and agencies (net) Inventories	125,908	38,701		3,157	736	2,299	
Loans to other funds	5,845						
Fixed assets (net)					513	4,344	
Other assets	1,210	28		3,525	427	500	
Amount available in debt service reserves Amount to be provided for retirement of general long-term obligations Rentals due							
Total assets	\$ 617,285	\$ 214,696	\$ 23,947	\$ 216,164	\$ 14,320	\$ 23,113	
Liabilities and Fund Equity							
Liabilities:							
Cash overdraft	\$ 3,085	\$	\$	\$ 11,622	\$ 433	\$ 472	
Vouchers and accounts payable	268,774	27,591		4,472	5,735	6,872	
Due to other funds	12,913	48,078	23,213	40,207	1,461	1,413	
Due to component units	1,838	2,162		1,200			
Due to primary government							
Due to other governments and agencies		831					
Accrued liabilities	23,353	2,028			476	2,236	
Deferred revenue	15,772	541		66	141		
Loans from other funds				2,995		2,850	
Other current liabilities Compensated absences	23,405			3,755			
Notes payable							
Loans payable							
Obligations under capital leases						1,343	
Bonds payable							
Other long-term liabilities					5,967		
Total liabilities	349,140	81,231	23,213	64,317	14,213	15,186	
Fund equity:							
Contributed capital							
Retained earnings:							
Reserved						1,456	
Unreserved (deficit)					107	6,471	
Fund balances:							
Reserved	136,963	310,625	734	57,182			
Unreserved:							
Designated		32,955		94,481			
Undesignated (deficit)	131,182	(210,115)		184			
Total fund equity	268,145	133,465	734	151,847	107	7,927	
Total liabilities and fund equity	\$ 617,285	\$ 214,696	\$ 23,947	\$ 216,164	\$ 14,320	\$ 23,113	

Fiduciary und Types	Ac	count Group	-	AL PRIMARY VERNMENT		Compone	nits	тот	AL REPORTING ENTITY	
 Trust and Agency	Lor	General ng-term Debt	(M	emorandum only)	Gov	vernmental	P	roprietary	(M	lemorandum only)
\$ 17,620	\$		\$	504,960	\$	55,116	\$	460,028	\$	1,020,104
293,712				326,104						326,104
6,622,622				6,640,805		1,165		1,314,767		7,956,737
60,549				318,543		38,814		2,168,935		2,526,292
7,707				127,371						127,371
				6,759		0 1 4 7		2.052		6,759
1,674				169,440		2,147		3,053 25,660		5,200
1,074				3,035		2,830		25,660		195,100 7,833
				5,845		2,000		1,300		5,845
9,121				13,978		19,237		969,425		1,002,640
1,545				7,235		38,590		163,203		209,028
1,040		19,922		19,922		800		100,200		20,722
		1,571,782		1,571,782		121,688				1,693,470
								7,815		7,815
\$ 7,014,550	\$	1,591,704	\$	9,715,779	\$	280,387	\$	5,114,854	\$	15,111,020
\$ 	\$		\$	15,612	\$	5,830	\$		\$	21,442
5,926				319,370		32,711		38,892		390,973
86				127,371						127,371
				5,200		1 001		4.050		5,200
1 1 10				1 0/1		1,801		4,958		6,759
1,110				1,941 28,093				18,269 85,094		20,210 113,187
				16,520		12,540		10,013		39,073
				5,845		12,040		10,010		5,845
506,762				533,922		4,830				538,752
000,702		65,574		65,574		32,598				98,172
		00,011		00,011		2,272		17,005		19,277
						861		52,843		53,704
		442,275		443,618		21,624		34,681		499,923
		1,035,399		1,035,399		104,941		3,049,165		4,189,505
		48,456		54,423		·		306,145		360,568
 513,884		1,591,704		2,652,888		220,008		3,617,065		6,489,961
								369,066		369,066
				1,456		15,127		734,046		750,629
				6,578				394,677		401,255
6,497,629				7,003,133		73,035				7,076,168
				127,436						127,436
 3,037				(75,712)		(27,783)				(103,495)
 6,500,666				7,062,891	<u> </u>	60,379	<u> </u>	1,497,789		8,621,059
\$ 7,014,550	\$	1,591,704	\$	9,715,779	\$	280,387	\$	5,114,854	\$	15,111,020

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

# ALL GOVERNMENTAL FUND TYPES, EXPENDABLE TRUST FUNDS, AND DISCRETELY PRESENTED GOVERNMENTAL COMPONENT UNITS

For the Fiscal Year Ended June 30, 2001

(Expressed in thousands)

	Governmental Fund Types							
		General		Special Revenue		Debt Service		Capital Projects
Revenues:								
Taxes	\$	2,011,949	\$	270,487	\$		\$	
Licenses, fines, sales, and services		205,043		4,561				7,239
Departmental restricted revenue		77,333		6				
Federal grants		1,213,491		194,552				8,642
Income from investments		7,360		4,929		526		11,777
Other revenues		49,274		4,291				
Total revenues		3,564,450		478,826		526		27,658
Other financing sources:								
Bonds and notes issued								149,915
Lease certificates of participation issued								31,330
Operating transfers in		291,988		49,178				44,706
Operating transfers from primary government								
Operating transfers from component units		36,969		1,896		115		
Other		67,531				1,324		5,645
Total revenues and other financing sources		3,960,938		529,900		1,965		259,254
Expenditures:								
Current:								
General government		257,505		10,415				
Human services		1,944,654		132,808				
Education		63,324						
Public safety		279,626		0.000				
Natural resources		52,795		3,688				
Transportation		00.070		53,390				10.055
Capital outlays		30,979		184,987				18,255
Intergovernmental Debt service:		848,126		927				7,717
Principal		79,394						
Interest and other charges		64,849				974		10,192
-	-				_	-	-	
Total expenditures		3,621,252		386,215		974		36,164
Other financing uses:								
Payment to refunded bond escrow agent								123,020
Operating transfers out		50,461		62,154		2,775		80,656
Operating transfers to primary government				~~ ~~~				
Operating transfers to component units		242,823		62,796				38,539
Other								
Total expenditures and other financing uses		3,914,536		511,165		3,749		278,379
Revenues and other financing sources over (under) expenditures and other financing uses		46,402		18,735		(1,784)		(19,125)
Net gain from proprietary operations		40,402		10,700		(1,704)		(13,123)
		001 740		114 700		0 510		170 070
Fund balances, July 1, 2000, as restated		221,743		114,730		2,518		170,972
Fund balances, June 30, 2001	\$	268,145	\$	133,465	\$	734	\$	151,847

Fund	TOTAL Fiduciary PRIMARY Fund Types GOVERNMEN Expendable (Memorandur		PRIMARY DVERNMENT	 Component Units		TOTAL PORTING ENTITY		
	endable Trust	(IV	lemorandum only)	 Governmental	(Memorandum only)			
\$	139,847	\$	2,422,283 216,843 77,339	\$ 192,807	\$	2,422,283 409,650 77,339		
	1,478 18,720		1,418,163 43,312	68,752		1,486,915 43,312		
	1,520		55,085	41,070		96,155		
	161,565		4,233,025	302,629		4,535,654		
			149,915 31,330 385,872	9,339		159,254 31,330 385,872		
				198,935		198,935		
	E 490		38,980	250		38,980		
	5,482		79,982	 350 511,253		80,332		
	167,047		4,919,104	511,250		5,430,357		
	151,075		267,920 2,228,537			267,920 2,228,537		
			63,324 279,626 56,483 53,390	484,168		547,492 279,626 56,483 53,390		
			234,221 856,770	31,268		265,489 856,770		
			79,394	624		80,018		
			76,015	2,504		78,519		
	151,075		4,195,680	518,564		4,714,244		
			123,020 196,046	4,373		123,020 196,046 4,373		
			344,158	.,		344,158		
	3,903	_	3,903	 33		3,936		
	154,978		4,862,807	 522,970		5,385,777		
	12,069		56,297	(11,717)		44,580		
	320,038		830,001	13,880 58,216		13,880 888,217		
\$	332,107	\$	886,298	\$ 60,379	\$	946,677		

## COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY ALL PROPRIETARY FUND TYPES, SIMILAR TRUST FUNDS, AND DISCRETELY PRESENTED PROPRIETARY COMPONENT UNITS

For the Fiscal Year Ended June 30, 2001

(Expressed in thousands)

	Proprietary Fu	und Types		
	Enterprise (State Lottery)	Internal Service		
Operating revenues: Charges for services Interest income Other operating income	\$ 978,020	\$    97,466 861		
Total operating revenues	978,020	98,327		
Operating expenses: Personal services Supplies, materials, and services Interest expense Grant, scholarships, and contract programs Prize awards Depreciation, depletion, and amortization Other operating expenses	3,146 132,565 662,975 217	13,088 82,231 732		
Total operating expenses	798,903	96,051		
Operating income (loss)	179,117	2,276		
Nonoperating revenues (expenses): Income from investments Grants Gain on sale of property	969	44		
Interest expense Other nonoperating revenues	684	(89)		
Total nonoperating revenue (expenses)	1,653	(45)		
Income (loss) before transfers	180,770	2,231		
Operating transfers in Operating transfers out Operating transfers from primary government Operating transfers to primary government	(180,842)	317		
Income (loss) before extraordinary items	(72)	2,548		
Extraordinary items				
Net income (loss) Other changes in fund equity: Increase in contributed capital Other	(72)	2,548		
Net increase (decrease) in fund equity	(72)	2,548		
Fund equity, July 1, 2000, as restated	179	5,379		
Fund equity, June 30, 2001	\$ 107	\$ 7,927		

Fiduciary Fund Types Nonexpendable Trust		PI GOV	TOTAL RIMARY ERNMENT	Co	omponent Units		TOTAL EPORTING ENTITY
		(Wei	norandum only)	Pr	oprietary	(Memorandum only)	
\$	50 (167)	\$	1,075,536 (167) 861	\$	202,312 194,066 29,108	\$	1,277,848 193,899 29,969
	(117)		1,076,230		425,486		1,501,716
	209		16,234 215,005		104,970 116,583 130,268 11,744		121,204 331,588 130,268 11,744
			662,975 949		49,567 26,345		662,975 50,516 26,345
	209		895,163		439,477		1,334,640
	(326)		181,067		(13,991)		167,076
			1,013 (89) 684		14,926 (1,361) 432 (38,346) 21,900		15,939 (1,361) 432 (38,435) 22,584
			1,608		(2,449)		(841)
	(326)		182,675 317 (180,842)		(16,440) 81,593 (36,494)		166,235 317 (180,842) 81,593 (36,494)
	(326)		2,150		28,659 9		30,809 9
	(326)		2,150		28,668		30,818
					7,488 472,947		7,488 472,947
	(326)		2,150		509,103		511,253
	3,362		8,920		988,686		997,606
\$	3,036	\$	11,070	\$	1,497,789	\$	1,508,859

## COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUND TYPES, SIMILAR TRUST FUNDS, AND DISCRETELY PRESENTED PROPRIETARY COMPONENT UNITS

For the Fiscal Year Ended June 30, 2001

(Expressed in thousands)

(Expressed in thousands)	Proprietary F		Fiduciary Fund Types	TOTAL PRIMARY GOVERNMENT	Component Units	TOTAL REPORTING ENTITY
	Enterprise (State Lottery)	Internal Service	Nonexpendable Trust	(Memorandum only)	Proprietary	(Memorandum only)
Cash flows from operating activities: Cash received from customers Cash received from grants	\$ 982,954	\$    95,856 661	\$ 50	\$ 1,078,860 661	\$ 580,159 1,885	\$ 1,659,019 2,546
Collections from loans and receivership assets Cash payments to suppliers for goods and services Cash payments to employees for services Loans issued	(3,470) (3,104)	(83,209) (13,088) (1,113)	(209)	(86,888) (16,192) (1,113)	16,927 (135,479) (94,161) (110,419)	16,927 (222,367) (110,353) (111,532)
Cash payments for claims, grants, and scholarships Other operating revenue Other operating expenses	895 (802,018)	1,674		2,569 (802,018)	(177,641) (177,641) 16,249 (1,564)	(177,641) 18,818 (803,582)
Net cash provided by (used for) operating activities	175,257	781	(159)	175,879	95,956	271,835
Cash flows from noncapital financing activities: Proceeds from issuance of long-term debt Payment of bonds and notes Payment of interest					349,907 (255,418) (132,125)	349,907 (255,418) (132,125)
Proceeds from grants Loans from other funds Repayment of loans to other funds Collection of loans and mortgages		2,463 (2,983)		2,463 (2,983)	17,212 318	17,212 2,463 (2,983) 318
Contract revenue Operating transfers out Operating transfers from primary government Operating transfers to primary government	(192,282)			(192,282)	4,083 80,693 (47,686)	4,083 (192,282) 80,693 (47,686)
Grants issued Negative cash balance implicitly financed	433	472		905	(1,510) (361)	(1,510) 544
Net cash provided by (used for) noncapital financing activities	(191,849)	(48)		(191,897)	15,113	(176,784)
Cash flows from capital and related						
financing activities: Principal paid on revenue bonds Proceeds from issuance of long-term debt Payment of interest		(89)		(89)	(12,903) 1,900 (38,181)	(12,903) 1,900 (38,270)
Payment of notes and loans Payment of capital lease obligations Payment of financing costs		(448)		(448)	(9,747) (723) (656)	(9,747) (1,171) (656)
Payment for the purchase of program rights Acquisition of capital assets Contributed capital Proceeds from capital grants Proceeds from sale of assets	(193)	(496) 317		(689) 317	(497) (73,904) 24,829 23,580 1,846	(497) (74,593) 25,146 23,580 1,846
Net cash provided by (used for) capital and related financing activities	(193)	(716)		(909)	(84,456)	(85,365)
Cash flows from investing activities: Purchase of investments Proceeds from sale and maturity of investments Interest on investments	1,210 969	44	(731) 891 114	(731) 2,101 1,127	(675,128) 612,932 67,049	(675,859) 615,033 68,176
Net cash provided by (used for) investing activities	2,179	44	274	2,497	4,853	7,350
Net increase (decrease) in cash and cash equivalents	(14,606)	61	115	(14,430)	31,466	17,036
Cash and cash equivalents, July 1, 2000	19,405	3,552	654	23,611	409,887	433,498
Cash and cash equivalents, June 30, 2001	\$ 4,799	\$ 3,613	\$ 769	\$ 9,181	\$ 441,353	\$ 450,534

	Proprietary Fu Enterprise (State Lottery)		und Types Internal Service		Fiduciary Fund Types Nonexpendable Trust		TOTAL PRIMARY GOVERNMENT (Memorandum only)		Component Units Proprietary		TOTAL REPORTING ENTITY (Memorandum only)	
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities: Operating income (loss)	\$	179,117	\$	2,276	\$	(326)	\$	181,067	\$	(13,991)	\$	167,076
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:												
Depreciation, depletion, and amortization Interest on investments and other income Interest expense and other charges Provision for cost of scholarships Landfill postclosure costs (Increase) decrease in assets:		217 (1,170)		732		167		949 (1,003)		49,567 (58,565) 130,815 1,100 (1,827)		50,516 (59,568) 130,815 1,100 (1,827)
Receivables Inventories Prepaid items Other assets Increase (decrease) in liabilities:		(1,154) 68 1,868		(3,026) (6) (500)				(4,180) 62 (500) 1,868		(34,355) 114 (131) (3,527)		(38,535) 176 (631) (1,659)
Accounts payable and accrued expenses Deferred revenue Escrow deposits Other liabilities		(1,137) (114) (2,438)		1,305				168 (114) (2,438)		13,367 (153) 13,542		13,535 (267) 13,542 (2,438)
Subtotal		(3,860)		(1,495)		167		(5,188)		109,947		104,759
Net cash provided by (used for) operating activities	\$	175,257	\$	781	\$	(159)	\$	175,879	\$	95,956	\$	271,835
Noncash investing, capital, and financing activities: Assets acquired through loan program Interest capitalized Land transfers	\$		\$		\$		\$		\$	7,550 100 (837)	\$	7,550 100 (837)
Total noncash transactions	\$		\$		\$		\$		\$	6,813	\$	6,813

## Cash and cash equivalents in the Fiduciary Fund Types on the Combined Balance Sheet include:

\$ 1,323 1,154 14,374 769
\$ 17,620
\$ 441,353
5,542
6,312
6,821
\$ 460,028

## COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## **GENERAL FUND AND BUDGETED SPECIAL REVENUE FUNDS**

For the Fiscal Year Ended June 30, 2001

(Expressed in thousands)

			Ger	neral Fund			
		Budget		Actual		Variance	
Revenues:							
Taxes	\$	2,011,700	\$	2,011,949	\$	249	
Licenses, fines, sales, and services		197,000		205,043		8,043	
Departmental restricted revenue		52,273		77,333		25,060	
Federal grants		1,288,036		1,213,491		(74,545)	
Other revenues		57,500		56,634		(866)	
Total revenues		3,606,509		3,564,450		(42,059)	
Other financing sources:							
Operating transfers in		282,431		291,988		9,557	
Operating transfers from component units		35,255		36,969		1,714	
Other		72,152		67,531		(4,621)	
Total revenues and other financing sources		3,996,347		3,960,938		(35,409)	
Expenditures:							
Current:							
General government		271,521		257,505		14,016	
Human services		1,980,267		1,944,654		35,613	
Education		90,184		63,324		26,860	
Public safety		290,371		279,626		10,745	
Natural resources		65,842		52,795		13,047	
Transportation							
Capital outlays		30,480		30,979		(499)	
Intergovernmental		851,821		848,126		3,695	
Debt service:							
Principal		81,397		79,394		2,003	
Interest and other charges		62,739		64,849		(2,110)	
Total expenditures		3,724,622		3,621,252		103,370	
Other financing uses:							
Operating transfers out		45,160		50,461		(5,301)	
Operating transfers to component units	_	237,695		242,823		(5,128)	
Total expenditures and other financing uses		4,007,477		3,914,536		92,941	
Revenues and other financing sources over (under)		(11.165)					
expenditures and other financing uses		(11,130)		46,402		57,532	
Fund balances, July 1, 2000, as restated		221,743		221,743			
Fund balances, June 30, 2001	\$	210,613	\$	268,145	\$	57,532	

		ieu S	pecial Revenue				(iviei	morandum Only	)	<del>., </del>
	Budget		Actual	 Variance		Budget		Actual		Variance
\$	266,767	\$	270,487	\$ 3,720	\$	2,278,467	\$	2,282,436	\$	3,969
-						197,000		205,043		8,043
	25,560		6	(25,554)		77,833		77,339		(494
	231,762		194,552	(37,210)		1,519,798		1,408,043		(111,755
	3,500		8,887	 5,387		61,000		65,521		4,521
	527,589		473,932	(53,657)		4,134,098		4,038,382		(95,716
			45,290	45,290		282,431		337,278		54,847
			-			35,255		36,969		1,714
						72,152		67,531		(4,621
	527,589		519,222	 (8,367)	_	4,523,936		4,480,160		(43,776)
	6,159		5,490	669		277,680		262,995		14,685
	128,000		132,808	(4,808)		2,108,267		2,077,462		30,805
						90,184		63,324		26,860
						290,371		279,626		10,745
	00 0 40		50.045			65,842		52,795		13,047
	88,642 180,510		53,045 184,987	35,597 (4,477)		88,642 210,990		53,045 215,966		35,597 (4,976
	160,510		756	(4,477) (756)		851,821		848,882		2,939
						81,397		79,394		2,003
						62,739		64,849	_	(2,110
	403,311		377,086	26,225		4,127,933		3,998,338		129,595
	56,100		62,154	(6,054)		101,260		112,615		(11,355
	72,388		61,924	10,464		310,083		304,747		5,336
	531,799		501,164	30,635		4,539,276		4,415,700		123,576
	(4,210)		18,058	22,268		(15,340)		64,460		79,800
	4,900		112,632	107,732		226,643		334,375		107,732
5	690	\$	130,690	\$ 130,000	\$	211,303	\$	398,835	\$	187,532

## **COMBINED STATEMENT OF PLAN NET ASSETS**

## PENSION TRUST FUNDS

## June 30, 2001

## (Expressed in thousands)

	Employees' Retirement System	Retirement Retirement		Judicial Retirement Benefits Trust	TOTAL (Memorandum only)	
Assets						
Cash and cash equivalents	\$ 685	\$ 174	\$ 181	\$ 114	\$ 1,154	
Receivables: Member contributions Employer contributions Due from other funds Miscellaneous Total receivables	11,467 9,624 7,569 1,341 30,001	1,489 1,510 195 3,194	6	4	12,956 11,134 7,569 1,546 33,205	
Investments, at fair value:	00,001				00,200	
Equity in short-term investment fund Equity in pooled trust Plan specific investments	4,323 5,296,572 27,325	2,653 776,856	12,354	7,886	6,976 6,093,668 27,325	
Total investments before lending activities	5,328,220	779,509	12,354	7,886	6,127,969	
Invested securities lending collateral	381,179	55,908	889	568	438,544	
Property and equipment, at cost, net of accumulated depreciation Line of Business System in Development Computer Equipment (net of accumulated depreciation \$134,535)		1,090 68	15	10	8,583 538	
Total Property and Equipment	7,936	1,158	16	11	9,121	
Total assets	5,748,021	839,943	13,446	8,583	6,609,993	
Liabilities						
Securities lending liability Vouchers and accounts payable	381,179 5,164	55,908 743	889 12	568 8	438,544 5,927	
Total liabilities	386,343	56,651	901	576	444,471	
Net assets held in trust for pension benefits	<b>\$</b> 5,361,678	<b>\$</b> 783,292	<b>\$</b> 12,545	<b>\$</b> 8,007	<b>\$</b> 6,165,522	

## **COMBINED STATEMENT OF CHANGES IN PLAN NET ASSETS**

## **PENSION TRUST FUNDS**

For the Fiscal Year Ended June 30, 2001

## (Expressed in thousands)

(Expressed in thousands)		Employees' Retirement System		Municipal Employees' Retirement System		State Police Retirement Benefits Trust		Judicial Retirement Benefits Trust		TOTAL (Memorandum only)	
Additions:											
Contributions: Member contributions Employer contributions State contributions for teachers Interest on service credits purchased	\$	120,115 94,280 35,365 973	\$	15,858 6,093 127	\$	615 1,820	\$	330 1,164	\$	136,918 103,357 35,365 1,100	
Total contributions		250,733		22,078		2,435		1,494		276,740	
Investment income: Net depreciation in fair value of investments Interest Dividends Other investment income		(833,072) 135,380 29,830 19,180 (648,682)		(121,991) 19,624 4,367 2,807 (95,193)		(1,756) 279 63 39 (1,375)		(1,133) 180 40 25 (888)		(957,952) 155,463 34,300 22,051 (746,138)	
Less investment expense		20,181		2,953		42		27		23,203	
Net loss from investing activities		(668,863)		(98,146)		(1,417)		(915)		(769,341)	
Securities Lending: Securities lending income Less securities lending expense Net securities lending income Total net investment loss Total additions		11,976 (10,931) 1,045 (667,818) (417,085)		1,756 (1,603) 153 (97,993) (75,915)		28 (26) 2 (1,415) 1,020		18 (16) 2 (913) 581		13,778 (12,576) 1,202 (768,139) (491,399)	
Deductions:											
Retirement benefits Refund of contributions Administrative expense		365,997 6,027 2,663		33,587 1,337 386		2		77		399,661 7,364 3,052	
Total deductions		374,687		35,310		2		78		410,077	
Net increase (decrease) Net assets held in trust for pension benefits July 1, 2000		(791,772) 6,153,450		(111,225) 894,517		1,018 11,527		503 7,504		(901,476) 7,066,998	
June 30, 2001	\$	5,361,678	\$	783,292	\$	12,545	\$	8,007	\$	6,165,522	

Notes to General-Purpose Financial Statements

### Note 1. Summary Of Significant Accounting Policies

### A. Basis of Presentation

The accompanying general-purpose financial statements have been prepared in conformance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB), except as described in Note 1(D). GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. In accordance with GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting," in the absence of specific guidance from GASB pronouncements, pronouncements of the Financial Accounting Standards Board issued on or before November 30, 1989 have been followed.

## **B. Reporting Entity**

The general-purpose financial statements include all funds and account groups of the State of Rhode Island and Providence Plantations (the state) and its component units. GASB defines component units as legally separate entities for which a primary government (the state) is financially accountable or, if not financially accountable, their exclusion would cause the state's financial statements to be misleading. GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an entity's governing body and (1) the ability of the state to impose its will on that entity <u>or</u> (2) the potential for the entity to provide specific financial benefits to, or impose specific financial burdens on the state. The state has considered all agencies, boards, commissions, public benefit authorities and corporations, the state university and colleges and the Central Falls School District as potential component units. Audited financial statements of the individual component units can be obtained from their respective administrative offices.

### **Blended Component Units**

These component units are entities which are legally separate from the state, but are so intertwined with the state that they are in substance, the same as the state. They are reported as part of the state and blended into the appropriate funds.

State Lottery Fund (Lottery) - This fund is used to account for the revenues generated by the State Lottery Commission in conducting various lottery games. According to statute, earnings after allocation for prize awards and payment of expenses shall be transferred to the state's general fund. For more detailed information, a copy of the financial statements can be obtained by writing to the State Lottery Commission, 1425 Pontiac Avenue, Cranston, RI 02920.

Rhode Island Refunding Bond Authority (RIRBA) - This authority was created by law for the purpose of loaning money to the state to provide funds to pay, redeem, or retire certain general obligation bonds. In fiscal 1998, the state abolished the R.I. Public Buildings Authority (RIPBA) and assigned the responsibility for managing RIPBA's outstanding debt to the RIRBA. RIPBA was previously reported as a blended component unit. The RIRBA is authorized to issue bonds. Even though it is legally separate, the RIRBA is reported as if it were part of the primary government because it provides services entirely to the primary

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

government. It is blended into the Capital Projects Funds and the General Long-Term Debt Account Group. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Refunding Bond Authority, State House, Providence, RI 02903.

Rhode Island Economic Policy Council (RIEPC) - This council is a non-profit organization created by executive order in March 1995 and incorporated in January 1996. The purpose of the council is to work closely with state officials to identify issues facing the state's economy, to develop and recommend creative strategies and policies to address them, to advise the state legislature in policy matters relating to economic development, and to administer a program designed to foster private technology commercialization and plant and process modernization through research centers, higher education partnerships and cluster collaboratives. It is blended into the Special Revenue Funds. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Economic Policy Council, 15 Westminster Street Suite 615, Providence, RI 02903-2417.

## **Discretely Presented Component Units**

Discretely presented component units are reported in separate columns in the combined financial statements to emphasize that they are legally separate from the primary government. They are financially accountable to the primary government, or have relationships with the primary government such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. These discretely presented component units are:

### **Governmental Component Units**

**University and Colleges** - The Board of Governors for Higher Education has oversight responsibility for the University of Rhode Island, Rhode Island College and Community College of Rhode Island. The Board is appointed by the Governor with approval of the Senate. The university and colleges are funded through state appropriations, tuition, federal grants, private donations and grants. For more detailed information, a copy of the financial statements can be obtained by writing to the University of Rhode Island, Carlotti Administration Building, Kingston, RI 02881; Rhode Island College, Mount Pleasant Avenue, Providence, RI 02908; and Community College of Rhode Island, 400 East Avenue, Warwick, RI 02886-1805.

**Central Falls School District** - The Rhode Island General Assembly passed an act which provided for the state to assume an administrative takeover of the Central Falls School District. The Governor appointed a special state administrator who replaced the school committee. The state administrator reports to the Commissioner of Elementary and Secondary Education. The District's purpose is to provide elementary and secondary education to residents of the City of Central Falls. For more detailed information, a copy of the financial statements can be obtained by writing to the Central Falls School District, 21 Hadley Avenue, Central Falls, RI 02863.

Notes to General-Purpose Financial Statements

#### **Proprietary Component Units**

Rhode Island Housing and Mortgage Finance Corporation (RIHMFC) - This Corporation, established in 1973, was created in order to expand the supply of housing available to persons of low and moderate income and to stimulate the construction and rehabilitation of housing and health care facilities in the state. It has the power to issue notes and bonds to achieve its corporate purpose. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Housing and Mortgage Finance Corporation, 44 Washington Street, Providence, RI 02903-1721.

**Rhode Island Student Loan Authority (RISLA)** - This Authority, established in 1981, was created in order to provide a statewide student loan program through the acquisition of student loans. It has the power to issue bonds and notes, payable solely from its revenues. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Student Loan Authority, 560 Jefferson Boulevard, Warwick, RI 02886.

**Rhode Island Turnpike and Bridge Authority (RITBA)** - This Authority was created by the General Assembly as a body corporate and politic, with powers to construct, acquire, maintain and operate bridge projects as defined by law. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Turnpike and Bridge Authority, P.O. Box 437, Jamestown, RI 02835-0437.

Rhode Island Economic Development Corporation (RIEDC) - This Corporation was created in 1995 as a result of a merger by the General Assembly of the Rhode Island Port Authority (RIPAEDC) and former Department of Economic Development. The purpose of RIEDC is to promote and encourage the preservation, expansion, and sound development of new and existing industry, business, commerce, agriculture, tourism, and recreational facilities in the state, which will promote economic development. It has the power to issue tax-exempt industrial development bonds to accomplish its corporate purpose. Prior to 1995, the RIPAEDC created a subsidiary corporation, the R. I. Airport Corporation, to manage the state's six airports. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Economic Development Corporation, One West Exchange Street, Providence, RI 02903.

**Rhode Island Convention Center Authority (RICCA)** - This Authority was created in 1987 to facilitate the construction and development of a convention center, parking garages and related facilities within the City of Providence. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Convention Center Authority, One West Exchange Street, Providence, RI 02903.

Narragansett Bay Commission (NBC) - This Commission was created for the purposes of acquiring, planning, constructing, extending, improving, operating and maintaining publicly owned wastewater treatment facilities. NBC receives contributed capital from the state to upgrade its facilities. For more detailed information, a copy of the financial statements can be obtained by writing to the Narragansett Bay Commission, One Service Road, Providence, RI 02905.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

Rhode Island Health and Educational Building Corporation (RIHEBC) - This Corporation has the following purposes: (1) to assist in providing financing for education facilities for colleges and universities operating in the state; (2) to assist hospitals in the state in the financing of health care facilities; (3) to assist stand-alone, non-profit assisted-living and adult daycare facilities; (4) to assist in financing a broad range of non-profit health care providers; and (5) to assist in financing non-profit secondary schools and child care centers. RIHEBC issues bonds, notes and leases which are special obligations of RIHEBC payable from revenues derived from the projects financed or other moneys of the participating education institution or health care institution. The bonds, notes and leases do not constitute a debt or pledge of the faith and credit of RIHEBC or the state and accordingly have not been reported in the accompanying financial statements. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Health and Educational Building Corporation, 400 Westminster Street, Providence, RI 02903.

Rhode Island Resource Recovery Corporation (RIRRC) - This Corporation was established in 1974 in order to provide and/or coordinate solid waste management services to municipalities and persons within the state. RIRRC has the power to issue negotiable bonds and notes to achieve its corporate purpose. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Resource Recovery Corporation, 65 Shun Pike, Johnston, RI 02919.

Rhode Island Depositors Economic Protection Corporation (DEPCO) - This Corporation was created in 1991 to assist in protecting the interests of depositors of certain financial institutions in the state which had been closed when their private deposit insurer failed, thereby leaving those institutions without deposit insurance as required by statute. DEPCO is empowered to acquire all or a portion of the assets of the closed institutions. DEPCO has the power to issue negotiable bonds and notes to achieve its corporate purpose. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Depositors Economic Protection Corporation, 832 Dyer Avenue, Cranston, RI 02920.

**Rhode Island Higher Education Assistance Authority (RIHEAA)** - This Authority was created by law in 1977 for the dual purpose of guaranteeing loans to students in eligible institutions and administering other programs of post secondary student assistance. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Higher Education Assistance Authority, 560 Jefferson Boulevard, Warwick, RI 02886.

Rhode Island Public Transit Authority (RIPTA) - This Authority was established in 1964 to acquire any mass motor bus transportation system if that system has previously filed a petition to discontinue its service and further, if RIPTA determines it is in the public interest to continue such service. Revenues of RIPTA include operating assistance grants from the federal and state governments. For more detailed information, a copy of their financial statements can be obtained by writing to the R.I. Public Transit Authority, 265 Melrose Street, Providence, RI 02907.

Rhode Island Industrial Facilities Corporation (RIIFC) - The purpose of this Corporation is to issue revenue bonds, construction loan notes and equipment acquisition notes for the financing of projects which further industrial development in the state. All bonds and notes issued by RIIFC are payable solely from the revenues derived from leasing or sale by RIIFC of

Notes to General-Purpose Financial Statements

its projects. The bonds and notes do not constitute a debt or pledge of the faith and credit of RIIFC or the state and accordingly have not been reported in the accompanying financial statements. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Industrial Facilities Corporation, One West Exchange Street, Providence, RI 02903.

Rhode Island Clean Water Finance Agency (RICWFA) - This Agency was established in 1991 for the purpose of providing financial assistance in the form of loans to municipalities, sewer commissions and waste water management districts in the state for the construction or upgrading of water pollution abatement projects. RICWFA receives capital grants from the state and federal governments and is authorized to issue revenue bonds and notes. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Clean Water Finance Agency, 235 Promenade Street, Suite 119, Providence, RI 02908.

Rhode Island Industrial-Recreational Building Authority (RIIRBA) - This Authority is authorized to insure first mortgages and first security agreements granted by financial institutions and the Rhode Island Industrial Facilities Corporation for companies conducting business in the state. Any losses realized in excess of the fund balance would be funded by the state. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Industrial-Recreational Building Authority, One West Exchange Street, Providence, RI 02903.

Rhode Island Water Resources Board Corporate (RIWRBC) - This Board was created by law to foster and guide the development of water resources including the establishment of water supply facilities and lease these facilities to cities, towns, districts, and other municipal, guasi-municipal or private corporations engaged in the water supply business in the state. RIWRBC is authorized to issue revenue bonds which are payable solely from revenues generated by the lease of its facilities or the sale of water. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Water Resources Board Corporate, 100 North Main Street, Providence, RI 02903.

**Rhode Island Public Telecommunications Authority (RIPTCA)** - This Authority owns and operates a non-commercial educational television station in the state. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Public Telecommunications Authority, 50 Park Lane, Providence, RI 02907-3124.

Rhode Island Children's Crusade for Higher Education (RICCHE) - This is a Rhode Island nonprofit corporation formed for the purpose of fostering the education of economically disadvantaged youth through scholarship awards, summer jobs programs, and mentoring programs for parents and students. For more detailed information, a copy of the financial statements can be obtained by writing to the R.I. Children's Crusade for Higher Education, The 134 Center, Suite 111, 134 Thurbers Avenue, Providence, RI 02905.

### C. Fund Accounting

The general-purpose financial statements have been prepared from accounts maintained by the State Controller and from reports prescribed by the State Controller and prepared by the component units based on independent accounting systems maintained by those entities.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

The state uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

The state records its transactions in the fund types and account group described below.

## Governmental Fund Types

<u>General</u> - is the general operating fund of the state and is used to account for all financial transactions except those required to be accounted for in another fund. Included within this fund are the operations of most jointly financed state - federal programs.

 $\frac{Special Revenue}{Special Revenue} - is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes and where a separate fund is mandated.$ 

<u>Debt Service</u> – is used to account for the accumulation of resources for, and the payment of, long-term debt. The state's debt service fund is funded by annual appropriations that approximate the annual interest savings from debt refundings and other sources.

<u>Capital Projects</u> - accounts for resources obtained and used for the acquisition, construction or improvement of capital facilities not reported in other governmental or proprietary funds. Such resources are derived principally from the proceeds of general obligation bonds, revenue bonds, lease participation certificates, and operating transfers from the general fund.

## Proprietary Fund Types

<u>Enterprise</u> - is used to account for activities that are financed and operated in a manner similar to private business enterprises where (1) the costs of providing goods or services to the general public on a continuing basis are to be financed or recovered through user charges; or (2) the periodic determination of revenues earned, expenses incurred and/or net income is appropriate. The State Lottery Fund is the only fund in this category.

Internal Service - is used to account for the financing and providing of specified goods and services, on a centralized basis, for other departments and agencies.

## **Fiduciary Fund Types**

<u>Trust and Agency</u> - is used to account for transactions related to assets held by the state in a trustee or agency capacity. These include pension trust funds, expendable and nonexpendable trust funds, and agency funds.

Notes to General-Purpose Financial Statements

## Account Group

<u>General Long-Term Debt Account Group</u> - accounts for all general long-term debt and other long-term obligations of the primary government not accounted for in the proprietary funds. Significant long-term obligations include general obligation bonds, revenue bonds, capital leases and compensated absences.

## D. Basis of Accounting

All governmental fund types, expendable trust funds, agency funds and governmental component units are accounted for using the current financial resources measurement focus and are maintained on the modified accrual basis of accounting. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) as changes in net current assets.

Under the modified accrual basis of accounting, revenues, grants, entitlements and related receivables are recorded in the accounting period that they become both measurable and available, i.e., earned and collected or expected to be collected within the next 12 months. Tax revenues are recorded by the state as taxpayers earn income (personal and business income taxes), as sales are made (sales and use taxes) and as the taxable event occurs (miscellaneous taxes), net of estimated refunds. Deferred revenues offset taxes receivable not expected to be collected within the next 12 months. Grant revenue is recorded when the related expenditure has been made. Cash advances from grants are reported as deferred revenue.

Expenditures are recorded when the related fund liability is incurred. Exceptions to the general modified accrual expenditure recognition criteria include principal and interest on general long-term debt which are recognized when due and compensated absences which are recognized when paid.

On-behalf payments for fringe benefits are reported the same as direct payments to grantees. Therefore, both the state aid to local public school districts and the state's share of the employers' contribution, as required by General Laws, to the Employees' Retirement System for teachers employed by local public school districts are reported as intergovernmental expenditures (operating transfers out for the Central Falls School District) in the general fund.

Unexpended general revenue appropriations, as reappropriated by the Governor, and unexpended restricted revenues and operating transfers in are carried forward at fiscal year end and are available for expenditure in the following fiscal year. The amounts carried forward are reflected in the combined balance sheet as part of fund equity.

All proprietary fund types, pension trust funds, nonexpendable trust funds and proprietary component units are accounted for using the economic resources measurement focus and are maintained on the accrual basis of accounting. Under the accrual basis of accounting, revenues and grants are recognized when earned and expenses are recognized at the time related liabilities are incurred. All assets and liabilities associated with the operation of these

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

funds are included on the combined balance sheet. Fund equity is segregated into contributed capital and retained earnings/fund balance.

The financial statements of R.I. Children's Crusade for Higher Education (RICCHE) are prepared in conformity with generally accepted accounting principles using FASB guidance.

### E. Cash and Cash Equivalents

Cash represents amounts in demand deposit accounts with financial institutions. Cash equivalents are highly liquid investments with a maturity of three months or less at the time of purchase.

The state does not pool its cash deposits.

## F. Funds on Deposit with Fiscal Agent

Funds on deposit with fiscal agent in the capital projects funds and trust and agency funds are the unexpended portion of certificates of participation and funds held by the United States Treasury Department for the payment of unemployment benefits, respectively.

## G. Investments

Investments are generally stated at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than a forced or liquidation sale. Short-term investments are stated at amortized cost, which approximates fair value.

The pension trust funds may enter into foreign currency exchange contracts to minimize the short-term impact of foreign currency fluctuations on the asset and liability positions of foreign investments. The gains or losses on these contracts are included in income in the period in which the exchange rates change. Gains and losses on contracts which hedge specific foreign currency denominated commitments are deferred and recognized in the period in which the transaction is completed. By policy, no more than 50% of actively managed foreign equity securities (at fair value) may be hedged into the base currency (U.S. dollars).

## H. Receivables

Receivables are stated net of allowances for uncollectable and unavailable amounts.

## I. Due From Other Governments and Agencies

Due from other governments and agencies represents principally amounts owed to the state in reimbursement of federal expenditures.

## J. Due from/to Other Funds/Component Units/Primary Government

During the course of operations, numerous transactions occur between individual funds within the primary government and between the primary government and discretely

Notes to General-Purpose Financial Statements

presented component units. These intra-entity receivables and payables are classified as "due from other funds/component units/primary government" or "due to other funds/component units/primary government" in the combined balance sheet.

## K. Inventories

Inventory type items acquired by governmental funds are accounted for as expenditures at the time of purchase.

Inventories of governmental component units are stated at the lower of cost (first-in, first-out and retail inventory method) or market, and consist primarily of bookstore and dining, health and residential life services items.

Inventories of the proprietary funds and proprietary component units are stated at cost.

## L. Fixed Assets

The cost of fixed assets acquired by governmental fund types is accounted for as an expenditure upon purchase.

A statement of general fixed assets is not included herein since the information required to prepare such a statement has not been fully developed.

Certain fixed assets used in the operation of internal service funds are capitalized in the fund in which they are utilized and are depreciated on the straight-line basis over their estimated useful lives. Certain internal service funds use capital leases to finance assets. Since the lease costs are recovered through service charges, such assets and related debt are accounted for within the internal service funds. These assets are depreciated over their estimated useful lives.

The cost of fixed assets used by the enterprise fund and pension trust funds is capitalized and depreciation is provided on a straight-line basis over the estimated useful lives of the assets.

The cost of fixed assets used by the component units is capitalized and depreciation is provided on a straight-line basis over the estimated useful lives of the assets. With the exception of the R.I. Economic Development Corporation, R.I. Resource Recovery Corporation and the Narragansett Bay Commission, interest is not capitalized.

## M. Other Assets

Other assets include, among other things, deferred bond issuance and financing costs, present value of future scholarships pledged by institutions of higher learning, airport noise mitigation assets, restricted assets held in trust, and property held for sale and development.

### N. Rentals Due

Rentals due for payment of principal and current interest on revenue bonds represent amounts due as required under several lease arrangements relating to capital projects.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

## O. Other Liabilities

Other liabilities include, among other things, deferred scholarships, landfill post-closure costs, securities lending liability, and deposits pending distribution.

#### P. Bonds Payable

In governmental fund types, bond discounts/premiums and issuance costs are recognized in the current period; bond proceeds are recorded net of these amounts. Bond discounts, premiums and issuance costs for proprietary fund types are generally deferred and amortized over the term of the bonds using the straight-line method for issuance costs and the interest method for discounts and premiums. Bond discounts and premiums are presented as an adjustment to the face amount of bonds payable.

The R.I. Convention Center Authority has entered into interest rate swap agreements to modify interest rates on outstanding debt. Other than the net interest expenditures resulting from these agreements, no amounts are recorded in the financial statements.

## Q. Obligations Under Capital Leases

The construction and acquisition of certain state office buildings, campus facilities and other public facilities, as well as certain equipment acquisitions, have been financed through bonds and notes issued by the R.I. Refunding Bond Authority, the R.I. Convention Center Authority, the R.I. Economic Development Corporation, or by a trustee pursuant to a lease/purchase agreement with the state (See Note 7(D)).

## **R. Accrued Liabilities**

Accrued liabilities generally represent accrued salary and fringe benefits in the governmental fund types and accrued interest payable, accrued salaries and accrued vacation and sick leave in the proprietary fund types.

## S. Compensated Absences

Vacation pay may be discharged, subject to limitations as to carry-over from year to year, by future paid leave or by cash payment upon termination of service. Sick pay may be discharged by payment for an employee's future absence caused by illness or, to the extent of vested rights, by cash payment upon death or retirement. For governmental fund types, such obligations are recorded in the General Long-Term Debt Account Group and for proprietary fund types, they are recorded as fund liabilities.

## T. Fund Equity

Contributed capital is recorded in proprietary funds that have received capital grants or contributions from the federal and/or state governments. Depreciation expense is recognized on assets acquired or constructed with these funds. Certain component units record transfers from contributed capital to retained earnings in an amount equal to the annual depreciation charge.

Notes to General-Purpose Financial Statements

Reserved fund balances represent amounts which are (1) not appropriable for expenditure or (2) legally segregated for a specific future use.

Designated fund balances represent amounts segregated to indicate management's tentative plans or intent for future use of financial resources.

## U. Memorandum Only - Total Columns

Total columns on the general-purpose financial statements are captioned "memorandum only" to indicate that they are presented only to facilitate financial analysis. Data in these columns are not comparable to a consolidation. Intra-entity eliminations have not been made in the aggregation of this data.

#### V. New Accounting Pronouncements

1. In fiscal year 2001, the state implemented GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions." The implementation of GASB Statement No. 33 resulted in the recognition of an additional \$7,050,800 of tax revenues, net of estimated refunds, in the General Fund. The net effect of implementing GASB Statement No. 33 on the Rhode Island Temporary Disability Insurance Fund within the Special Revenue Funds and on the Employment Security Trust Fund within the Trust and Agency Funds was a cumulative increase in fund balances of \$37,636,000 and \$33,873,900, respectively (See Note 17 - Restatement of Fund Equity).

2. In June 1999, the GASB issued Statement No. 34, Basic Financial Statements--and Management's Discussion and Analysis--for State and Local Governments. The state is required to apply this statement for periods beginning after June 15, 2001. GASB Statement No. 34 establishes new financial reporting requirements that fundamentally affect the presentation of general purpose government's basic financial statements and related required supplementary information. In November 1999, the GASB established accounting and financial reporting standards for public colleges and universities within the financial reporting guidelines of GASB Statement No. 34 when the Board issued GASB Statement No. 35, Basic Financial Statements--and Management's Discussion and Analysis--for Public Colleges and Universities. Management has not yet determined the impact that GASB Statements No. 34 and 35 will have on the state's financial statements.

### Note 2. Budgeting and Budgetary Control

An annual budget is adopted on a basis consistent with generally accepted accounting principles for the general fund and certain special revenue funds. Preparation and submission of the budget is governed by both the State Constitution and the Rhode Island General Laws. The budget, as enacted by the General Assembly and signed by the governor, contains a complete plan of estimated general, federal, restricted revenues and operating transfers in and proposed expenditures.

The legal level of budgetary control, i.e. the lowest level at which management (executive branch) may not reassign resources without special approval (legislative branch) is as follows:

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

- (1) For general revenue appropriations, it is the line item within the appropriation act. Management cannot reallocate any appropriations without special approval from the legislative branch.
- (2) For federal grants, it is the total of all grants available to a department under the same Catalog of Federal Domestic Assistance (CFDA) number. Federal grant appropriations may also be limited by the availability of matching funds and may also require special approval from a federal agency before reallocating resources among programs.
- (3) For restricted programs and operating transfers in, it is the account level. By its very nature, a restricted account is created by statute for a special purpose and management cannot reassign the resources without special approval. Operating transfers in are accounted for separately because they are reported under "Other Financing Sources" in the Combined Statement of Revenues, Expenditures, and Changes in Fund Balances All Governmental Fund Types, Expendable Trust Funds and Discretely Presented Governmental Component Units.

Internal administrative and accounting budgetary controls utilized by the state consist principally of statutory restrictions on the expenditure of funds in excess of appropriations and the supervisory powers and functions exercised by management. Management cannot reduce the budget without special approval.

Unexpended general revenue appropriations lapse at the end of the fiscal year, unless the department/agency directors identify unspent appropriations related to specific projects/purchases and request a reappropriation. If the requests are approved by the governor, such amounts are reappropriated for the ensuing fiscal year and made immediately available for the same purposes as the former appropriations. Unexpended appropriations of the General Assembly and its legislative commissions and agencies may be reappropriated by the Joint Committee on Legislative Services. If the sum total of all departments and agencies general revenue expenditures exceeds the total general revenue appropriations, it is the policy of management to lapse all unexpended appropriations, except those of the legislative branch and the Justice Link program.

For the fiscal year ended June 30, 2001 expenditures exceeded appropriations in the following departments and agencies (expressed in thousands):

#### General Fund

	CFDA	Account	
Department - Division Grant or Program	Number	Number	Amount
Administration			
General revenue appropriations:			
Central Management			\$ 142
Accounts and Control			25
Auditing			21
Human Resources			23
Taxation			1,314
Central Services			643

Notes to General-Purpose Financial Statements

## General Fund

	CFDA	Account	A
Department - Division Grant or Program	Number	Number	Amount
Administration (continued)			
Office of Library and Information Services			30
Race and Police Community Relations Commission			6 4.921
Motor Vehicle Excise Tax Program			4,921
Federal grants:	10,400		00
Rural Housing Preservation Grants	10.433		29
Economic Development - Support for Planning Organizations	11.302		33
Community Development Block Grants/State's Program	14.228		721 41
Emergency Shelter Grants Program	14.231		
Byrne Formula Grant Program	16.579		1
Workforce Investment Act	17.255		65
National Motor Carrier Safety	20.218		115
Low-Income Home Energy Assistance	93.568		5,560
Restricted programs:			
DEPCO Escrow Account		2450-80200	1,261
Exxon Oil Overcharge Interest Earnings		2460-81410	151
COP - Center General-Furniture		2485-80200	1
COP - DLT Building - WC		2485-80500	1
COP - DLT Building - Job Development Fund		2485-80700	44
COP - Center General Furniture - JDF		2485-80800	14
COP - Pastore Center Telecomm - JDF		2485-80900	2
Operating transfers in:			
Debt Service Special Account		2480-90200	10,282
RICAP State House - Terrace Walls/South Stairs		2480-90800	571
COP - DLT Building - Other		2485-90200	23
Debt - URI Education and General		2486-91100	31
Debt - URI Dining Services		2486-91420	1
Debt - RIC Student Union		2486-95404	49
Business Regulation			
General revenue appropriations:			
Insurance Regulation			91
Labor and Training			
General revenue appropriations:			
Central Management			32
Workforce Regulation and Safety			383
Labor Relations Board			14
Federal grants:			
Labor Force Statistics	17.002		109
Trade Adjustment Assistance - Dislocated Workers	17.245		209
Restricted programs:			
Office of Director - Workers Compensation		1652-80100	257
Education Unit - Workers Compensation		1652-80400	100
Second Injury Indemnity Fund Operation		1652-80500	42
Tardy Fund		1690-80100	472
Interest Fund		1695-80100	99
Legislature			
Restricted programs:			
Audit of Federal Assistance Programs		2626-80100	257
Secretary of State			
Federal grants:			
National Historical Publications and Records Grants	89.003		2
Treasury			
Restricted Programs:			
Forfeited Property Fund		2310-80100	6

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

## General Fund

Department - Division Grant or Program	CFDA Number	Account Number	Amount
Board for Design Professionals	<u></u>		
General revenue appropriation			29
Children, Youth and Families			
General revenue appropriations:			
Friendship Street Renovations			303
Juvenile Corrections			46
Child Welfare			1,196
Federal grants:			
Byrne Formula Grant Program	16.579		2
Comprehensive Community Mental Health Services for Children			
with Serious Emotional Disturbances (SED)	93.104		250
Promoting Safe and Stable Families	93.556		199
Temporary Assistance for Needy Families	93.558		1,513
Child Care and Development Block Grant	93.575		46
Independent Living	93.674		93
Other Expenditures of Federal Awards			140
Restricted programs:		3340-80200	281
Social Security Income		3340-80200	281
Operating transfers in:		0050 00100	10
RICAP - Spurwink/RI Elderly Affairs		3350-90100	16
Federal grants:			
Senior Community Service Employment Program	17,235		78
Special Programs for the Aging - Title III, Part F - Disease Prevention	17.200		70
and Health Promotion Services	93.043		15
Special Programs for the Aging - Title III, Part C - Nutrition Services	93.045		149
New Demonstration Grants to States with Respect to Alzheimer's Disease	93.051		10
Nation Family Caregiver Support Program	93.052		11
Medical Assistance Program	93,778		54
Senior Companion Program	94.016		69
Operating transfers in:			
Gas Tax		3260-91500	71
Health			
General revenue appropriations:			
Central Management			136
Family Health			140
Poison Control Center			15
Health Services Regulation			152
Health Laboratories			302
Federal grants:			
Compensation and Working Conditions	17.005		1
Air Pollution Control Program Support	66.001		7
TSCA Title IV State Lead Grants - Certification of Lead-Based			
Paint Professionals	66.707		34
Special Education - Grants for Infants and Families With Disabilities	84.181		90
State and Territorial and Technical Assistance Capacity Development			
Minority HIV/AIDS Demonstration Program	93.006		8
Grants for State Loan Repayment	93.165		19
Family Planning - Services	93.217		148
Innovative Food Safety Projects	93.245		7
Immunization Grants	93.268		257
Child Support Enforcement	93.563		6
Child Care and Development Block Grant	93.575		38
State Survey and Certification of Health Care Providers and Suppliers	93.777		321
Medical Assistance Program	93.778		320

Notes to General-Purpose Financial Statements

## General Fund

	CFDA	Account	
Department - Division Grant or Program	Number	Number	Amount
Health (continued)			
Preventive Health Services - Sexually Transmitted Diseases			
Control Grants	93.977		28
Cooperative Agreements for State-Based Diabetes Control Programs			
and Evaluation of Surveillance Systems	93.988		39
Restricted programs:			
Indirect Cost Recovery - Central Management		1102-80601	353
RWJ - Making The Grade - Planning		1131-80200	3
All Kids Count		1134-80200	6
Drinking Water Revolving Fund		1173-80200	171
Human Services			
General revenue appropriations:			
Veterans Affairs			354
Medical Benefits - Managed Care			1,663
Medical Benefits - Special Education			2,638
Family Independence Program			319
Weatherization One-Time Payment			5
Federal grants:			
Food Stamps	10.551		882
Family Violence Prevention and Services - Grants for Battered			
Women's Shelters - Grants to States and Indian Tribes	93.671		158
State's Children Insurance Program	93.767		9,586
Restricted programs:			
Indirect Cost Recovery - Central Management		1210-80101	12
Vending Stand Proceeds		1237-80100	40
Health Indicators Development Project		1246-80100	37
Medicaid Provider Participation		1260-80200	35
Mental Health, Retardation and Hospitals			
General revenue appropriations:			
Central Management			96
Hospitals and Community System Support			256
Integrated Mental Health Services			148
Hospital and Community Rehabilitative Services			4,308
Federal grants:	93,150		298
Projects for Assistance in Transition from Homelessness (PATH) Office of the Child Advocate	93.150		298
			40
General revenue appropriation			40
Federal grants:	10 575		
Crime Victim Assistance	16.575 93.778		4
Medical Assistance Program Governor's Commission on Disabilities	93.778		9
			4
General revenue appropriation			4
Restricted programs: Human Resource Investment Council		2041-80200	6
Elementary and Secondary Education		2041-00200	0
· · · ·			
General revenue appropriations:			194
Program Operations Federal grants:			194
5	10.559		6
Summer Food Service Program for Children Title I Program for Neglected and Delinquent Children	84.013		ь 1
Special Education - Grants for Infants and Families with Disabilities	84.013		3
Even Start - State Educational Agencies	84.181		3 86
Class Size Reduction	84.213 84.340		428
Medical Assistance Program	93.778		303
Restricted programs:	33.770		303
Indirect Cost Recovery - Program Support		1410-80121	16
mandat door necovery - r rogram oupport		1410-00121	10

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

## General Fund

Department - Division Grant or Program	CFDA Number	Account Number	Amount
Rhode Island State Council on the Arts	Remote	<u>Indinibol</u>	<u>/ Inddini</u>
General revenue appropriations:			
Operating Support			18
Rhode Island Higher Education Assistance Authority			
General revenue appropriations:			
Needs Based Grants and Work Opportunity			73
Historical Preservation and Heritage Commission			
Federal grants:			
Historic Preservation Fund Grants-In-Aid	15.904		4
National Maritime Heritage Grants	15.925		11
Restricted Programs:			
Survey and Planning - Restricted Fund		2062-80100	2
Historic Preservation Easement Fund		2062-80300	54
Attorney General			
General revenue appropriations:			
Criminal			15
Federal grants:			
Byrne Formula Grant Program	16.579		3
Restricted Programs:			
Consumer Protection/Education		2211-80800	37
Gambling Forfeitures		2230-80500	4
Corrections			
General revenue appropriations:			
Institutional Corrections			2,087
Federal grants:			
Special Education - Grants to States	84.027		22
Vocational Education - Basic Grants to States	84.048		24
Operating transfers in:			
RICAP - Perimeter & Security Upgrades		1370-90300	777
Rhode Island Justice Commission			
Federal grants:			
Juvenile Accountability Incentive Block Grants	16.523		193
Byrne Formula Grant Program	16.579		38
Violence Against Women Formula Grants	16.588		27
Judiciary			
General revenue appropriations:			
Supreme Court			673
Traffic Tribunal			9
Federal grants:			
Victims of Child Abuse	16.547		4
National Criminal History Improvement Program	16.554		6
Restricted programs:			
Advisory Committee on Women and Minorities		2710-80100	1
RI Supreme Court Disciplinary Counsel		2710-80400	1
General Operations		2750-80100	1
Retirement Benefits of Commissioners and Judges		2750-80200	25
Military Staff			
General revenue appropriations:			
National Guard			488
Emergency Management			46
Federal grants:			40
Community Assistance Program - State Support			
Services Element (CAP-SSSE)	83,105		27
21 Lonon (0/1 000L)	00.100		2,

Notes to General-Purpose Financial Statements

## General Fund

Department - Division Grant or Program	CFDA <u>Number</u>	Account Number	Amount
Military Staff (continued) Operating transfers in:			
RICPF - Bristol Armory Rehabilitation		2089-90300	14
E-911 Emergency Telephone System			
General revenue appropriation			42
Restricted programs		2085-80100	353
Fire Safety Code Board of Appeal and Review			3
General revenue appropriation Fire Safety and Training Academy			3
Federal grants:			
Interagency Hazardous Materials Public Sector Training			
and Planning Grants	20.703		24
Commission on Judicial Tenure and Discipline			
General revenue appropriation			9
State Police			
General revenue appropriation			2,099
Restricted programs:			
Forfeited Property Retained - State Police		2070-80100	21
Comprehensive Crime Control Act - Federal Regulation		2070-80900	6 7
Forfeiture of Motor Vehicles Operating transfers in:		2070-81000	/
Traffic Enforcement		2070-90500	176
Environmental Management		2070-30300	170
General revenue appropriations:			
Natural Resources			519
Environmental Protection			6
Federal Grants:			
Boating Safety Financial Assistance	20.005		4
State Underground Water Source Protection	66.433		74
Wetlands Grants	66.461		35
Water Quality Cooperative Agreements	66.463		91
Innovative Community Partnership	66.651		18
Centers for Disease Control and Prevention - Investigations	~~~~~		
and Technical Assistance Restricted programs:	93.283		24
Indirect Cost Recovery - Public Resources Management		1730-80103	191
Fishing License Receipts		1732-80100	72
Hunting License Receipts		1732-80200	46
Shellfish and Marine License Receipts		1732-80400	73
Boating Safety		1735-80100	40
State Revolving Fund Administration		1751-80900	19
Indirect Cost Recovery - Water Resources		1751-81300	15
Environmental Response Fund		1754-80200	244
Water and Air Protection Program		1754-80600	490
Underground Storage Tank Fees		1759-80100	39
Operating transfers in: RICAP - Newport Pier Upgrades		1736-91300	393
State Water Resources Board		1730-91300	393
Operating transfers in:			
RICAP - Big River Management Area		2835-90100	3
RICAP - Water Allocation Plan		2835-90300	1
Special Revenue Funds			
Intermodal Surface Transportation			
Federal Grants:			
Local Rail Freight Assistance	20.308		13
Restricted programs:			
Vehicle Salvage		5312-80300	5

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

#### Note 3. Cash, Cash Equivalents and Investments

#### Cash Deposits

## **Primary Government**

At June 30, 2001, the carrying amount of the state's cash deposits was \$54,213,846 and the bank balance was \$99,502,057. Of the bank balance, \$633,804 was covered by federal depository insurance. The remaining amount, \$98,868,253 was uninsured and uncollateralized. The carrying amount and bank balance include \$32,343,000 of certificates of deposit.

### **Component Units**

At June 30, 2001, the carrying amount of the component units' cash deposits was \$211,562,598 and the bank balance was \$242,726,294. Of the bank balance, \$3,904,556 was covered by federal depository insurance and \$50,406,096 was collateralized with investments held by a bank in a component unit's name. The remaining amount, \$188,415,642 was uninsured and uncollateralized. The carrying amount and the bank balance include \$4,827,205 of certificates of deposit.

In accordance with Chapter 35-10.1 of the General Laws, depository institutions holding deposits of the state, its agencies or governmental subdivisions of the state, shall at a minimum, insure or pledge eligible collateral equal to one hundred percent of time deposits with maturities greater than 60 days. Any of these institutions which do not meet minimum capital standards prescribed by federal regulators shall insure or pledge eligible collateral equal to one hundred percent of deposits, regardless of maturity. None of the cash deposits of the primary government was required to be collateralized at June 30, 2001.

#### Investments

The State Investment Commission (Commission) is responsible for the investment of all state funds. Pursuant to Chapter 35-10 of the General Laws, the Commission may, in general, "invest in securities as would be acquired by prudent persons of discretion and intelligence in these matters who are seeking a reasonable income and the preservation of their capital."

Short-term cash equivalent type investments are made by the General Treasurer in accordance with guidelines established by the Commission. Investments of the pension trust funds are made by investment managers in accordance with the Commission's stated investment objectives and policies.

Investments of certain component units are not made at the direction of the Commission, but are governed by specific statutes or policies established by their governing body.

The state's investments (expressed in thousands) are categorized in the following table to give an indication of the level of risk assumed by the entity at June 30, 2001.

Notes to General-Purpose Financial Statements

- Category 1: Insured or registered, or securities held by the state or its agent in the state's name.
- Category 2: Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the state's name.
- Category 3: Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the state's name.

Category

Primary	Government
---------	------------

nary Government		Category						
		1		2		3	F	air Value
U.S. Government and								
Agency Securities	\$	833,162	\$		\$		\$	833,162
Commercial Paper		53,129						53,129
Repurchase Agreements		15,602						15,602
Corporate Bonds		792,673		200				792,873
Equity Securities		926,492		1,496				927,988
Foreign Securities		1,036,832						1,036,832
Unit Investment Trust		1,755,007						1,755,007
	\$	5,412,897	\$	1,696	\$			5,414,593
Money Market Mutual Funds			_					423,714
Real Estate and Venture Capital Limite								318,857
Investments held by broker-dealers un	der secu	rities loans wit	h cash	n collateral				424,459
Securities lending short-term collateral	investme	ent pool						438,544
Investments of Statutory Deposits Hele	d In Trust							68,218
Other								3,167
Total								7,091,552
Less amount classified as cash equiva	alents							450,747
Total Investments							\$	6,640,805
mponent Units				Category				
		1	_	2	_	3	F	air Value
U.S. Government and								
Agency Securities	\$	139,243	\$	202,466	\$	7,873	\$	349,582
Money Market				3,692		20,150		23,842
Commercial Paper		57,193				27,924		85,117
Repurchase Agreements		43,105		1,276		74,480		118,861
Corporate Notes		340						340
Equity Securities				1,640			_	1,640
	\$	239,881	\$	209,074	\$	130,427		579,382
Money Market Mutual Funds								38,686
Investment Agreements								522,051
Investments of R.I. Higher Education	Assistanc	e Authority Co	ollegeE	Bound <i>fund</i> Tr	ust Fu	nd		469,017
Investments of the R.I. Children's Cru	sade for H	- ligher Educat	ion					10,352
Other		3						25
Total								1,619,513
Less amount classified as cash equiva	alents							303,581
Total Investments							\$	1,315,932
rota mestments							÷	1,010,002

#### **Derivatives and Other Similar Investments**

#### Primary Government

The Employees' Retirement System (System) allows its investment managers to invest in certain derivative type transactions, including forward foreign currency transactions,

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

futures contracts and mortgage-backed securities. Through the Unit Investment Trusts (UIT), the System also indirectly holds derivative type instruments. Information on the extent of the use, and holdings of derivative securities by the UITs is not readily available.

The System may enter into foreign currency exchange contracts to minimize the short-term impact of foreign currency fluctuations on foreign investments. These contracts involve risk in excess of the amount reflected in the System's Statements of Plan Net Assets. The face or contract amount in U.S. dollars reflects the total exposure the System has in that particular currency contract. By policy, no more than 50% of actively managed Foreign Equity securities (at fair value) may be hedged into the base currency (US Dollars). The U.S. dollar value of forward foreign currency contracts is determined using forward currency exchange rates supplied by a quotation service. Losses may arise due to changes in the value of the foreign currency or if the counterparty does not perform under the contract.

The System may use futures to manage its exposure to the stock, money market, and bond markets and the fluctuations in interest rates and currency values. Buying futures tend to increase the System's exposure to the underlying instrument. Selling futures tend to decrease the System's exposure to the underlying instrument, or hedge other System investments. Losses may arise from changes in the value of the underlying instruments, if there is an illiquid secondary market for the contracts, or if the counterparties do not perform under the contract terms.

The System invests in various mortgage-backed securities, such as collateralized mortgage obligations (CMO), interest-only and principal-only (PO) strips. They are reported in aggregate as U.S. Government and Agency Securities in the disclosure of custodial credit risk. CMO's are bonds that are collateralized by whole loan mortgages, mortgage pass-through securities or stripped mortgage-backed securities. Income is derived from payments and prepayments of principal and interest generated from collateral mortgages. Cash flows are distributed to different investment classes or tranches in accordance with the CMO's established payment order. Some CMO tranches have more stable cash flows relative to changes in interest rates while others are significantly sensitive to interest rate fluctuations. The System may invest in interest-only (IO) and principal-only strips (PO) in part to hedge against a rise in interest rates. Interest-only strips are based on cash flows from interest payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. In periods of rising interest rates, homeowners tend to make fewer mortgage prepayments.

The Unit Investment Trusts (UIT) may sell a security they do not own in anticipation of a decline in the fair value of that security. Short sales may increase the risk of loss to the UIT when the price of a security underlying the short sale increases and the UIT is subject to a higher cost to purchase the security in order to cover the position.

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Notes to General-Purpose Financial Statements

## Securities Lending

## Primary Government

Policies of the State Investment Commission permit use of investments to enter into securities lending transactions. The Employees' Retirement System (System) has contracted with State Street Bank & Trust Company as third party securities lending agent to lend the System's debt and equity securities for cash, securities and sovereign debt of foreign countries as collateral at 102% of the market value of the domestic securities on loan and 105% of the market value of the international securities on loan. There are no restrictions on the amount of loans that can be made. There have been no violations of the provisions of the contract. Securities on loan at year-end for cash collateral are presented as not categorized. Securities on loan for noncash collateral are classified according to the category for the collateral. The contract with the lending agent requires them to indemnify the System if the borrowers fail to return the securities. Either the System or the borrower can terminate all securities loans on demand. The cash collateral received on security loans was invested in the lending agent's short-term investment pool for an average duration of 73 days and a weighted average maturity of 172 days. Because the loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The System is not permitted to pledge or sell collateral securities received unless the borrower defaults. There were no losses during the fiscal year resulting from default of the borrower or lending agent. At June 30, 2001, management believes the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers does not exceed the amounts the borrowers owe the System. The securities on loan at year-end were \$476,390,965 (fair value), and the collateral received for those securities on loan was \$491,764,265 (fair value).

#### Primary Government

Cash and cash equivalents of \$504,960,000 consists of the \$54,213,000 cash carrying amount and \$450,747,000 of investments determined to be cash equivalents.

### **Component Units**

Cash and cash equivalents of \$515,144,000 consists of the \$211,563,000 cash carrying amount and \$303,581,000 of investments determined to be cash equivalents.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

## Note 4. Receivables

Receivables at June 30, 2001 (expressed in thousands) consist of the following:

	Taxes	Accounts	Accrued	Notes and Loans	Contributions	Allowance for Uncollectable and Unavailable Amounts	Total
Primary Government:	Taxes	Accounts	Interest	Louis	Contributions	Amounts	10101
General fund	\$ 236,733	\$ 10,089	\$	\$	\$	\$ (51,976)	\$ 194,846
Special revenue funds	52,109	1,850				(2,780)	51,179
Enterprise fund		6,319				(314)	6,005
Internal service fund		4,851		1,113			5,964
Trust and agency funds	38,077	8,225			24,090	(9,843)	60,549
Total Primary Government	326,919	31,334		1,113	24,090	(64,913)	318,543
Component Units:							
Governmental		28,309	4	16,959		(6,458)	38,814
Proprietary		69,931	32,122	2,104,003		(37,121)	2,168,935
Total Receivables	\$ 326,919	\$ 129,574	\$ 32,126	\$ 2,122,075	\$ 24,090	\$ (108,492)	\$ 2,526,292

## **Component Units**

Loans receivable of the R.I. Housing and Mortgage Finance Corporation are secured by a first lien on real and personal property and, in some instances, are federally insured. Loans receivable of the R.I. Student Loan Authority are insured by the R.I. Higher Education Assistance Authority, which in turn has a reinsurance agreement with the federal government. The R.I. Clean Water Finance Agency provides loans to municipalities, sewer commissions, or wastewater management districts in the state for constructing or upgrading water pollution abatement projects.

#### Other

The amount reported in the special revenue funds as due from other governments and agencies, \$38,701,000, is net of \$5,035,000, which is considered unavailable to meet current year expenditures.

Notes to General-Purpose Financial Statements

## Note 5. Intra-Entity Receivables and Payables

Intra-entity receivables and payables (operations - due from/due to and working capital loans - loan to/loan from), as of June 30, 2001, are summarized below (expressed in thousands):

	Due from Other	Due to Other	Con	e from nponent	Co	Due to mponent
Fund Type/Fund	Funds	Funds		Jnits	-	Units
General	\$ 73,275	\$ 12,913	\$	5,112	\$	1,838
pecial Revenue:						
R.I. Temporary Disability Insurance	695	2,113		4 9 4 7		
Intermodal Surface Transportation Providence River Relocation	19,837	45,964		1,647		2,162
		1				
Subtotal	20,532	48,078		1,647		2,162
ebt Service	29	23,213				
apital Projects:						
Bond Capital	19,435	40,207	_			1,200
Subtotal	19,435	40,207				1,200
nterprise:						
State Lottery		1,461				
Subtotal		1,461				
ternal Service:			-			
Central Utilities	1,410					
Central Services	1,638	222				
Assessed Fringe Benefit	619	730				
Special Facilities	659	30				
Automotive Maintenance	483	27				
Central Warehouse	241	2				
Correctional Industries	1,143	384				
Energy Conservation	200					
Records Center Fund		18				
Subtotal	6,393	1,413				
rust and Agency:						
Pension Trust	7,569					
Expendable Trust - ES	138	86				
Subtotal	7,707	86				
Total	\$ 127,371	\$ 127,371	\$	6,759	\$	5,200
	Due from	Due to		ue to		ue from
	Other	Other		rimary		rimary
omponent Units:	Funds	Funds	Gov	ernment	Gov	/ernment
Governmental:						
University of Rhode Island	\$	\$	\$	901	\$	858
Rhode Island College				403		867
Community College of Rhode Island				497		422
Subtotal				1,801		2,147
Proprietary:						
R.I. Economic Development Corporation						666
R.I. Depositors Economic Protection Corporation				1,000		
R.I. Higher Education Assistance Authority				33		9
R.I. Public Telecommunications Authority				11		
Narragansett Bay Commission				32		
R.I. Convention Center Authority				2,235		0.075
				1,647		2,378
R.I. Public Transit Authority						
Subtotal				4,958		3,053

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

Fund Type/Fund	Li I		ans from Other Funds	
General	\$	5,845	\$	
Capital Projects:				
Bond Capital				1,459
RI Clean Water Act Environmental Trust Fund				1,500
Certificates of Participation				36
Subtotal	_		_	2,995
Internal Service:				
Assessed Fringe Benefits				1,000
Central Services				200
Central Warehouse				200
Central Utilities				200
Correctional Industries				850
Special Facilities				400
Subtotal				2,850
Total	\$	5,845	\$	5,845

## Note 6. Fixed Assets

The fixed assets by fund type consist of the following (expressed in thousands):

Estimated useful lives	Land and Improvements	Impr	ructures and ovements 5-100	Eq	chinery and uipment 5-10		onstruction Progress		cumulated preciation		Net Fixed Assets
Primary Government:						_					
Enterprise fund	\$	\$	1,575	\$	850	\$		\$	(1,912)	\$	513
Internal service funds			4,212		3,845				(3,713)		4,344
Trust and Agency Funds					9,255				(134)		9,121
Total Primary Government			5,787		13,950	_		_	(5,759)		13,978
Component Units:											
Governmental	526		1,811		363		17,293		(756)		19,237
Proprietary	145,856	_	916,521	1	43,858		104,722		(341,532)		969,425
Total	\$ 146,382	\$	924,119	\$ 1	58,171	\$	122,015	\$	(348,047)	\$ '	1,002,640

The R.I. Economic Development Corporation capitalized interest income of approximately \$207,000 net of interest expense of \$2,752,000 (asset value was reduced). The Narragansett Bay Commission capitalized approximately \$99,900 of interest expense as a component of the cost of construction. The Rhode Island Resource Recovery Corporation capitalized approximately \$15,000 of interest expense. For the Proprietary Component Units, actual nonoperating interest expense was \$41,212,900 and actual nonoperating interest revenue was \$17,867,000 which represents increases of \$2,866,900 and \$2,959,000 respectively, over the amounts reported in Combined Statement of Revenues, Expenses, and Changes in Fund Equity - All Proprietary Fund Types, Similar Trust Funds, and Discretely Presented Proprietary Component Units.

Notes to General-Purpose Financial Statements

### Note 7. Long-Term Obligations

Long-term obligations include bonds, notes and loans payable, obligations under capital leases, compensated absences, and other long-term liabilities.

## A. Bonds Payable

At June 30, 2001, future debt service requirements were as follows (expressed in thousands):

Fiscal Year	Primary Government			Governmental Component Units			Proprietary Component Units					
Ending June 30	F	Principal		Interest		Principal		nterest	_	Principal		Interest
2002	\$	76,832	\$	53,248	\$	1,572	\$	5,676	\$	154,662	\$	154,285
2003		79,412		49,423		1,631		5,628		153,961		146,916
2004		78,965		45,410		1,758		5,628		141,350		138,660
2005		79,681		40,801		1,815		5,572		80,669		132,709
2006		74,626		44,362		2,544		5,491		96,636		126,115
Later Years		611,719		188,049		95,621		71,507		2,449,284		1,652,344
	\$ 1	1,001,235	\$	421,293	\$	104,941	\$	99,502	\$	3,076,562	\$	2,351,029

### Primary Government

Current interest bonds of the state are serial bonds with interest payable semi-annually and multi-modal variable rate demand bonds. Capital appreciation bonds are designated as College and University Savings Bonds. The College and University Savings Bonds mature in varying amounts to 2010 with all interest payable at maturity. Interest requirements for the multi-modal variable rate bonds are not reflected in the amortization table shown above since the amounts are indeterminable.

Included in the current interest bonds is \$31,565,000 of general obligation multi-modal variable rate demand bonds maturing in fiscal year 2020. These bonds were initially issued in the weekly rate mode but can be changed by the issuer (the state) to a daily, commercial paper or term rate mode. The interest rate is determined either weekly or daily based on the mode; interest is paid monthly. The owners of the bonds in a weekly mode can require the state (acting through its remarketing and tender agents) to repurchase the bonds. The remarketing agent is authorized to use its best efforts to resell any purchased bonds by adjusting the interest rate offered. The state has entered into a standby bond purchase agreement (liquidity facility) with the tender agent and a commercial bank (the bank). The remarketing agent is required to offer for sale all bonds properly tendered for purchase. In the event the remarketing agent is unable to remarket tendered bonds, the standby bond purchase agreement provides that the bank agrees to purchase any bonds from time to time in an amount not to exceed the principal amount plus accrued interest up to 37 days at an interest rate not to exceed 12% per annum, subject to the terms and provisions of the liquidity facility. This agreement has been extended through July 2002. The state is required to pay the bank at an interest rate based on its prime lending rate or the federal funds rate plus 1/2 of 1 percent, whichever is higher. The standby bond purchase agreement remains in effect until the payment in full of the principal and interest on all bonds purchased by the bank.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

Revenue bonds of the R.I. Refunding Bond Authority (RIRBA) are secured by lease rentals payable by the state pursuant to lease agreements relating to projects financed by the authority and leased to the state. Proceeds from the RIRBA bonds have been used (1) to loan funds to the state to effect the advance refunding of general obligation bonds issued by the state in 1984; (2) to finance construction and renovation of certain buildings, and (3) to finance acquisition of equipment used by various state agencies.

### **Governmental Component Units**

Revenue bonds of the Governmental Component Units were issued under trust indentures and are collateralized by a pledge of revenues from the facilities financed. The facilities include housing, student union (including bookstores) and dining operations. Under terms of the trust indentures, certain net revenues from these operations must be transferred to the trustees for payment of interest, retirement of bonds, and maintenance of facilities. The bonds are payable in annual or semi-annual installments to various maturity dates. Revenue bonds of the Governmental Component Units also include amounts borrowed under a loan and trust agreement between the R.I. Health and Educational Building Corporation (RIHEBC) (a proprietary component unit) and the Board of Governors for Higher Education acting for URI, RIC, and CCRI. The agreement provides for RIHEBC's issuance of the bonds with a loan of the proceeds to the university and colleges and the payment by the university and colleges to RIHEBC of loan payments that are at least equal to debt service on the bonds. The bonds are secured by a pledge of revenues of the respective institutions.

## **Proprietary Component Units**

Bonds of the R.I. Housing and Mortgage Finance Corporation (RIHMFC) are special obligations of RIHMFC, payable from the revenue, prepayments and all the funds and accounts pledged under the various bond resolutions to the holders of the bonds. The proceeds of the bonds were generally used to acquire mortgage loans which are secured principally by a first lien upon real property and improvements.

The R.I. Student Loan Authority issued tax exempt Student Loan Revenue Bonds that are secured by eligible student loans, the monies in restricted funds established by the trust indenture and all related income. The proceeds of the issuance and operating cash were used to refund bonds and to originate and purchase eligible student loans.

The R.I. Economic Development Corporation (RIEDC) has bonds outstanding referred to as Airport Revenue Bonds. They were issued to finance the construction and related costs of certain capital improvements at T.F. Green State Airport. The proceeds of the bonds were loaned to the R.I. Airport Corporation, a subsidiary and component unit of RIEDC. The remainder of bonds outstanding comprise the financing to purchase land and make land improvements at Island Woods Industrial Park in Smithfield, R.I. and to acquire land, make improvements and renovations of a building and parking lot (The Fleet National Bank Project).

Revenue bonds of the R.I. Convention Center Authority (RICCA) were issued to (a) refund bonds and notes, (b) pay construction costs, (c) pay operating expenses, (d) pay interest on revenue bonds prior to completion of construction, (e) fund a debt service reserve and (f) pay costs of issuance. The revenue bonds are secured by all rents receivable, if any, under a

Notes to General-Purpose Financial Statements

lease and agreement between the RICCA and the state covering all property purchased by the RICCA. It also covers a mortgage on facilities and land financed by the proceeds of the revenue bonds and amounts held in various accounts into which bond proceeds were deposited.

The proceeds of the revenue bonds of the R.I. Clean Water Finance Agency provide funds to make low interest loans to municipalities in the state and quasi-state agencies to finance or refinance the costs of construction or rehabilitation of water pollution abatement projects.

Bonds of the Narragansett Bay Commission (NBC) represent the NBC's portion of the state's general obligation bonds. Debt service on NBC's portion is recovered through charges levied for services provided to users of its facilities. These bonds are guaranteed by the state.

Bonds of the R.I. Water Resources Board Corporate were issued to provide financing to various cities, towns, private corporations and companies engaged in the sale of potable water and the water supply business.

A summary of general obligation bonds authorized by the voters and unissued (expressed in thousands) at June 30, 2001 is shown below.

	Uni	horized and ssued July 1	Aut	thorized	ls	sued	Exting	uished	Ur	thorized and hissued June 30
General Obligation Bonds Supported by Taxes: Capital Development Plan - 1986	s	160	s		s		s		\$	160
Capital Development Plan - 1988	φ	970	φ		φ		φ		φ	970
Capital Development Plan - 1988		3.506								3.506
Capital Development Plan - 1990		18.390								18,390
Capital Development Plan - 1990		8,115								8.115
Capital Development Plan - 1994 Capital Development Plan - 1996		- / -				4 505				- / -
		28,618				1,565				27,053
Capital Development Plan - 1998		57,655		100 100		29,800				27,855
Capital Development Plan - 2000		450		193,460						193,460
R.I. Economic Development Fund		450								450
Underground Storage Tank Replacement										
Revolving Loan Fund		2						2		
Narragansett Bay Water Quality Management										
District Commission Fund		12,935								12,935
Clean Water Act Environmental Trust Fund		3,840								3,840
Open Space and Recreational Area Fund		4,438								4,438
Drinking Water Protection Fund		3,415								3,415
Clean Water Finance Agency -										
Water Pollution Revolving Loan Fund		13,960								13,960
General Obligation Bonds Supported by Taxes		156,454		193,460		31,365		2		318,547
R. I. Industrial-Recreational Building Authority		80,000								80,000
Total	\$	236,454	\$	193,460	\$	31,365	\$	2	\$	398,547

In accordance with the General Laws, unissued bonds are subject to extinguishment seven years after the debt authorization was approved unless extended by the General Assembly. The amount of authorized bonds that may be issued by the R.I. Industrial-Recreational Building Authority is limited by mortgage balances that it has insured, \$26,274,527 at June 30, 2001 (See Note 21). The insured mortgages are guaranteed by the state.

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

See Note 12 for information concerning contingent liabilities relating to "Moral Obligation" bonds.

## **B. Notes Payable**

Notes payable (expressed in thousands) at June 30, 2001 are as follows:

Component Units - Governmental Rhode Island College note payable to the federal government with interest at 5.5% payable in semi-annual installments of principal and		
interest through 2024.	\$	2,272
Component Units - Proprietary		
R.I. Housing and Mortgage Finance Corporation bank notes, 4.375% to 6.71% interest, payable through 2008.	s	14.086
R.I. Economic Development Corporation (R.I. Airport Corpration) note payable at 6.75% interest, payable through 2005		431
R.I. Higher Education Assistance Authority notes payable to the Student Loan Marketing Association,		
interest is 1.5% above the Treasury Bill rate, through 2001.		435
R.I. Convention Center Authority notes payable under management agreements.		2,053
	\$	17,005

## C. Loans Payable

Loans payable of the Proprietary Component Units represent liabilities of the Narragansett Bay Commission (NBC) to the R.I. Clean Water Finance Agency (RICWFA) (\$52,813,472) and to the R.I. Refunding Bond Authority (\$30,000). The loans payable to the RICWFA are for projects financed by that agency.

## D. Obligations Under Capital Leases

### **Primary Government**

The state's obligation to the R.I. Convention Center Authority (RICCA) consists of RICCA's outstanding debt at June 30, 2001 based on a lease and agreement between RICCA and the state in effect at that date. The state makes lease payments to pay the operating expenses of RICCA and the debt service on its obligations to the extent they are not supported by RICCA revenues.

The state has entered into capital lease agreements with financial institutions which have issued certificates of participation (COP). These financing arrangements have been used by the state to acquire, construct or renovate facilities and acquire other fixed assets.

The state's obligation under capital leases at June 30, 2001 consists of the present value of future minimum lease payments less any funds available in debt service reserve funds. The portion of the state's obligation under capital leases that is payable from general fund appropriations and capital leases not recorded in proprietary fund types is reflected in the general long-term debt account group at June 30, 2001.

Notes to General-Purpose Financial Statements

Obligation of the state to make payments under lease agreements is subject to and dependent upon annual appropriations being made by the General Assembly.

The following is a summary of material future minimum lease payments (expressed in thousands) required under capital leases that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2001. Interest for variable rate COP is not reported since the amount is indeterminable.

Fiscal Year			
Ending June 30	RICCA	COP	Total
2002	\$ 23,952	\$ 14,933	\$ 38,885
2003	23,952	14,534	38,486
2004	23,952	14,447	38,399
2005	23,956	13,314	37,270
2006	23,956	11,308	35,264
Later Years	434,244	108,714	542,958
Total future minimum lease payments	554,012	177,250	731,262
Amount representing interest	(238,207)	(50,780)	(288,987)
Present value of future minimum lease payments	\$ 315,805	\$ 126,470	\$ 442,275

### **Component Units**

The University of Rhode Island (URI), Rhode Island College (RIC), Community College of Rhode Island (CCRI), and R.I. Public Telecommunications Authority (RIPTCA) obligations under capital leases consist, primarily, of construction of facilities and equipment acquisitions financed by the R.I. Refunding Bond Authority, a blended component unit.

Capital lease obligations of the R.I. Airport Corporation (RIAC), a subsidiary and component unit of the R.I. Economic Development Corporation (RIEDC), are for annual payments to the state equal to the principal and interest for airport related general obligation bonds issued by the state.

The following is a summary of the material future minimum lease payments (expressed in thousands) required under capital leases that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2001.

Fiscal Year		Governmental		Proprietary			
Ending June 30	URI	RIC	CCRI	RIEDC	RIPTCA		
2002	\$ 1,676	\$ 444	\$ 157	\$ 4,096	\$ 821		
2003	1,605	439	156	4,100	827		
2004	1,448	443	156	3,914	820		
2005	1,428	449	156	3,671	807		
2006	1,295	445	156	3,334	806		
Later Years	17,744	1,457	2,814	19,426	4,102		
Total future minimum lease payments	25,196	3,677	3,595	38,541	8,183		
Amount representing interest	(8,428)	(790)	(1,645)	(10,342)	(1,905)		
Present value of future minimum lease payments	\$ 16,768	\$ 2,887	\$ 1,950	\$ 28,199	\$ 6,278		

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

## E. Compensated Absences

State employees are granted vacation and sick leave in varying amounts based upon years of service. At the termination of service, the employee is paid for accumulated unused vacation leave. Also, the employee is entitled to payment of a percentage of accumulated sick leave at retirement. Payment is calculated at their then-current rate of pay.

## F. Other Long-Term Liabilities

Income on invested general obligation bond proceeds, determined to be arbitrage earnings in accordance with federal regulations, has been included in the general long-term debt account group. These amounts are generally payable to the federal government five years after the bond issuance date.

The long-term debt portion of violent crimes' claims is included in the general long-term debt account group. Also included is an advance from the Federal Highway Authority Right of Way Revolving Fund that will be used to acquire land and rights-of-way for the Quonset access road project. Repayment has been budgeted for fiscal year 2002 with federal funds allowable under federal regulations (23 CFR Subpart G 712.701 to 712.703). The amount included for negotiated settlements represents the amount due to correctional officers and is payable over three years. Retainage payable is also included in other long-term debt since the related construction projects are not expected to be completed in the subsequent fiscal period. Finally, an amount due to the federal government is being reported as long-term debt because the payment schedule coincides with the repayment of a long-term loan issued to a private employer.

## G. Changes in General Long-Term Debt

During the fiscal year ended June 30, 2001, the following changes (expressed in thousands) occurred in general long-term debt:

## Primary Government

	July 1	Additions	Reductions	Balance June 30		
General obligation bonds payable:						
Current interest bonds	\$ 849,769	\$ 149,935	\$ (170,670)	\$ 829,034		
Capital appreciation bonds	31,289		(6,473)	24,816		
Accreted interest on capital appreciation bonds	36,346	5,118	(7,300)	34,164		
Revenue bonds - RIRBA	161,210		(13,825)	147,385		
Bonds payable	1,078,614	155,053	(198,268)	1,035,399		
Lease obligations to the RICCA	322,930		(7,125)	315,805		
Certificates of Participation (COP)	102,013	31,330	(6,873)	126,470		
Obligations under capital leases	424,943	31,330	(13,998)	442,275		
Compensated absences	65,007	6,236	(5,669)	65,574		
Other long-term liabilities	19,701	34,143	(5,388)	48,456		
	\$ 1,588,265	\$ 226,762	\$ (223,323)	\$ 1,591,704		

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Notes to General-Purpose Financial Statements

#### **Governmental Component Units**

	Balance			Balance
	July 1	Additions	Reductions	June 30
Compensated absences	\$ 32,011	\$ 4,031	\$ (3,444)	\$ 32,598
Obligations under capital leases	23,208	57	(1,641)	21,624
Notes payable	2,320		(48)	2,272
Loans payable	652	251	(42)	861
Bonds payable	63,073	43,550	(1,682)	104,941
Other liabilities	628		(628)	
	\$ 121,892	\$ 47,889	\$ (7,485)	\$ 162,296

## H. Defeased Debt

In prior years, the state and its component units defeased certain general obligation bonds, revenue bonds and certificates of participation (COP) by placing the proceeds of the new bonds or COP, or other sources, in irrevocable trusts to provide for all future debt service payments on the old bonds or COP. Accordingly, the trust account assets and the liabilities for the defeased bonds or COP are not included in the general-purpose financial statements. On June 30, 2001, the following bonds outstanding (expressed in thousands) are considered defeased:

	A	mount
Primary government:		
General Obligation Bonds		
(includes \$4,746,000 of NBC)	\$	159,540
Component Units:		
R.I. Clean Water Finance Agency		14,935
R.I. Depositors Economic Protection Corporation		647,410
R.I. Economic Development Corporation		31,200
R.I. Turnpike And Bridge Authority		40,600

In February 2001, the state issued \$55,990,000 Consolidated Capital Development Loan of 2001, Refunding Series A, with interest rates ranging from 3.35% to 5.50%, maturing from 2003 through 2016. The proceeds were used to advance refund \$15,865,000 of 1992 Series A Consolidated Capital Development Loans, \$14,725,000 of 1995 Series A Consolidated Capital Development Loans, and \$25,210,000 of 1996 Series A Consolidated Capital Development Loans, and \$25,210,000 of 1996 Series A Consolidated Capital Development Loans. The net proceeds from the sale of the refunding bonds were used to purchase U. S. Government securities which were deposited in an irrevocable trust with an escrow agent to provide for all future debt service of the refunded bonds. The advance refunding met the requirements of an in-substance debt defeasance and the refunded bonds were removed from the state's General Long-Term Debt Account Group. The refunding decreased total debt service payments over the next 15 years by \$2,410,743 and resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,773,900.

The above amounts include \$425,000 of refunding bonds issued on behalf of Narragansett Bay Commission (NBC), a component unit, to advance refund \$445,000 of outstanding

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

bonds. This advance refunding decreased NBC's total debt service payments over the next 15 years by \$18,076 and resulted in an economic gain of \$12,625.

As part of the February 2001 refunding issue, the state issued \$63,005,000 Consolidated Capital Development Loan of 2001, Refunding Series B, with interest rates ranging from 4.06% to 5.375%, maturing from 2008 through 2019. The proceeds were used to convert \$32,400,000 Variable Rate Multi-Modal General Obligation Bonds of 1998, and \$31,290,000 Variable Rate Multi-Modal General Obligation Bonds of 1999 to fixed interest serial debt. The net proceeds from the sale of the refunding bonds were used to purchase U. S. Government securities which were deposited in an irrevocable trust with an escrow agent to provide for all future debt service of the refunded bonds. The advance refunding met the requirements of an in-substance debt defeasance and the refunded variable rate bonds were savings and economic gain or loss were indeterminable.

During the year ended June 30, 2001, the Rhode Island Depositors Economic Protection Corporation (DEPCO) purchased U.S. Government securities, which were deposited into an irrevocable trust with an escrow agent to provide for all future debt service on \$32,540,000 1992 Series A special obligation bonds. These bonds are legally defeased and the liability has been removed from the statement of assets, liabilities, and fund balance (deficit). The defeasance was funded through the liquidation of assets, net settlements, and excess state sales tax; it resulted in the recognition of an accounting loss of \$71,051. DEPCO reduced its aggregated principal and interest payments by approximately \$38,884,000 over the next 5 years.

## I. Conduit Debt

The R.I. Industrial Facilities Corporation, the R.I. Health and Educational Building Corporation and the R.I. Economic Development Corporation issue revenue bonds, equipment acquisition notes, and construction loan notes to finance various capital expenditures for Rhode Island business entities. The bonds and notes issued by the corporations are not general obligations of the corporations and are payable solely from the revenues derived from the related projects. They neither constitute nor give rise to a pecuniary liability for the corporations nor do they represent a charge against their general credit. Under the terms of the various indentures and related loan and lease agreements, the business entities make loan and lease payments directly to the trustees of the related bond and note issues in amounts equal to interest and principal payments due on the respective issues. The payments are not shown as receipts and disbursements. The amount of conduit debt outstanding on June 30, 2001 was \$144,000,000, \$1,082,868,867 and \$410,000,000, respectively.

## Note 8. Reservations and Designations of Fund Equity

## **Reserved Retained Earnings**

The General Laws require that the net income of the Correctional Industries Internal Service Fund be reserved for capital expansion. At June 30, 2001, the balance of the reserve was \$1,456,275.

Notes to General-Purpose Financial Statements

The reservations of retained earnings of the R.I. Housing and Mortgage Finance Corporation (RIHMFC) are restricted by specific bond resolutions, designations by the Board of Commissioners (Board), or by a trust agreement initiated by RIHMFC. These reserves are made up of three major elements: (1) RIHMFC's Housing Endowment Fund (Fund), (2) commitments for housing initiatives, and (3) Affordability Housing Trust (Trust). The Fund was established by the Board to provide a reserve against its outstanding indebtedness, future uncertainties related to the marketplace and as a reserve against non-market related uncertainties. In addition to meeting the foregoing objectives, the Fund was established to provide a means whereby RIHMFC can meet the short-term and long-term affordable housing needs targeted to low and moderate income Rhode Island residents. At a minimum, the amount of the Fund will be maintained at the greater of \$50,000,000 or 4% of the outstanding long-term indebtedness of RIHMFC. The Fund amounted to \$54,523,511 at June 30, 2001. Commitments for housing initiatives represent amounts set aside by the Board. In order to properly finance and administer various major housing initiatives, the Board approved the utilization of RIHMFC's program fund balances for program expenses, housing loans, subsidies and trust funds. Most of the programs, once established, are accounted for in the Operating Program. Commitments for Housing Initiatives designation and Other Designated Funds amounted to \$179,159,165 at June 30, 2001. The Trust was established to assist in activities that involve the creation and preservation of affordable housing in the state. The Trust accounts for funds held by the Trust in a trustee capacity where both the corpus and earnings may be spent in fulfillment of a variety of designated purposes. The balance of the Trust was \$18,827,582 at June 30, 2001.

Reserved retained earnings of the R.I. Turnpike and Bridge Authority (RITBA) consists of \$4,804,826 for debt service.

The General Laws authorize the Narragansett Bay Commission (NBC) to maintain a restricted asset account for environmental enforcement funds. These funds consist of sums recovered by administrative or civil enforcement action and may be used for emergency response or enforcement activities. At June 30, 2001, NBC reported \$101,241 of funds reserved for this purpose.

The reserved retained earnings of the R.I. Higher Education Assistance Authority (RIHEAA) is the trust fund balance of the R.I. Higher Education Savings Trust (RIHEST), also known as CollegeBound*fund*. RIHEST was created by law to provide a qualified state tuition savings program under Section 529 of the Internal Revenue Code. RIHEST is managed by an independent contractor under the supervision of the R.I. State Investment Commission and RIHEAA. The balance held in trust at June 30, 2001 was \$476,629,974.

## **Reserved Fund Balance**

The state and its component units' reserved fund balances represent those portions of fund balance that are (1) not appropriable for expenditure or (2) legally segregated for a specific future use. Reserved fund balances (expressed in thousands) are as follows:

## STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

		Government	al Fund Types	Fiduciary Fund Types	Total	Governmental	
	General	Special Revenue	Debt Service	Capital Projects	Trust and Agency	Primary Government	Component Units
Budget reserve	\$ 79,689	\$	\$	\$	\$	\$ 79,689	\$
Appropriations carried forward							
General revenue	11,056					11,056	
Departmental restricted revenue	34,521					34,521	
Operating transfers in	11,697					11,697	
Encumbrances		212,889		37,894		250,783	27,214
Long-term receivables		1,147				1,147	
Employment insurance programs		96,589			332,107	428,696	
Debt			734	19,188		19,922	1,180
Self-insurance				100		100	
Pension benefits					6,165,522	6,165,522	
Academic college overhead							2,467
Inventory							2,299
Asset protection and capital projects							5,210
Auxiliary enterprises							9,848
Restricted grants, gifts, and aid							1,513
Loan fund							21,989
Trust indenture							1,295
Landscaping fund							20
	\$ 136,963	\$ 310,625	\$ 734	\$ 57,182	\$ 6,497,629	\$ 7,003,133	\$ 73,035

## **Changes in General Fund Reserves**

The state maintains certain reserves within the General Fund in accordance with the General Laws. These reserves accumulate in the General Fund until withdrawn by statute or used for the intended purposes pursuant to the enabling legislation.

The state maintains a budget reserve in the general fund. Annually, 2% of general revenues and opening surplus are set aside in this reserve account. Amounts in excess of 3% of the total general revenues and opening surplus are transferred to the bond capital fund to be used for capital projects, debt reduction or debt service. The reserve account, or any portion thereof, may be appropriated in the event of an emergency involving the health, safety or welfare of the citizens of the state or in the event of an unanticipated deficit in any given fiscal year. Such appropriations must be approved by a majority of each chamber of the General Assembly.

Appropriations carried forward can only be used for the same purpose as intended in the original budget as enacted by the General Assembly.

The following table summarizes the activity (expressed in thousands) of these reserve accounts for the fiscal year ended June 30, 2001:

	Reserved Fund Balance July 1, as restated	Additions	Reductions	Reserved Fund Balance June 30
State Budget Reserve Account Appropriations carried forward	\$ 71,269	\$ 53,126	\$ (44,706)	\$ 79,689
General revenue	21.739	11.056	(21,739)	11.056
Departmental restricted revenue	30,366	34,521	(30,366)	34,521
Operating transfers in	6,448	11,697	(6,448)	11,697
Total	\$ 129,822	\$ 110,400	\$ (103,259)	\$ 136,963

Notes to General-Purpose Financial Statements

### **Designations of Fund Balance**

Designated fund balances represent that portion of fund balance segregated to indicate management's tentative plans for future financial resource use.

Designated fund balances in the Special Revenue Funds represent unexpended gasoline tax revenue and unexpended bond proceeds (\$31,436,317) and restricted revenue (\$1,518,734) brought forward to fiscal year 2002.

Designated fund balance in the Capital Projects Funds (\$94,480,713) represents funds committed to capital projects.

### Note 9. Operating Transfers

Operating transfers for the fiscal year ended June 30, 2001 are presented below (expressed in thousands):

usanus).	Operating Transfers						
Fund Type/Fund	In	Out	From Component Units	To Component Units			
Primary Government: General	\$ 291,988	\$ 50,461	\$ 36,969	\$ 242,823			
Special Revenue: R.I. Temporary Disability R.I. Underground Storage		1,025					
Tank Fund Intermodal Surface Transportation Providence River Relocation R.I. Economic Policy Council	43,394 346 5,438	61,129	1,896	872 61,924			
Subtotal	49,178	62,154	1,896	62,796			
Capital Projects: Bond Capital R.I. Clean Water Act/ Environmental Trust Fund	44,706	80,656		36,191 2,348			
Subtotal	44,706	80,656		38,539			
Debt Service Enterprise - State Lottery Internal Service - Central Warehouse	317	2,775 180,842	115				
Total	\$ 386,189	\$ 376,888	\$ 38,980	\$ 344,158			

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

	Operating Transfers			ers
	To Primary Government			From Primary overnment
Component Units:				
Governmental:				
University of Rhode Island	\$	3,162	\$	82,134
Rhode Island College		1,031		42,642
Community College of Rhode Island		180		38,968
Central Falls School District				35,191
Subtotal		4,373		198,935
Proprietary:				
R.I. Economic Development Corporation		1,896		13,480
R.I. Convention Center Authority				19,420
R.I. Depositors Economic Protection Corporation	3	80,203		1,262
R.I. Higher Education Assistance Authority				7,538
R.I. Public Transit Authority		647		36,964
R.I. Public Telecommunications Authority				1,244
R.I. Children's Crusade for Higher Education				1,685
R.I. Resource Recovery		3,115		
Narragansett Bay Commission		633	_	
Subtotal	3	6,494		81,593
Total Component Units	\$ 4	0,867	\$	280,528

Reconciliation		Operating Transfers							
			From	То	То	From			
			Component	Primary	Component	Primary			
	In	Out	Units	Government	Units	Government			
Amounts recorded	\$ 386,189	\$ 376,888	\$ 38,980	\$ 40,867	\$ 344,158	\$ 280,528			
General					1,050				
Special Revenue									
Intermodal Surface Transportation	354								
Pension Trust									
Employees Retirement Fund		8,410							
State Police Retirement Fund		13							
Judicial Retirement Fund		8							
Municipal Employees									
Retirement Fund		1,224							
Component Units									
Governmental									
University of Rhode Island						16,555			
Rhode Island College						5,062			
Community College of									
Rhode Island						8,112			
Proprietary									
R.I. Depositors Economic									
Protection Corporation			1,887						
R.I. Economic Development									
Corporation						5,203			
Narragansett Bay Commission						5			
R.I. Clean Water Finance Agency						2,354			
R.I. Public Transit Authority						27,389			
-	\$ 386,543	\$ 386,543	\$ 40,867	\$ 40,867	\$ 345,208	\$ 345,208			

The difference of \$9,655,000 between operating transfers in/out occurs because the Employees' Retirement System recorded the transactions as expenses as required by GASB Statement No. 25, "Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans. The difference of \$354,000 in the Intermodal Surface Transportation Fund (ISTEA) occurred because the respective prior year's due to/due

Notes to General-Purpose Financial Statements

from recorded in the Bond Capital Fund and ISTEA represented amounts due to/due from the Rhode Island Economic Development Corporation (RIEDC) at the beginning of the fiscal year for a project that RIEDC withdrew from effective July 1, 2000. The difference of \$1,887,000 occurred because the Rhode Island Depositors Economic Protection Corporation recorded the fair value of land that was transferred to the state as an operating transfer to the primary government. The difference of \$1,050,000 occurred because the RIEDC recorded the proceeds of a land transfer as an operating transfer from the primary government. The remaining differences occur because some component units reported funds received from the primary government as contributed capital, grants or increases in fixed assets rather than as operating transfers.

### Note 10. Operating Lease Commitments

The primary government is committed under numerous operating leases covering real property. Operating lease expenditures totaled approximately \$12,747,000 for the fiscal year ended June 30, 2001

Most of the operating leases contain an option allowing the state, at the end of the initial lease term, to renew its lease at the then fair rental value. In most cases, it is expected that these leases will be renewed or replaced by other leases.

The following is a summary of material future minimum rental payments (expressed in thousands) required under operating leases that have initial or remaining lease terms in excess of one year as of June 30, 2001:

Fiscal Year		
Ending June 30		
2002	\$	11,685
2003		11,182
2004		10,536
2005		10,008
2006		7,471
Later Years		30,757
Total	\$	81,639

The minimum payments shown above have not been reduced by any sublease receipts.

### Note 11. Commitments

Commitments (expressed in thousands) arising from encumbrances outstanding at June 30, 2001 are summarized as follows:

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

General fund (\$5,600 to be funded by federal funds, \$4,000 to be funded substantially	\$ 22,500
by future appropriations and \$12,900	
from other sources)	
Special revenue funds	212,889
Capital projects funds	37,894
	\$ 273,283

Encumbrance accounting, under which contracts, purchase orders and other commitments for the expenditure of funds are recorded to reserve that portion of the applicable appropriation during the fiscal year, is employed in the governmental fund types. General Fund encumbrances outstanding at fiscal year end are not reported as a reservation of fund balance. These commitments are funded by future appropriations in the subsequent fiscal year. For financial statement purposes, encumbrances outstanding at June 30 of the Special Revenue Funds and the Capital Projects Funds are shown as a reservation of fund balance.

In fiscal year 1999, the state initiated the development of an integrated financial management information system. The system is expected to be implemented in fiscal year 2002. The state has expended approximately \$4,200,000 thus far and expects to spend \$2,000,000 in fiscal year 2002.

The R.I. Economic Development Corporation (RIEDC) entered into several agreements with Providence Place Group Limited Partnership (PPG). The agreements state the terms by which the state shall perform with regard to a shopping mall, parking garage and related offsite improvements developed by PPG. The authority to enter into these agreements was provided in legislation passed by the General Assembly and signed by the Governor. This legislation further provided for payments to the developer, during the first 20 years only, of an amount equal to the lesser of (a) two-thirds of the amount of sales tax generated from retail transactions occurring at or within the mall or (b) \$3,600,000 in the first five years and \$3,560,000 in years 6 through 20.

The Employees' Retirement System of Rhode Island has contracted with a systems integration firm to design and build a new pension administration system. The total cost to the System is estimated at \$16.8 million, of which \$9.1 million has been expended through June 30, 2001. The remaining cost is estimated at \$7.7 million. Full implementation is expected by the second quarter of fiscal 2004. This will be financed in the same manner as other administrative expenses of the System.

### **Component Units**

The R.I. Airport Corporation (RIAC), a subsidiary and component unit of RIEDC, was obligated for completion of certain airport improvements under commitments of approximately \$9,411,000 which is expected to be funded from current available resources and future operations.

The Narragansett Bay Commission has entered into various engineering and construction contracts for the design and improvement of its facilities as part of a capital improvement program. Commitments under these contracts aggregated approximately \$11,696,000 at June 30, 2001.

Notes to General-Purpose Financial Statements

The R.I. Resource Recovery Corporation's (RIRRC) currently licensed landfill consists of areas known as Phases II, III, and IV. The capacity of Phase I was reached in May 1993. Phases II and III encompass 34 acres adjoining Phase I. Phase II consists of two areas, referred to as Area I and Area II. Waste disposal commenced on Area II in April 1993 and on Area I in March 1995. Phase III commenced in June 1997. Approximately \$10,621,000 in costs relating to Phase II and \$5,303,000 relating to Phase III have been incurred as of June 30, 2001, and are included in land and improvements in the financial statements. Phase IV consists of four eleven acre cells of which two cells began accepting refuse in September 2000. To date, \$19,598,485 has been expended on legal fees, permitting and engineering costs related to Phase IV, and other costs associated with readying the area for use, including relocation of a brook.

The Environmental Protection Agency (EPA) established closure and postclosure care requirements for municipal solid waste landfills as a condition for the right to operate a landfill in the current period. Based on RIRRC's engineers and independent engineering studies, it is estimated that these costs of closure and postclosure activities for Phase I, II and III will be approximately \$39,854,000. The liability at June 30, 2001 is approximately \$27,802,000, with \$12,052,000 remaining to be recognized. RIRRC recognizes an expense and a liability for these costs based on landfill capacity used to date. Based on the estimates of RIRRC's engineers, approximately 98% of landfill capacity for Phase II and III, which has approximately two years of estimated life remaining, has been used to date and approximately 22% of capacity of Phase IV has been used to date which has approximately four years of estimated life remaining. Amounts provided for closure and postclosure are based on current costs. These costs may be adjusted each year due to changes in the closure and postclosure care plan, inflation or deflation, technology, or applicable laws and regulations. RIRRC has designated investments in the amount of \$10,623,534 to meet the financial requirements of closure and postclosure costs, and plans to increase these designated investments each year to enable it to pay the costs as they are incurred.

In prior years, the EPA issued administrative orders requiring the RIRRC to conduct environmental studies of the landfill and undertake various plans of action. Additionally, in 1986, the landfill was named to the EPA's Superfund National Priorities List. The majority of the studies were completed and were submitted to the EPA for review. During 1996, the RIRRC entered into a consent decree with the EPA concerning remedial actions taken by the RIRRC for groundwater contamination. The consent decree, which was approved by the U.S. District Court on October 2, 1996, requires the establishment of a trust fund in the amount of \$27,000,000 for remedial purposes. The trust is included in restricted assets held in trust on RIRRC's balance sheet. As of June 30, 2001, the market value of the trust was \$25,277,932. The remaining deposit required to be made to the trust fund for fiscal year 2002 is \$166,624. In February 2001, the RIRRC transferred an additional \$498,777 into the trust fund. The present value of the estimated remaining total expenditures relating to groundwater contamination that will be required as a result of the consent decree is estimated to be approximately \$15,146,000 and is recorded in the financial statements, net of the amount included in the trust fund.

RIRRC is required by the R.I. Department of Environmental Management to restore certain wetlands which are located at the Central Landfill. Total costs for this project are estimated to be approximately \$6,100,000.

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

RIRRC is committed, under various contracts and agreements, for a materials recovery facility and a methane gas collection-flare system.

In addition, RIRRC is required to grant funds to municipalities to assist them in organizing source separation and recycling programs in their communities.

RIRRC has entered into an agreement with the City of Cranston to furnish sewer and water services to RIRRC's Johnston facilities in exchange for payments by RIRRC.

The R.I. Convention Center Authority (RICCA) has entered into management contracts with vendors under which these vendors will provide various services relating to the operation of the convention center, parking garages, and hotel. In addition, RICCA has entered into a licensing agreement with a major hotel chain that permits the hotel to use its name, trademark, reservation system and other services.

The R.I. Housing and Mortgage Finance Corporation had loan commitments of \$8,514,000 under various loan programs at June 30, 2001.

The R.I. Turnpike and Bridge Authority has entered into various contracts for maintenance of its bridges. At June 30, 2001 remaining commitments on these contracts approximated \$1,769,000.

The R.I. Public Transit Authority is committed under construction contracts in the amount of 10,734,254 at June 30, 2001.

The R.I. Higher Education Assistance Authority is required to return to the federal government \$4,310,909 in student loan reserve funds over a period of five years, such that the total is returned by September 1, 2002.

The University of Rhode Island, Rhode Island College and Community College of Rhode Island have begun a technology modernization of core administration systems. This is being accomplished system wide through the Office of Higher Education and will be financed over a seven-year period beginning in fiscal year 2000 at a cost of \$3,700,000, \$2,200,000, and \$2,500,000, respectively.

### Note 12. Contingencies

### **Primary Government**

The state is involved in various civil lawsuits which could result in monetary loss to the state. The lawsuits are in various developmental stages, some to the point that a favorable decision, with no or minimal loss is anticipated, others, where the outcome and amount of loss, if any, cannot be determined and others which are still in the discovery stage.

### Federal Grants

The state receives significant amounts of federal financial assistance under grant agreements which specify the purpose of the grant and conditions under which the funds may be used.

Notes to General-Purpose Financial Statements

Generally, these grants are subject to audit. Any disallowances as a result of these audits become a liability of the state. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

### Moral Obligation Bonds

Some component units issue bonds with bond indentures requiring capital reserve funds. Moneys in the capital reserve fund are to be utilized by the trustee in the event scheduled payments of principal and interest by the component unit are insufficient to pay the bond holder(s). These bonds are considered "moral obligations" of the state when the General Laws require the executive director to submit to the Governor the amount needed to restore each capital reserve fund to its minimum funding requirement and the Governor is required to include the amount in the annual budget. At June 30, 2001 the R.I. Housing and Mortgage Finance Corporation and the R.I. Economic Development Corporation (RIEDC) had \$180,798,795 and \$59,756,495 respectively, in "moral obligation" bonds outstanding. Certain of the RIEDC bonds are economic development revenue bonds whereby the state will assume the debt if the employer reaches and maintains a specified level of full-time equivalent employees. The participating employers have certified that the employment level has been exceeded, thereby triggering credits toward the debt. As a result, the state anticipates paying approximately \$2,489,000 of the debt on the related economic development revenue bonds in fiscal year 2002.

Component Units

### **R.I. Student Loan Authority**

The R.I. Student Loan Authority (RISLA) maintains letters of credit in the original stated amount of \$31,940,000 on its January 1995 weekly adjustable interest rate bonds and the originally stated amount of \$69,203,000 on its April 1996 Series I, II and III variable rate bonds. The letters of credit obligate the letter of credit provider to pay to the trustee an amount equal to principal and interest on the bonds when the same becomes due and payable (whether by reason of redemption, acceleration, maturity or otherwise) and to pay the purchase price of the bonds tendered or deemed tendered for purchase but not remarketed. The RISLA also maintains a standby letter of credit will expire on the earliest to occur: a) July 28, 2004, for the January 1995 and April 1996 issue, and March 15, 2003 for the March 2000 issue; b) the date the letter of credit is surrendered to the letter of credit provider; c) when an alternative facility is substituted for the letter of credit; d) when the bonds commence bearing interest at a fixed rate; e) when an event of default has occurred or f) when no amount becomes available to the trustee under the letter of credit.

The RISLA also has an available \$20,000,000 line of credit. Interest is based upon one month London Inter-Bank Offer Rate (LIBOR) plus thirty basis points adjusted weekly. The line of credit is secured by eligible loans of RISLA. Minimum drawdowns on the line of credit are \$100,000 and all proceeds are to be used to purchase or originate eligible student loans. As of June 30, 2001, there was no outstanding balance.

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

### **R.I. Public Transit Authority**

The R.I. Public Transit Authority has a \$2,000,000 line of credit with a financial institution. The line of credit is due on demand with interest payable at a floating rate at the financial institution's base rate or fixed rate options at the financial institution's cost of funds plus 2.00%. No amount was due under this line of credit at June 30, 2001.

### Note 13. Employer Pension Plans

### **Plan Descriptions**

The state, through the Employees' Retirement System (System), administers four defined benefit pension plans. Three of these plans; the Employees' Retirement System (ERS), a cost-sharing multiple-employer defined benefit pension plan and the Judicial Retirement Benefits Trust (JRBT) and the State Police Retirement Benefits Trust (SPRBT), single-employer defined benefit pension plans; cover most state employees. The state does not contribute to the Municipal Employees' Retirement System, an agent multiple-employer defined benefit pension plan. The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The level of benefits provided to state employees, which is subject to amendment by the general assembly, is established by the General Laws as listed below. In addition to the state, there are 40 local public school entities that are members of the ERS. The System issues a publicly available financial report that includes financial statements and required supplementary information for the plans. The report may be obtained by writing to the Employees' Retirement System, 40 Fountain Street, Providence, RI 02903.

### Summary of Significant Accounting Policies

#### Basis of Accounting

The financial statements of the System are prepared on the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when incurred. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Dividend income is recorded on the ex-dividend date. The gains or losses on foreign currency exchange contracts are included in income in the period in which the exchange rates change. Gains and losses on contracts which hedge specific foreign currency denominated commitments are deferred and recognized in the period in which the transaction is completed. Investment transactions are recorded on a trade date basis.

### Method Used to Value Investments

Investments are recorded in the financial statements at fair value. Fair value is the amount that a plan can reasonably expect to receive for an investment in a current sale between a willing buyer and a willing seller - that is, other than a forced liquidation sale. The fair value of fixed income and domestic and international stocks are generally based on

Notes to General-Purpose Financial Statements

published market prices and quotations from national security exchanges and securities pricing services. Real estate is primarily valued on appraisals by independent appraisers or as adjusted by the general partner. Other securities and investments, which are not traded on a national security exchange, are valued by the respective fund manager. Short-term investments are stated at cost, which approximates fair value. Unit Investment Trusts (UIT) consist primarily of domestic and international institutional funds. The fair value of the UITs are based on the reported share value of the respective fund. Futures contracts are valued at the settlement price established each day by the board of trade or exchange on which they are traded.

### Funding Policy and Annual Pension Cost

The state's annual pension cost (expressed in thousands) for the current year and related information for each plan is listed below. The most recent actuarial information may be found in the separately issued audit report referred to above.

	Employees' Retirement System	State Police Retirement Benefits Trust	Judicial Retirement Benefits Trust
Contribution rates:			
State	7.99%	25.89%	31.09%
Plan members - state employees	8.75%	8.75%	8.75%
State contribution for teachers	4.34% and 5.16%		
Annual pension cost	\$79,906	\$1,820	\$1,164
Contributions made - state employees	\$44,541	\$1,820	\$1,164
Contributions made - teachers	\$35,365		
Actuarial valuation date	June 30, 1998	June 30, 1998	June 30, 1998
Actuarial cost method	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization method	Level Percent of	Level Percent of	Level Percent of
	Payroll - Closed	Payroll - Closed	Payroll - Closed
Equivalent Single Remaining Amortization Period	17 years	24 years	29 years
Asset valuation method	4 Year Moving Average	4 Year Moving Average	4 Year Moving Average
Actuarial Assumptions:			
Investment rate of return	8.25%	8.25%	8.25%
Projected salary increases	4.75% to 8.75%	5% to 15.00%	5.50%
Inflation	3.50%	3.50%	3.50%
Cost-of-living adjustments	3% compounded annually	\$1,500 per annum	3% of original retirement,
Level of benefits established by:			compounding varies
General Law(s)	36-8 to 10	42-28-22.1	8-3-16, 8-8-10.1, 8-8.2-7 and 28-30-18.1

Three-Year Trend Information

	Year Ending	F Co	Annual Pension ost (APC) Thousands)	Percentage of APC Contributed	 Net Pension Obligation
Employees' Retirement System	6/30/99	\$	78,729	100%	\$ 0
	6/30/00		85,073	100%	0
	6/30/01		79,906	100%	0
State Police Retirement Benefits Trust	6/30/99		631	100%	0
	6/30/00		1,509	100%	0
	6/30/01		1,820	100%	0
Judicial Retirement Benefits Trust	6/30/99		737	100%	0
	6/30/00		1,008	100%	0
	6/30/01		1,164	100%	0

### Other

Certain employees of the University of Rhode Island, Rhode Island College, and the Community College of Rhode Island (principally faculty and administrative personnel) are

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

covered by individual annuity contracts with the Teachers' Insurance and Annuity Association. Total expenditures by the institutions for such annuity contracts amounted to \$10,698,793 during the year ended June 30, 2001.

The R.I. Public Transit Authority has two pension plans that cover employees meeting certain eligibility requirements. Employer contribution paid in fiscal year 2001 was \$2,354,640. At July 1, 2000, the most recent valuation date, the total pension benefit obligation was \$36,060,281 and net assets available for benefits were \$19,525,620.

Certain other component units have defined contribution pension and savings plans. For information regarding these pension and savings plans, please refer to the component units' separately issued financial reports.

### Note 14. Postemployment Benefits

In accordance with the General Laws, postretirement health care benefits are provided to state employees who retire on or after July 1, 1989. The benefits in general cover medical and hospitalization costs for pre-Medicare retirees and a Medicare supplement for Medicareeligible retirees. The state's share varies with years of service and ranges from 50% for retirees with 10-15 years of service to 100% for retirees with 35 years of service. During fiscal year 2001, the state contributed 0.98% of covered payroll for postretirement healthcare benefits. The contribution rates are not actuarially determined. Postretirement health care expenses for the fiscal year ended June 30, 2001 were \$5,189,298, net of retirees' contributions for the 3,517 retirees receiving benefits.

In addition to the pension benefits described above, expenditures of \$1,078,250 were recognized for postretirement benefits provided under early retirement incentive programs (an average of \$1,067 for each of the 1,011 retirees covered by the plans).

The above plans are financed on a pay-as-you-go basis.

### Note 15. Deferred Compensation

The state offers its employees a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457. The Department of Administration pursuant to Chapter 36-13 of the General Laws administers the plan. The Department of Administration contracts with private corporations to provide investment products related to the management of the deferred compensation plan. Benefit payments are not available to employees earlier than the calendar year in which the participant attains age 70½, termination, retirement, death or "unforeseeable emergency".

Current Internal Revenue Service regulations require that amounts deferred under a Section 457 plan be held in trust for the exclusive benefit of participating employees and not be accessible by the government or its creditors. The plan assets also may be held in annuity contracts or custodial accounts, which are treated as trusts.

Notes to General-Purpose Financial Statements

The state does not serve in a trustee capacity. Accordingly, the plan assets are not included in the financial statements.

### Note 16. Fund Deficits

The Federal Surplus Property Internal Service Fund reported a deficit of \$500 at June 30, 2001. Future revenues or an operating transfer from the General Fund will fund this deficit.

The R.I. Convention Center Authority reported a deficit of \$53,128,029 at fiscal year ended June 30, 2001. This deficit will be funded by future revenues.

The R.I. Public Transit Authority reported a deficit of \$5,962,769 at fiscal year ended June 30, 2001. This deficit will be funded by future revenues.

The R.I. Water Resources Board Corporate reported a deficit of \$1,035,160 at fiscal year ended June 30, 2001. This deficit will be funded by future revenues.

### Note 17. Restatement of Fund Equity

Certain restatements of fund equity balances, as of June 30, 2000, are summarized in the following table (expressed in thousands): ......

	June 30, 2000 Fund Equity As Previously Reported		Adjustments		July 1, 2000 Fund Equity Restated	
Primary Government						
General Fund	\$	213,763	\$	7,980	\$	221,743
Special Revenue Funds						
Employment Insurance - Interest Fund	\$	473	\$	(473)	\$	
Employment Insurance - Tardy Fund		498		(498)		
Employment Insurance - Job Development Fund		7,009		(7,009)		
R.I. Temporary Disability Insurance Fund		54,910		34,910		89,820
Other Special Revenue Funds	-	24,910	-		-	24,910
	\$	87,800	\$	26,930	\$	114,730
Internal Service Funds						
Workers' Compensation	\$	(58)	\$	58	\$	
Assessed Fringe Benefits		7		(58)		(51)
Other Internal Service Funds		5,430				5,430
	\$	5,379	\$		\$	5,379
Trust and Agency Funds						
Employment Security Trust Fund	\$	282,607	\$	37,431	\$	320,038
Other Trust and Agency Funds	-	7,070,360				7,070,360
	\$	7,352,967	\$	37,431	\$	7,390,398
Proprietary Component Units						
R.I. Economic Development Corp.	\$	260,627	\$	(13,574)	\$	247,053
Other Proprietary Component Units		741,633		, 1- )		741,633
· · ·	\$	1,002,260	\$	(13,574)	\$	988,686
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### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

Effective July 1, 2000, the Employment Insurance Funds (Federal Programs, Interest, Tardy, and Job Development Funds) are no longer included within the Special Revenue Funds. The assets, liabilities and fund balances of these funds were transferred to the General Fund.

The beginning fund balances of the Rhode Island Temporary Disability Insurance Fund and the Employment Security Trust Fund have been restated to comply with GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions."

The beginning retained earnings of the Assessed Fringe Benefit Internal Service Fund has been restated to include the Workers' Compensation Internal Service Fund.

The beginning retained earnings of the R.I. Economic Development Corporation was restated to correct errors resulting in the overstatement of previously reported assets and to correct the reporting of capitalized costs.

#### Note 18. Segment Information

Segment information for the governmental and proprietary component units is presented (expressed in thousands) in the following schedules:

Governmental	Governmental URI		RIC		CCRI		CFSD	
Due from primary government	\$	858	\$	867	\$	422	\$	
Other current assets		67,528		16,153		8,585		5,659
General fixed assets		19,237						
Amounts available in debt service fund				209		591		
Amounts to be provided for retirement of GLTD		87,570		22,451		10,378		1,288
Due to primary government		901		402		496		
Other current liabilities		38,742		8,794		5,098		3,278
Bonds payable		87,323		13,555		4,063		
Other long-term liabilities		39,635		9,526		6,907		1,288
Revenues		218,019		47,759		34,454		2,396
Current expenditures		290,022		87,052		71,475		35,619
Capital outlay expenditures		26,650		2,322		1,376		920
Debt service expenditures		2,459		250		419		
Transfers from primary government		82,134		42,642		38,968		35,191
Excess of revenues and expenditures		(13,844)		1,106		(27)		1,048
Net gain from proprietary operations		13,881						

Proprietary	RIHMFC	RISLA	RITBA	RIEDC	RICCA	NBC
Due from primary government	\$	\$	\$	\$ 666	\$	\$
Other current assets	2,004,154	776,333	38,636	182,664	31,521	28,839
Fixed assets (net)	15,229	435	47,605	326,586	213,566	229,792
Due to primary government					2,235	32
Other current liabilities	48,515	17,711	1,798	7,619	5,615	8,027
Bonds payable	1,540,657	715,540	40,661	244,996	295,011	18,321
Other long-term liabilities	203,121			42,554	2,053	53,254
Operating revenue	130,341	55,344	11,224	44,257	41,367	29,819
Operating expenses	117,346	47,999	4,427	38,252	33,506	23,219
Depreciation, depletion and amortization	2,742	460	855	14,602	9,207	5,388
Operating income (loss)	10,253	6,885	5,941	(8,597)	(1,346)	1,212
Transfers from primary government				13,480	19,420	
Transfers to primary government				(1,896)		(634)
Net income (loss)	9,358	6,885	7,300	(7,240)	785	(43)
Current capital contribution				(20,616)		5

Notes to General-Purpose Financial Statements

Proprietary	RIHEBC	RIRRC	DEPCO	RIHEAA	RIPTA	RIIFC
Due from primary government	\$	\$	\$	\$ 9	\$ 2,379	\$
Other current assets	9,862	19,984	14,724	504,560	24,752	1,129
Fixed assets (net)	10	53,796	19	1,496	75,435	
Due to primary government			1,000	33	1,647	
Other current liabilities	13	5,139	628	25,250	25,998	11
Bonds payable						
Other long-term liabilities		42,948	253	1,370	20	654
Operating revenue	1,161	52,092	22,560	5,811	12,100	176
Operating expenses	514	34,504	2,384	12,596	53,583	12
Depreciation, depletion and amortization	4	9,373	2	184	5,703	
Operating income (loss)	644	8,215	20,175	(6,969)	(47,186)	164
Transfers from primary government			1,262	7,538	36,964	
Transfers to primary government		(3,115)	(30,203)		(647)	
Net income (loss)	995	5,100	(6,850)	1,685	(4,965)	(69)
Current capital contribution					28,099	
Proprietary	RICWFA	RIIRBA	RIWRBC	RIPTCA	RICCHE	
	RICWFA \$	RIIRBA \$	RIWRBC \$	RIPTCA \$	RICCHE \$	
Due from primary government						
Due from primary government Other current assets	\$	\$	\$	\$	\$	
Proprietary Due from primary government Other current assets Fixed assets (net) Due to primary government	\$ 308,645	\$ 3,914	\$	\$ 2,446	\$ 11,319	
Due from primary government Other current assets Fixed assets (net) Due to primary government	\$ 308,645	\$ 3,914	\$	\$ 2,446 4,681	\$ 11,319	
Due from primary government Other current assets Fixed assets (net)	\$ 308,645 36	\$ 3,914 635	\$ 7,873	\$ 2,446 4,681 11	\$ 11,319 105	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable	\$ 308,645 36 3,665	\$ 3,914 635	\$ 7,873 1,257	\$ 2,446 4,681 11	\$ 11,319 105	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities	\$ 308,645 36 3,665	\$ 3,914 635 23	\$ 7,873 1,257	\$ 2,446 4,681 11 541	\$ 11,319 105 457	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other Iong-term liabilities Other Iong-term liabilities	\$ 308,645 36 3,665 178,039	\$ 3,914 635 23 2,419	\$ 7,873 1,257 15,940	\$ 2,446 4,681 11 541 6,278	\$ 11,319 105 457 55,750	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other long-term liabilities Operating revenue Operating revenues	\$ 308,645 36 3,665 178,039 13,688	\$ 3,914 635 23 2,419 381	\$ 7,873 1,257 15,940 1,715	\$ 2,446 4,681 11 541 6,278 1,559	\$ 11,319 105 457 55,750 1,891	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other long-term liabilities Operating expenses Depreciation, depletion and amortization	\$ 308,645 36 3,665 178,039 13,688 10,548	\$ 3,914 635 23 2,419 381 1,701	\$ 7,873 1,257 15,940 1,715 28	\$ 2,446 4,681 11 541 6,278 1,559 3,236	\$ 11,319 105 457 55,750 1,891 6,055	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other long-term liabilities Operating revenue Operating expenses Depreciation, depletion ad amortization Operating come (loss)	\$ 308,645 36 3,665 178,039 13,688 10,548 83	\$ 3,914 635 23 2,419 381 1,701 14	\$ 7,873 1,257 15,940 1,715 28 113	\$ 2,446 4,681 11 541 6,278 1,559 3,236 767	\$ 11,319 105 457 55,750 1,891 6,055 70	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other long-term liabilities	\$ 308,645 36 3,665 178,039 13,688 10,548 83	\$ 3,914 635 23 2,419 381 1,701 14	\$ 7,873 1,257 15,940 1,715 28 113	\$ 2,446 4,681 11 541 6,278 1,559 3,236 767 (2,444)	\$ 11,319 105 457 55,750 1,891 6,055 70 (4,233)	
Due from primary government Other current assets Fixed assets (net) Due to primary government Other current liabilities Bonds payable Other long-term liabilities Operating revenue Operating revenue Operating revenues Depreciation, depletion and amortization Operating income (loss) Transfers from primary government	\$ 308,645 36 3,665 178,039 13,688 10,548 83	\$ 3,914 635 23 2,419 381 1,701 14	\$ 7,873 1,257 15,940 1,715 28 113	\$ 2,446 4,681 11 541 6,278 1,559 3,236 767 (2,444)	\$ 11,319 105 457 55,750 1,891 6,055 70 (4,233)	

### Note 19. Risk Management

The state is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; employee injury; and natural disasters.

The state has entered into agreements with commercial insurance companies for comprehensive insurance coverage on state property to protect the state against loss from fire and other risks. Furthermore, the state is required by the General Laws to provide insurance coverage on all motor vehicles owned by the state and operated by state employees in the sum of \$100,000 per person and \$300,000 per accident for personal injury and \$20,000 for property damage. The state also contracts with various insurance carriers and health maintenance organizations to provide health care benefits to employees.

The state is self-insured for risks of loss related to torts. Tort claims are defended by the state's Attorney General and, when necessary, appropriations are provided to pay claims.

The state is self-insured for various risks of loss related to work related injuries of state employees. The state maintains the Assessed Fringe Benefits Fund, an internal service fund that services, among other things, workers' compensation claims. Funding is provided through a fringe benefit rate applied to state payrolls.

There are no funds reserved for pending claims or incurred but not reported liabilities.

### STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

Notes to General-Purpose Financial Statements

### Note 20. Extraordinary Items

The R.I. Housing and Mortgage Finance Corporation periodically retires bonds prior to the redemption date. Deferred bond issuance costs, along with any premium paid on the call, in the amount of \$895,453 were reported as an extraordinary loss in fiscal year 2001.

The R.I. Depositors Economic Protection Corporation reported an extraordinary item of \$904,749. This was the net result of reporting an accounting gain of \$975,800 on the restructure of the existing escrow for defeased special obligation bonds and an accounting loss of \$71,051 on a debt defeasance that was funded through the liquidation of assets, net settlements and excess state sales tax.

#### Note 21. Related Party Transactions

The R.I. Depositors Economic Protection Corporation (DEPCO) is entitled by statute to sixtenths of one percent within the state's sales and use tax rate. Payment to DEPCO requires an annual appropriation by the General Assembly. The General Assembly is not legally bound or obligated to make such appropriations. Due to the final defeasance of all remaining outstanding bonds on August 3, 2000, the payment agreement between DEPCO and the State was terminated effective August 28, 2000. During fiscal year 2001, DEPCO received \$10,744,323 in sales tax payments which included \$9,482,634 due at June 30, 2000 and payments totaling \$1,261,689 for the period through termination of the payment agreement between DEPCO and the State effective August 28, 2000.

The R.I. Resource Recovery Corporation (RIRRC) entered into a lease and agreement with the state whereby the RIRRC agreed to lease the landfill to the state. Pursuant to this lease and agreement RIRRC issued \$5,000,000 of notes on July 29, 1999. The principal and interest on these notes are secured by rentals as set forth in the lease and agreement. The notes were due on July 30, 2000. On July 29, 2000, the \$5,000,000 of accrued interest were paid out of available cash and investments.

Funds held by the University of Rhode Island Foundation for the future use of the university and its faculty and students are not reflected in the accompanying financial statements. Funds held at June 30, 2001 amounted to \$75,446,610. Distributions of \$12,162,519 during the fiscal year ended June 30, 2001 are included in private gift revenue of the university.

Funds held by the Rhode Island College Foundation for the future use of the college and its faculty and students are not reflected in the accompanying financial statements. Funds held at June 30, 2001 amounted to approximately \$9,500,000. There were no distributions to RIC during the fiscal year ended June 30, 2001.

As of June 30, 2001, the Employees' Retirement System held investments in bonds issued by the R.I. Housing and Mortgage Finance Corporation having a fair value of \$3,776,503. This corporation is included as a component unit in the accompanying general-purpose financial statements.

Notes to General-Purpose Financial Statements

The R.I. Industrial-Recreational Building Authority is authorized to insure mortgages and first security agreements for companies conducting business in the state, granted by financial institutions and the R.I. Industrial Facilities Corporation.

The state entered into a lease and operating agreement (the agreement) with the R.I. Airport Corporation (RIAC) a subsidiary of the R.I. Economic Development Corporation providing for the lease and/or transfer from the state to the RIAC all real, personal, and tangible property; intangible property, including accounts receivable, contract rights, choices in action, licenses, permits, grants, and entitlements; and all other assets of the state used or used primarily in connection with the administration, maintenance, management, regulation, operation, improvement, development or use of the state's six airports and other air facilities. RIAC agrees to reimburse the state for principal and interest payments for certain airport related General Obligation Bonds. The term of the agreement is 35 years beginning July 1, 1993, with annual rent of \$1.00.

### Note 22. Subsequent Events

### **Primary Government**

In July 2001, the state issued \$135,400,000 of general obligation serial bonds. The interest rate on these bonds ranged from 3.25% to 5.50% with maturities from 2002 to 2020.

### Component Units

In August, November and December 2001, the R.I. Housing and Mortgage Finance Corporation (RIHMFC) issued bonds in the amount of \$118,785,000, \$51,300,000 and \$63,705,000, respectively. Additionally in October 2001, RIHMFC called \$78,190,000 of bonds outstanding at June 30, 2001.

In November 2001, the R.I. Convention Center Authority issued refunding revenue bonds in the amount of \$101,315,000 to advance refund \$91,885,000 of its 1993 Series A Bonds.

# **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULES OF FUNDING PROGRESS

(Expressed in thousands)

Employees' Retirement System										
Actuarial Valuation Date	Actuarial Value of Assets ( a )	Unfunded Frozen Actuarial Liability (UFAL) ( b )	Frozen Initial Liability (c) = (a + b)	Funded Ratio ( a / c )	Covered Payroll (d)	Excess as a Percentage of Covered Payroll ( b / d )				
6/30/1998 6/30/1999 6/30/2000	5,121,478 5,460,907 5,859,719	1,454,527 1,114,020 1,375,068	6,576,005 6,574,927 7,234,787	77.9% 83.1% 81.0%	1,113,567 1,168,300 1,220,833	130.6% 95.4% 112.6%				

# **State Police Retirement Benefits Trust**

Actuarial Valuation Date	Actuarial Value of Assets ( a )	Unfunded Frozen Actuarial Liability (UFAL) ( b )	Frozen Initial Liability (c)=(a+b)	Funded Ratio ( a / c )	Covered Payroll ( d )	Excess as a Percentage of Covered Payroll ( b / d )
6/30/1998	6,757	581	7,338	92.1%	7,212	8.1%
6/30/1999	8,481	2,361	10,842	78.2%	7,502	31.5%
6/30/2000	11,337	2,581	13,918	81.5%	8,917	28.9%

# Judicial Retirement Benefits Trust

Actuarial Valuation Date	Actuarial Value of Assets ( a )	Unfunded Frozen Actuarial Liability (UFAL) ( b )	Frozen Initial Liability (c)=(a+b)	Funded Ratio ( a / c )	Covered Payroll (d)	Excess as a Percentage of Covered Payroll ( b / d )
6/30/1998	4,120	929	5,049	81.6%	3,040	30.6%
6/30/1999	5,522	1,894	7,416	74.5%	3,169	59.8%
6/30/2000	7,375	2,345	9,720	75.9%	3,533	66.4%

# **Economic Information**

The information contained herein was developed from reports provided by Federal and State agencies which is believed to be reliable and may be relevant in evaluating the economic and financial condition and prospects of the State of Rhode Island. The demographic information and statistical data, which have been obtained from the sources indicated, do not necessarily present all factors that may have a bearing on the State's fiscal and economic affairs. All information is presented on a calendar-year basis unless otherwise indicated. Sources of information are indicated in the text or immediately following the charts and tables. Although the State considers the sources to be reliable, the State has made no independent verification of the information presented herein and does not warrant its accuracy.

## Overview

**Population Characteristics.** Rhode Island experienced modest population increases between 1980 and 2000. The 1990 United States census count for Rhode Island was 1,005,000 or 5.9 percent more than the 949,000 counted in 1980. The 2000 United States census count for Rhode Island was 1,049,440 or 4.4 percent more than the 1990 count. In contrast, the total United States population increased by approximately 9.8 percent between 1980 and 1990, and 13.1 percent between 1990 and 2000.

*Personal Income, Consumer Prices, and Poverty.* Per capita personal income levels in Rhode Island have been consistent with those in the United States since 1985. In addition, Rhode Island has maintained a poverty rate below the national average. In 2001, 9.6 percent of the Rhode Island population was below the poverty line, while 11.7 percent of the population of the United States fell below the poverty line.

*Employment.* Total employment levels in Rhode Island grew at a rate of 1.7 percent in 1999, 2.4 percent in 2000 and 0.5 percent in 2001. The employment sectors that did not grow in 2001 were Manufacturing and Wholesale & Retail Trade. Manufacturing has experienced declining employment levels since 1985. The sector employing the greatest number of people in Rhode Island continues to be the service sector, which contributed approximately one-third of total non-agricultural employment in 2001.

*Economic Base and Performance.* Rhode Island has a diversified economic base that includes traditional manufacturing, high technology, and service industries. A substantial portion of products produced by these and other sectors is exported. Like most other historically industrial states, Rhode Island has seen a shift in employment from labor-intensive manufacturing industries to technology and service-based industries.

*Human Resources*. Skilled human capital is the foundation of economic strength in Rhode Island. It provides the basis for a technologically dynamic and industrially diverse regional economy. The Rhode Island population is well educated with 21.3 percent of its residents over the age of 25 having received a Bachelor's degree or a Graduate or Professional degree according to the 1998 Current Population Report of March 1998 from the Bureau of the Census. In addition, per pupil spending on public elementary and secondary education in Rhode Island has been significantly higher than the national average since 1983. For the 1999-2000 academic year Rhode Island spent thirty percent more per pupil than the national average.

## **Population Characteristics**

Among the 50 states, Rhode Island is one of the most densely populated with a comparatively large percentage of its residents living in metropolitan areas. The population density of the State in 2000 was 1,003.2 persons per square mile, as compared to 79.6 for the United States as a whole. The City of Providence had a population of 173,618, according to the 2000 United States Census. The official metropolitan area of Providence County, with a 2000 population of 621,602, contains 59.3 percent of the Rhode Island inhabitants. As the following chart indicates, the percentage change in population in Rhode Island from 1980 to 2001, with the exception of 1987, has been both lower and more erratic than the change in population for the United States as a whole. It differs considerably from the steady growth rates for the United States over the same period of time. Between 1990 and 2001 population growth in Rhode Island increased by only 5.3 percent, compared to a 14.1 percent increase for the United States.

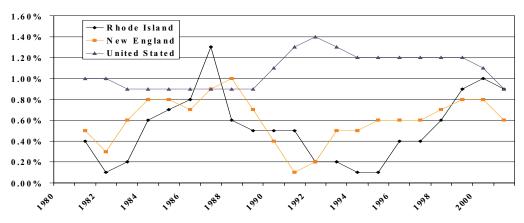
	Rhode	Island	N	lew England	United	States
		%		%		%
Year	Total	Change	Total	Change	Total	Change
1980	949	-	12,372	-	227,225	-
1981	953	0.4%	12,436	0.5%	229,466	1.0%
1982	954	0.1%	12,468	0.3%	231,664	1.0%
1983	956	0.2%	12,544	0.6%	233,792	0.9%
1984	962	0.6%	12,642	0.8%	235,825	0.9%
1985	969	0.7%	12,741	0.8%	237,924	0.9%
1986	977	0.8%	12,833	0.7%	240,133	0.9%
1987	990	1.3%	12,951	0.9%	242,289	0.9%
1988	996	0.6%	13,085	1.0%	244,499	0.9%
1989	1,001	0.5%	13,182	0.7%	246,819	0.9%
1990	1,006	0.5%	13,230	0.4%	249,623	1.1%
1991	1,011	0.5%	13,248	0.1%	252,981	1.3%
1992	1,013	0.2%	13,271	0.2%	256,514	1.4%
1993	1,015	0.2%	13,334	0.5%	259,919	1.3%
1994	1,016	0.1%	13,396	0.5%	263,126	1.2%
1995	1,017	0.1%	13,473	0.6%	266,278	1.2%
1996	1,021	0.4%	13,555	0.6%	269,394	1.2%
1997	1,025	0.4%	13,642	0.6%	272,647	1.2%
1998	1,031	0.6%	13,734	0.7%	275,854	1.2%
1999	1,040	0.9%	13,838	0.8%	279,040	1.2%
2000	1,050	1.0%	13,944	0.8%	282,125	1.1%
2001	1,059	0.9%	14,022	0.6%	284,797	0.9%

## Population, 1980 - 2001 (in thousands)

Bureau of Economic Analysis

U.S. Department of Commerce

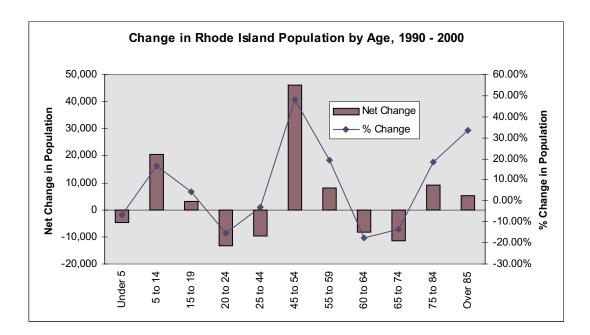
The preceding table and following chart compare the population level and percentage change in population level of Rhode Island with those of the New England States and the United States.



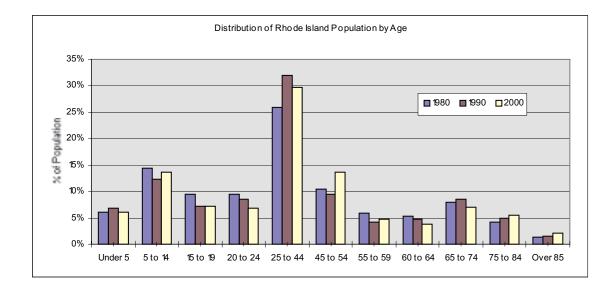
## Percentage Change in Total Population 1980 - 2001

Exhibit B - 2

The following chart shows the net change in Rhode Island population between 1990 and 2000 by classification of ages.



The next fifteen years are expected to bring about a considerable change in the age distribution of the Rhode Island population. As the following chart shows, the population of Rhode Island was distributed more heavily in the "45 - 54" age group in 2000. At the same time, the percentage of people in the "15 – 44" age group declined. The median age for Rhode Islanders in 1990 was 33.8 years and rose to 36.7 years in 2000.



## Personal Income, Consumer Prices, and Poverty

**Personal Income.** From 1986 - 1997, with the exception of 1994, real and nominal per capita income levels have been marginally higher in Rhode Island than in the United States. Between 1985 and 1989, real income levels in Rhode Island grew at an annual rate higher than that for the United States. Since 1989, however, real per capita income levels in Rhode Island have grown at a more uneven rate, experiencing declines in 1990 and 1991. Per capita personal income in Rhode Island was lower than that in the United States in 2001: \$29,984 versus \$30,271. The following table compares per capita personal income in Rhode Island, New England, and the United States for the period 1985 - 2001.

## Per Capita Personal Income, 1985 - 2001

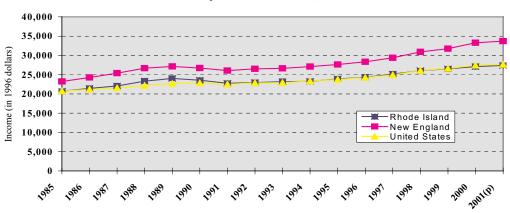
		nal Incor rent dolla				al Incom 996 dolla		Percentage Change in Real Income			
				1996							
Year	R.I.	N.E.	U.S.	Deflator	R.I.	N.E.	U.S.	R.I.	N.E.	U.S.	
1985	14,685	16,471	14,705	70.99%	20,686	23,202	20,714	-	-	-	
1986	15,587	17,638	15,397	72.72%	21,434	24,255	21,173	3.6%	4.5%	2.2%	
1987	16,651	19,156	16,284	75.49%	22,057	25,376	21,571	2.9%	4.6%	1.9%	
1988	18,271	20,915	17,403	78.43%	23,296	26,667	22,189	5.6%	5.1%	2.9%	
1989	19,657	22,200	18,566	81.86%	24,013	27,119	22,680	3.1%	1.7%	2.2%	
1990	20,167	22,884	19,572	85.63%	23,551	26,724	22,856	-1.9%	-1.5%	0.8%	
1991	20,228	23,175	20,023	88.91%	22,751	26,066	22,521	-3.4%	-2.5%	-1.5%	
1992	21,005	24,299	20,960	91.62%	22,926	26,522	22,877	0.8%	1.7%	1.6%	
1993	21,761	24,984	21,539	93.81%	23,197	26,633	22,960	1.2%	0.4%	0.4%	
1994	22,257	25,928	22,340	95.70%	23,257	27,093	23,344	0.3%	1.7%	1.7%	
1995	23,389	27,040	23,255	97.90%	23,891	27,620	23,754	2.7%	1.9%	1.8%	
1996	24,310	28,340	24,270	100.00%	24,310	28,340	24,270	1.8%	2.6%	2.2%	
1997	25,643	29,924	25,412	101.94%	25,155	29,355	24,928	3.5%	3.6%	2.7%	
1998	26,837	31,829	26,893	103.03%	26,048	30,893	26,102	3.5%	5.2%	4.7%	
1999	27,769	33,262	27,843	104.72%	26,517	31,763	26,588	1.8%	2.8%	1.9%	
2000	29,113	35,784	29,469	107.52%	27,077	33,281	27,408	2.1%	4.8%	3.1%	
2001(p)	29,984	36,870	30,271	109.51%	27,380	33,668	27,642	1.1%	1.2%	0.9%	
Bureau of Ec	onomic Ana	Ilysis									

U.S. Department of Commerce

Note: The 1996 "Real Income" figures are based on national implicit price deflators for personal consumption expenditures.

(p) = Preliminary estimate.

The chart below shows real per capita personal income in Rhode Island, New England and the United States since 1985.



### Per Capita Personal Income, 1985 - 2001

Exhibit B - 4

*Average Annual Pay.* Although the growth in per capita personal income has fluctuated, annual pay has grown steadily in Rhode Island over the past fifteen years. Average annual pay is computed by dividing total annual payrolls of employees covered by unemployment insurance programs by the average monthly number of these employees. Data are reported by employers covered under the unemployment insurance programs. As annual pay has increased consistently for the last fourteen years, the ratio of pay levels in Rhode Island to the United States has also narrowed. In 1985 annual pay in Rhode Island was only 87.9 percent of the national average. However, in 2001 that gap closed to 92.8 percent: \$33,592 versus \$36,214.

## Average Annual Pay, 1985 - 2001 (in current dollars) Annual Pay

	Annual	Pay		Percentage	Change
Year	R.I.	U.S.	Ratio R.I./U.S.	R.I.	U.S.
1985	16,864	19,189	87.9%	-	-
1986	17,733	19,966	88.8%	5.2%	4.0%
1987	18,858	20,857	90.4%	6.3%	4.5%
1988	20,206	21,872	92.4%	7.1%	4.9%
1989	21,128	22,563	93.6%	4.6%	3.2%
1990	22,387	23,602	94.9%	6.0%	4.6%
1991	23,082	24,578	93.9%	3.1%	4.1%
1992	24,315	25,897	93.9%	5.3%	5.4%
1993	24,889	26,361	94.4%	2.4%	1.8%
1994	25,454	26,939	94.5%	2.3%	2.2%
1995	26,375	27,846	94.7%	3.6%	3.4%
1996	27,194	28,946	93.9%	3.1%	4.0%
1997	28,662	30,353	94.4%	5.4%	4.9%
1998	30,156	31,945	94.4%	5.2%	5.2%
1999	31,169	33,340	93.5%	3.4%	4.4%
2000	32,615	35,320	92.3%	4.6%	5.9%
2001	33,592	36,214	92.8%	3.0%	2.5%

Bureau of Labor Statistics

U.S. Department of Labor

**Consumer Prices.** The following table presents consumer price trends for Northeast and the United States for the period between 1985 and 2001. Data for each year indicate the Consumer Price Index for all urban consumers (CPI-U) and the percentage change in the Consumer Price Index for all urban consumers from the previous year. With the exception of 1997, the rate of change from 1993 - 2001 of the CPI-U for the Northeast has been lower than or equal to that of the United States in every year implying that inflation has been somewhat lower in the Northeast.

	CPI-	U	Ratio	Pct. Ch	ange
Year	Northeast	U.S.	Northeast/U.S.	Northeast	U.S.
1985	108.4	107.6	100.7%	-	-
1986	111.1	109.6	101.4%	2.5%	1.9%
1987	116.0	113.6	102.1%	4.4%	3.6%
1988	121.8	118.3	103.0%	5.0%	4.1%
1989	128.6	124.0	103.7%	5.6%	4.8%
1990	136.3	130.7	104.3%	6.0%	5.4%
1991	142.5	136.2	104.6%	4.5%	4.2%
1992	147.3	140.3	105.0%	3.4%	3.0%
1993	151.4	144.5	104.8%	2.8%	3.0%
1994	155.1	148.2	104.7%	2.4%	2.6%
1995	159.1	152.4	104.4%	2.6%	2.8%
1996	163.6	156.9	104.3%	2.8%	3.0%
1997	167.6	160.5	104.4%	2.4%	2.3%
1998	170.0	163.0	104.3%	1.4%	1.6%
1999	173.5	166.6	104.1%	2.1%	2.2%
2000	179.4	172.2	104.2%	3.4%	3.4%
2001	184.4	177.1	104.1%	2.8%	2.8%

Bureau of Labor Statistics

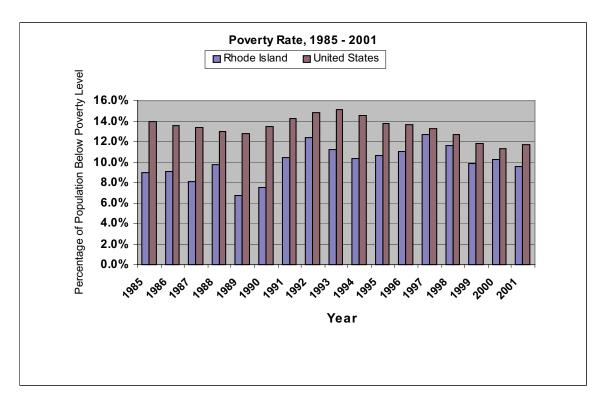
U.S. Department of Labor

**Poverty.** The Rhode Island poverty rate is significantly below the national average. Between 1985 and 2001, the percentage of the Rhode Island population below the poverty line has varied between 6.7 percent and 12.7 percent. During the same time, the national poverty rate varied between 11.3 percent and 15.1 percent. In 2001, the poverty rate in Rhode Island was 9.6 percent while the poverty rate in the United States was 11.7 percent. These official poverty statistics are not adjusted for regional differences in the cost of living. The following chart and table illustrate the lower poverty rates in Rhode Island compared with the national average from 1985 through 2001.

			Ratio	Percentage	Change
Year	R.I.	U.S.	<b>R.I./U.S.</b>	R.I.	U.S.
1985	9.0	14.0	64.3%	-	-
1986	9.1	13.6	66.9%	1.1%	-2.9%
1987	8.1	13.4	60.4%	-11.0%	-1.5%
1988	9.8	13.0	75.4%	21.0%	-3.0%
1989	6.7	12.8	52.3%	-31.6%	-1.5%
1990	7.5	13.5	55.6%	11.9%	5.5%
1991	10.4	14.2	73.2%	38.7%	5.2%
1992	12.4	14.8	83.8%	19.2%	4.2%
1993	11.2	15.1	74.2%	-9.7%	2.0%
1994	10.3	14.5	71.0%	-8.0%	-4.0%
1995	10.6	13.8	76.8%	2.9%	-4.8%
1996	11.0	13.7	80.3%	3.8%	-0.7%
1997	12.7	13.3	95.5%	15.5%	-2.9%
1998	11.6	12.7	91.3%	-8.7%	-4.5%
1999	9.9	11.8	83.9%	-14.7%	-7.1%
2000	10.2	11.3	90.3%	3.0%	-4.2%
2001	9.6	11.7	82.1%	-5.9%	3.5%

## Poverty Rate, 1985 - 2001

U.S. Census Bureau



# Employment

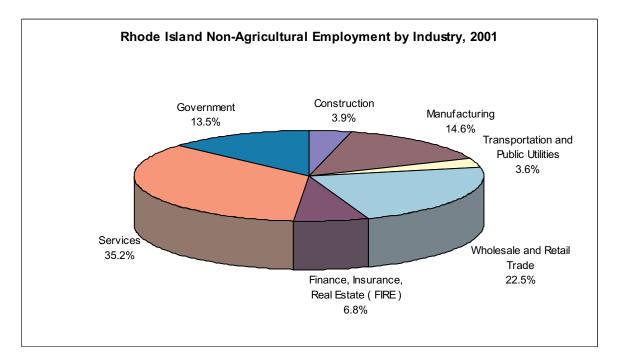
Between 1989 and 1991, total non-agricultural employment in Rhode Island declined 8.7 percent. The construction, manufacturing, and trade sectors experienced the greatest decreases during this time. In 1993, 1994 and 1995, however, total non-agricultural employment increased by 1.3 percent, 1.0 percent and 1.4 percent respectively. Employment levels increased in all sectors except manufacturing. The manufacturing sector has experienced employment declines in every year since 1985. The most rapid growth in 2001 came in the Finance, Insurance and Real Estate sector, which grew at a rate of 5.2 percent. Total non-agricultural employment increased by 8.4 percent between 1996 and 2001. The following table summarizes the changes in employment by sector from 1991 to 2001. Total non-agricultural employment increased by 13.6 percent during this period. Further detail is presented in the table on the following page.

		% of		% of	% Change
Employment Sector	1991	Total	2001	Total	1990-2000
Construction	13,600	3.2%	18,500	3.9%	36.0%
Manufacturing	91,700	21.8%	70,000	14.6%	-23.7%
Transportation and Public Utilities	14,400	3.4%	17,100	3.6%	18.8%
Wholesale and Retail Trade	89,800	21.3%	107,700	22.5%	19.9%
Finance, Insurance, Real Estate (FIRE)	26,300	6.2%	32,500	6.8%	23.6%
Services	124,800	29.6%	168,600	35.2%	35.1%
Government	60,900	14.4%	64,500	13.5%	5.9%
Total Employment	421,500	100.0%	478,900	100.0%	13.6%

## Rhode Island Non-Agricultural Employment by Industry, 1991 & 2001

Source: Rhode Island Department of Labor and Training, Labor Market Information.

*Employment by Industry.* The Rhode Island services sector, with 35.2 percent of the non-agricultural work force in 2001, is the largest employment sector in the Rhode Island economy, followed by wholesale and retail trade (22.5 percent), manufacturing (14.6 percent), and government employment (13.5 percent).



	Constru	iction	Manufao	turing	Transport Public U		Wholes Retail		Finance, Ir & Real	,	Servi	ces	Govern	iment	Non-Agri Employ	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Year	Employed	Change	Employed	Change	Employed	Change	Employed	Change	Employed	Change	Employed	Change	Employed	Change	Employed	Change
1985	15,200	-	119,100	-	13,900	-	94,600	-	23,600	-	105,100	-	57,700	-	429,200	-
1986	17,400	14.5%	118,900	-0.2%	14,600	5.0%	99,200	4.9%	25,000	5.9%	109,400	4.1%	58,000	0.5%	442,500	3.1%
1987	19,600	12.6%	116,400	-2.1%	15,600	6.8%	103,300	4.1%	25,600	2.4%	113,300	3.6%	58,200	0.3%	452,000	2.1%
1988	21,400	9.2%	112,400	-3.4%	15,600	0.0%	105,600	2.2%	27,200	6.3%	118,300	4.4%	58,900	1.2%	459,400	1.6%
1989	20,400	-4.7%	108,300	-3.6%	15,500	-0.6%	106,900	1.2%	26,800	-1.5%	124,900	5.6%	59,100	0.3%	461,900	0.5%
1990	18,700	-8.3%	99,700	-7.9%	15,700	1.3%	98,200	-8.1%	27,400	2.2%	129,200	3.4%	62,500	5.8%	451,200	-2.3%
1991	13,600	-27.3%	91,700	-8.0%	14,400	-8.3%	89,800	-8.6%	26,300	-4.0%	124,800	-3.4%	60,900	-2.6%	421,500	-6.6%
1992	12,400	-8.8%	89,500	-2.4%	14,200	-1.4%	91,000	1.3%	25,400	-3.4%	131,000	5.0%	61,200	0.5%	424,600	0.7%
1993	12,700	2.4%	88,100	-1.6%	14,400	1.4%	93,200	2.4%	25,400	0.0%	134,800	2.9%	61,400	0.3%	430,000	1.3%
1994	13,300	4.7%	86,800	-1.5%	14,900	3.5%	94,900	1.8%	25,400	0.0%	137,200	1.8%	61,700	0.5%	434,200	1.0%
1995	13,600	2.3%	84,900	-2.2%	14,800	-0.7%	97,300	2.5%	24,800	-2.4%	143,500	4.6%	61,300	-0.6%	440,100	1.4%
1996	14,100	3.7%	82,100	-3.3%	15,100	2.0%	97,000	-0.3%	25,300	2.0%	146,800	2.3%	61,300	0.0%	441,600	0.3%
1997	14,800	5.0%	79,800	-2.8%	15,400	2.0%	98,400	1.4%	26,800	5.9%	151,700	3.3%	63,200	3.1%	450,000	1.9%
1998	16,100	8.8%	78,000	-2.3%	16,100	4.5%	99,300	0.9%	28,500	6.3%	157,100	3.6%	62,900	-0.5%	458,000	1.8%
1999	17,900	11.2%	74,800	-4.1%	16,300	1.2%	104,100	4.8%	29,700	4.2%	159,300	1.4%	63,400	0.8%	465,600	1.7%
2000	18,300	2.2%	73,100	-2.3%	16,900	3.7%	109,300	5.0%	30,900	4.0%	163,800	2.8%	64,400	1.6%	476,600	2.4%
2001	18,500	1.1%	70,000	-4.2%	17,100	1.2%	107,700	-1.5%	32,500	5.2%	168,600	2.9%	64,500	0.2%	478,900	0.5%
R.I. De	partment of	f Labor a	nd Training													

Labor Market Information

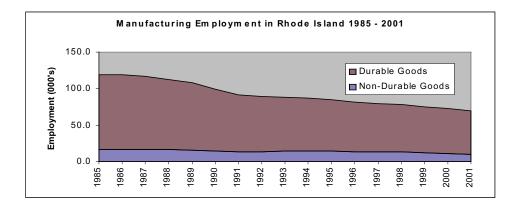
*Manufacturing Employment*. Like many industrial states, Rhode Island has seen a steady diminution of its manufacturing jobs base over the last decade. Total employment in the manufacturing sector declined in every year between 1985 and 2001, falling a total of 41.2 percent. However, with the end of the recession and the beginning of recovery in 1992, the rate of overall decline has slowed significantly, from 7.9 percent in 1990 and 8.0 percent in 1991 to 4.1 percent in 1999, 2.3 percent in 2000 and 4.2 percent in 2001. Employment in the manufacture of non-durable goods, which had declined or remained even in every year since 1985, grew in 1993 and 1994 (at rates of 2.2 percent and 3.6 percent, respectively). Despite a decline in employment, the manufacturing sector continues to make productivity gains, as evidenced by its steady growth as a component in the Gross State Product (See "Economic Base and Performance" below).

### Manufacturing Establishment Employment by Industry in Rhode Island, 1985 - 2001 (employees in thousands)

	1985	1986	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001
Non-Durable Goods	16.7	16.4	16.0	16.0	15.9	14.2	13.6	13.6	13.9	14.4	14.0	13.7	13.2	12.7	12.1	11.1	10.0
Percentage Change	-	-1.8%	-2.4%	0.0%	-0.6%	-10.7%	-4.2%	0.0%	2.2%	3.6%	-2.8%	-2.1%	-3.6%	-3.8%	-4.7%	-8.3%	-9.9%
Textiles	10.5	10.3	10.2	10.1	9.4	8.1	7.7	7.6	7.7	8.1	8.0	7.7	7.5	7.3	7.0	6.3	5.6
Rubber & Misc. Plastics Products	6.2	6.1	5.8	5.9	6.5	6.1	5.9	6.0	6.2	6.3	6.0	6.0	5.7	5.4	5.1	4.8	4.4
Durable Goods	102.4	102.5	100.4	96.6	92.5	85.6	78.1	75.8	74.2	72.6	71.0	68.3	66.7	65.4	62.9	62.0	60.0
Percentage Change	-	0.1%	-2.0%	-3.8%	-4.2%	-7.5%	-8.8%	-2.9%	-2.1%	-2.2%	-2.2%	-3.8%	-2.3%	-1.9%	-3.8%	-1.4%	-3.2%
Printing - Publishing	-	-	-	-	-	-	-	-	-	5.8	6.0	6.0	5.8	5.8	5.6	5.3	5.1
Primary Metal Industry	5.7	5.4	5.1	4.7	4.2	3.9	3.7	3.7	4.0	4.0	3.7	4.8	4.8	4.7	4.2	4.0	3.5
Fabricated Metal Products	9.6	9.5	9.0	8.9	9.1	8.3	7.4	7.2	7.0	7.1	7.0	6.9	7.0	7.2	8.4	8.6	8.0
Machinery (except electrical)	5.5	5.9	6.0	5.9	5.8	5.7	5.2	5.1	5.3	5.4	5.8	4.3	4.5	4.7	4.6	4.5	4.1
Electrical Machinery	11.7	12.2	11.8	7.2	6.8	5.8	4.6	4.3	4.3	4.6	6.2	6.0	5.4	5.4	5.3	5.6	5.3
Transportation Equipment	9.5	9.3	9.1	8.8	8.2	7.4	6.8	6.2	5.6	5.0	4.1	3.2	2.9	3.2	3.4	3.3	3.7
Instruments	5.4	4.8	4.7	8.0	7.4	7.0	6.6	6.6	6.1	6.0	5.2	5.2	5.2	5.2	5.2	5.7	5.3
Jewelry - Silverware	24.0	23.7	23.2	22.3	21.9	20.4	18.6	17.8	16.9	16.1	14.8	13.9	13.3	12.0	10.6	9.9	9.7
Miscellaneous Manufacturing	5.8	5.9	6.3	6.2	6.3	5.9	5.4	5.3	5.2	4.9	4.4	4.3	3.8	3.4	3.2	3.0	3.1
All Other Manufacturing	25.2	25.8	25.2	24.6	22.8	21.2	19.8	19.6	19.8	13.7	13.8	13.7	14.0	13.8	12.4	12.1	12.2
Total Manufacturing Employment	119.1	118.9	116.4	112.4	108.3	99.7	91.7	89.5	88.1	86.8	84.9	82.1	79.8	78.0	74.8	73.1	70.0
Percentage Change	-	-0.2%	-2.1%	-3.4%	-3.6%	-7.9%	-8.0%	-2.4%	-1.6%	-1.5%	-2.2%	-3.3%	-2.8%	-2.3%	-4.1%	-2.3%	-4.2%

RI. Department of Labor and Training

Note: Numbers may not add due to rounding.



Largest Employers in Rhode Island. The following table lists, in descending order by employment, the largest employers in Rhode Island for 2000. Together, the top 50 employers employ almost 124,000, or over 27 percent of the total wage and salary employment in Rhode Island.

## **Rhode Island's Largest Employers**

Employed	Employer	Primary Business Activity
16,158	State of Rhode Island	Government
11,000	U.S. Government (excluding military)	Government
10,100	Lifespan	Hospital
5,750	City of Providence	Government
5,710	Care New England	Hospital
5,400	Diocese of Providence	Catholic Church
4,450	Brown University	University
3,880	Stop & Shop Supermarket Co.	Grocery Stores
3,600	Roval Bank of Scotland	Bank
3,394	Fleet Financial Corp.	Bank
3,363	CVS Corporation	Pharmacies
2,900	City of Warwick	Government
2,720	City of Cranston	Government
2,200	Metropolitan Life Insurance Co.	Insurance
1,940	Shaw's Super Market	Grocery Stores
1,900	City of Pawtucket	Government
1,800	WAL-Mart	Retail
1,750	Raytheon Company	Nautical Systems & Equipment Mfg.
1,700	Memorial Hospital of Rhode Island	Hospital
1,605	St. Joseph Health Services of Rhode Island	Hospital
1,579	Amica Mutual Insurance Co.	Insurance
1,575	General Dynamics Corp.	Ship & Boat Building Mfg.
1,574	McDonald's	Eating Places
1,500	The Jan Companies	Eating Places
1,441	Blue Cross & Blue Shield	Medical Insurance
1,415	City of East Providence	Government
1,400	City of Woonsocket	Government
1,380	Leviton Manufacturing Co., Inc.	Household Wiring Devices and Switche
1,340	Roger Williams Medical Center	Hospital
1,300	American Power Conversion	Uninterruptible Power Supplies & Acces
1,250	Sovereign BankCorp	Bank
1,200	Bell Atlantic	Communications
1,200	Johnson & Wales University	University
1,175	Landmark Health System	Hospital
1,175	A.H. Belo Company	Publishing
1,120	GTECH Corporation	Lottery Systems
1,074	Fidelity Investments	Investment Services
1,074	A.C.S. Industries	Wire and Cable
1,040	Hasbro, Inc.	Toy Manufacturing
1,025	The Stanley Works	Stapler and Packing Machine Mfg.
930	Providence College	College
900	National Grid	Power Generation
900		Semiconductors
	ON Semiconductor	
900	Rhode Island School of Design	College
856	Gilbane Building Company	Construction
850	United Parcel Service	Package Delivery
840	Westaff	Temporary Employment
803	Laidlaw Educational Services	School Bus Transportation
800	Toray Industries, Inc.	Plastics
800	Ames Department Stores, Inc. Development Corporation, Research Division.	Department Stores

*Unemployment*. Between 1985 and 1989, the Rhode Island unemployment rate was lower than the national average. Between 1990 and 1995, the unemployment rate in Rhode Island was higher than the national average, but dipped dramatically in 1996, to below the national average. Rhode Island's unemployment rate declined in each year from 1992 to 1996. The following table compares the annual civilian labor force, the number unemployed, and unemployment rate averages of Rhode Island, the New England states, and the United States between 1985 and 2001.

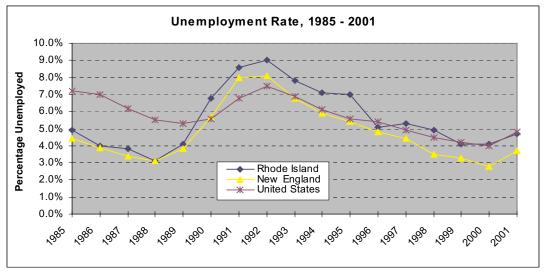
	Civilian Labor Force		Ur	nemploye	d	Unemployment Rate			R.I. Rate	
Year	R.I.	N.E.	U.S.	R.I.	N.E.	U.S.	R.I.	N.E.	U.S.	as a % of U.S.
1985	500	6,632	115,461	25	292	8,312	4.9%	4.4%	7.2%	68.1%
1986	509	6,721	117,834	21	265	8,237	4.0%	3.9%	7.0%	57.1%
1987	519	6,829	119,865	20	229	7,425	3.8%	3.4%	6.2%	61.3%
1988	525	6,914	121,669	16	216	6,701	3.1%	3.1%	5.5%	56.4%
1989	525	6,998	123,869	21	269	6,528	4.1%	3.8%	5.3%	77.4%
1990	519	7,147	125,840	35	408	7,047	6.8%	5.7%	5.6%	121.4%
1991	512	7,082	126,346	44	569	8,628	8.6%	8.0%	6.8%	126.5%
1992	521	7,057	128,105	47	568	9,613	9.0%	8.1%	7.5%	120.0%
1993	512	7,024	129,200	40	479	8,940	7.8%	6.8%	6.9%	113.0%
1994	501	6,964	131,056	35	412	7,996	7.1%	5.9%	6.1%	116.4%
1995	487	6,955	132,304	34	373	7,404	7.0%	5.4%	5.6%	125.0%
1996	494	6,996	133,943	25	335	7,236	5.1%	4.8%	5.4%	94.4%
1997	502	7,121	136,297	27	314	6,739	5.3%	4.4%	4.9%	108.2%
1998	498	7,113	137,673	24	250	6,210	4.9%	3.5%	4.5%	108.9%
1999	504	7,171	139,368	21	236	5,880	4.1%	3.3%	4.2%	97.6%
2000	505	7,194	140,863	21	199	5,655	4.1%	2.8%	4.0%	102.5%
2001	504	7,212	141,815	24	264	6,742	4.7%	3.7%	4.8%	97.9%

## Annual Average Civilian Labor Force and Unemployment, 1985 - 2001 (in thousands)

**Bureau of Labor Statistics** 

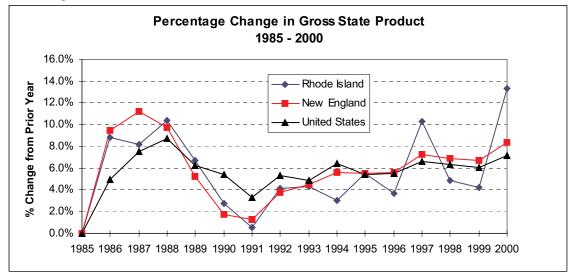
U.S. Department of Labor

**Unemployment Compensation Trust Fund.** The unemployment insurance system is a federal-state cooperative program established by the Social Security Act and the Federal Unemployment Tax Act to provide benefits for eligible individuals when they are unemployed through no fault of their own. Benefits are paid from the Rhode Island Unemployment Compensation Trust Fund and financed through employer contributions.



## **Economic Base and Performance**

Between 1985 and 1988, the economies of Rhode Island and New England were among the strongest performers in the nation, with growth rates considerably higher than those for the national economy as a whole. From 1990 to 1994, both Rhode Island and New England experienced growth rates significantly below the national average. An economic recession in 1990 and 1991 caused growth rates in Rhode Island and New England to be lower than those for the national economy. In 2000, the Gross State Product for Rhode Island grew at a rate of 13.4 percent while the Gross State Product for the United States grew at a rate of 7.1 percent.



The table below gives the Gross State Product for Rhode Island, the New England states and the United States.

## Gross State Product, 1985 - 2000 (millions of current dollars)

	Rhode Island		New England	d United	United States		
Year	GSP	Change	GSP Chang	ge GSP	Change		
1985	15,187	-	237,470 -	4,151,449	-		
1986	16,521	8.8%	259,916	9.5% 4,355,877	4.9%		
1987	17,866	8.1%	289,060 1 <sup>-</sup>	1.2% 4,683,245	7.5%		
1988	19,728	10.4%	317,217 9	9.7% 5,092,174	8.7%		
1989	21,050	6.7%	333,763	5.2% 5,411,353	6.3%		
1990	21,632	2.8%	339,683 <sup>-</sup>	1.8% 5,706,658	5.5%		
1991	21,758	0.6%	344,025	1.3% 5,895,430	3.3%		
1992	22,656	4.1%	357,145	3.8% 6,209,096	5.3%		
1993	23,627	4.3%	373,298	4.5% 6,513,026	4.9%		
1994	24,352	3.1%	394,406	5.7% 6,930,791	6.4%		
1995	25,703	5.5%	416,166	5.5% 7,309,516	5.5%		
1996	26,656	3.7%	439,596	5.6% 7,715,901	5.6%		
1997	29,409	10.3%	471,336	7.2% 8,224,960	6.6%		
1998	30,838	4.9%	503,940 6	6.9% 8,750,174	6.4%		
1999	32,154	4.3%	537,962	6.8% 9,279,697	6.1%		
2000	36,453	13.4%	582,776	9,941,552	7.1%		

Bureau of Economic Analysis

*Economic Base and Performance -- Sector Detail.* The economy of Rhode Island is well diversified. The data shows the contribution to the Rhode Island real Gross State Product of several industrial and non-

(minors of doilars)														
Industrial Sector	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000
Finance, Insurance & Real Estate	3,711	4,188	4,534	4,635	4,943	4,975	5,145	5,342	5,770	5,910	7,576	8,096	8,118	10,796
Services	3,189	3,670	4,040	4,326	4,457	4,793	5,037	5,303	5,614	5,922	6,328	6,757	7,047	7,465
Manufacturing	3,785	3,970	4,273	4,292	4,272	4,194	4,329	4,205	4,230	4,270	4,311	4,213	4,385	4,450
Government	2,197	2,393	2,545	2,700	2,741	2,939	3,029	3,020	3,249	3,393	3,609	3,697	3,865	4,164
Retail Trade	1,793	1,930	2,027	1,988	1,917	2,027	2,100	2,170	2,212	2,266	2,494	2,632	2,875	3,244
Transportation and Public Utilities	1,125	1,170	1,189	1,337	1,361	1,607	1,770	1,837	1,974	2,107	2,084	2,154	2,197	2,343
Wholesale Trade	1,066	1,168	1,217	1,154	1,103	1,166	1,207	1,326	1,440	1,447	1,517	1,603	1,689	1,854
Construction	824	984	1,023	998	772	760	800	950	1,019	1,146	1,291	1,479	1,755	1,898
Agriculture	164	245	196	191	183	182	197	183	180	185	185	196	213	227
Mining	11	10	6	10	8	15	13	16	16	11	13	12	10	11
Total GSP	17,866	19,728	21,050	21,632	21,758	22,656	23,627	24,352	25,703	26,656	29,409	30,838	32,154	36,453

### Gross State Product by Industry in Rhode Island, 1987 - 2000 (millions of dollars)

Bureau of Economic Analysis

U.S. Department of Commerce

Note: "Agriculture" includes Forestry and Fisheries.

Note: Numbers may not add due to rounding.

industrial sectors.

## **Gross State Product by Industry Group In Rhode Island 1998**

*Services.* The services sector is the largest sector in the economy of Rhode Island in terms of number of employees. This sector includes the broad categories of health services, business services, educational services, engineering and management services, and social services. In 2001, services sector employment was 168,600 representing approximately one-third of total nonagricultural employment. The services sector contributed 35.2 percent of the State's Gross State Product in 2001.

*Trade and International Trade*. In the mid-1980s the trade sector was an area of strong job growth, boosted by a growing export sector. Trade employment declined during 1990 and 1991 but has grown steadily since, except for 1996. Wholesale and Retail trade, in 2001, was the second largest employment sector in Rhode Island with 107,700 employees, or 22.5 percent of the total workforce. This sector declined by 1.5 percent from the 2000 level. A significant portion of Rhode Island products are exported internationally. The total value of all international shipments from Rhode Island in 2000 was \$1,185,571,000, which represented 3.4 percent of the Gross State Product, of \$36,453,000,000. Rhode Island's most important exports, as shown in the chart on the following page, are computer and electronic products (20.9%), machinery, except electrical (18.6%), miscellaneous manufactured commodities (12.9%) and waste and scrap (11.1%).

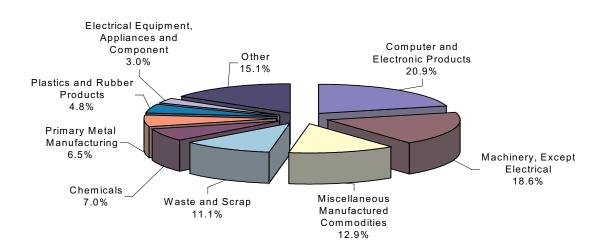
### Agriculture Mining 0.6% Wholesale Trade 0.0% Construction 5.1% 5.2% Transp. & Pub. Util. F.I.R.E. 6.4% 29.6% Retail Trade 8.9% Government 11.4% Services Manufacturing 20.5% 12.2%

## Gross State Product by Industry in Rhode Island 2000

### Rhode Island Exports by Industry, 1997 - 2001 ( in thousands )

	1997	1998	1999	2000	2001
Total All Industries	1,088,154	1,101,850	1,116,324	1,185,571	1,268,612
Computer and Electronic Products	254,358	244,640	261,943	285,166	264,960
Machinery, Except Electrical	99,653	104,000	118,194	141,633	236,207
Miscellaneous Manufactured Commodities	133,008	132,687	131,522	165,854	163,733
Waste and Scrap	112,961	82,976	78,464	115,679	141,148
Chemicals	101,496	88,159	86,461	88,424	88,708
Primary Metal Manufacturing	54,442	74,511	106,013	93,045	82,420
Plastics and Rubber Products	48,336	46,025	54,455	52,345	61,175
Electrical Equipment, Appliances and Component	67,023	117,044	67,324	44,145	38,075
Fabricated Metal Products, NESOI	50,363	42,533	38,655	40,191	34,050
Textiles and Fabrics	27,940	29,365	28,018	26,071	27,495
Transportation Equipment	28,747	31,028	28,818	31,920	25,791
Paper	20,449	23,944	25,141	20,422	24,950
Nonmetallic Mineral Products	11,431	19,258	23,333	20,684	21,334
Fish - Fresh, Chilled or Frozen & Other Marine Products	22,005	14,376	16,388	13,063	13,236
Special Classification Provisions, NESOI	16,277	16,997	14,845	13,076	9,738
Textile Mill Products	5,991	6,063	7,553	7,481	8,405
Printing, Publishing and Similar Products	5,371	5,262	4,765	5,521	5,661
Food and Kindred Products	4,371	3,544	4,346	3,834	4,285
Goods Returned to Canada (Exports Only); U.S. Goods	6,453	6,606	7,572	4,684	3,732
Furniture and Fixtures	2,064	1,781	2,716	3,915	3,124
Apparel and Accessories	2,172	2,476	1,922	2,167	3,062
Leather and Allied Products	3,349	2,807	2,537	2,056	2,368
Used or Second-Hand Merchandise	5,659	1,066	495	503	1,270
Wood Products	954	2,382	2,017	659	1,171
Forestry Products, NESOI	805	354	1,085	652	607
Agricultural Products	702	766	905	894	558
Livestock and Livestock Products	768	375	214	220	552
Beverages and Tobacco Products	28	154	4	10	298
Minerals and Ores	331	467	224	959	271
Petroleum and Coal Products	647	204	395	298	228

# **Composition of Rhode Island Exports by Industry Group 2001**



*Retail Sales.* According to the Economy.com, nominal retail sales for Rhode Island, New England, and the United States have increased each year. The following table shows the annual retail sales activity from 1984 - 1999.

### **Total Retail Sales, 1984 - 2001** (in millions of current \$, SAAR)

	Rhode	sland	New Er	ngland	United	,441,6137.3%,519,4265.4%,618,1076.5%,722,1526.4%,852,0257.5%,947,5155.2%,978,4811.6%		
	%			%		%		
Year	Sales	Change	Sales	Change	Sales	Change		
1984	4,502	9.9%	77,900	10.0%	1,344,098	11.0%		
1985	4,812	6.9%	85,827	10.2%	1,441,613	7.3%		
1986	5,021	4.4%	93,746	9.2%	1,519,426	5.4%		
1987	5,311	5.8%	101,632	8.4%	1,618,107	6.5%		
1988	5,487	3.3%	104,242	2.6%	1,722,152	6.4%		
1989	5,850	6.6%	105,946	1.6%	1,852,025	7.5%		
1990	6,224	6.4%	107,391	1.4%	1,947,515	5.2%		
1991	6,279	0.9%	108,970	1.5%	1,978,481	1.6%		
1992	6,502	3.6%	111,407	2.2%	2,047,868	3.5%		
1993	6,933	6.6%	113,723	2.1%	2,192,068	7.0%		
1994	7,285	5.1%	126,907	11.6%	2,370,825	8.2%		
1995	7,599	4.3%	133,561	5.2%	2,495,225	5.2%		
1996	7,884	3.7%	141,256	5.8%	2,638,630	5.7%		
1997	8,189	3.9%	148,245	4.9%	2,769,533	5.0%		
1998	8,719	6.5%	160,330	8.2%	2,907,358	5.0%		
1999	9,427	8.1%	174,155	8.6%	3,151,005	8.4%		
2000	9,965	5.7%	189,465	8.8%	3,360,755	6.7%		
2001	10,349	3.8%	196,475	3.7%	3,487,440	3.8%		

Economy.com estimates including Food Services. Estimates based on U.S. Census Bureau Data.

*Finance, Insurance, and Real Estate.* While the Finance, Insurance and Real Estate ("FIRE") sector experienced 15.3 percent growth in employment between 1985 and 1988, there was an overall decline of 7.7 percent from 1990 to 1996. As of 2001, total employment in the FIRE sector was 32,500, an increase of 5.2 percent from the previous year. FIRE contributed 26.7 percent of the Rhode Island Gross State Product in 1999.

*Construction.* Fueled by the general growth of the rest of the Rhode Island economy, employment in the construction industry experienced dramatic growth in the mid 1980s, increasing by 40.8 percent between 1985 and 1988. This trend reversed direction between 1989 and 1992, when employment in the construction industry declined by 39.2 percent. Since 1993, with the return to general growth in the Rhode Island economy, employment in construction has rebounded with growth rates of 11.2 percent in 1999, 2.2 percent in 2000 and 1.1 percent in 2001. Construction activity, in 1999, contributed 5.3 percent of the Rhode Island Gross State Product.

Rhode Island's growth in construction is being fueled by demands other than housing. The following table shows the number of housing permits authorized on an annual basis in Rhode Island, New England, and the United States. Between 1983 and 1986, both Rhode Island and New England experienced explosive growth in the number of housing permits authorized. This period of strong growth was followed by a decline between 1986 and 1991 during which the number of housing permits authorized decreased by 9.4 percent in Rhode Island, compared to a decrease of 1.5 percent for New England and a decrease of 0.1 percent for the United States.

### Housing Permits Authorized, 1983 - 2001 (seasonally adjusted)

	Rhode Island		New Er	New England		United States	
Year	Total Permits	Percent Change	Total Permits	Percent Change	Total Permits	Percent Change	
1983	3,898	-	57,119	-	1,606,000	-	
1984	4,337	11.3%	72,293	26.6%	1,691,000	5.3%	
1985	5,415	24.9%	96,080	32.9%	1,733,000	2.5%	
1986	6,948	28.3%	107,805	12.2%	1,773,000	2.3%	
1987	6,612	-4.8%	101,599	-5.8%	1,542,000	-13.0%	
1988	5,717	-13.5%	82,768	-18.5%	1,450,000	-6.0%	
1989	4,205	-26.4%	54,129	-34.6%	1,347,000	-7.1%	
1990	3,177	-24.4%	38,148	-29.5%	1,127,000	-16.3%	
1991	2,557	-19.5%	30,396	-20.3%	954,000	-15.4%	
1992	2,644	3.4%	37,000	21.7%	1,106,000	15.9%	
1993	2,618	-1.0%	39,765	7.5%	1,211,000	9.5%	
1994	2,534	-3.2%	40,027	0.7%	1,367,000	12.9%	
1995	2,314	-8.7%	37,690	-5.8%	1,337,000	-2.2%	
1996	2,355	1.8%	40,041	6.2%	1,420,000	6.2%	
1997	2,727	15.8%	42,376	5.8%	1,442,000	1.5%	
1998	2,654	-2.7%	47,976	13.2%	1,619,000	12.3%	
1999	3,234	21.9%	47,420	-1.2%	1,662,000	2.7%	
2000	2,662	-17.7%	43,733	-7.8%	1,603,000	-3.5%	
2001	2,413	-9.4%	43,094	-1.5%	1,602,000	-0.1%	

U.S. Department of Commerce

Construction Statistics Division

Federal Reserve Bank of Boston

The current recovery in the regional economy is reflected in the housing sector. Significant declines in existing home sales in Rhode Island in 1990 and 1991 (of -13.4 percent and -5.2 percent, respectively) were followed by rapid sales growth for 1992, when home sales in Rhode Island increased at a yearly rate substantially higher than the national average. Following this period of rapid growth, existing home sales increased at a rate of 2.4 percent in 2000 and 2.4 percent in 2001. On a seasonally adjusted annual rate basis, existing home sales for Rhode Island, New England, and the United States appear in the table that follows.

# Existing Home Sales, 1983 - 2001

(seasonally adjusted at annual rates, in thousands)

	Rhode Island		New Er	ngland	United	States
Veer	Salaa	Percent	Salaa	Percent	Calaa	Percent
Year	Sales	Change	Sales	Change	Sales	Change
1983	8.0	-	141.3	-	2,875.0	-
1984	9.1	13.8%	140.7	-0.4%	3,027.5	5.3%
1985	10.3	13.2%	157.0	11.6%	3,382.5	11.7%
1986	10.6	2.9%	169.2	7.8%	3,772.5	11.5%
1987	10.5	-0.9%	174.5	3.1%	3,767.5	-0.1%
1988	11.0	4.8%	178.5	2.3%	3,882.5	3.1%
1989	11.2	1.8%	163.0	-8.7%	3,672.0	-5.4%
1990	9.7	-13.4%	134.0	-17.8%	3,603.5	-1.9%
1991	9.2	-5.2%	140.5	4.9%	3,533.3	-1.9%
1992	11.9	29.3%	170.6	21.4%	3,889.5	10.1%
1993	13.0	9.2%	193.8	13.6%	4,220.3	8.5%
1994	13.1	0.8%	200.3	3.4%	4,409.8	4.5%
1995	13.5	3.1%	185.7	-7.3%	4,342.3	-1.5%
1996	14.7	8.9%	200.7	8.1%	4,705.3	8.4%
1997	15.9	8.2%	219.4	9.3%	4,908.8	4.3%
1998	19.0	19.5%	248.3	13.2%	5,585.3	13.8%
1999	20.7	8.9%	253.3	2.0%	5,922.8	6.0%
2000	21.2	2.4%	262.2	3.5%	5,851.3	-1.2%
2001	21.7	2.4%	260.9	-0.5%	6,000.8	2.6%

National Association of Realtors

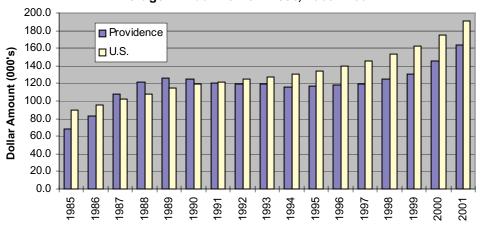
Single family home prices for the Providence Metropolitan area (not seasonally adjusted) appear in the following chart. While Providence housing prices were 12.3 percent higher than the US average in 1988, by 2001 they had fallen below the rest of the country at 85.7 percent of the national average.

			Providence Prices as a
Year	Providence	U.S.	Percentage of the U.S.
1985	68.0	89.4	76.1%
1986	83.2	95.6	87.0%
1987	108.2	102.2	105.9%
1988	121.8	108.5	112.3%
1989	126.1	115.3	109.4%
1990	124.9	119.1	104.9%
1991	120.8	121.3	99.6%
1992	119.1	124.6	95.6%
1993	118.8	127.3	93.3%
1994	116.2	130.5	89.0%
1995	116.9	134.6	86.8%
1996	118.3	139.9	84.6%
1997	119.8	145.3	82.5%
1998	124.6	153.5	81.2%
1999	130.5	162.1	80.5%
2000	145.9	175.3	83.2%
2001	163.1	190.4	85.7%

Repeat Sales Home Price Index for the Providence Metropolitan Area, 1985 - 2001 (not seasonally adjusted, in thousands)

Fannie Mae and Freddie Mac

Federal Reserve Bank of Boston





**Defense.** Following a peak in the value of military prime contracts awarded to Rhode Island firms in 1990 of \$554 million, defense related contracts declined 29.6 percent by 1993 to \$390 million. By 1994, the value of defense related prime contracts had rebounded to \$422 million, up 8.2 percent from 1993. In 2000 prime contracts had risen to \$418 million, up 25.4 percent from the previous year. The relationship of the defense industry to the Rhode Island economy is reflected in the following table, which shows the value of Department of Defense prime contract awards between 1985 and 2000. Since 1985, Rhode Island has increased its share of New England contract awards from 2.8 percent to 4.8 percent of such awards in 2000.

# Net Value of Department of Defense Prime Contract Awards, 1985 - 2000 (in millions)

Fiscal Year	R.I.	N.E.	U.S.	R.I. Percentage of New England	R.I. Percenta of U.S.
1985	\$431	\$15,487	\$140,096	2.8%	0.3%
1986	394	15,748	136,026	2.5%	0.3%
1987	478	15,606	133,262	3.1%	0.4%
1988	429	13,673	125,767	3.1%	0.3%
1989	417	16,268	119,917	2.6%	0.3%
1990	554	14,271	121,254	3.9%	0.5%
1991	413	13,889	124,119	3.0%	0.3%
1992	455	11,033	112,285	4.1%	0.4%
1993	390	10,789	114,145	3.6%	0.3%
1994	422	9,329	110,316	4.5%	0.4%
1995	388	9,374	109,004	4.1%	0.4%
1996	334	9,237	109,408	3.6%	0.3%
1997	275	9,152	106,561	3.0%	0.3%
1998	217	9,284	109,386	2.3%	0.2%
1999	312	9,456	114,875	3.3%	0.3%
2000	418	8,745	123,295	4.8%	0.3%

Department of Defense

Directorate for Information Operations and Reports

"Prime Contract" is defined as \$25,000 and above.

*Travel and Tourism.* According to the May, 2001 Rhode Island Travel and Tourism Research Report from the University of Rhode Island and the Rhode Island Economic Development Corporation, travel and tourism revenue broke the three billion-dollar mark, at \$3.26 billion (preliminary) in 2000. This reflected one of the largest percentage increases (16.4%) since the series measurement began in 1978.

In 2000 an estimated 15.7 million travelers visited Rhode Island for business, conventions or leisure. Of these, 10.5 million spent the day in the state and 5.2 million stayed overnight. An additional 34.5 million travelers "passed through" the state en route to other destinations.

The highest daily expenditures in 2000 were by overnight business visitors (\$280.50 per day), overnight convention visitors (\$272.84 per day), and leisure visitors who stayed in hotels and motels (\$174.13).

Visitor indicators for 2000 were up, with two exceptions. The I-95 Welcome Center Visitors declined 11.0% and gasoline consumption declined 1.2%. Lodgings Tax revenues increased by 35.0%. This was partly due to an increase of the tax rate from 5% to 6% in July, but that accounts for only 13.9% of the increase. The lodgings sales implied by the tax collections increased 21.1%. Visits to the Preservation Society of Newport County were up 3.0%, commercial air passengers arriving and departing through T.F. Green Airport were up 5.9% and Newport Bridge Traffic was up 11.0%.

Sales receipts in the travel and tourism industry grew by 9.8% in 1999 and by 16.4% in 2000. The transportation sector had the largest percentage gain in 2000 with a 17.4% increase in sales receipts. Retail trade sector receipts grew by 16.9% and the service sector receipts rose by 14.8%. The equivalent number

of firms in the tourism industry grew by 5.0% in 2000, while wages increased by 15.7% and the number of employees increased by 8.9%.

Based on a comparison with 2-digit employment SIC code industries, the travel and tourism industry became the second largest state employer in 1993 – second only to the health services industry. For the first time in the state's history, full-time equivalent jobs generated by travelers and tourists exceeded jobs in the miscellaneous manufacturing industry (Jewelry, Toys, Sporting Goods, Pens, Pencils and Office Supplies). In 2000 employment by the travel and tourism industry was triple that of the miscellaneous manufacturing sector. A comparison of average annual growth rates since 1982 shows that the travel and tourism industry leads the other 2-digit SIC employment code sectors with growth in the number of tourism-related firms averaging 5.0% per year, growth in employment averaging 6.3% per year and growth in wages averaging 11.6% per year.

# Human Resources

*Human Resources.* The availability of a skilled and well-educated population is an important resource for Rhode Island. The level of education reached by the population of Rhode Island compares favorably with the United States as a whole, as the following chart demonstrates. Although spending on education is not necessarily an indication of results, it is important to note that Rhode Island spends more per pupil than the national average on primary and secondary education. In fact, per pupil spending in Rhode Island has been significantly higher than the national average since 1989. The ratio of Rhode Island spending to the national average has varied from 120.6 percent in 1990-91 to a high of 130.5 percent in 1999-00. For the 1999-00 academic year Rhode Island spent 30.5 percent more on public elementary and secondary education than the United States average: \$9,646 per student compared to a national average of \$7,392 per student. The following chart and table show expenditures per pupil for Rhode Island and the United States since the 1989-90 academic year and the national ranking of expenditures.

Academic			Ratio
Year	Rhode Island	United States	(R.I./U.S.)
1989-90	6,368	4,980	127.9%
1990-91	6,343	5,258	120.6%
1991-92	6,546	5,421	120.8%
1992-93	6,938	5,584	124.2%
1993-94	7,333	5,767	127.2%
1994-95	7,715	5,989	128.8%
1995-96	7,936	6,147	129.1%
1996-97	8,307	6,393	129.9%
1997-98	8,627	6,676	129.2%
1998-99	9,049	7,013	129.0%
1999-00	9,646	7,392	130.5%

# Expenditure Per Pupil in Public Elementary and Secondary Schools, 1989-90 - 1999-00 (in thousands of current dollars)

U.S. Department of Education, National Center for Education Statistics, NCES

## National Ranking of Expenditure Per Pupil in Public Elementary and Secondary Schools Academic Year 1999-00 (Based on Average Daily Attendance)

anking	State	Expenditure	Ranking	State	Expenditure
1	District of Columbia	11,935	26	Kansas	6,962
2	New York	10,957	27	lowa	6,92
3	New Jersey	10,903	28	Washington	6,914
4	Connecticut	10,122	29	Georgia	6,903
5	Alaska	9,668	30	Kentucky	6,784
6	Rhode Island	9,646	31	Texas	6,77 <sup>-</sup>
7	Massachusetts	9,317	32	Missouri	6,764
8	Michigan	8,886	33	Colorado	6,702
9	Delaware	8,809	34	South Carolina	6,54
10	Vermont	8,799	35	North Carolina	6,50
11	Pennsylvania	8,380	36	Virginia	6,49 <sup>,</sup>
12	Wisconsin	8,299	37	California	6,40
13	Maryland	8,273	38	Florida	6,383
14	Maine	8,247	39	Louisiana	6,25
15	Oregon	8,129	40	Nevada	6,148
16	Illinois	8,084	41	North Dakota	6,078
17	Wyoming	7,944	42	South Dakota	6,03
18	Ohio	7,816	43	Tennessee	5,83
19	Indiana	7,652	44	New Mexico	5,83
20	West Virginia	7,637	45	Oklahoma	5,770
21	Minnesota	7,499	46	Alabama	5,75
22	Nebraska	7,360	47	Idaho	5,64
23	Hawaii	7,090	48	Arkansas	5,62
24	New Hampshire	7,082	49	Arizona	5,44
25	Montana	6,990	50	Mississippi	5,35
			51	Utah	4,692

U.S. Department of Education, National Center for Education Statistics, NCES

According to the June, 2002 report by the Rhode Island Office of Higher Education, in fall 2001, the total headcount enrollment in Rhode Island institutions of higher education was 77,008 students, up from the 75,633 students reported in fall 2000. Enrollment increased 1.8 percent in the public sector (+691 students) and in the independent sector (+684 students).

From July 1, 2000 to June 30, 2001, Rhode Island institutions of higher education conferred 14,587 degrees and certificates, a decrease of 0.5 percent over the 14,660 awards of the previous year. In 2000-2001 public institutions of higher education conferred 5,152, or 35.3 percent of all awards, while independent institutions awarded 9,535, or 64.7 percent. The number of awards at public institutions increased by 0.2 percent, while awards at independent institutions decreased by 0.9 percent.

# **APPENDIX B - Proposed Form of Legal Opinion**

Date of Closing

State of Rhode Island and Providence Plantations State House Providence, Rhode Island

# Re: \$62,765,000 State of Rhode Island and Providence Plantations General Obligation Bonds, Consolidated Capital Development Loan of 2002, Refunding Series C (the "Bonds")

Ladies and Gentlemen:

We have acted as bond counsel to the State of Rhode Island and Providence Plantations (the "State") in connection with its issuance of the Bonds, representing various loans authorized by various acts of the General Assembly of the State and consolidated for issuance pursuant to Section 35-8-21 of the General Laws of the State. In that capacity, we have examined and are familiar with originals or copies, certified or otherwise identified to our satisfaction, of such records of the State, certificates of officials of the State and other documents and instruments, and have made such other investigation of facts and examination of Rhode Island and federal law, as we have deemed necessary or proper for the purpose of rendering this opinion. Capitalized terms used herein shall, unless otherwise specified, have the meanings set forth in the Certificate of Determination of the General Treasurer including Approval of Governor and Acknowledgment of Approval by the Secretary of State dated December 19, 2002 (the "Certificate of Determination").

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certificates of public officials furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are further of the opinion that, under existing law:

1. The Bonds are valid and binding general obligations of the State and the full faith and credit of the State is pledged for the payment of the principal of and interest on the Bonds as the same shall come due.

State of Rhode Island and Providence Plantations Date of Closing Page 2

2. The interest on the Bonds is excludable from gross income for federal income tax purposes and will not be treated as an item of tax preference for the purposes of the federal alternative minimum tax imposed on individuals and corporations. Interest on the Bonds will, however, be included in the calculation of adjusted current earnings for the purpose of computing the alternative minimum tax imposed on corporations.

We call your attention to the fact that interest on the Bonds may become taxable retroactively to their date of issuance if the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), relating to the investment, expenditure and use of Bond proceeds and certain other amounts and to payments to the United States, are not met. The State has covenanted to take all lawful action necessary under the Code to continue the exclusion of interest on the Bonds from gross income, to the extent provided in the Code, and to refrain from taking any action which would cause interest on the Bonds to become includible in gross income.

We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

3. The Bonds are exempt from Rhode Island taxes, although the Bonds and the interest thereon may be included in the measure of Rhode Island estate and gift taxes and certain business and corporate taxes.

It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Very truly yours,

# **APPENDIX C - Table of Refunded Bonds**

Bond	Maturity Date	Interest Rate	Par Amount	Call Date	Call Price
Series 1993 A Bonds:					
SERIALS	11/01/2003	4.60 %	\$ 4,485,000	1/21/2003	102.000
	11/01/2004	4.70	4,675,000	1/21/2003	102.000
	11/01/2005	4.80	4,875,000	1/21/2003	102.000
	11/01/2006	5.00	5,090,000	1/21/2003	102.000
	11/01/2007	5.00	5,320,000	1/21/2003	102.000
	11/01/2008	5.125	5,565,000	1/21/2003	102.000
	11/01/2009	5.125	5,825,000	1/21/2003	102.000
	11/01/2010	5.20	6,105,000	1/21/2003	102.000
	11/01/2011	5.10	6,395,000	1/21/2003	102.000
	11/01/2012	5.10	6,710,000	1/21/2003	102.000
	11/01/2013	5.10	7,045,000	1/21/2003	102.000
			62,090,000		
1994 Series A Bonds:					
SERIALS	7/15/2007	5.40 %	\$ 3,815,000	7/15/2004	102.000
	7/15/2008	5.50	55,000	7/15/2004	102.000
	7/15/2009	5.70	55,000	7/15/2004	102.000
	7/15/2010	5.75	60,000	7/15/2004	102.000
	7/15/2011	5.80	70,000	7/15/2004	102.000
	7/15/2012	5.50	70,000	7/15/2004	102.000
	7/15/2013	5.50	75,000	7/15/2004	102.000
	7/15/2014	5.75	80,000	7/15/2004	102.000
			4,280,000		

# Outstanding Bonds refunded by \$62,765,000 Consolidated Capital Development Loan of 2002, Refunding Series C (the "Series C Bonds")

# APPENDIX D - Specimen Financial Guaranty Insurance Policy of MBIA Insurance Corporation FINANCIAL GUARANTY INSURANCE POLICY

# MBIA Insurance Corporation Armonk, New York 10504

## Policy No. [NUMBER]

MBIA Insurance Corporation (the "Insurer"), in consideration of the payment of the premium and subject to the terms of this policy, hereby unconditionally and irrevocably guarantees to any owner, as hereinafter defined, of the following described obligations, the full and complete payment required to be made by or on behalf of the Issuer to [PAYING AGENT/TRUSTEE] or its successor (the "Paying Agent") of an amount equal to (i) the principal of (either at the stated maturity or by any advancement of maturity pursuant to a mandatory sinking fund payment) and interest on, the Obligations (as that term is defined below) as such payments shall become due but shall not be so paid (except that in the event of any acceleration of the due date of such principal by reason of mandatory or optional redemption or acceleration resulting from default or otherwise, other than any advancement of maturity pursuant to a mandatory sinking fund payment, the payments guaranteed hereby shall be made in such amounts and at such times as such payments of principal would have been due had there not been any such acceleration); and (ii) the reimbursement of any such payment which is subsequently recovered from any owner pursuant to a final judgment by a court of competent jurisdiction that such payment constitutes an avoidable preference to such owner within the meaning of any applicable bankruptcy law. The amounts referred to in clauses (i) and (ii) of the preceding sentence shall be referred to herein collectively as the "Insured Amounts." "Obligations" shall mean:

# [PAR] [LEGAL NAME OF ISSUE]

Upon receipt of telephonic or telegraphic notice, such notice subsequently confirmed in writing by registered or certified mail, or upon receipt of written notice by registered or certified mail, by the Insurer from the Paying Agent or any owner of an Obligation the payment of an Insured Amount for which is then due, that such required payment has not been made, the Insurer on the due date of such payment or within one business day after receipt of notice of such nonpayment, whichever is later, will make a deposit of funds, in an account with State Street Bank and Trust Company, N.A., in New York, New York, or its successor, sufficient for the payment of any such Insured Amounts which are then due. Upon presentment and surrender of such Obligations or presentment of such other proof of ownership of the Obligations, together with any appropriate instruments of assignment to evidence the assignment of the Insured Amounts due on the Obligations as are paid by the Insurer, and appropriate instruments to effect the appointment of the Insurer as agent for such owners of the Obligations in any legal proceeding related to payment of Insured Amounts on the Obligations, such instruments being in a form satisfactory to State Street Bank and Trust Company, N.A., State Street Bank and Trust Company, N.A. shall disburse to such owners, or the Paying Agent payment of the Insured Amounts due on such Obligations, less any amount held by the Paying Agent for the payment of such Insured Amounts and legally available therefor. This policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Obligation.

As used herein, the term "owner" shall mean the registered owner of any Obligation as indicated in the books maintained by the Paying Agent, the Issuer, or any designee of the Issuer for such purpose. The term owner shall not include the Issuer or any party whose agreement with the Issuer constitutes the underlying security for the Obligations.

Any service of process on the Insurer may be made to the Insurer at its offices located at 113 King Street, Armonk, New York 10504 and such service of process shall be valid and binding.

This policy is non-cancellable for any reason. The premium on this policy is not refundable for any reason including the payment prior to maturity of the Obligations.

IN WITNESS WHEREOF, the Insurer has caused this policy to be executed in facsimile on its behalf by its duly authorized officers, this [DAY] day of [MONTH, YEAR].

	MBIA Insurance Corporation
Attest:	Prospert ECHNEN
Aucst.	·

Assistant Secretary

