

**Fiscal Year 2010 Report on Debt Management
To the
Public Finance Management Board**

February 2012

**State of Rhode Island
And Providence Plantations**

OFFICE OF THE GENERAL TREASURER

GINA M. RAIMONDO
GENERAL TREASURER

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- B. Summary of Debt Issuances
- C. Credit Rating Reports

February 2012

Members of the Rhode Island Public Finance Management Board

Mr. Richard Licht, Director of Administration, State of Rhode Island
The Honorable A. Ralph Mollis, Secretary of State, State of Rhode Island
Mr. W. Lincoln Mossop, Jr. Public Member
Mr. Steven Woerner, Public Member
Mr. Robert A. Mancini, Public Member
Mr. Edward F. Yazbak, Public Member
Mr. Emanuel Barrows, Public Member
Mr. Thomas M. Bruce, III Public Member

Dear Members of the Board:

I hereby submit the fiscal year 2010 Debt Management Report for the State of Rhode Island and Providence Plantations (the "State" or "Rhode Island"). This report once again demonstrates the continued importance of closely monitoring the State's debt position relative to the State's borrowing capacity as part of Rhode Island's efforts to maintain fiscal discipline.

In recent years, debt management has been a top priority of the State resulting in significant improvement in several long-term debt trends. As recently as 2000, Rhode Island's debt burden was the 6th highest nationally according to Moody's Investors Service. The 2010 Moody's State Debt Medians show that Rhode Island's ranking has dropped to 10th for debt per capita and 13th for debt as a percentage of personal income.

Net tax supported debt totaled \$1.88 billion at the close of FY 2010 and current Budget Office forecasts project the State's debt level to increase slightly to \$1.89 billion by FY 2015.

In order to maintain its credit ratings at an appropriate level, the State must continue to make fiscal responsibility a top priority. A major responsibility of the Treasurer's Office and the PFMB is to monitor State debt ratios and to preserve and enhance Rhode Island's credit rating and presence in the financial markets. Maintenance of prudent debt ratios and securing positive ratings from the credit rating agencies will allow Rhode Island to obtain financing at the lowest possible interest rates.

Rhode Island's fiscal situation was characterized as "strained" by the three major credit rating agencies even prior to the national recession. The economic downturn and the global financial crisis have had a serious impact on the financial flexibility of all the states that will continue to be felt for the next several fiscal years.

The State's credit rating agencies will continue to scrutinize budgetary decisions during this challenging time. Maintenance of the State's "Double A" category ratings is more important now than ever before, as credit spreads have been at their widest levels in decades. The ability to access the capital markets has become increasingly challenging for issuers such as the State. The demise of the municipal bond insurance industry, coupled with the credit squeeze and the notable absence of several major investment banking firms will continue to have an impact on the State as it seeks to finance its capital needs. Navigating these elements will be a significant priority for the State to insure continued access to capital at affordable levels.

According to State Budget Office projections, it appears that the ratio of debt service to revenues will remain within the PFMB's guideline of 7.5%. Projections indicate that the FY13 debt service to revenues ratio will reach, but not exceed 7.5%. The economic climate of the past three fiscal years has resulted in anemic revenue growth. Since the State must continue to issue debt to fund its capital needs, the increased debt service is a growing percentage of a smaller revenue base. At this time, we do not recommend revision of the guideline, but careful monitoring as noted above.

Sincerely,

Gina M. Raimondo
General Treasurer

SECTION 1

2010 Findings

The 2010 Report includes the following:

- Φ Analysis of current State debt position and trends.
- Φ Status report on the implementation of debt management methods and policies.
- Φ Evaluation of projected new debt issuance in compliance with the Public Finance Management Board's ("PFMB") adopted Credit Guidelines.
- Φ Information about outstanding debt issued by State-related agencies and summary information on local government debt position and trends.

The principal findings of this report are summarized below.

Rhode Island's Debt Burden Remains Moderately High

Rhode Island's debt levels continue to improve, but are still relatively high, as evidenced by the following statistics provided by a Moody's Investor Service Special Comment Report, May 2011 and the FY12 Capital Budget:

- Rhode Island ranks 13th highest among all states in Net Tax Supported Debt as a percent of personal income, at 5.2% (based on Moody's calculations and 2008 personal income).
- Rhode Island ranks 10th highest among all states in Net Tax Supported Debt per capita at \$2,191 (based on Moody's calculations).
- Net Tax Supported Debt increased annually by 5.2% from FY06 – FY10. Personal income growth for the same period was 2.7%.
- In FY10 the general obligation debt increased at a rate of 7.9% over FY09. From FY06 – FY10 general obligation debt increased at a rate of 7.3%.

Over the last four years, Net Tax-Supported Debt increased by \$344.2 million, from \$1.54 billion at FY06 to \$1.88 billion at FY10. Current Tax-Supported Debt of \$1.88 billion represents an increase of 2.0% from \$1.85 billion at FY09.

According to the FY12 Capital Budget, the State's outstanding Net Tax Supported Debt (includes adjustment for agency payments) is projected to remain stable at \$1.89 billion for FY15. This projection assumes the issuance of no new Tax Supported Debt during this period other than as projected in the Capital Budget.

The Capital Budget for FY12 also indicates that State general obligation debt will decrease at a compound annual growth rate of -1.3% from \$1,999.3 million at FY11 to \$1,894.0 million at FY15. The Economic Development Corporation debt will decrease at a compound annual growth rate of -11.3%. During the same period, it is estimated that capital leases will increase at a compound annual growth rate of 2.2% and Convention Center Authority will decrease by 4.0%.

Rhode Island's efforts to improve its debt position continue to be recognized by the municipal credit rating agencies. Pension reform measures that were adopted during the 2005 legislative session contributed to Standard and Poor's upgrade of the State's bond rating from AA- to AA. However, a variety of factors contributed to the Fitch Ratings subsequent downgrade of Rhode Island's rating from AA to AA-. Protecting the gains made in debt reduction is critical and important to preserving financial flexibility.

Recently two of the municipal rating agencies recalibrated municipal ratings. Fitch completed their process in April 2010 and Moody's recalibrated the states in May 2010. Standard & Poor's had been using one rating scale for approximately two years. These actions were in response to the Markets' demand for enhanced comparability between municipal ratings and non-municipal ratings. As a result of recalibration, the General Obligation ratings of the States are higher on the "global" or "corporate" scale than their place on the municipal ratings scale. However, these actions are not viewed as improvements in credit quality or rating upgrades, but as an alignment of municipal ratings with corporate or global equivalents.

In a Special Comment publication dated July 22, 2010, Moody's Investors Service noted that the key drivers of state government credit quality in the near term are;

- Reliability of budgets

- Revenue forecasts

- Risk of double dip recession

- Magnitude of structural imbalance

- Phase-out of federal stimulus (ARRA) funding

- Financial flexibility and availability of reserves

- Available liquidity

- Extent of long-term liabilities

- Exposure to variable rate debt

- Political consensus related to spending and benefit levels

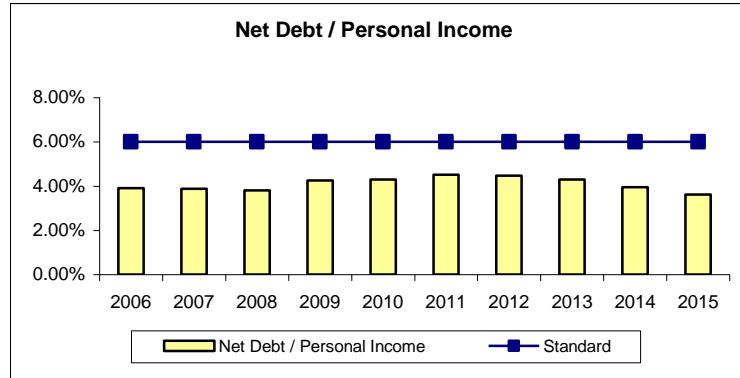
PFMB's Credit Guidelines and Debt Ratio Targets

In recognition of Rhode Island's high debt burden, the PFMB adopted Credit Guidelines recommended in the 1997 report for use in evaluating certain elements of the State's debt. The original Credit Guidelines were adopted after extensive research on State debt trends and a comparative analysis of certain "peer" states with demographic, geographic, and financial characteristics similar to Rhode Island. The Credit Guidelines were intended to be restrictive enough to be relevant in managing debt levels, but flexible enough to allow for the funding of critical infrastructure needs. However, in light of the State's already high debt burden at the time of adoption, the Credit Guidelines did not necessarily represent an "ideal" level of State debt.

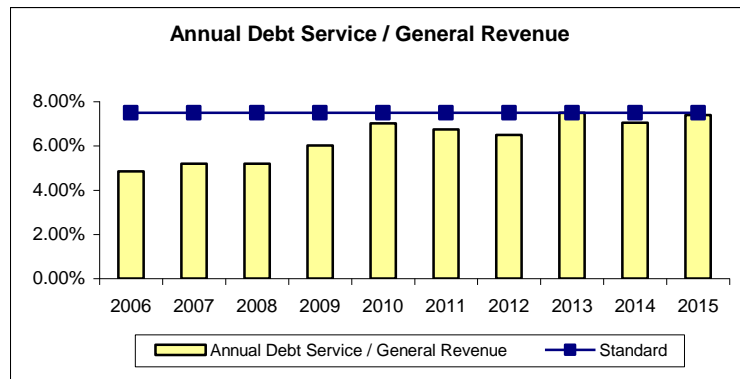
The PFMB approved the following revisions to the Tax Supported Debt to Personal Income target debt ratios recommended in the 1999 Report on Debt Management. Approved guidelines are as follows:

- ***Credit Guideline 1:*** Tax Supported Debt to not exceed the target range of 5.0% to 6.0% of personal income, and annual debt service for Tax Supported Debt to not exceed 7.5% of General Revenues. It is anticipated that fluctuation of this ratio over the long-term will be affected by both variations in personal income levels and debt issuance. The target ranges will continue to be reviewed on an annual basis with consideration given to trends in the State's debt level and upcoming infrastructure projects.
- ***Credit Guideline 2:*** The Board should monitor the total amount of Tax Supported Debt, State Supported Revenue Debt, and Agency Revenue Debt in relation to the State's personal income.
- ***Credit Guideline 3:*** The Credit Guidelines may be exceeded temporarily under certain extraordinary conditions. If a Credit Guideline is exceeded due to economic or financial circumstances, the Board should request that the Governor and the Legislature recommend a plan to return debt levels to the Guidelines within five years.

The debt projections in this report remain within the Credit Guidelines relating to Net Debt to Personal Income, as the ratio will decline from 4.5% at FY11 to 3.6% at FY15. From FY06 to FY10, Personal Income grew at a rate of 2.7%, while Net Tax-Supported Debt increased by 5.2%. The combination of lower Personal Income growth and moderate debt growth resulted in the Net Debt to Personal Income ratio of 3.9% at FY06 increasing to 4.3% for FY10.



Annual Debt Service as a percentage of revenues increased from 4.8% in FY06 to 7.0% in FY10. Projections from FY11 to FY15 indicate compliance with the PFMB's guidelines as the FY11 - FY15 debt service to revenues ratio does not exceed 7.5%.



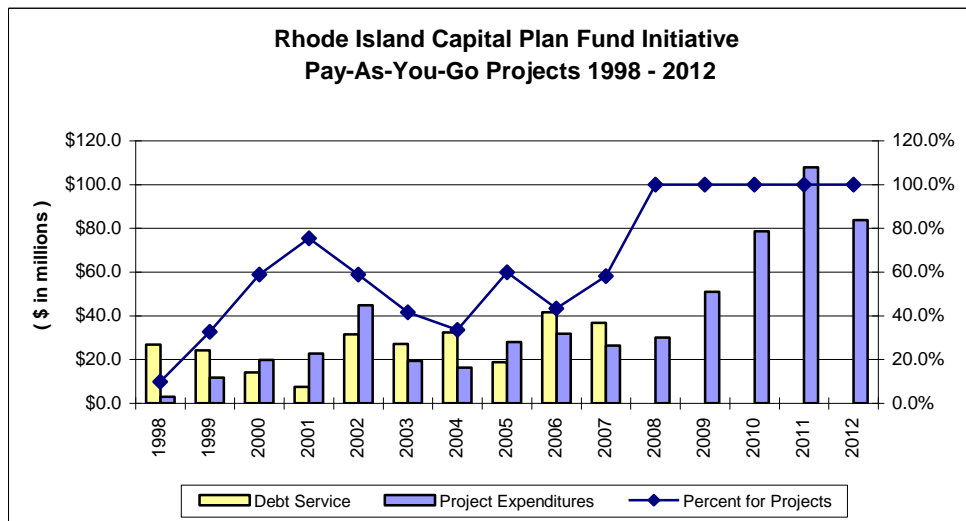
Positive Steps in Debt Administration

Rhode Island has made improvements to its debt planning and administration, beginning with the implementation of a formal capital budgeting process and the adoption of the Public Corporation Debt Management Act in 1994 (§RIGL 35-18). The State’s debt load has a negative impact on the flexibility of the operating budget and limits the State’s ability to meet unanticipated capital financing and economic development needs. Listed below are several initiatives related to debt administration undertaken by the State in recent years.

1. **Pay-As-You-Go Capital Financing.** During a period of sustained economic expansion from 1998 – 2001, along with improved cash management, the State was able to forego cash flow borrowing, a positive trend in the State’s debt management. However, economic conditions compelled the State to borrow on a short-term basis in 2002, 2003 and 2006 thru 2010. Greater financial flexibility during periods of economic expansion have enabled the State to increase the proportion of pay-as-you-go capital spending, which includes using both gas tax funds and funds dedicated to the Rhode Island Capital Fund.

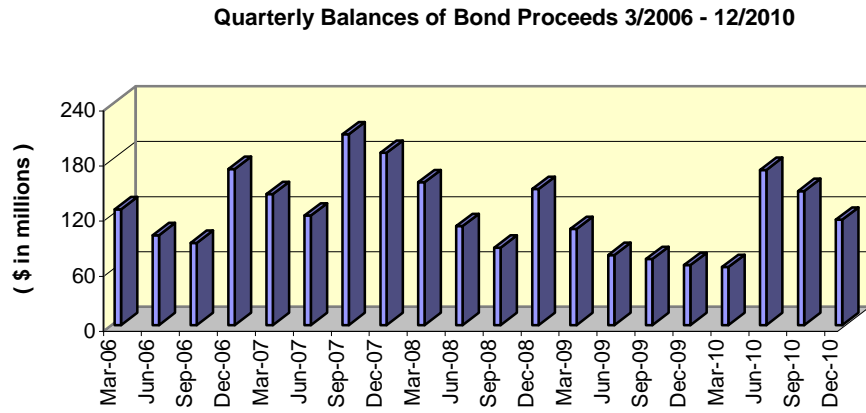
Included in the governor’s recommended FY12 Budget was a \$83.7 million appropriation (\$107.9 million in FY11 which includes funding reappropriations from FY10) for pay-as-you-go capital financing through the Rhode Island Capital Plan Fund. Funds may be used to pay for debt service or project expenditures. According to the FY12 Capital Budget, 100.0% of the Fund’s resources will be used for capital asset protection projects in FY12.

Also included in the Governor’s FY12 budget was a plan to reduce the reliance of the Department of Transportation on debt to provide State match for federal projects.

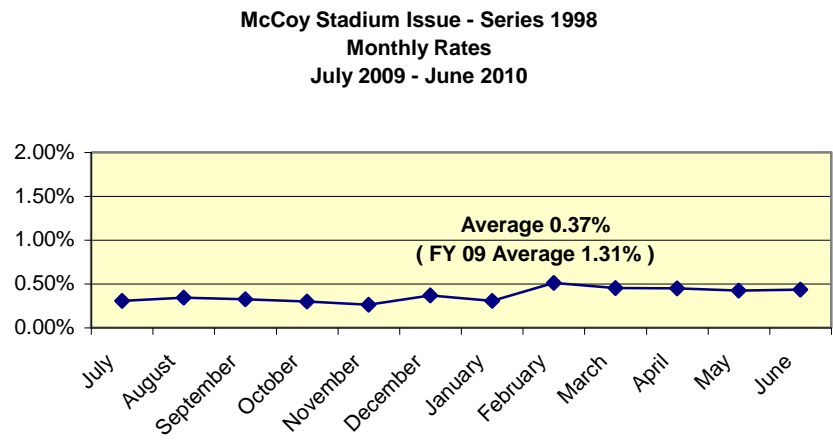


2. Bond Proceeds Management. The State continues to monitor the issue of unexpended balances of general obligation bond proceeds. Past reports have noted this as an issue of concern. Unexpended proceeds were \$114.8 million as of December 31, 2010 up from \$65.4 million as of December 31, 2009.

As shown in the chart below, there is a cyclical peak at the end of the second or third quarter, which is indicative of the traditional timing of bond issuance.



3. Variable Rate Debt Obligations Issued. The State was involved in a variable rate financing for McCoy Stadium that was issued by the Economic Development Corporation in July 1998. The floating rate structure offered (1) low initial interest rates, (2) principal structuring flexibility, including prepayment without penalty, and (3) the ability to convert to a fixed rate on one month's notice. The State also issued two series of variable rate bonds in the 1990's that were subsequently refunded by fixed rate bonds. At the time of issuance, the variable rate component improved the match of State assets and liabilities and provided a lower overall cost of capital.



The General Treasurer and the State Budget Office have implemented a policy which restricts the total amount of variable rate exposure to 10% of net tax supported debt outstanding.

In the 2001 session of the RI General Assembly, the Legislature approved a bill proposed by the Treasurer's office to permit the State to enter into interest rate swap agreements with the goal of reducing borrowing costs. This effectively permits the State to convert a fixed rate obligation to a variable rate obligation or vice-versa. The fiscal impact of future transactions is not possible to quantify since any benefit derived from the use of variable rate debt and related interest rate swaps is extremely dependent upon market conditions, the extent to which the investment vehicle is utilized and the specifics of the individual transaction. The State can only enter into such transactions when there are demonstrated savings. To date the State has not utilized interest rate swaps but has provided assistance to various state agencies in analyzing financing alternatives, refinancing variable rate debt and unwinding swaps. The final installment on the McCoy Stadium bonds was made on December 15, 2010, eliminating any State exposure to variable rate debt.

4. **Municipal Debt Report.** The PFMB is also required to report on R.I. local government debt which is a summary of debt issued by cities and towns and other authorities to comply with Section 42-10.1-4. This report may be found in Exhibit B.

SECTION 2

Rhode Island State Debt

Table 2-1 below is a summary detail statement of outstanding State debt, followed by a brief glossary of terms describing each category of debt.

Table 2-1								
Rhode Island Debt Statement								
(as of June 30, 2010, dollars in millions, principal amount)								
						<u>6/30/2008</u>	<u>6/30/2009</u>	<u>6/30/2010</u>
Tax Supported Debt								
	General Obligation Bonds					\$ 997.1	\$ 1,036.2	\$ 1,118.0
	Capital Leases					226.0	267.1	254.7
	Convention Center Authority					271.0	263.8	268.3
	Economic Development Corporation					142.6	286.5	259.9
	R.I.H.M.F.C. Neighborhood Opportunities Housing Program					18.2	13.2	8.4
	Refunding Bond Authority					24.2	6.0	-
	Gross Tax Supported Debt					\$ 1,679.1	\$ 1,872.8	\$ 1,909.3
	Agency Payments					(27.8)	(26.6)	(25.4)
	Net Tax Supported Debt					\$ 1,651.3	\$ 1,846.2	\$ 1,883.9
State Supported Revenue Debt								
	EDC - Providence Place Mall					32.1	30.4	28.6
	R.I. Housing					321.8	285.3	267.3
	Industrial Recreational Building Authority - Insured							
	Industrial Facilities Corporation					10.9	14.1	18.1
	State Supported Revenue Debt					\$ 364.8	\$ 329.8	\$ 314.0
Agency Revenue Debt								
	Airport Corporation					\$ 334.8	\$ 327.7	\$ 319.7
	Economic Development Corporation					77.2	94.4	94.0
	EDC - GARVEE Bonds, Federally Funded					285.5	427.4	400.5
	R.I. Housing					5.0	5.0	5.0
	Narragansett Bay Commission					463.2	444.0	410.1
	Resource Recovery Corporation					14.5	14.8	14.0
	State University and Colleges					195.1	222.6	283.1
	Turnpike and Bridge Authority					25.7	23.6	70.7
	Water Resources Board					7.5	5.8	4.9
	Agency Revenue Debt					\$ 1,408.5	\$ 1,565.3	\$ 1,602.0
Conduit Debt								
	Clean Water Finance Agency					\$ 631.3	\$ 602.6	\$ 652.7
	Health and Educational Building Corporation					2,225.4	2,377.6	1,793.7
	R.I. Housing					1,289.6	1,293.7	1,445.1
	Industrial Facilities Corporation					86.1	89.3	95.3
	Student Loan Authority					946.8	1,046.3	1,331.4
	Water Resources Board					2.0	1.0	-
	Conduit Debt					\$ 5,181.2	\$ 5,410.5	\$ 5,318.2
Sources: FY 12 Capital Budget and Treasury Survey of R.I. Quasi-Public Corporations.								

Explanation of Categories of Debt

Below is a definition of the four general categories of debt, which are used throughout this report and reflected in Table 2-1 on the previous page. These categories are listed in declining relationship to the State's general credit. To the extent possible, the categories are consistent with the methods credit analysts use in reviewing a state's debt levels. Credit analysts are the professionals who assign credit ratings and recommend and evaluate debt as investments for investors in tax exempt bonds.

Tax Supported Debt

Tax Supported Debt is payable from or secured by general taxes and revenues of the State or by specific State collected taxes that are pledged to pay a particular debt. Because of the claim this debt has on the State's credit, this is the most relevant debt figure to State taxpayers.

State Supported Revenue Debt

State Supported Revenue Debt is payable from specified revenues pledged for debt service which are not general taxes and revenues of the State. However, the State provides additional credit support to repay this debt if the pledged revenues are insufficient to meet scheduled debt service requirements. Because of the contingent nature of the State Credit Support, this figure is somewhat less important than Tax Supported Debt. This type of debt includes "moral obligation" debt.

Agency Revenue Debt

Agency Revenue Debt is similar to State Supported Revenue Debt; except that no State credit support is legally pledged for repayment and the assets financed are State owned enterprises that are intended to be supported by internally generated fees and revenues. While this type of debt is not supported by State taxes, the agencies and public corporations responsible for this debt may also have financed some assets with State general obligation debt, thereby indirectly linking such debt to the State.

Conduit Debt

Conduit Debt is issued by a state agency or public corporation on behalf of borrowers which include businesses, health care institutions, private higher education institutions, local governments, and qualified individuals (loans for higher education and housing purposes). No State credit support is provided.

SECTION 3

Classification of State Debt

The Debt Issuers

The electorate of the State and the General Assembly authorize certain State officers, State agencies, and municipalities to issue debt for various purposes. This report uses the terms “issuers” and “debt issuing agencies” to describe any State office, department, corporation, or agency which issues bonds, notes, or other securities. These issuers finance construction and other capital improvements to State buildings; State highways; local water, sewer, and other capital improvement projects; loans to businesses; health care organizations; loans to low and moderate income persons for single family housing and higher education; loans to developers for multifamily housing; and private and public university buildings.

There are currently 15 different State debt issuers that have been authorized to sell various types of obligations. Table 3-1 presents a list of each issuer and the type of debt each has issued.

Table 3-1
State Debt Issuing Agencies

<u>Issuer</u>	<u>Tax Supported Debt</u>	<u>Revenue Debt (State Credit Support)</u>	<u>Agency Revenue Debt</u>	<u>Conduit Debt</u>
Airport Corporation* (1)			X	
Clean Water Finance Agency				X
Convention Center Authority	X			
Economic Development Corporation	X	X	X	
Health and Education Building Corp.				X
Housing, Mortgage, and Finance Corp.	X	X	X	X
Industrial Facilities Corp.		X		X
Narragansett Bay Commission			X	
Resource Recovery Corporation			X	
State of Rhode Island-Capital Leases	X			
State of Rhode Island-GO Bonds	X			
State Universities and Colleges			X	
Student Loan Authority				X
Turnpike and Bridge Authority			X	
Water Resources Board			X	X

* The State has outstanding general obligation bonds issued on behalf of this agency.

(1) Borrows through the Economic Development Corporation.

Tax Supported Debt: FY06 to FY10

Tax Supported Debt includes general obligation bonds and bonds payable from leases which are subject to appropriation from the State's general fund. Credit ratings for this debt are largely dependent on the general fiscal condition of the State, amount of Tax Supported Debt currently outstanding, the characteristics of the specific tax that is pledged for repayment, and the economic conditions of the State.

Table 3-2 presents the amounts and types of Tax Supported Debt for the five years ending June 30, 2010 with resulting debt ratios. For FY10, the State's Debt to Personal Income ratio of 4.3% and Debt Service to Revenue ratio of 7.0% were in compliance with the Credit Guideline maximums of 6.0% and 7.5%, respectively. A detailed statement of Outstanding Tax Supported Debt (actual) as of June 30, 2010 is presented in Appendix A.

Table 3-2
Tax Supported Debt: Fiscal Years 2006 - 2010
(dollars in millions, principal amount)

Fiscal Years	2006	2007	2008	2009	2010	CAGR FY 06 - 10
General Obligation Bonds	\$ 842.6	\$ 913.5	\$ 997.1	\$ 1,036.2	\$ 1,118.0	7.3%
Capital Leases	221.5	252.6	226.0	267.1	254.7	3.6%
Convention Center Authority	287.2	280.0	271.0	263.8	268.3	-1.7%
Economic Development Corp.	139.0	147.0	142.6	286.5	259.9	16.9%
R.I.H.M.F.C. Neighborhood Opp. Hsing Prog.	18.8	15.5	18.2	13.2	8.4	-18.2%
Refunding Bond Authority (1)	60.3	42.7	24.2	6.0	-	-
Gross Tax Supported Debt	\$ 1,569.4	\$ 1,651.3	\$ 1,679.1	\$ 1,872.8	\$ 1,909.3	5.0%
Agency Payments	(29.7)	(28.9)	(27.8)	(26.6)	(25.4)	-3.8%
Net Tax Supported Debt	\$ 1,539.7	\$ 1,622.4	\$ 1,651.3	\$ 1,846.2	\$ 1,883.9	5.2%
Annual Net Tax Supported Debt Service (2)	\$ 160.4	\$ 174.8	\$ 185.8	\$ 196.7	\$ 218.2	8.0%
Debt Ratios: (3)						
Annual Debt Service / Revenues (7.5%)	4.8%	5.2%	5.2%	6.0%	7.0%	9.7%
Net Debt / Personal Income (5% - 6%)	3.9%	3.9%	3.8%	4.2%	4.3%	2.4%
Net Debt / Capita	\$ 1,453.9	\$ 1,540.5	\$ 1,571.5	\$ 1,757.0	\$ 1,789.8	5.3%
Assumptions:						
Revenues (2), (4)	\$ 3,308.3	\$ 3,361.0	\$ 3,580.9	\$ 3,270.8	\$ 3,112.4	-1.5%
Personal Income	\$ 39,485.3	\$ 41,893.5	\$ 43,455.0	\$ 43,635.3	\$ 43,854.8	2.7%
Population (5)	1,058,991	1,053,136	1,050,788	1,050,788	1,052,567	-0.2%

CAGR = Compound Annual Growth Rate
Source: FY 12 Capital Budget

- (1) As of February 1, 2010, all bonds of the Authority were paid in full.
- (2) FY 07 - FY 11 Capital Budgets.
- (3) Based on Net Tax Supported Debt which includes agency payments.
- (4) Revenues include actual general revenues plus dedicated gas tax transfers.
- (5) Population estimates for 2010 are from the U.S. Census Bureau, March 2011.

As the result of an increase in General Obligation debt, Capital Leases and Economic Development Corporation debt, total Net Tax Supported Debt increased by a CAGR of 5.2% from FY06 to FY10. These increases were partially offset by a 18.2% CAGR decrease in R.I.H.M.F.C. Neighborhood Opportunities Housing Program debt. State personal income grew at an annual compound rate of 2.7% while revenues declined by 1.5% over the same period.

The Governor, with approval by the General Assembly, also authorizes certain departments to finance the acquisition of equipment and the acquisition and improvement of buildings by using capital leases. Capital leases have been used to finance various projects such as the Attorney General's office, the ACI Intake Center, the office complex at Howard Center for the Department of Labor and Training and power generation facilities at the State Colleges and Universities. These capital leases are considered Tax Supported Debt by bond credit analysts.

The Economic Development Corporation issues debt that will be paid from State taxes and revenues which represents 13.8% of Net Tax Supported Debt. This debt contains unusual credit features, which obligate the State to pay debt service under certain expected circumstances. Two such issues (Fidelity and Fleet leases) carry a moral obligation pledge, which requires the State to appropriate funds in the event that certain job hiring targets are met. In the event performance targets are not met, the State is not obligated to pay under the agreements. The purpose of this type of performance-based credit structure is to foster economic development, and to justify such appropriations by the generation of incremental income tax receipts. For this reason, issuance must be carefully monitored and measured for budget purposes.

Projected Tax Supported Debt: FY11 to FY15

Using figures provided by the State Budget Office, an estimate of the Tax Supported Debt for the FY11 – FY15 period has been developed along with a forecast of certain debt ratios.

Table 3-3
Tax Supported Debt: Fiscal Years 2011 - 2015
(dollars in millions, principal amount)

Fiscal Years	2011	2012	2013	2014	2015	CAGR FY 11 - 15
General Obligation Bonds	\$ 1,209.2	\$ 1,236.0	\$ 1,230.6	\$ 1,224.9	\$ 1,202.9	-0.1%
Capital Leases	312.7	362.7	409.8	379.2	341.2	2.2%
Convention Center Authority	259.6	250.5	240.9	230.9	220.3	-4.0%
Economic Development Corp.	238.4	217.3	195.3	172.1	147.8	-11.3%
R.I.H.M.F.C. Neighborhood Opp. Hsing Prog.	3.5	-	-	-	-	-
Gross Tax Supported Debt	\$ 2,023.4	\$ 2,066.5	\$ 2,076.6	\$ 2,007.1	\$ 1,912.2	-1.4%
Agency Payments	(24.1)	(22.8)	(21.4)	(19.8)	(18.2)	-6.8%
Net Tax Supported Debt	\$ 1,999.3	\$ 2,043.7	\$ 2,055.2	\$ 1,987.3	\$ 1,894.0	-1.3%
Annual Net Tax Supported Debt Service (1)	\$ 212.8	\$ 220.1	\$ 260.8	\$ 250.3	\$ 268.6	6.0%
Debt Ratios: (2)						
Annual Debt Service / Revenues (7.5%)	6.7%	6.5%	7.5%	7.0%	7.4%	2.3%
Net Debt / Personal Income (5% - 6%)	4.5%	4.5%	4.3%	4.0%	3.6%	-5.4%
Net Debt / Capita	\$ 1,899.5	\$ 1,941.6	\$ 1,952.6	\$ 1,888.1	\$ 1,799.4	-1.3%
Assumptions:						
Revenues	\$ 3,159.3	\$ 3,385.3	\$ 3,483.2	\$ 3,557.7	\$ 3,635.4	3.6%
Personal Income	\$ 44,350.1	\$ 45,687.8	\$ 47,962.0	\$ 50,268.8	\$ 52,386.6	4.3%
Population (3)	1,052,567	1,052,567	1,052,567	1,052,567	1,052,567	0.0%

CAGR = Compound Annual Growth Rate

Source: FY 12 Capital Budget

(1) Projected Net Tax Supported Debt Service. FY 12 Capital Budget, page B-13.

(2) Based on Net Tax Supported Debt which includes agency payments.

(3) Population estimates are from the U.S. Census Bureau, March 2011.

Gross Tax Supported Debt (excludes adjustments for agency payments) is projected to decrease from \$2,023.4 million in FY11 to \$1,912.2 million in FY15.

State Supported Revenue Debt

State Supported Revenue Debt is payable from specified revenues pledged for debt service which are not general taxes and revenues of the State. The State provides additional credit support to repay this debt only if the pledged revenues are insufficient to meet scheduled debt service payments.

The State provides credit support in a variety of forms. For purposes of this report, State Credit Support is broadly defined to include a contingent commitment to make annual appropriations under a lease, a contingent commitment to seek appropriations to replenish a special debt reserve, direct guarantees of debt payments, commitments to pay all or a portion of debt service under certain conditions, and commitments to provide other payments which indirectly secure or directly pay debt service.

A contingent commitment to seek appropriations to replenish a special debt reserve is known as a “moral obligation” and has special meaning to credit analysts. State laws that authorize moral obligation debt require notification by the Governor to the General Assembly when a deficiency in a special debt service reserve has occurred. The Governor then is required to request an appropriation to replenish the reserve to its required level. Credit analysts view “moral obligation” bonds as a contingent state obligation even though the legislative body is not contractually required to make the requested appropriation.

State Supported Revenue Debt represents a substantial contingent obligation of the State of \$314.0 million at June 30, 2010, down from \$329.8 million at June 30, 2009. While this type of debt is intended to be paid from dedicated revenues generated from financed projects, the State has provided credit support to additionally secure this debt. Because of the implied financial commitment of State support in the event of any unanticipated revenue shortfall, the level of this debt is an important consideration for the credit ratings of the State’s Tax Supported Debt. Table 3-4 presents the amounts and types of State Supported Revenue Debt for the five years ending June 30, 2010.

Table 3-4
State Supported Revenue Debt: Fiscal Years 2006 - 2010
(dollars in millions, principal amount)

Fiscal Years	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	CAGR <u>FY 06 - 10</u>
EDC - Providence Place Mall	35.2	33.7	32.1	30.4	28.6	-5.1%
R.I. Housing	246.1	292.5	321.8	285.3	267.3	2.1%
Industrial Recreational Building Authority - Insured Industrial Facilities Corporation	21.9	13.2	10.9	14.1	18.1	-4.7%
Total	<u>\$ 303.2</u>	<u>\$ 339.4</u>	<u>\$ 364.8</u>	<u>\$ 329.8</u>	<u>\$ 314.0</u>	<u>0.9%</u>

CAGR = Compound Annual Growth Rate

Source: Treasury Survey of R.I. Quasi-Public Corporations.

The largest component of State Supported Revenue Debt is the moral obligation debt of Rhode Island Housing, which has increased by 21.2 million (CAGR of 2.1%) since 2006. State Supported Revenue Debt increased by an annual compound rate of 0.9% for the period from FY06 to FY10.

The Rhode Island Industrial Facilities Corporation (“RIIFC”) issues bonds which are secured by loans and mortgages of private borrowers, but the bonds may be additionally secured by a voter authorized commitment provided by the Industrial-Recreational Building Authority (“IRBA”) which is funded by State appropriations. The portion of RIIFC’s debt guaranteed by IRBA is shown in this category.

The Economic Development Corporation is authorized to secure its revenue bonds with the State moral obligation with the approval of the Governor and as of FY00, all debt issues previously secured under the traditional moral obligation pledge had been paid off.

Agency Revenue Debt

Agency Revenue Debt is similar to the previous classification, except that the State has not provided any form of credit support and no general taxes or revenues are pledged for payment of these bonds. This type of debt is isolated from the State's general credit, but because the borrowers are agencies or corporations created by the General Assembly, this debt is not as removed as Conduit Debt.

Investors would expect that the State would take no actions which would cause these bond issuers financial harm, and the State has no legal responsibility to prevent financial defaults. However, as a practical matter, the State facilities which are financed in this manner, such as the University of Rhode Island, the Claiborne Pell and Mt. Hope Bridges, and the T.F. Green Airport expansion, are important public facilities, the use of which the State would not likely surrender in the event that the pledged revenues were insufficient to pay debt service. For this reason, this type of debt is important to the State's credit standing.

The State has issued general obligation bonds to finance facilities of several of the agencies shown in Table 3-5. Only the Revenue Debt of these agencies is presented in Table 3-5, and any other debt is presented in the sections relating to Tax Supported Debt. Table 3-5 presents the amounts and types of Agency Revenue Debt for five fiscal years ending June 30, 2010.

Table 3-5
Agency Revenue Debt: Fiscal Years 2006 - 2010
(dollars in millions, principal amount)

Fiscal Years	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>CAGR</u> <u>FY 06 - 10</u>
Airport Corporation	\$ 314.1	\$ 308.0	\$ 334.8	\$ 327.7	\$ 319.7	0.4%
Economic Development Corporation	65.5	67.8	77.2	94.4	94.0	9.5%
EDC - GARVEE Bonds, Federally Funded	338.4	207.8	285.5	427.4	400.5	4.3%
R.I. Housing	5.0	5.0	5.0	5.0	5.0	0.0%
Narragansett Bay Commission	363.8	444.7	463.2	444.0	410.1	3.0%
Resource Recovery Corporation	20.4	16.2	14.5	14.8	14.0	-9.0%
State University and Colleges	201.7	199.3	195.1	222.6	283.1	8.8%
Turnpike and Bridge Authority	29.8	27.8	25.7	23.6	70.7	24.1%
Water Resources Board	9.1	8.3	7.5	5.8	4.9	-14.3%
Total	<u>\$ 1,347.8</u>	<u>\$ 1,284.9</u>	<u>\$ 1,408.5</u>	<u>\$ 1,565.3</u>	<u>\$ 1,602.0</u>	<u>4.4%</u>

CAGR = Compound Annual Growth Rate

Source: Treasury Survey of R.I. Quasi-Public Corporations.

The Turnpike and Bridge Authority experienced the largest increase of 24.1% followed by the Economic Development Corporation at 9.5%. Next was the State University and Colleges which increased by 8.8% because of various construction and improvement projects. Overall, Agency Revenue debt grew at a compound annual rate of 4.4% from FY06 – FY10. Because payment of this category of debt is supported by fees, charges, or other revenues, an increase in this type of debt may be considered as one indicator of economic growth. However, either a stable or growing economy is needed to support such debt.

Conduit Debt

Conduit Debt is issued by a state agency on behalf of borrowers, which include businesses, health care institutions, private higher education institutions, local governments, and qualified individuals (loans for housing and higher education purposes). These borrowers are able to borrow at the favorable tax exempt interest rates under the federal tax laws by having a State agency issue bonds on their behalf.

Conduit Bonds are payable from repayment of loans by the borrowers and are independent of the State's credit. Investors would not expect any assistance by the State in the event the borrower experienced financial difficulties or if the debt were to default. None of the debt presented in Table 3-6 is secured by any form of State Credit Support.

Table 3-6
Conduit Debt: Fiscal Years 2006 - 2010
(dollars in millions, principal amount)

Fiscal Years	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	CAGR <u>FY 06 - 10</u>
Clean Water Finance Agency	\$ 535.8	\$ 576.9	\$ 631.3	\$ 602.6	\$ 652.7	5.1%
Health and Educational Building Corporation	1,659.5	1,908.0	2,225.4	2,377.6	1,793.7	2.0%
R.I. Housing	1,041.9	1,234.5	1,289.6	1,293.7	1,445.1	8.5%
Industrial Facilities Corporation	98.6	105.2	86.1	89.3	95.3	-0.8%
Student Loan Authority	793.9	889.6	946.8	1,046.3	1,331.4	13.8%
Water Resources Board	3.9	3.0	2.0	1.0	-	-100.0%
Total	<u>\$ 4,133.6</u>	<u>\$ 4,717.2</u>	<u>\$ 5,181.2</u>	<u>\$ 5,410.5</u>	<u>\$ 5,318.2</u>	<u>6.5%</u>

CAGR = Compound Annual Growth Rate

Source: Treasury Survey of R.I. Quasi-Public Corporations.

Conduit Debt, which represents the largest category of debt, grew at a compound annual rate of 6.5% from FY06 – FY10. The agencies which experienced the most significant growth in debt were the Student Loan Authority and R.I. Housing with compound annual growth rates of 13.8% and 8.5% respectively. The Clean Water Finance Agency and the Health and Educational Building Corporation debt levels have also been on the rise, but at a slower rate.

Local Government Debt

Local governments issue various types of debt which may be secured by a general obligation of the local government or may be payable from a specific revenue source.

Table 3-7 presents the amounts of Local Government Debt for the five years ending June 30, 2010. This table does not include the debt of certain regional and municipal authorities including the Bristol County Water Authority, the Foster Gloucester Regional School District, Kent County Water Authority, and the Providence Public Building Authority.

Table 3-7
Local Government Debt: Fiscal Years 2006 - 2010
(in millions)

Fiscal Years	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>CAGR</u> <u>FY 06 - 10</u>
Local Government Debt	\$ 1,433.9	\$ 1,498.5	\$ 1,713.7	\$ 1,692.0	\$ 1,767.6	5.4%

CAGR = Compound Annual Growth Rate

Source: Office of the General Treasurer and the Audited Financial Statements of the 39 Cities and Towns.

Local government debt includes general obligation bonds and notes, revenue bonds, and capital leases of Rhode Island's 39 local governments. During the five years shown in Table 3-7 this debt grew at a compound annual growth rate of 5.4%.

SECTION 4

Debt Policies and Practices

Importance of Debt Management

The State of Rhode Island and its local governments use debt to finance capital improvements and to make loans at tax exempt interest rates to various government, nonprofit, and private borrowers for capital investments for economic development and other public purposes. The ability to fund capital investments through borrowing is important because the State and its local governments do not have sufficient cash reserves or dedicated revenue resources necessary to fund these expenditures. Of course, not all capital investments are funded or should be funded with debt. Current revenues and cash reserves also are and should remain as funding sources for capital improvements for the State and its local governments.

Maintaining an ability to borrow, often called “debt capacity,” is a critical resource for most state and local governments. Without debt capacity the State may not be able to pay for restoration of aging infrastructure and make new capital investment. Public capital investment attracts private capital to be invested, which creates employment and a high quality of life for the citizens of the State. Capital investment in transportation infrastructure, including highways, airports, and ports, is a basic building block for the State’s economy. Other essential capital investments must be continually made for purposes such as water, wastewater, recreation, local schools, and higher education. The State’s capital budget lays out future State capital needs. Because of the State’s current debt profile, prudent debt management is critical to satisfying these capital investment needs.

Debt Limits and Targets

Setting debt targets is a policy exercise involving balancing the cost of debt against the need for debt financed capital improvements. Many states set limits on debt that is paid from state general taxes and revenues. Maintaining a high credit rating or improving an average rating is a key objective in limiting debt in most states. The PFMB has set debt limits based on personal income levels and debt service as a percentage of General Revenues. However, municipal/public credit ratings are based on not only debt levels, but also financial, economic and management characteristics of the jurisdiction. There are no fixed formulas for the optimal combination of these factors. In reality, some factors, such as the economy or demographics, are beyond the issuer’s control. However, because debt issuance can be controlled, most borrowers focus on debt levels as a critical rating factor. The principal benefit of higher credit ratings is that investors are willing to accept lower interest rates on highly rated debt relative to lower rated debt; thereby reducing the State’s borrowing costs.

Debt Capacity

For purposes of this analysis, debt capacity is a term used to define how much debt can be issued by the State or an agency of the State, either on an absolute basis or without adverse consequences to its credit rating or the marketability of its debt. Debt capacity is customarily evaluated in view of the income, wealth, or asset base by which the debt is secured or from which it is paid. With the variety of debt types, payment sources and legal means used to secure debt, there is no single measure of debt capacity to which all debt issued by all state agencies would be subject.

Rhode Island made presentations to the State’s credit rating agencies on several occasions in 2009 and 2010. The agencies were provided with an update of the State’s budget, economic development initiatives and current debt profile. The ratings were based on the State’s economic performance, effective management of the State’s financial operations, and success in reducing the State’s debt burden, economic development efforts and recent

pension reform. Post recalibration, Rhode Island's general obligation bonds are currently rated "Aa2/AA/AA" by Moody's Investors Service, Standard & Poor's and Fitch, respectively. It is important to note that the State maintained its ratings level during the period 2001-2004, when many states were downgraded or placed on credit watch. However, in November 2007 when the State again met with all three rating agencies, their focus was on the State's budget situation. While all three rating agencies rate Rhode Island in the "Double A" category, recent rating reports include warning signs. One rating agency noted the State's use of one-time tobacco revenues to balance the 2007 and 2008 budgets which evidenced "continuing financial strain at a time when most states are moving toward structurally balanced budgets." It is clear that the rating agencies will continue to scrutinize the budget process carefully. There is no doubt that the projected budget deficit and actions taken to continue to address the projected deficit will be an important rating consideration. The State's financial and budgeting practices and track record in reducing the debt burden and taking appropriate action in response to budget pressures have been recognized as credit strengths in the past. Challenges to the State's ratings are presented by the projected budget deficits in the out year forecast, a relatively weaker economy and declining revenues combined with budgetary pressure for human services, infrastructure needs and the ability to maintain adequate reserves. The State's response to these challenges will be closely monitored by the rating agencies. No longer can the State rely on one-time revenues to balance its budget. Table 4-1 presents the credit ratings for all states with general obligation debt outstanding.

Debt projections for FY11 through FY15, as presented in Table 3-3, indicate that Debt to Personal Income will decrease from 4.5% to 3.6% during this period. These projections also show Debt Per Capita decreasing by 1.3% from \$1,899.5 to \$1,799.4 over the same period.

Because the rating agencies also evaluate economic and demographic factors in their rating analyses, the State's economic and demographic growth relative to other states will be a key factor in future comparisons. Finally, while the State's Debt to Personal Income of 4.3% in FY10 compares favorably to Moody's 2010 peer group (see Tax Supported Debt herein) average of 5.0%, this ratio is high relative to Moody's 2010 median (includes all states) of 2.5%. Likewise, the State's FY10 Debt per Capita of \$1,789.8 compares unfavorably to the current Moody's median at \$1,066, but favorably to the 2010 Peer Group Average of \$2,508. Debt levels tend to be relatively higher in Rhode Island's Peer Group states in light of their aging infrastructure and practice of financing projects at the state level rather than at the municipal or county level. These comparisons indicate that even after projected debt ratio improvements, Rhode Island's debt profile will continue to remain high relative to other states. These projections support Rhode Island's continued discipline in debt management.

**Table 4-1
Long Term Credit Ratings
General Obligation Bonds**

	<u>Moody's</u>	<u>S & P</u>	<u>Fitch</u>
Alabama	Aa1	AA	AA+
Alaska	Aaa	AA+	AA+
Arizona	Aa3	AA-	NR
Arkansas	Aa1	AA	NR
California	A1	A-	A-
Colorado	Aa1	AA	NR
Connecticut	Aa2	AA	AA
Delaware	Aaa	AAA	AAA
Florida	Aa1	AAA	AAA
Georgia	Aaa	AAA	AAA
Hawaii	Aa1	AA	AA+
Idaho	Aa1	AA+	AA
Illinois	A1	A+	A
Indiana	Aaa	AAA	AA+
Iowa	Aaa	AAA	AAA
Kansas	Aa1	AA+	AA
Kentucky	Aa2	AA-	AA-
Louisiana	Aa2	AA	AA
Maine	Aa2	AA	AA+
Maryland	Aaa	AAA	AAA
Massachusetts	Aa1	AA	AA+
Michigan	Aa2	AA-	AA-
Minnesota	Aa1	AAA	AAA
Mississippi	Aa2	AA	AA+
Missouri	Aaa	AAA	AAA
Montana	Aa1	AA	AA+
Nebraska	Aa2	AA+	NR
Nevada	Aa2	AA	AA+
New Hampshire	Aa1	AA	AA+
New Jersey	Aa3	AA-	AA
New Mexico	Aaa	AA+	NR
New York	Aa2	AA	AA
North Carolina	Aaa	AAA	AAA
North Dakota	Aa1	AA+	NR
Ohio	Aa1	AA+	AA+
Oklahoma	Aa2	AA+	AA+
Oregon	Aa1	AA+	AA+
Pennsylvania	Aa1	AA	AA+
Rhode Island	Aa2	AA	AA
South Carolina	Aaa	AA+	AAA
South Dakota	NR	AA+	AA
Tennessee	Aaa	AA+	AAA
Texas	Aaa	AA+	AAA
Utah	Aaa	AAA	AAA
Vermont	Aaa	AA+	AAA
Virginia	Aaa	AAA	AAA
Washington	Aa1	AA+	AA+
West Virginia	Aa1	AA	AA
Wisconsin	Aa2	AA	AA
Wyoming	NR	AAA	NR
Rhode Island rating compared to other states:			
Above Rhode Island	32	27	29
Same as Rhode Island	11	16	9
Below Rhode Island	4	6	4
NR	2	0	7
Source: First Southwest Company - State Ratings as of 5/16/11.			

Tax Supported Debt

Tables 4-2, 4-3, and 4-4 present the history for the key debt ratios for Rhode Island and the median level for all states as determined periodically by Moody's Investors Service. The peer states of Delaware, Connecticut, Massachusetts, Maine, New Hampshire, and Vermont were selected due to geographical proximity (the New England states), population (Delaware, Vermont, New Hampshire, Maine), age of infrastructure (all), and concentration of services at the state level (Delaware).

Table 4-2
Comparison to Peer States
Net Tax Supported Debt to Personal Income

<u>Year</u>	<u>RI</u>	<u>RI National Rank</u>	<u>Moody's Median</u>	<u>Peer State Ave</u>	<u>DE</u>	<u>CT</u>	<u>MA</u>	<u>ME</u>	<u>NH</u>	<u>VT</u>
2000	6.2%	5th	2.2%	4.9%	5.2%	8.1%	8.0%	2.1%	2.0%	3.8%
2001	5.3%	7th	2.1%	4.8%	5.5%	8.0%	8.5%	2.0%	1.5%	3.3%
2002	5.2%	7th	2.3%	4.7%	5.3%	8.0%	8.5%	1.9%	1.5%	3.0%
2003	5.0%	7th	2.2%	4.7%	5.0%	8.2%	8.5%	1.8%	1.4%	3.0%
2004	4.4%	12th	2.4%	4.7%	5.6%	8.4%	8.5%	1.8%	1.5%	2.5%
2005	4.3%	16th	2.4%	4.7%	5.5%	8.5%	8.5%	2.2%	1.3%	2.3%
2006	4.1%	13th	2.5%	4.8%	5.3%	8.0%	9.8%	2.0%	1.4%	2.2%
2007	4.6%	13th	2.4%	4.7%	5.5%	7.8%	9.4%	1.9%	1.3%	2.1%
2008	4.7%	12th	2.6%	4.6%	5.2%	7.3%	9.8%	1.9%	1.3%	2.0%
2009	4.5%	11th	2.5%	4.6%	5.4%	8.2%	8.9%	2.2%	1.3%	1.8%
2010	5.2%	13th	2.5%	5.0%	6.2%	8.7%	9.2%	2.2%	1.6%	1.8%

Source: Moody's Investors Service
May 2011 Special Comment

Note: Due to variations in calculation methods used by Moody's, Rhode Island's debt ratios in this table are different than the same ratios which are presented in Table 3-2.

The Tax Supported Debt to personal income ratio measures the State's debt paid from general taxes and revenues in comparison to personal income, which is considered to be a good measure of the State's aggregate wealth. Rhode Island's Net Tax Supported Debt to Personal Income ratio had decreased every year from 2000 - 2006 and its ranking dropped from the 5th highest in the country to the 13th highest. The 2005 ratio of 4.3% improved due to Tobacco Securitization and was below the peer group average of 4.7%, but it still remains well above Moody's median of 2.4%. However, in 2010 the ratio increased to 5.2% giving Rhode Island a ranking of 13th highest. This indicates that Rhode Island's Tax Supported Debt is a greater burden on the State's economy than is typical of most states. Personal income represents the wealth of the State which is taxed to support Tax Supported Debt or could be taxed to support State Credit Supported Revenue Debt.

**Table 4-3
Comparison to Peer States
Net Tax Supported Debt per Capita**

<u>Year</u>	<u>RI</u>	<u>RI National Rank</u>	<u>Moody's Median</u>	<u>Peer State Ave</u>	<u>DE</u>	<u>CT</u>	<u>MA</u>	<u>ME</u>	<u>NH</u>	<u>VT</u>
2000	\$ 1,661	6th	\$ 540	\$ 1,531	\$ 1,544	\$ 3,052	\$ 2,612	\$ 488	\$ 567	\$ 925
2001	\$ 1,497	7th	\$ 541	\$ 1,565	\$ 1,616	\$ 3,037	\$ 2,957	\$ 487	\$ 463	\$ 828
2002	\$ 1,552	7th	\$ 573	\$ 1,660	\$ 1,650	\$ 3,240	\$ 3,267	\$ 485	\$ 503	\$ 813
2003	\$ 1,508	7th	\$ 606	\$ 1,692	\$ 1,599	\$ 3,440	\$ 3,298	\$ 471	\$ 485	\$ 861
2004	\$ 1,385	9th	\$ 701	\$ 1,734	\$ 1,800	\$ 3,558	\$ 3,333	\$ 492	\$ 496	\$ 724
2005	\$ 1,402	11th	\$ 754	\$ 1,904	\$ 1,845	\$ 3,624	\$ 4,128	\$ 606	\$ 514	\$ 707
2006	\$ 1,687	9th	\$ 787	\$ 1,944	\$ 1,998	\$ 3,713	\$ 4,153	\$ 603	\$ 492	\$ 706
2007	\$ 1,766	9th	\$ 889	\$ 2,009	\$ 2,002	\$ 3,698	\$ 4,529	\$ 618	\$ 499	\$ 707
2008	\$ 1,812	9th	\$ 865	\$ 2,150	\$ 2,128	\$ 4,490	\$ 4,323	\$ 743	\$ 525	\$ 692
2009	\$ 2,127	9th	\$ 936	\$ 2,348	\$ 2,489	\$ 4,859	\$ 4,606	\$ 760	\$ 665	\$ 709
2010	\$ 2,191	10th	\$ 1,066	\$ 2,508	\$ 2,676	\$ 5,236	\$ 4,711	\$ 865	\$ 812	\$ 747

Source: Moody's Investors Service
May 2011 Special Comment

Note: Due to variations in calculation methods used by Moody's, Rhode Island's debt ratios in this table are different than the same ratios which are presented in Table 3-2.

The ratio of Tax Supported Debt to population fails to consider the economic wealth that supports the debt or the portion of the State's budget used to pay debt service. This ratio shows that three of the six peer states (Delaware, Connecticut and Massachusetts), have levels of debt per capita above the national median. This may be due to the combined factors of age of infrastructure, low population, and the dependency on the state to shoulder greater financing responsibilities. Since 2001, Rhode Island's Net Tax Supported Debt per Capita has consistently been below that of the peer state average.

**Table 4-4
Net Tax Supported Debt Service as a Percent of General Revenues**

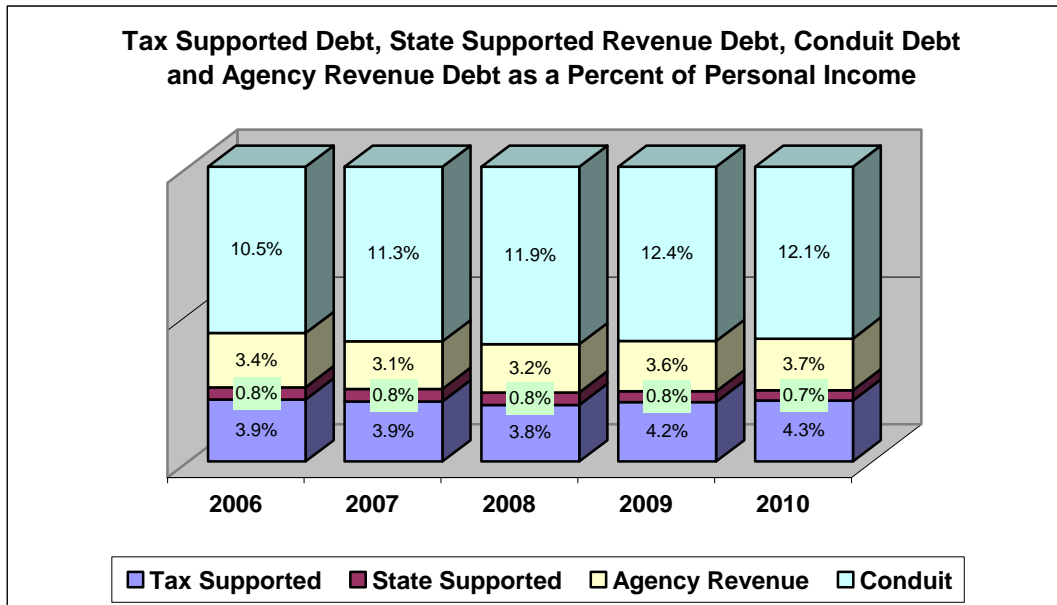
<u>Year</u>	<u>RI</u>
2006	4.9%
2007	5.2%
2008	5.2%
2009	6.0%
2010	7.0%

Source: FY 07 - FY 11 Capital Budgets.

Tax-Supported Debt Service to General Revenues is used for internal trend analysis, but no longer for peer group comparison analysis since the rating agencies no longer publish this data.

As Tables 4-2 and 4-3 show, Rhode Island has moderately high levels of Tax Supported Debt according to these ratio measures. High debt levels can lead to lower credit ratings, which result in higher borrowing costs, and a diminished financial capacity to respond to needed infrastructure improvements to support economic development.

As shown in the chart below, the total amount of Rhode Island's Tax Supported Debt, State Supported Revenue Debt, Agency Revenue Debt, and Conduit Debt and its relationship to State personal income has increased from 18.5% of Personal Income in FY06 to 20.8% in FY10. This increase came as Personal Income grew at the compound annual growth rate of 2.7%.



Section 5

Recommended Priorities and Issues for 2011 and 2012

Based on the findings of this and the preceding Debt Management Reports, the following debt management priorities are recommended for 2011 and 2012.

1. Institutionalize and continue to improve Disclosure Practices

Improved Disclosure is one of the General Treasurer's top priorities. During FY 2011, the State retained Special Disclosure Counsel and reconstituted its Disclosure Working Group. Regular training for Staff will be in place by the end of FY 2011. Training will be expanded to include municipalities and state agencies during FY 2012. The Municipal Markets place increasing importance on Issuer Disclosure Information, not only when bonds are issued, but on a continuing basis. The State will consider the white papers being developed by the National Federation of Municipal Analyst and the National Association of Bond Lawyers in improving Disclosure Practices. In addition to offering training, the State will offer to extend Disclosure expertise to municipalities and other issuers in Rhode Island.

2. Enhanced Investor Relations Program

It is recommended that the State continue to improve its Investor Relations program to enhance the participation of Rhode Island "retail" investors in the purchase of State issued debt and to respond to the information needs of institutional investors. This effort will also serve to provide appropriate information to the marketplace on an ongoing basis. This initiative requires the assistance of the State's Bond Counsel, Disclosure Counsel, Special Disclosure Counsel and Financial Advisor. Market developments over the past few years have made analysis of the issuer's underlying credit more important to the investment decision. Therefore, improved Disclosure and Investor Relations can enhance an issuer's place in the market. As a first step, the Treasurer's office has upgraded its website and added an investor relations portal. In addition, investor road shows, both in person and web-based will be undertaken, as well as direct outreach to major institutional investors.

3. Continued Emphasis on Rating Agency Communication and Debt Management

Rhode Island's improved debt position relative to the 50 states over the past decade is the product of policies and fiscal discipline adopted after the State's debt burden peaked in the early '90s. Rhode Island's relative position nationally improved in 11 of the past 15 years, moving from third highest ratio of debt to personal income in 1994 to 11th highest in 2010. The State's debt management policies included greater scrutiny of debt issues, the development of debt level benchmarks and refinement of the capital budgeting process. Rhode Island has lived up to its commitment to reduce its debt burden and is now realizing the benefits of this consistent discipline. Recent changes in rating agency criteria have incorporated Pension and OPEB liabilities in the analysis of overall debt burden. Rhode Island's past efforts related to retiree health care and its pension systems have been a positive development. However, more progress needs to be made in this area to manage future liabilities.

The credit guidelines and more conservative debt ratio targets approved by the PFMB in June 2000 provided the structure necessary to evaluate debt trends for the past 10 years. It is also appropriate, however, to review those guidelines in the context of new rating agency criteria and economic conditions and going forward, to look broadly at the debt approval process of the State and quasi-public agencies for opportunities to improve the review process and to strengthen controls.

Maintenance of the State's AA category ratings is more important now than ever before, as credit spreads are at their widest levels in decades and credit enhancement is only thinly available. Challenges to the State's ratings include a weak economy and declining revenues, budgetary pressure for human services, infrastructure needs, and the ability to maintain adequate reserves. The State's responses to these challenges will be closely monitored by the rating agencies. During periods such as these, regular communication with the rating analysts is critical and the State will continue to meet with the rating agencies on a regular basis and not solely in connection with the issuance of debt.

4. Sponsor Educational Programs for Municipalities

The PFMB can provide a much-needed service in offering continuing education on topical issues to municipal officers. Initiatives in this area have continued. Most recently, in January 2011, the Office of the General Treasurer participated in a panel discussion for municipal officials at the Rhode Island League of Cities and Towns annual trade show on OPEB liabilities and funding. In February 2010, the Office participated in a RI League panel discussion for municipal officials on ARRA related financing opportunities. In October 2008, the Office of the General Treasurer hosted a seminar for Municipal and State officials. In the past, staff from the Office of General Treasurer worked with municipal finance officers and the Rhode Island Public Expenditure Council ("RIPEC") to develop a "Municipal Fiscal Healthcheck" to provide uniform data on the fiscal practices, policies, and status of all municipalities. The Office of the General Treasurer also supports the efforts of the Rhode Island Government Finance Officers Association ("RIGFOA") and has been involved in reviewing legislation to improve local borrowing practices, making presentations at RIGFOA meetings and the development of programs for RIGFOA members. In past years, topics included the State Retirement System, Cash Management and Other Post Employment Benefits. Future topics will include Performance Measures and Benchmarks, Disclosure Practices and Pension and OPEB Reform.

5. Explore Alternative Funding Mechanisms for Major Transportation and Infrastructure Projects

The State's Capital Budget and Transportation Improvement Plan ("TIP") have included significant increases in capital spending for major infrastructure projects such as the relocation of Route I-195. Revenues from the gasoline tax provide support for Transportation projects and the State General Fund. That revenue source has not kept pace with DOT's budget with debt service on General Obligation Bonds sold to prove the State match for Federal Highway funds requiring an increasing portion of the allocation. Dedication of additional revenues to Transportation will reduce the State's reliance on debt to provide State match and foster the stated PFMB and State goals of reducing or moderating Rhode Island's reliance on tax-supported debt for such projects. The PFMB should also monitor the work of Treasury staff and the State Administration to explore innovative funding mechanisms for major infrastructure projects. For example, Treasury staff did review the Garvee and Motor Fuel Tax bond issue structures as part of the November 2003, March 2006 and April 2009 issues.

Several states are exploring public private partnerships or privatization of certain government assets to finance and/or manage certain projects such as roads and bridges. While private management can be a benefit with appropriate oversight, leveraging government assets often results in the loss of control over the project as well as user fees and costs to constituents. Recent trends in the credit markets have also increased the cost differential between conventional financing and private financing. All such factors must be considered prior to moving forward with such an initiative.

6. Responding to the Rapidly Changing Municipal Bond Market

The global credit crisis of 2008 has had a major impact on the municipal bond market. The ability to access the capital markets has become increasingly challenging for issuers such as the State. The demise of the municipal bond insurance industry coupled with the credit squeeze and the notable absence of several major investment banking firms will have an impact on the State as it seeks to finance its capital needs. The State successfully sold its Tax Anticipation Notes for FY 2009 and 2010 and Certificates of Participation for new projects during the past year. Navigating these elements will continue to be a significant priority for the State to insure continued access to capital at affordable levels.

7. Monitor subsidies relating to American Recovery and Reinvestment Act of 2009 programs

The American Recovery and Reinvestment Act (ARRA) of 2009 included several municipal bond provisions that can benefit the State and its agencies and municipalities. The Office of the General Treasurer was involved in evaluating the applicability of Build America Bonds, Recovery Zone Bonds and Qualified School Construction Bonds. The Build America Bonds in particular have had a profound impact on the municipal market, affording tax exempt issuers access to a new universe of investors in taxable debt. In 2010, the State acted quickly to take advantage of the provisions for Recovery Zone Bonds or “Super BABs” which provided a 45% subsidy off a taxable interest rate. It will be important to monitor the procedures for applying the federal subsidy for each interest payment.

8. Monitor Regulatory developments in the Municipal Market resulting from passage of the Dodd-Frank Wall Street Reform and Consumer Protection Act

The Dodd-Frank Wall Street Reform and Consumer Protection Act includes many provisions that will have an impact on the municipal market including banking provisions and regulation and registration of municipal finance advisors. The Municipal Securities Rulemaking Board has new powers relating to issuers and advisors and the State will need to monitor these developments closely.

EXHIBIT A

Schedule of Tax Supported Debt

State of Rhode Island - Office of the General Treasurer
Schedule of Tax Supported Debt
As of 6/30/10

Description of Issue	Year Issued	Maturity Date	(Actual)		(Projected)		
			Principal Paid in FY 10	Interest Paid in FY 10	Principal Outstanding 6/30/2010	Interest Outstanding 6/30/2010	
General Obligation Bonds							
G.O. CCDL of 1997, Refunding Series	1997	8/1/2009	5,644,000.00	141,100.00	0.00	0.00	
G.O. CCDL of 1998, Series A	1998	9/1/2009	2,315,000.00	57,875.00	0.00	0.00	
G.O. CCDL of 2000, Series A	2000	4/28/2010	0.00	144,500.00	0.00	0.00	
G.O. CCDL of 2001, Refunding Series B	2001	4/28/2010	0.00	263,000.00	0.00	0.00	
G.O. CCDL of 2001, Series C	2001	4/28/2010	0.00	2,804,250.00	0.00	0.00	
G.O. Tax Anticipation Notes - Fiscal Year 2010	2010	6/30/2010	350,000,000.00	7,583,333.33	0.00	0.00	
G.O. CCDL of 1999, Series A	1999	9/1/2010	0.00	141,250.00	2,825,000.00	70,625.00	
G.O. CCDL of 2002, Series B	2002	11/1/2012	3,695,000.00	895,743.75	10,085,000.00	770,125.00	
G.O. CCDL of 2002, Refunding Series C	2002	11/1/2013	5,850,000.00	1,542,975.00	26,465,000.00	2,864,006.25	
G.O. CCDL of 2008, Refunding Series A	2008	7/15/2014	12,680,000.00	1,948,100.00	33,890,000.00	3,486,750.00	
G.O. CCDL of 2005, Refunding Series B	2005	8/1/2014	1,060,000.00	258,206.26	5,955,000.00	632,109.41	
G.O. CCDL of 2001, Refunding Series A	2001	8/1/2015	2,170,000.00	2,479,796.25	46,890,000.00	6,495,407.50	
G.O. CCDL of 2004, Refunding Series B	2004	8/1/2015	3,515,000.00	2,536,051.89	49,825,000.00	7,699,215.00	
G.O. CDL of 2007, Series B (Federally Taxable)	2007	8/1/2017	680,000.00	393,592.50	7,180,000.00	1,656,136.25	
G.O. CDL of 2008, Series C (Federally Taxable)	2008	2/1/2018	695,000.00	561,537.13	7,805,000.00	2,280,520.52	
G.O. CCDL of 2008, Refunding Series D	2008	2/1/2018	0.00	595,012.71	12,445,000.00	2,622,550.00	
G.O. CCDL of 2005, Refunding Series D	2005	7/15/2018	4,365,000.00	2,519,625.00	51,100,000.00	10,596,025.00	
G.O. CCDL of 2005, Refunding Series A	2005	8/1/2018	55,000.00	2,546,006.26	51,410,000.00	16,958,681.96	
G.O. CDL of 2010, Series D (Federally Taxable)	2010	4/1/2020	0.00	0.00	23,800,000.00	4,893,303.98	
G.O. CCDL of 2010, Refunding Series A	2010	10/1/2020	0.00	0.00	78,960,000.00	20,965,683.13	
G.O. CCDL of 2006, Refunding Series A	2006	8/1/2022	140,000.00	3,262,512.50	68,745,000.00	26,675,843.77	
G.O. CCDL of 2004, Series A	2004	2/1/2023	3,365,000.00	2,899,150.00	60,485,000.00	20,948,575.00	
G.O. CCDL of 2005, Series C	2005	2/15/2024	3,470,000.00	3,601,375.00	71,340,000.00	28,626,912.50	
G.O. CCDL of 2005, Series E	2005	11/1/2025	3,240,000.00	3,869,521.26	81,220,000.00	33,697,733.27	
G.O. CCDL of 2006, Series C	2006	11/15/2025	3,545,000.00	4,191,766.25	87,980,000.00	37,520,662.50	
G.O. CDL of 2006, Series B	2006	8/1/2026	740,000.00	819,028.76	18,550,000.00	7,925,688.22	
G.O. CCDL of 2007, Series A	2007	8/1/2027	3,840,000.00	5,599,027.50	115,765,000.00	57,241,841.25	
G.O. CCDL of 2008, Series B	2008	2/1/2028	2,430,000.00	4,816,325.76	84,445,000.00	47,636,250.00	
G.O. CCDL of 2010, Series B (Tax Exempt)	2010	4/1/2030	0.00	0.00	40,865,000.00	22,612,044.44	
G.O. CDL of 2010, Series C	2010	4/1/2030	0.00	0.00	80,000,000.00	71,039,765.42	
Total General Obligation Bonds			413,494,000.00	56,470,662.11	1,118,030,000.00	435,916,455.37	

Description of Issue	Year Issued	Maturity Date	Principal Paid in FY 10	Interest Paid in FY 10	Principal Outstanding 6/30/2010	Interest Outstanding 6/30/2010
Capital Leases						
LPC, Correctional Facilities - 1997 Refunding (Intake Center)	1997	10/1/2009	2,775,000.00	72,843.75	0.00	0.00
LPC, State Vehicles Project - 2005 Series C	2005	4/1/2012	795,000.00	137,137.50	1,590,000.00	83,475.00
C.O.P. in L.P.A. (State Vehicles Projects), 2002 Series A	2002	12/15/2012	270,000.00	54,135.00	810,000.00	50,017.50
LPC, State Vehicles Project - 2006 Series A	2006	4/15/2013	420,000.00	127,512.00	1,400,000.00	112,662.00
LPC, State Vehicles Project - 2007 Series C	2007	5/1/2014	2,490,000.00	284,250.00	1,625,000.00	162,200.00
LPC, Attorney General's Building - 2007 Refunding Series G	2007	10/1/2015	285,000.00	125,172.50	1,745,000.00	175,417.50
LPC, Information Technology Project - 2009 Series A	2009	4/1/2016	1,695,000.00	569,595.00	10,685,000.00	1,336,950.00
LPC, Howard Center Improvements - 2007 Refunding Series E	2007	10/1/2016	1,430,000.00	1,132,500.00	11,200,000.00	1,842,687.50
LPC, Shepard's Building - 2007 Refunding Series F	2007	10/1/2016	1,910,000.00	1,756,015.00	17,245,000.00	3,231,875.00
LPC, Information Technology Project - 2007 Series A	2007	5/1/2017	2,870,000.00	1,431,506.25	15,250,000.00	2,844,737.50
LPC, Central Power Plant - 2007 Refunding Series D	2007	10/1/2020	1,385,000.00	1,717,957.50	19,650,000.00	5,131,513.75
LPC, Energy Conservation Project - 2009 Series B	2009	4/1/2021	240,000.00	721,912.50	11,565,000.00	3,486,212.50
LPC, Energy Conservation Project - 2007 Series B	2007	5/1/2023	660,000.00	784,546.89	11,455,000.00	3,575,268.86
LPC, Kent County Courthouse Project - 2004 Series A	2004	10/1/2023	2,450,000.00	4,300,997.50	47,240,000.00	17,420,731.25
LPC, Training School Project - 2005 Series A	2005	10/1/2024	1,970,000.00	4,456,950.00	44,500,000.00	18,707,250.00
LPC, Traffic Tribunal Project - 2005 Series B	2005	10/1/2024	875,000.00	1,590,110.00	18,215,000.00	6,932,518.85
LPC, School for the Deaf Project - 2009 Series C	2009	4/1/2029	925,000.00	2,240,506.67	29,500,000.00	17,647,587.52
Total Capital Leases			23,445,000.00	21,503,648.06	243,675,000.00	82,741,104.73
Refunding Bond Authority						
Refunding Bond Authority State Public Projects, 1998 Series A	1998	2/1/2010	6,040,000.00	317,100.00	0.00	0.00
Total Refunding Bond Authority			6,040,000.00	317,100.00	0.00	0.00
R.I. Economic Development Corporation						
McCoy Stadium Issue, Series 1998 (C-21)	1998	12/1/2010	1,090,000.00	7,834.72	1,130,000.00	25,425.00
URI Power Plant (C-17)	1999	11/1/2019	764,000.00	529,310.00	9,995,000.00	2,934,955.00
Fidelity Building I (C-32)	1996	5/1/2021	958,545.00	1,529,981.00	17,749,284.00	9,659,789.00
Transportation Motor Fuel (C-13)	2003	6/15/2026	3,030,000.00	3,013,786.00	65,685,000.00	27,129,457.00
Fleet Bank (C-34)	1997	5/1/2027	255,000.00	693,842.00	8,925,000.00	7,128,639.00
Fidelity Building II (C-33)	2002	5/1/2027	270,019.00	684,034.00	9,244,279.00	6,974,630.00
Total R.I. Economic Development Corporation			6,367,564.00	6,458,787.72	112,728,563.00	53,852,895.00
Convention Center Authority (C-7)	2001	5/15/2035	7,530,000.00	14,853,098.00	268,280,000.00	179,056,444.00
Grand Total			456,876,564.00	99,603,295.89	1,742,713,563.00	751,566,899.10

EXHIBIT B

Summary of Debt Issuances

**The Public Finance Management Board
Summary of Debt Issuance by Agency and the State of R. I.
Calendar Year 2010**

100%										
Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
R I Health & Educ Bldg Corp										
2/15/10	Higher Education Facility Revenue Bonds Board of Governors for Higher Education Educational and General Revenue Issue, Series 2010 A	2/17/10	9/15/2040	24,005,000.00	6,001.25			6,001.25	2/16/10	3/4/10
4/22/10	Higher Education Facility Revenue Bonds New England Institute of Technology Issue, Series 2010 A	5/7/10	3/1/2040	40,000,000.00	10,000.00			10,000.00	6/17/10	6/17/10
5/13/10	Higher Education Facility Revenue Bonds Board of Governors for Higher Education U.R.I. Auxiliary Enterprise Revenue Issue, Series 2010 E	5/27/10	9/15/2040	42,695,000.00	10,673.75			10,673.75	5/27/10	7/6/10
6/3/10	Public Schools Revenue Bond Financing Program Revenue Bonds Series 2010 A (Pooled Issue) - Federally Taxable	6/15/10	5/15/2027	12,575,000.00	0.00					9/15/10
6/28/10	Public Schools Revenue Bond Financing Program Revenue Bonds Series 2010 B, Qualified School Construction Bonds City of Cetral Falls Issue - Federally Taxable - Direct Paymen	6/28/10	4/1/2020	4,250,000.00	0.00					9/24/10
7/14/10	Health Facilities Revenue Refunding Bond Thundermist Health Center Issue, Series 2010 A	8/2/10	8/1/2020	4,135,000.00						
			Refunding Portion	(4,055,000.00)						
			New Money Portion	80,000.00	20.00			20.00	9/24/10	9/27/10
7/28/10	Tax Exempt Commercial Paper Notes, Brown University Issue	8/9/10	7/31/2040	50,000,000.00	12,500.00			12,500.00	9/16/10	9/16/10
8/30/10	Public Schools Revenue Bond Financing Program Lease Revenue Bonds, Series 2010 C - Town of North Smithfield Issue	9/2/10	5/15/2026	3,550,000.00	887.50			887.50	9/29/10	9/21/10
9/29/10	Public Schools Revenue Bond Financing Program Lease Revenue Bonds, Series 2010 D - City of East Providence Issue	10/5/10	5/15/2025	3,955,000.00	988.75			988.75	11/15/10	11/8/10
10/26/10	Public Schools Revenue Bond Financing Program Lease Revenue Bonds, Series 2010 E - City of East Providence (Taxable)	11/3/10	5/15/2025	7,777,000.00	0.00					11/24/10
11/8/10	Public Schools Revenue Bond Financing Program Revenue Bonds Series 2010 F, Qualified School Construction Bonds Town of East Greenwich Issue - Federally Taxable - Direct Paymen	11/?/10	5/15/2029	10,635,000.00	0.00					12/15/10
11/8/10	Public Schools Revenue Bond Financing Program Revenue Bonds Series 2010 G, Qualified School Construction Bonds Pooled Issue - Federally Taxable - Direct Payment	11/?/10	5/15/2027	13,465,000.00	0.00					12/15/10

Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
R I Health & Educ Bldg Corp - Continued										
11/12/10	Health Facilities Revenue Bonds The Providence Community Health Centers, Inc. Issue, Series 2010 A	12/23/10	6/1/2037	12,115,000.00	3,028.75			3,028.75	1/19/11	1/19/11
11/29/10	Providence Public Schools Revenue Bond Financing Program Revenue Bonds, Series 2010 A (Qualified School Construction Bonds Providence Public Buildings Authority Issue - Federally Taxable - Direct Payment)	12/7/10	5/15/2029	12,280,000.00	0.00					1/18/11
11/29/10	Providence Public Schools Revenue Bond Financing Program Revenue Bonds, Series 2010 B (Qualified Zone Academy Bonds Providence Public Buildings Authority Issue - Federally Taxable - Direct Payment)	12/7/10	5/15/2029	9,665,000.00	0.00					1/18/11
11/29/10	Educational Institution Revenue Bonds, J. Arthur Trudeau Memorial Center Issue, Series 2010	12/7/10	12/1/2040	2,500,000.00	625.00			625.00	12/17/10	1/5/11
12/1/10	Educational Institution Revenue Refunding Bond (St. George's School Issue - Series 2010)	12/29/10	10/1/2035	4,000,000.00	0.00					1/19/11
12/1/10	Educational Institution Line of Credit Note (St. George's School Issue - Series 2010)	12/29/10	12/30/2013	4,000,000.00	1,000.00			1,000.00	12/29/10	1/19/11
12/15/10	Hospital Financing Revenue Bonds, Care New England Issue, Series 2010	12/30/10	12/30/2030	12,000,000.00	3,000.00			3,000.00	12/30/10	3/15/11
12/15/10	Educational Institution Revenue Refunding Bond (St. Andrew's School Issue, Series 2010)	12/23/10	12/1/2029	6,955,000.00						
		Refunding Portion		(6,905,000.00)						
		New Money Portion		50,000.00	12.50			12.50	1/25/11	1/26/11
		Total		280,557,000.00	48,737.50		22.2%	48,737.50		
R I Clean Wtr Pro Finance Agcy										
3/23/10	Water Pollution Control Subordinated Refunding Revenue Bonds, Series 2010 A	5/6/10	10/1/2023	77,140,000.00	0.00					5/6/10
5/18/10	Revenue Bond Anticipation Notes 2010 Series A (City of Newport Issue)	6/16/10	4/6/2011	15,000,000.00	0.00					6/16/10
5/20/10	Water Pollution Control Revolving Fund Revenue Bonds, Series 2010 B (Pooled Loan Issue)	6/24/10	10/1/2030	30,145,000.00	7,536.25			7,536.25		6/25/10
10/1/10	(Refunding) Revenue Bond Anticipation Notes 2010 Series B (City of Newport Issue)	10/15/10	10/13/2011	4,037,000.00	0.00					10/15/10
		Total		126,322,000.00	7,536.25		3.4%	7,536.25		

Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
R I Water Resources Board										
					0.00		0.0%	0.00		
R I Hsing & Mtge Finance Corp										
10/27/10	Home Funding Bonds, Series 2, Subseries 2-A (Non-AMT)	11/?/2010	10/1/2041	30,000,000.00	7,500.00					3/10/11
	Home Funding Bonds, Series 3, (Non-AMT)	11/?/2010	10/1/2041	20,000,000.00	<u>5,000.00</u>	12,500.00		12,500.00	3/2/11	3/10/11
11/30/10	Multi-Family Funding Bonds, Series 2009A, Subseries 2009A-1 (Non-AMT)	10/1/11	10/1/2051	51,000,000.00	12,750.00					3/10/11
	Multi-Family Funding Bonds, Series 2010A, (Non-AMT)	10/1/11	10/1/2051	21,310,000.00	<u>5,327.50</u>	18,077.50		18,077.50	3/2/11	3/10/11
11/30/10	Multi-Family Development Bonds, 2010 Series 1 (Non-AMT)	4/1/11	10/1/5051	11,235,000.00	2,808.75			2,808.75	3/2/11	3/10/11
				Total	133,545,000.00	<u>33,386.25</u>		15.2%	<u>33,386.25</u>	

Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
Rhode Island Student Loan Auth										
3/2/10	Student Loan Program Revenue Bonds, 2010 Senior Series A (Non-AMT)	3/31/10	12/1/2027	16,970,000.00	4,242.50			4,242.50	3/31/10	4/6/10
11/29/10	Student Loan Program Revenue Bonds, 2010 Senior Series B (Non-AMT)	12/16/10	12/1/2026	25,570,000.00	6,392.50			6,392.50	12/16/10	12/16/10
				Total	42,540,000.00	10,635.00	4.8%	10,635.00		
Narr Bay Wtr Qlty Mgt Dist Com (PFMB fees are not assessed for this agency)										
2/9/10	Wastewater System Revenue Bonds, 2010 Series A	2/12/10	9/1/2029	2,000,000.00	0.00					2/24/10
6/9/10	Wastewater System Revenue Bonds, 2010 Series B	6/24/10	9/1/2030	20,000,000.00	0.00					8/13/10
				Total	22,000,000.00	0.00	0.0%	0.00		
R I Solid Waste Management Bd (R.I. Resource Recovery Corporation)										
					0.00	0.0%	0.00			
Providence Housing Authority										
					0.00	0.0%	0.00			

Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
RI Turnpike & Bridge Authority										
2/2/10	Revenue Bonds, Series 2010 A	4/8/10	12/1/2039	50,000,000.00	12,500.00			12,500.00		4/14/10
			Total	50,000,000.00	12,500.00		5.7%	12,500.00		
Woonsocket Housing Authority										
					0.00		0.0%	0.00		
R I Industrial Facilities Corp										
6/9/10	Economic Development Revenue Bonds (Taxable) Industrial - Recreational Building Authority Program Capco Endurance, LLC/Capco Steel, LLC Project									
	Series A	6/15/10	6/1/2030	3,660,000.00	0.00					11/11/10
	Series B	6/15/10	6/1/2030	1,340,000.00	0.00					11/11/10
	Series C	6/15/10	6/1/2030	1,000,000.00	0.00					11/11/10
				<u>6,000,000.00</u>						
6/18/10	Industrial Development Revenue Bonds (Calise & Sons Bakery, Inc. Project - 2010 Series A)	6/25/10	5/26/2026	4,400,000.00	1,100.00					9/17/10
	(Calise & Sons Bakery, Inc. Project - 2010 Series B)	6/25/10	5/26/2026	5,600,000.00	1,400.00	2,500.00		2,500.00		9/17/10
				<u>10,000,000.00</u>						
6/25/10	Industrial Development Revenue Bonds ATW 825 Waterman Avenue, LLC and Parmatech-Proform Corporation Project, 2010 Series A	6/29/10	6/29/2017	3,470,000.00	867.50					2/28/11
	Parmatech-Proform Corporation Project, 2010 Series B	6/29/10	6/29/2017	1,530,000.00	382.50	1,250.00		1,250.00	2/25/11	2/28/11
				<u>5,000,000.00</u>						
12/20/10	Industrial Development Revenue Bonds Ener-Tek International, Inc. Project									
	2010 Series A (IRBA Insured)	12/29/10	12/29/2022	4,680,000.00	1,170.00					1/4/11
	2010 Series B (IRBA Insured)	12/29/10	12/29/2022	320,000.00	80.00					1/4/11
	2010 Series C (Not IRBA Insured)	12/29/10	12/29/2022	1,030,000.00	257.50	1,507.50		1,507.50		1/4/11
				<u>6,030,000.00</u>						
12/20/10	Industrial Development Revenue Bonds (Refunding) Bullard Abrasives, Inc. Project - 2010 Series A	12/29/10	12/29/2022	3,300,000.00						
	Refunding Portion			<u>(1,986,240.00)</u>						
	New Money Portion			1,313,760.00	328.44			328.44	1/19/11	1/19/11
			Total	30,330,000.00	5,585.94		2.5%	5,585.94		

Initial Date		Delivery Date	Maturity Date	Original Issue Amount	Fees Due	Total Due by Agency	% of Total	Total Rec.'d	Date Rec.'d	Report of Final Sale Received
The Convention Ctr Authority										
					0.00		0.0%	0.00		
State of Rhode Island (RBA is considered to be a State of R.I. Issue)										
4/14/10	G.O. CCDL of 2010, Refunding Series A (the "Refunding Bonds")	4/28/10	10/1/2020	78,960,000.00	0.00					5/19/10
5/3/10	G.O. CCDL of 2010, Series B (Tax Exempt)	5/27/10	4/1/2030	40,865,000.00	10,216.25			36,166.25	5/27/10	8/26/10
	G.O. CDL of 2010, Series C (Federally Taxable)	5/27/10	4/1/2030	80,000,000.00	0.00			(20,000.00)	Fee charged in error.	8/26/10
	(Issuer Subsidy-Recovery Zone Economic Development Bonds)									
	G.O. CDL of 2010, Series D (Federally Taxable)	5/27/10	4/1/2020	23,800,000.00	0.00			(5,950.00)	Fee charged in error.	8/26/10
								10,216.25		
5/4/10	Special Obligation Note dated 5/13/10	5/13/10	4/1/2017	11,000,000.00	2,750.00			2,750.00		5/26/10
6/30/10	G.O. Bond Anticipation Notes - Fiscal Year 2011	7/7/10	6/30/2011	350,000,000.00	87,500.00			87,500.00		8/5/10
			Total	584,625,000.00	100,466.25		45.7%	100,466.25		
R I Economic Development Corp										
9/23/10	Job Creation Guaranty Program Taxable Revenue Bonds (38 Studios, LLC Project) Series 2010	11/2/10	11/1/2010	75,000,000.00	0.00					4/22/11
12/20/10	Variable Rate Revenue Bonds									
	Ocean Community YMCA Issue - Series 2010 A Corporation Fixed Rate Revenue Bonds	12/28/10	12/29/2022	1,360,000.00	340.00					
	Ocean Community YMCA Issue - Series 2010 B	12/28/10	12/29/2022	2,640,000.00	660.00	1,000.00		1,000.00	1/19/11	1/19/11
				4,000,000.00						
			Total	79,000,000.00	1,000.00		0.5%	1,000.00		
	Totals		Grand Total	1,348,919,000.00	219,847.19		100.0%	219,847.19		
								0.00		

**The Public Finance Management Board
Summary of Debt Issuance by Cities & Towns
Calendar Year 2010**

100%					Report of Final Sale Received
Date	Amount	City or Town	Type	Description of Issue	
1/4/10	3,450,000.00	City of Woonsocket	TAN's	G.O. Tax Anticipation Notes dated 1/7/10	1/12/10
2/8/10	561,206.00	City of East Providence, R. I.	Revenue	Water System Revenue Bonds, 2010 Series A dated 2/12/10	2/24/10
2/8/10	362,567.68	Lincoln Water Commission	Revenue	Water System Revenue Bonds	2/24/10
2/8/10	100,000.00	Portsmouth Water & Fire Dist.	G.O.	Water and Fire District Drinking Water Bonds (Limited Tax)	2/24/10
2/11/10	33,000,000.00	Town of East Greenwich, R. I.	BAN's	G.O. Bond Anticipation Notes dated 2/18/10	2/23/10
2/16/10	1,700,000.00	Town of Bristol, Rhode Island	G.O.	G.O. Refunding Bonds, Series 2010 B dated 2/15/10	3/3/10
2/16/10	1,750,000.00	Town of Bristol, Rhode Island	G.O.	G.O. Bonds, Series 2010 A dated 2/15/10	3/3/10
2/16/10	1,875,000.00	Town of Bristol, Rhode Island	BAN's	G.O. Bond Anticipation Notes dated 2/23/10	3/3/10
3/16/10	13,285,000.00	City of Newport, Rhode Island	G.O.	G.O. Refunding Bonds	4/5/10
4/7/10	7,930,000.00	City of Pawtucket, R. I.	G.O.	G.O. Refunding Bonds	4/20/10
4/7/10	4,330,000.00	Town of Coventry, R.I.	BAN's	G.O. Bond Anticipation Notes dated 4/13/10	4/20/10
4/12/10	5,500,000.00	City of Pawtucket, R. I.	TAN's	G.O. Tax Anticipation Notes dated 4/14/10	4/20/10
4/13/10	2,000,000.00	Town of Scituate, R. I.	TAN's	G.O. Tax Anticipation Notes	4/13/10
4/15/10	500,000.00	Town of Glocester	G.O.	G.O. Term Bond	5/13/10
5/13/10	125,000.00	Cumberland Fire District	TAN's	G.O. Tax Anticipation Note - Taxable	2/28/11
5/13/10	4,885,000.00	Town of Middletown	G.O.	G.O. Refunding Bonds	5/26/10
5/18/10	300,000.00	Town of North Kingstown	Loan	Septic Revolving Fund Loan (2nd agreement)	6/24/10
5/20/10	600,000.00	City of East Providence, R. I.	RAN's	G.O. Revenue Anticipation Notes	7/8/10
5/20/10	5,000,000.00	City of East Providence, R. I.	G.O.	G.O. Bonds	7/8/10
6/7/10	3,440,000.00	Town of New Shoreham	G.O.	G.O. Bonds	7/16/10
6/10/10	15,000,000.00	City of Newport, Rhode Island	BAN's	Water System Revenue BANs, 2010 Series A (Conduit Issue)	7/19/10
6/10/10	1,980,000.00	Town of Portsmouth, R.I.	G.O.	G.O. Bonds	7/8/10
6/18/10	1,000,000.00	City of Cranston, Rhode Island	G.O.	G.O. Clean Water (Taxable) Water Pollution Control - (Pooled)	7/19/10
6/18/10	7,000,000.00	City of East Providence, R. I.	Revenue	Wastewater System Revenue Bonds, 2010 Series A	7/8/10
6/18/10	9,327,000.00	City of Newport, Rhode Island	Revenue	Wastewater System Revenue Bds Ser. 2010 B - (Pooled Issue)	7/19/10
6/18/10	3,970,000.00	Town of Bristol, Rhode Island	G.O.	G.O. Bonds dated 6/24/10	7/7/10
6/18/10	2,160,000.00	Town of Burrillville	G.O.	G.O. Clean Water Bonds	7/8/10
6/18/10	3,000,000.00	Town of East Greenwich, R. I.	G.O.	G.O. Clean Water Bonds	7/19/10
6/21/10	8,258,000.00	Charlho Regional School Dist.	BAN's	G.O. Bond Anticipation Notes	7/16/10
6/22/10	6,175,000.00	Housing Auth City of Pawtucket	Revenue	Capital Funds Housing Revenue Bonds, Series 2010	7/7/10
6/25/10	3,120,000.00	Town of Johnston, R. I.	G.O.	G.O. Refunding Bonds dated 6/29/10	7/7/10
6/25/10	2,635,000.00	Town of Smithfield, R. I.	BAN's	G.O. Bond Anticipation Notes	8/11/10
6/28/10	750,000.00	City of Central Falls, R. I.	G.O.	G.O. Bonds, 2010 Series 1 Qualified School Construction Bds	9/24/10
6/28/10	349,000.00	Harris Fire and Lighting Dist.	BAN's	G.O. Bond Anticipation Notes dated 6/30/2010	7/8/10
6/30/10	2,000,000.00	City of Cranston, Rhode Island	BAN's	G.O. Bond Anticipation Notes, 2010 Series 1	8/31/10
6/30/10	3,000,000.00	City of Cranston, Rhode Island	G.O.	G.O. Bonds, 2010 Series A	8/31/10
7/7/10	11,500,000.00	City of Woonsocket	BAN's	G.O. Deficit Bond Anticipation Notes dated 7/14/10	8/19/10
7/13/10	10,500,000.00	Town of North Providence	G.O.	G.O. Deficit Bonds dated 7/15/10	7/21/10
7/21/10	12,650,000.00	Town of Westerly, R. I.	BAN's	G.O. Bond Anticipation Notes dated 7/29/10	8/17/10
7/26/10	5,500,000.00	Town of Coventry, R.I.	TAN's	G.O. (Taxable) Tax Anticipation Notes	8/3/10
7/26/10	4,000,000.00	Town of Cumberland	TAN's	G.O. Tax Anticipation Notes 2011	8/6/10
8/4/10	1,150,000.00	Town of Richmond, R. I.	G.O.	G.O. Bonds	8/25/10
8/23/10	3,000,000.00	City of Pawtucket, R. I.	BAN's	G.O. Bond Anticipation Notes dated 8/26/10	9/8/10
8/26/10	12,600,000.00	Providence Redevelopment Agency	Revenue	Taxable Lease Revenue Bonds, 2010 Series 1	9/15/10
9/8/10	357,500.00	North Tiverton Fire District	BAN's	Clean Water G.O. Bond Anticipation Notes	9/9/10
10/6/10	2,851,330.00	Charlestown Fire District	G.O.	G.O. Note	12/27/10
10/7/10	4,037,000.00	City of Newport, Rhode Island	BAN's	Water System Revenue BANs, 2010 Series 1 (Conduit Issue)	11/2/10
11/3/10	1,500,000.00	City of Central Falls, R. I.	TAN's	Taxable G.O. Tax Anticipation Notes dated 11/3/10	12/13/10
11/5/10	2,765,000.00	Town of Portsmouth, R.I.	G.O.	G.O. Bonds	11/15/10
11/10/10	349,000.00	Harris Fire and Lighting Dist.	G.O.	G.O. Bonds	12/13/10
11/16/10	19,500,000.00	Providence Public Bldgs Auth	Revenue	Fire Stations & PWBSB H.Q. Proj. Rev. Bds, 2010 Ser. 1	1/11/11
11/22/10	1,000,000.00	Town of Hopkinton, R. I.	BAN's	Taxable Bond Anticipation Notes dated 11/30/10	12/13/10
11/23/10	32,000,000.00	City of East Providence, R. I.	TAN's	G.O. Tax Anticipation Notes	1/14/11
11/29/10	1,725,000.00	City of Cranston, Rhode Island	C.O.P.	Certificates of Participation, 2010 Refunding Series A	1/14/11
12/6/10	358,000.00	North Tiverton Fire District	G.O.	Clean Water G.O. Bonds	12/20/10
12/15/10	30,545,000.00	City of Providence, R. I.	G.O.	G.O. Refunding Bonds, 2010 Series A	1/14/11
12/22/10	5,000,000.00	City of Providence, R. I.	RAN's	G.O. Revenue Anticipation Notes dated 12/22/10	1/14/11
1/4/11	1,700,000.00	City of Pawtucket, R. I.	BAN's	Water System Revenue Bond Anticipation Notes, 2010 Series 1	1/4/11

325,005,603.68

EXHIBIT C

Credit Rating Reports

MOODY'S

INVESTORS SERVICE

New Issue: MOODY'S ASSIGNS Aa2 RATING AND STABLE OUTLOOK TO STATE OF RHODE ISLAND GENERAL OBLIGATION BONDS SERIES 2010 B, C, AND D

Global Credit Research - 07 May 2010

APPROXIMATELY \$1 BILLION GENERAL OBLIGATION BONDS OUTSTANDING RATED Aa2 WITH STABLE OUTLOOK

Rhode Island (State of)
State
RI

Moody's Rating

ISSUE		RATING
General Obligation Bonds Consolidated Capital Development Loan of 2010, Series B (Tax Exempt)		Aa2
Sale Amount	\$40,865,000	
Expected Sale Date	05/11/10	
Rating Description	General Obligation	
General Obligation Bonds Capital Development Loan of 2010, Series C (Federally Taxable - Issuer Subsidy - Recovery Zone Economic Development Bonds)		Aa2
Sale Amount	\$80,000,000	
Expected Sale Date	05/11/10	
Rating Description	General Obligation	
General Obligation Bonds Capital Development Loan of 2010, Series D (Federally Taxable)		Aa2
Sale Amount	\$23,800,000	
Expected Sale Date	05/11/10	
Rating Description	General Obligation	

Opinion

NEW YORK, May 7, 2010 -- Moody's Investors Service has assigned a Aa2 rating with a stable outlook to the State of Rhode Island's \$40.865 million General Obligation Bonds Consolidated Capital Development Loan of 2010, Series 2010 B (Tax Exempt), \$80 million General Obligation Bonds Capital Development Loan of 2010, Series C (Federally Taxable - Issuer Subsidy - Recovery Zone Economic Development Bonds), and \$23.8 million General Obligation Bonds Capital Development Loan of 2010, Series D (Federally Taxable). The state plans to sell the bonds the week of May 10. Proceeds of the Series B bonds will be used for a variety of statewide projects while the Series C and D bonds will be used for transportation and affordable housing, respectively.

The Aa2 general obligation rating incorporates Rhode Island's institutionalized governance practices; maintenance of modest but positive general fund balances, including a fully funded budget reserve fund (BRF); narrow liquidity; and a weakened economy whose recovery is likely to lag the nation and thereby create continuing financial challenges for the state. Since fiscal 2007, before the current recession took hold, Rhode Island has faced persistent revenue under-performance and spending challenges. As a result, Rhode Island had to address increasingly larger budget gaps at a time when many other states were revising revenue estimates upward and rebuilding reserves as they recovered from the 2001 recession. In the past several years, Rhode Island has balanced its budgets with one-time solutions and increased its short-term borrowings for cash flow purposes. This raises concern regarding the state's likelihood of achieving structural budget balance in the near term, especially given the identified budget gaps for fiscal 2010 and forecast for fiscal 2011 as the state's economy remains weak.

Credit strengths are:

*Institutionalized governance practices such as bi-annual revenue estimating conferences and out year budget

planning

*History of maintaining budget reserve fund at constitutional cap

*Improved debt ratios reflecting debt reduction policies

* Wide legal powers—similar to other state governments—to raise revenue and adjust spending in order to maintain fiscal solvency.

Credit challenges are:

*Consecutive budget gaps for fiscal years 2007 through 2010, and forecast for fiscal 2011, due to revenue underperformance and continuing spending pressures

*Past reliance on one-time budget solutions contributes to recurring budget shortfalls

*Combined available reserves reduced to resolve fiscal years 2007 through 2009 budget shortfalls

*Consecutive years of cash flow borrowing and slim cash margins underscore state's reduced liquidity

*Above average job losses in all sectors and very high unemployment rates undermine Rhode Island's overall economic growth prospects.

*Low pension funding ratios

STATE FACES \$219 MILLION MID-YEAR BUDGET GAP FOR FISCAL 2010

The impact of Rhode Island's multi-year economic deterioration on the state's financial position is evident in the large budget gaps that have emerged following consecutive downward revenue revisions. The latest Revenue Estimating Conference (REC) projections (November 2009) show a budget shortfall of \$219 million in the current year (fiscal 2010) budget, representing about 7% of general fund revenues. This follows a more substantial \$553 million gap (about 18%) that the state addressed when the fiscal 2010 budget was adopted.

The legislature continues to deliberate the supplemental fiscal 2010 budget proposed by the governor to resolve the latest shortfall. The plan includes approximately \$163 million in ongoing expenditure savings that from local aid cuts (\$86 million), additional pension reforms (\$41 million), and agency reductions (\$21 million). As it has in recent years, Rhode Island would continue to rely on one-time budget solutions. The governor's plan has \$65 million in one-time funds, including several land/property sales totaling \$21 million and a \$22 million deferral of the state's annual contribution to its capital fund for pay-as-you-go capital financing. The deferral requires legislative approval and the governor's fiscal 2011 budget plan includes a further deferral of the repayment until fiscal 2012. The continuing delay in the adoption of a supplemental budget for fiscal 2010 raises concerns about the likelihood of achieving ongoing expenditure savings with less than two months left in fiscal year 2010.

STATE FACES \$427 MILLION GAP PROJECTED FOR FISCAL 2011

As revenues continue to under perform, many states have identified large budget gaps for fiscal year 2011. Rhode Island's projected \$427 million budget shortfall for fiscal 2011 is sizeable at about 15% of general fund revenues, though not quite as big as the 18% gap that the state faced going into fiscal year 2010. The governor's budget proposal for fiscal 2011 includes recurring as well as one-time actions to balance the budget. There are no new taxes in the plan, although there are some tax credits aimed at providing tax relief to small businesses in the state. On the spending side, the governor has proposed the suspension of payments to reimburse municipalities for the state's \$6,000 exemption on the motor vehicle excise tax. This would reduce local aid but save the state \$135 million. If adopted as presented, the plan would allow municipalities to levy a supplemental tax to recover the lost revenues.

The governor also seeks to expand pension reforms by eliminating automatic cost of living adjustments (COLA). This would result in \$45 million in expenditure savings in fiscal 2011. The governor's plan also includes additional furlough days to save \$9 million in salaries in fiscal 2011 and a delay in the negotiated 3% COLA for state employees which would reduce salary costs by \$10 million next year.

As in many states, Rhode Island relied heavily on the federal stimulus funds to bridge the gap between revenues and expenditures in fiscal years 2009 and 2010, and will continue that practice in fiscal 2011. The governor's plan reflects the use of \$27 million in federal stabilization funds for K-12 education and a total of \$191 million in Federal Medical Assistance Percentage (FMAP) money. However, \$95 million of the FMAP money would come from an extension of the FMAP funding that has not yet been approved. Future credit reviews will focus on the state's plans for the eventual fall off in these one-time resources while also making progress toward the restoration of structural budget balance

and rebuilding reserves drained during the recession. Rhode Island's out year estimates show sizeable budget gaps beginning with a \$362 million deficit in fiscal 2012, reflecting the magnitude of the recession's impact on the state, the significant use of one-time actions that were taken to balance recent budgets, and a prolonged period of economic recovery relative to the nation.

TIGHT LIQUIDITY REFLECTS SIGNIFICANTLY REDUCED, THOUGH STILL POSITIVE, COMBINED AVAILABLE RESERVES

Reduced budget reserve fund levels have put a strain on Rhode Island's liquidity position. The state issued \$120 million in cash flow notes in fiscal year 2007. Cash flow borrowings have grown substantially in the past several years, to \$220 million issued in fiscal year 2008 and \$350 million in fiscal years 2009 and 2010 due to further tightening of cash flow margins evident in reduced ending cash balances. The state finished fiscal 2009 with an ending cash balance of approximately \$83 million after repayment of the 2009 notes, somewhat higher than the \$50 million to \$60 million initially projected. While not required, the state arranged a set-aside schedule for the notes as a precautionary measure. Satisfactory cash margins for the outstanding notes are dependent upon resolution of the state's fiscal 2010 budget gap.

STATE DEBT BURDEN SIGNIFICANTLY REDUCED, BUT REMAINS ABOVE AVERAGE

Rhode Island's debt burden has dropped considerably over the past 10 years, although the state's debt ratios remain above average. Total tax-supported debt for the 2009 median calculation was \$1.9 billion, a modest increase from the prior year's level of \$1.87 billion but the third consecutive increase in the state's debt level. Net tax-supported debt was 4.5% of total state personal income, ranking it 12th in the nation, up one notch from 2008. While still notably higher than Moody's 2009 50-state median of 2.5%, Rhode Island's debt burden remains well below the near 9% level the state experienced in the early 1990s. Rhode Island's debt per capita is also above average at \$1,812 ranking it 9th, the same as last year. The 2009 median debt per capita for states was \$865. These improved debt ratios reflect deliberate debt reduction policies, increased pay-as-you-go capital funding, as well as gains in personal income. The state also applied \$295 million of its 2002 tobacco bond proceeds to the defeasance of outstanding general obligation bonds and certificates of participation for debt service savings.

Rhode Island has a modest amount of variable rate debt outstanding (\$1.1 million) in economic development debt issued for the McCoy Stadium in the City of Pawtucket, for which the state receives modest payments from related ballpark revenues. The bonds are supported by a letter of credit with Bank of America. While the state's cash position is narrow, cash balances are sufficient to cover expenses on the variable rate debt should the need arise. The state has no exposure to derivative products.

PENSION FUNDING STATUS REMAINS LOW

Rhode Island's pension funding ratios are low relative to other states, but improved slightly between 2007 and 2008. For the state employees' pension fund, the funded ratio increased from 57.5% to 61.8% during the period July 1, 2007 to June 30, 2008. Similarly, the teachers' retirement system improved from 55.4% to 60.3% over the same period. While improved, the funding levels are well below the state's June 1999 funded ratio of about 84%. Together, state employee and teachers' plans make up about 86% of the state's pension programs. While the annual required contribution has been fully funded since the early 1980s, past generous retirement incentives and weak investment returns have contributed to below average funded ratios. The state employs a five-year smoothed market asset valuation and contribution rates are deemed sufficient to amortize the unfunded liability over a 30-year period which began in 1999. Pension reforms enacted in 2006 and following years should improve the state's pension funding position over time, although these do not apply to all employees. In addition, the state's pension funding ratios may decline further as market losses are factored into more current valuations. As a result, the state may need to increase its annual pension contributions, an additional expense that would compound the state's spending pressures at a time of rising health care costs and the state's tight financial position.

Rhode Island's unfunded liability for other post employment benefit costs (OPEB) is estimated at approximately \$788 million as of June 30, 2007. This amount includes \$680 million for state employees, \$55 million for state police, \$30 million for legislators, \$14 million for judges, and \$10 million for the state's share of teacher's OPEB costs. The state funded its OPEB obligation for fiscal year 2009 on a pay-go basis for current benefits to retirees. The \$37.9 million contribution was slightly below (\$4.2 million) the annual required contribution of \$42 million. The legislature has delayed the actuarial funding of the state's OPEB costs until fiscal 2011 due to current budget constraints.

ECONOMY REMAINS WEAK WITH JOB LOSSES EXCEEDING NATIONAL AVERAGE

Rhode Island's year-over-year monthly total non farm job losses averaged 4.8 % in calendar year 2009, somewhat worse than the national pace of negative 4.3% last year. In March, Rhode Island's unemployment rate was 12.6%, well above the 9.7% level for the nation the same month. Still, the level has remained slightly below Rhode Island's

previous peak of 13% in September 2009.

Rhode Island's manufacturing sector continues a decline that began more than a decade ago. There are also continuing losses in the construction sector reflecting weakness in Rhode Island's housing market, one of the hardest hit in the country. In 2009, Rhode Island lost jobs in all major sectors and the state's education and health services sector was essentially flat while it continued to grow in most other states.

Subprime exposure and foreclosure rates in Rhode Island have been well above average and will likely limit the state's overall economic growth in the near term. However, there are some positive signs with indications that early delinquency rates may be stabilizing and foreclosure rates slowing. As in many other states, the commercial real estate sector is weakening and could provide a drag on economic recovery once the residential housing market begins to improve.

LAST RATING ACTION AND METHODOLOGY

The last rating action was on April 1, 2010 when Moody's assigned a Aa3 general obligation rating to the State of Rhode Island's General Obligation Consolidated Capital Development Loan of 2010, Refunding Series A.

The principal methodology used in rating the State of Rhode Island's debt was Moody's State Rating Methodology, published in October 2004 and available on www.moody.com in the Rating Methodologies sub-directory under the Research & Ratings tab. Other methodologies and factors that may have been considered in the process of rating this issuer can also be found in the Rating Methodologies sub-directory on Moody's website.

RECALIBRATION OF RATING TO THE GLOBAL RATING SCALE

The rating assigned to the State of Rhode Island General Obligation Bonds Consolidated Capital Development Loan of 2010, Series 2010 B (Tax Exempt), General Obligation Bonds Capital Development Loan of 2010, Series C (Federally Taxable - Issuer Subsidy - Recovery Zone Economic Development Bonds), and General Obligation Bonds Capital Development Loan of 2010, Series D (Federally Taxable) was issued on Moody's global rating scale. Market participants should not view the recalibration of municipal ratings as rating upgrades, but rather as a recalibration of the ratings to a different rating scale. This recalibration does not reflect an improvement in credit quality or a change in our credit opinion for rated municipal debt issuers. For further details regarding the recalibration of Moody's U.S. municipal ratings to its global scale please visit www.moody.com/gsr

Outlook

Rhode Island's credit outlook is stable reflecting Moody's expectation that the state will make appropriate adjustments as needed to restore balance. The state's ability to make progress toward structural budget balance and improve its liquidity will be important to future credit analyses.

What would make the rating move - UP

- *Maintenance of stronger reserve levels
- *Sustained economic improvement at least in line with national average based on various metrics including job growth
- *Restoration and maintenance of structural budget balance

What could change the rating - DOWN

- *Failure to adopt a plan to cover expenditures once federal fiscal stimulus monies are no longer available
- *Deterioration of state's reserve and balance sheet position
- * Persistent economic weakness indicated by lack of employment recovery when the rest of the nation rebounds
- *Increased liquidity pressure reflected in narrower cash margins, increased cash flow borrowing, or a shift toward tactics such as delayed vendor or other payments to gain short-term liquidity relief
- *Continued significant reliance on one-time budget solutions, particularly deficit financing

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INVESTORS SERVICE

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FitchRatings

KNOW YOUR RISK

Fitch Rates Rhode Island's \$144.7MM GO Bonds 'AA'; Outlook Negative Ratings

07 May 2010 3:45 PM (EDT)

Fitch Ratings-New York-07 May 2010: Fitch Ratings assigns an 'AA' rating to the following State of Rhode Island and Providence Plantations' general obligation (GO) bonds:

- \$40.9 million consolidated capital development loan of 2010, series B (tax-exempt);
- \$80 million capital development loan of 2010, series C (federally taxable-issuer subsidy-recovery zone economic development bonds);
- \$23.8 million capital development loan of 2010, series D (federally taxable).

In addition, Fitch affirms the following ratings:

- \$1 billion in outstanding GO bonds at 'AA';
- \$232.8 million in outstanding appropriation-backed debt at 'AA-'.

The Rating Outlook is Negative.

The bonds are expected to sell via negotiation on or about May 10, 2010.

RATING RATIONALE:

- Rhode Island's economic performance has been among the worst of the states in the downturn. The most recent data suggests that the state's recovery, which is expected to be sluggish, has not yet begun. The state's real estate market continues to suffer.
- Longstanding financial controls remain in place, although the state's finances have been and continue to be strained, requiring significant one-time measures to resolve budget gaps.
- Debt ratios are above average, although still in the moderate range. Pension funding levels are low.

WHAT COULD TRIGGER A DOWNGRADE?

- The state's inability to implement sustainable budget solutions and address other long-term liabilities in the context of persistent revenue declines due to continued weakness in the state's economy.
- Continued deterioration in the state's economy and real estate market that further pressures financial flexibility.

SECURITY:

Bonds are general obligations of the State of Rhode Island and Providence Plantations, secured by a pledge of the state's full faith and credit.

CREDIT SUMMARY:

The Negative Rating Outlook, assigned in March 2009, continues to reflect Rhode Island's weak economy and severely strained financial position. After more than two years of severe job losses, Rhode Island's unemployment rate of 12.6% (March 2010) is among the highest of the states and well above the national average of 9.7%. Weak conditions in the economy and real estate market continue to pressure state revenues and challenge fiscal health and stability. After enacting a balanced fiscal 2010 budget, a fiscal 2009 deficit of approximately \$62 million, and continued revenue declines as well as increased social service demands created a current year gap of \$219 million. The fiscal 2011 budget gap is estimated at \$427 million. While the governor has proposed plans to address both the fiscal 2010 and fiscal 2011 budget gaps, the state legislature has not yet resolved either proposal.

Rhode Island's economic performance throughout the recession has been amongst the weakest of the states. After adding jobs every year from 1992 through 2006, the state fell into the recession early, with year-over-year job losses beginning in August 2007. Although the pace of job loss has slowed somewhat in recent months, the March 2010 unemployment rate

was high, at 12.6%, equal to 130% of the U.S. rate. The state's personal income indicators, although weak, have shown relative stability in the downturn, with the state's year-over-year quarterly declines not as severe as those of New England and the U.S. Per capita personal income is slightly above average; 2009 personal income equaled 104.8% of the U.S. The state's precarious economic environment is also exacerbated by real estate market conditions. After years of strong real estate market development and appreciation, Rhode Island has been seeing a steep market correction, with additional pressures from delinquencies, foreclosures, and subprime mortgages. The road to recovery in Rhode Island is projected to be long and slow, with some forecasts projecting continued declines in residential real estate for the next five years and other forecasts reporting that peak employment will not return until 2016.

Similar to Rhode Island's recent economic trends, the state's finances felt the effects of the recession early, with revenue declines beginning as early as November 2007. The state has used numerous measures to close budget gaps in recent years, including but not limited to steep cuts to state government spending and personnel, large cuts to local aid, utilization of federal stimulus money and other one-time solutions, implementation of pension reform, and increases to some fees and taxes. Fiscal 2008 closed with a deficit of approximately \$43 million, even after deficit financing in the form of tobacco settlement bonds, and rather than utilize reserve funds, state officials opted to carry the shortfall into the fiscal 2009 budget. After enacting a balanced fiscal 2009 budget, declining revenues and increased expenditures resulted in a mid-year budget gap of roughly \$360 million, which was subsequently closed with a combination of revenue measures, spending cuts, one-time solutions, and federal stimulus funds. Following downward revisions in the May 2009 consensus forecast, a new \$70 million budget gap opened for fiscal 2009. After \$22 million was appropriated from the state's reserve fund, the remainder was carried forward into the fiscal 2010 budget. At the close of fiscal 2009, the state's reserve carried a balance of \$80 million, equal to 2.7% of revenues.

The enacted budget for fiscal 2010 totaled about \$3.1 billion and resolved a budget gap of \$553 million (roughly 18% of revenues) with a combination of federal stimulus funds, cuts to local aid, pension reform, and some undistributed savings and one-time measures. In the state's most recent economic forecast (November 2009), however, revenues were revised downward by \$130 million for fiscal 2010; combined with increased spending for social services and the fiscal 2009 deficit, the current year budget gap stands at approximately \$219 million, equal to 7.4% of estimated fiscal 2010 revenues. In December 2009, the governor presented a supplemental budget addressing the current year shortfall with cuts to local aid, additional pension reform, further reductions to state agencies, and one-time budget solutions (including land sales and delay of reserve fund replenishment). Discussions continue in both houses of the legislature, after the senate rejected the house budget bill at the end of April.

The May revenue estimating conference is currently underway and expected to end on May 10, 2010. Due to the recent flooding, the 2009 income tax return filing deadline was extended to May 11, 2010, which will make the analysis of actual income tax results as compared to forecast more difficult. At this time, state officials do not expect significant revenue revisions from the November 2009 forecast, as revenues through April are only 0.6% below the November estimate. Should actual income tax receipts vary widely from estimates made at the May 2010 conference, the three principals may exercise the option to reconvene.

In January 2010, the governor presented a budget for fiscal 2011 totaling \$2.9 billion, which addressed a projected gap of \$427 million. The governor's budget recommendations for addressing the substantial fiscal 2011 gap include \$163 million in local aid cuts, \$95 million in stimulus funds from two additional quarters of federal Medicaid reimbursement (FMAP), \$32 million in other one-time solutions, and other cuts in state spending.

Fitch will continue to monitor the state's financial position and overall economy in light of recent and projected revenue declines. The state's ability to implement sustainable long-term budget solutions will be a key rating driver, and Fitch expects that the ability to achieve structural balance will become increasingly challenging as federal stimulus money is removed from the operating budget.

Rhode Island's debt ratios are on the high end of the moderate range, after increasing in fiscal 2009 with debt for transportation programs and bonding for the state's historic structures tax credit liability to provide budget relief. Net tax-supported debt of approximately \$2.4 billion equals about 5.5% of personal income. Pension funding, at 60.9% as of June 30, 2008, is low, and the unfunded liability equals roughly 10% of personal income (2009). While the state has been successful in enacting some pension reform in recent years, the ability to address the low funding will be a significant long-term credit factor.

Applicable criteria available on Fitch's website at 'www.fitchratings.com' includes:

--'Tax-Supported Rating Criteria', dated Dec. 21, 2009.

--'U.S. State Government Tax-Supported Rating Criteria', dated Dec. 28, 2009.

Considerations for Taxable/Build America Bonds Investors

The following sector credit profile is provided as background for investors new to the municipal market.

State General Obligation Bonds:

The general obligation full faith and credit pledge is the broadest security a U.S. state government can provide to the repayment of its long-term borrowing, and therefore is the best indicator of its overall credit quality. State ratings generally fall within the two highest rating categories of 'AAA' or 'AA', with a few outliers. The top tier ratings reflect states' inherent strengths: states generally have broad economic and tax base resources and all possess sovereign powers under a federal government system, with substantial, although varying, control over revenue raising and spending. Given these inherent strengths, in only a few instances have the inability or unwillingness to address large financial challenges led to ratings below the 'AA' category. For additional information on State ratings, see U.S. State Government Tax-Supported Rating Criteria, dated Dec. 28, 2009.

Contact: Alexandra K. Edwards +1-212-908-9181 or Laura Porter +1-212-908-0575, New York.
Additional information is available at www.fitchratings.com.

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Credit Profile**US\$144.665 mil GO cap dev loan bnds ser 2010BCD due 04/01/2025**

Long Term Rating	AA/Negative	New
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Rhode Island & Providence Plantations GO

Long Term Rating	AA/Negative	Affirmed
Short Term Rating	NR	Withdrawn

Rationale

Standard & Poor's Ratings Services has assigned its 'AA' rating to Rhode Island & Providence Plantations' general obligation (GO) bonds series 2010B-D. At the same time, we affirmed our 'AA' rating on Rhode Island's GO debt outstanding. The outlook is negative, reflecting continued significant pressures on state finances, despite substantial ongoing actions to balance the budget and the availability of federal stimulus funding.

In our opinion, the ratings reflect our view of the following strengths:

- Good income levels, with median household effective buying income at 103% of the national level; and
- Good geographic location near the economies of eastern Massachusetts and eastern Connecticut.

In our view, offsetting factors include Rhode Island's:

- Projected budget gaps for fiscal 2010 and continued gaps of at least 12% through fiscal 2015, which could grow if economic conditions weaken more than current projections;
- A multiyear trend of revenues falling below projections, resulting in general fund deficits in fiscals 2007 through 2009 and year-end fund balances below statutory requirements; and
- Sizable unfunded pension liability (despite some relief following fiscal 2006 pension reform measures).

The GO bonds are secured by the state's full faith and credit. Rhode Island expects to issue the series C bonds as taxable Recovery Zone bonds, with the expectation of receiving a federal subsidy for the interest payments, although the state pledges to make the gross debt payments. The state will use the proceeds of this issue for various capital projects.

Rhode Island's most recent revenue and expenditure projections from November 2009 resulted in a \$219 million budget gap for fiscal 2010, equal to 7% of revenues, and an \$427 million gap for fiscal 2011, equal to about 15% of revenues. The governor and the state's House and Senate have produced their own versions of supplemental budgets to close the budget gap, but no supplemental budget has been approved yet.

The governor's supplemental 2010 budget proposes to close the gap primarily through expenditure reductions, the largest of which would be \$42.8 million of pension savings by eliminating an automatic cost of living adjustment (COLA) for future retirees. This COLA elimination was previously proposed by the governor but not approved by the General Assembly. The supplemental budget also reduces local aid by \$38 million and includes significant one-time savings, including a \$22 million deferral of a repayment due to the state's capital expenditure fund, \$21.3 million of property sales, and an acceleration of \$27 million of federal stimulus stabilization funds to fiscal 2010 from fiscal 2011, which would increase the budget gap for fiscal 2011. Although state officials have demonstrated a willingness to make significant budget adjustments in previous years, additional substantial actions will be required to bring the state's budget into structural balance. Rhode Island was able to make significant expenditure reductions in fiscal 2008 and the fiscal 2009 enacted budget, but enacted limited revenue increases.

The proposed fiscal 2011 budget closes a \$427 million gap (equal to 15% of revenues) primarily through \$318 million of expenditure reductions, the largest of which are the elimination of a motor vehicle excise subsidy to local governments (\$135 million) and savings from pension reform (\$45 million). The governor has proposed allowing local governments to increase the motor vehicle excise tax sufficient to offset the state reduction. The proposed budget also includes an assumption that the federal Medicaid Assistance Program (FMAP) funding will be extended for six months to the end of fiscal 2011—which officials project to generate \$95.2 million—and also proposes a \$31 million bond issue to fund the fiscal 2011 cost of a historic properties tax credit. The 2011 proposed budget includes full actuarial funding of other postemployment benefits costs, which represents a \$7.9 million increase from the projected pay-as-you-go cost for the general revenue budget. The state issued \$350 million of tax anticipation notes for fiscal 2010, and officials project that these proceeds will be sufficient to support the state's cash flow needs for the fiscal year. The largest general revenue sources are the personal income tax and the sales and use tax; in fiscal 2009, these accounted for 58% of general revenues.

Rhode Island's long-range financial plan projects continued large budget gaps through 2015, the final year of the plan. The projected gaps are: \$362 million for fiscal 2012 (12% of revenues); \$416 million for fiscal 2013 (14%); \$457 million for fiscal 2014 (16%); and \$536 million for fiscal 2015 (18%).

Rhode Island's unemployment rate was 12.7% in February 2010, the third-highest rate in the nation, after peaking at 13.0% in September 2009. IHS Global Insight projects that employment losses in the state will continue until second-quarter 2010. In the last quarter of 2009, the annualized rate of job losses in the state was 2.9%, about equal to the third-quarter rate. The largest job losses were in

construction, with an 11.2% year-over-year decline as of January 2010, and manufacturing, with a 10.5% year-over-year decline. In the past five years, the state's population has declined by 1.1%, to 1.06 million in 2008. State income levels have historically been on par with the nation's; in 2008, the state's household and per capita effective buying income levels were 103% and 104% of the national level, respectively.

Standard & Poor's considers Rhode Island's financial management practices "strong" under its Financial Management Assessment methodology, indicating practices are strong, well embedded, and likely sustainable.

As of June 30, 2008, Rhode Island had \$1.85 billion of net tax-supported debt, of which 56% was direct debt and 34% was subject to annual appropriation. The state's tax-supported debt was equal to 4.3% of personal income. In recent years, Rhode Island improved its debt ratios by defeasing debt with the proceeds of a \$685 million tobacco securitization. The state has no exposure to variable-rate debt and no exposure to interest-rate swaps.

Outlook

The negative outlook reflects continued significant pressures on state finances, despite substantial ongoing actions to balance the budget and the availability of federal stimulus funding. We believe that additional economic deterioration beyond the state's current projections could further reduce economically sensitive revenues and make the achievement of structural budget balance more difficult. The way that eventual budget gap solutions are constructed will be an important component of our view of Rhode Island's creditworthiness. We could lower the rating if the state is not able to adopt long-term budget solutions that make significant movement toward structural budget balance.

Finances

Constitutional changes to reserves

In November 2006, state voters approved changes to the level and use of some of the state's reserve funds. Through fiscal 2008, the level of the budget reserve and stabilization account was set at 3% of resources, which is funded by limiting appropriations to 98% of estimated revenues. Once the stabilization account is fully funded, excess contribution goes into the Rhode Island Capital Fund annually. The constitutional changes increased the level of the reserve account to 5% of resources, to be funded by limiting appropriations to 97% of estimated revenues. In fiscal 2010, appropriations are limited to 97.6% of estimated revenues and the reserve fund will be capped at 3.8% of expenditures, and these levels will increase annually by 0.2% and 0.4%, respectively, until the constitutional levels are met in fiscal 2013. Through fiscal 2006, the state consistently maintained its statutory "rainy-day fund" at its legal maximum of 3% of revenues; this maximum level will increase over time to 5% due to a voter-approved constitutional amendment. However, the reserve was drawn down below the 3% level in fiscals 2007 through 2009.

Pensions: Growing unfunded liabilities despite reforms

Although the state achieved significant pension reform in 2005, its pension funding ratio has been declining. Rhode Island's funding ratios are among the lowest of any of the 50 states. As of June 30, 2008, which is the latest actuarial valuation, the Rhode Island Employees' Retirement System and the

State Teachers' Retirement System were 58% and 55% funded, respectively, with a combined unfunded actuarial accrued liability of \$4.85 billion. With the changes put into place in fiscal 2006, the pension system is projecting to attain fully funded status in 2029, which is sooner and less costly than projected before the pension reforms, although this valuation does not account for market value losses at the end of calendar 2008. The governor has proposed significant changes to the pension system, such as eliminating COLA, in his fiscal 2010 supplemental budget request and fiscal 2011 proposed budget, but the legislature has not acted on these proposals.

Related Criteria And Research

USPF Criteria: GO Debt, Oct. 12, 2006

<i>Ratings Detail (As Of 10-May-2010)</i>		
<i>Rhode Island & Providence Plantations GO (FGIC)</i>		
Unenhanced Rating	AA(SPUR)/Negative	Affirmed
<i>Rhode Island & Providence Plantations GO (MBIA) (AMBAC)</i>		
Unenhanced Rating	AA(SPUR)/Negative	Affirmed
Rhode Island & Providence Plantations GO		
Unenhanced Rating	AA(SPUR)/Negative	Affirmed

Many issues are enhanced by bond insurance.

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